FY 2010 PERFORMANCE AND ACCOUNTABILITY REPORT



FEDERAL ENERGY REGULATORY COMMISSION

NOVEMBER 2010

Jon Wellinghoff Chairman

FEDERAL ENERGY REGULATORY COMMISSION WASHINGTON, DC 20426

OFFICE OF THE CHAIRMAN

Letter from Chairman Wellinghoff

I am pleased to present the Federal Energy Regulatory Commission (Commission) Performance and Accountability Report for fiscal year 2010. This report was prepared in accordance with the guidelines set forth in Office of Management and Budget Circular A-136 and Section 230 of Circular A-11.

This report details the progress the Commission has made in assisting consumers obtain reliable, efficient and sustainable energy services at a reasonable cost through appropriate regulatory and market means. The strategic goals and objectives that support the Commission's mission are included on page i of this document.

The Commission has completed evaluations of its management controls and financial management systems and, based on these evaluations, I am providing a statement of assurance that the Commission meets the objectives required by the Federal Managers' Financial Integrity Act and that our financial systems conform with government-wide standards. In addition, I can provide assurance that the performance information contained in this report is complete and reliable and describes the results achieved towards our goals.

Sincerely,

Jon Wellinghoff Chairman Federal Energy Regulatory Commission

TABLE OF CONTENTS

STRATEGIC PLAN OVERVIEW	i	
MANAGEMENT'S DISCUSSION AND ANALYSIS	1	
Introduction	3	
Organizational Structure	3	
Strategic Plan Overview	5	
Business Plan	8	
Full Cost Recovery	8	
Program Performance Overview Financial Performance Overview	8 22	
Controls, Systems, and Legal Compliance	22	
Possible Future Effects of Existing Events and Conditions	28	
Limitations of the Financial Statements	28	
Improper Payments Information Act Reporting	20 29	
FINANCIAL SECTION	31	
Message from the Chief Financial Officer	33	
Independent Auditors' Report	35	
Balance Sheets	39	
Statements of Net Cost	40	
Statements of Changes in Net Position	41	
Statements in Budgetary Resources	42	
Statements of Custodial Acitivty	44	
Notes to Financial Statements	45	
PERFORMANCE REPORT	63	
Introduction	65	
Historic Performance Measurement Data:		
Energy Infrastructure: FYs 2006 - 2009	66	
Historic Performance Measurement Data:		
Competitive Markets: FYs 2006 - 2009	80	
Historic Performance Measurement Data:		
Enforcement: FYs 2006 - 2009	90	
Historic Performance Measurement Data:	07	
Supporting Initiatives: FYs 2006 – 2009 Current Performance Measurement Data:	97	
Just and Reasonable Rates, Terms, and Conditions: FY 2010	109	
Current Performance Measurement Data:	109	
Infrastructure: FY 2010	112	
APPENDIX A: STATUTORY AUTHORITY	115	
APPENDIX B: ACRONYM	119	
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THE FEDERAL ENERGY REGULATORY COMMISSION'S MISSION

RELIABLE, EFFICIENT, AND SUSTAINABLE ENERGY FOR CONSUMERS

Assist consumers in obtaining reliable, efficient, and sustainable energy services at a reasonable cost through appropriate regulatory and market means.

GOAL 1: JUST AND REASONABLE RATES, TERMS AND CONDITIONS.

Ensure that rates, terms and conditions are just, reasonable and not unduly discriminatory or preferential.

Objective 1.1: Regulatory and Market Means.

Ensure implementation of appropriate regulatory and market means for establishing rates.

Objective 1.2: Oversight and Enforcement.

Increase compliance with the Commission's rules and deter market manipulation.

GOAL 2: INFRASTRUCTURE.

Promote the development of safe, reliable and efficient infrastructure that serves the public interest.

Objective 2.1: Infrastructure Development and Siting.

Increase efficient infrastructure consistent with demand.

Objective 2.2: Safety.

Minimize risk to the public.

Objective 2.3: Reliability.

Maintain the reliability of the electric transmission grid.



Management's Discussion and Analysis (Unaudited)

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Introduction

In accordance with the guidelines set forth in the Office of Management and Budget (OMB) Circular A-136 and Section 230 of Circular A-11, this report presents the Federal Energy Regulatory Commission's (the Commission, FERC) fiscal year (FY) 2010 audited annual financial statements and program performance report. The financial section includes the Commission's audited balance sheets, statements of net cost, changes in net position, budgetary resources, custodial activity, and notes to the financial statements. The performance report section includes performance measurement data for fiscal years 2006 through 2010. Additionally, this report includes an overview of the Commission, including its mission and organizational structure.

This Performance and Accountability Report serves as a guide to the Commission's key initiatives and activities during FY 2010. Approximately 1,452 full time equivalents (FTEs) carried out the Commission's mission in FY 2010 using a budget of \$298.0 million.

Organizational Structure

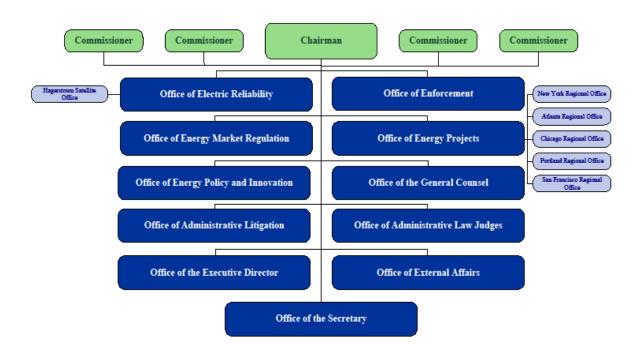
The Federal Energy Regulatory Commission is an independent regulatory agency within the U.S. Department of Energy (DOE). The Commission's statutory authority centers on major aspects of the Nation's wholesale electric, natural gas, hydroelectric, and oil pipeline industries.

The Commission was created through the Department of Energy Organization Act on October 1, 1977. At that time, the Federal Power Commission (FPC), the Commission's predecessor that was established in 1920, was abolished and the Commission inherited most of the FPC's regulatory mission.

FERC is composed of up to five commissioners who are appointed by the President of the United States with the advice and consent of the Senate. Commissioners serve staggered five-year terms and have an equal vote on regulatory matters. To avoid any undue political influence or pressure, no more than three commissioners may belong to the same political party. One member of the Commission is designated by the President to serve as Chair and as FERC's administrative head. FERC's decisions are not reviewed by the President or Congress, maintaining FERC's independence as a regulatory agency, and providing for fair and unbiased decisions.

In addition to the Chairman and four Commissioners, FERC is organized into eleven separate functional offices; each responsible for carrying out specific portions of the Commission's responsibilities. The offices work in close coordination to effectively carry out the Commission's statutory authority.

The Commission modified its organizational structure on December 6, 2009. The Commission established its eleventh office, the Office of the Secretary, formerly a division within the Office of the Executive Director. An organizational chart, including a brief description of each office, is included below.



Office of Administrative Law Judges (ALJ): Resolves contested cases as directed by the Commission either through impartial hearing and decision or through negotiated settlement, ensuring that the rights of all parties are preserved.

Office of Administrative Litigation (OAL): Litigates or otherwise resolves cases set for hearing. Represents the public interest and seeks to litigate or settle cases in an equitable manner while ensuring the outcomes are consistent with Commission policy. The Dispute Resolution Service (DRS) is located within OAL and provides neutral, third-party assistance using alternative dispute resolution (ADR) methods to parties in regulatory and environmental conflict; trains staff and energy stakeholders in collaborative problem-solving tools to develop and ensure a reliable infrastructure.

Office of Electric Reliability (OER): Oversees the development and review of mandatory reliability and security standards; ensures compliance with the approved mandatory standards by the users, owners, and operators of the bulk power system.

Office of Energy Market Regulation (OEMR): Deals with matters involving markets, tariffs and rates relating to electric, natural gas, and oil pipeline facilities and services.

Office of Energy Policy and Innovation (OEPI): Issues, coordinates, and develops proposed policy reforms to address emerging issues affecting wholesale and interstate energy markets, including such areas as climate change, the integration of renewable resources, and the deployment of demand response.

Office of Energy Projects (OEP): Fosters economic and environmental benefits for the Nation through the approval and oversight of hydroelectric, natural gas, (including pipelines, storage, and liquefied natural gas (LNG) facilities), and electric transmission projects that are in the public interest.

Office of Enforcement (OE): Protects customers through understanding markets and their regulation, timely identifying and remedying market problems, assuring compliance with rules and regulations, and detecting violations and crafting appropriate remedies, including civil penalties.

Office of External Affairs (OEA): Responsible for all external communications with the public and media for the Commission.

Office of the Executive Director (OED): Provides administrative support services to the Commission including human resources (HR), procurement, information technology (IT), organizational management, financial, and logistic functions.

Office of the General Counsel (OGC): Provides legal services to the Commission. Represents the Commission before the courts and Congress and is responsible for the legal aspects of the Commission's activities.

Office of the Secretary (OSEC): Serves as the official focal point through which all filings are made for proceedings before the Commission.

Strategic Plan Overview

The United States has the world's most durable market economy, every sector of which depends vitally on energy. The Commission has an important role in the development of a reliable energy infrastructure and in the protection of wholesale customers from unjust and unreasonable rates and undue discrimination and preference. The Commission draws its authority from various statutes and laws, which are listed in Appendix A.

On September 30, 2009, the Commission submitted to Congress its updated Strategic Plan which will serve as a guide through fiscal year 2014. As part of the update process, the Commission realigned its resources and activities with its key statutory authorities. This resulted in an updated mission statement and two strategic goals.

The Commission's mission is to assist consumers in obtaining reliable, efficient and sustainable energy services at a reasonable cost through appropriate regulatory and market means. To accomplish this, the Commission focuses on two goals:

1. Just and Reasonable Rates, Terms and Conditions: Ensure that rates, terms and conditions are just, reasonable and not unduly discriminatory or preferential.

One of the Commission's fundamental statutory responsibilities is to ensure that rates, terms and conditions for wholesale sales and transmission of electric energy and natural gas are just and reasonable and not unduly discriminatory or preferential. The Commission uses a combination of regulatory and market means to achieve this goal, including reviewing tariffs and making rate determinations. Oversight of the energy markets and enforcement of the associated laws, rules and regulations are essential complements to the regulatory and market means. The Commission uses a balanced approach in its oversight and enforcement efforts, including: educating affected entities about market rules and other regulations; promoting internal compliance programs;

employing robust audit and investigation programs; and, where appropriate, exercising the Commission's civil penalty authority as a deterrent to violations.

2. *Infrastructure: Promote the development of safe, reliable and efficient energy infrastructure that serves the public interest.*

The Commission plays an important role in the development of a strong energy infrastructure that operates efficiently, safely and reliably. The Commission has siting authority that includes licensing non-federal hydropower projects, certificating interstate natural gas pipelines and storage projects, authorizing LNG facilities, and, in certain circumstances, permitting electric transmission lines. The Commission relies primarily on physical inspections of facilities to ensure the safety of LNG and non-federal hydropower facilities throughout the entire life cycle of a project: design review, construction and operation. Further, the Commission promotes efficient operation of energy infrastructure by encouraging, for example, the use of new technologies, and other procedures that may enhance economic efficiency.

Lastly, the Commission has an important role in maintaining the reliability of the electric transmission grid. The Commission established, and now oversees, the Electric Reliability Organization (ERO). The ERO develops and enforces mandatory reliability and cyber security standards, subject to the review and approval by the Commission. The Commission also monitors system disturbances to identify near and long-term issues affecting generation and transmission.

As the Commission works to achieve its mission, its focus remains on five guiding principles: organizational excellence, due process and transparency, regulatory certainty, stakeholder involvement, and timeliness. Whether the Commission is adjudicating a rate filing, ruling on a permit application, or developing a new policy, it strives to meet these criteria as a means of ensuring that each of its actions is consistent with the public interest.

Strategies for Carrying Out the Commission's Responsibilities

The Commission's two core functions are to ensure that wholesale electric and natural gas rates are just and reasonable and not unduly discriminatory or preferential and that energy infrastructure is developed in the public interest. To achieve these goals, the Commission will employ several strategies which are summarized below.

The organized wholesale electric markets represent one area in which the Commission relies on regulatory and market means to ensure that rates are just and reasonable and not unduly discriminatory or preferential. The Commission will establish rules that enhance competition by allowing non-discriminatory market access to all supply-side and demand-side energy resources. Improving the competitiveness of these markets is important because it encourages new entry among supply-side and demand-side resources, spurs innovation and deployment of new technologies, improves operating performance, and exerts downward pressure on cost. Notable benefits also stem from more broadly diversifying the fuels used to generate electricity. In executing its authority, the Commission will take steps to ensure a level playing field in jurisdictional markets for all types of resources.

In an effort to increase compliance with rules and to deter market manipulation, the Commission will promote internal compliance programs and self-reporting of violations by regulated entities. The Commission has provided guidance on elements of an effective compliance program and will review compliance programs as part of routine compliance audits. In addition, the Commission will further this strategy by giving companies credit against settlements if a robust compliance program was in effect when the violation occurred. In cases where a company is given a reduced civil penalty, the settlement agreement should be made known to the industry in order to encourage others to adopt and implement robust and thorough compliance programs.

In addition to the regulation and oversight of energy markets, the Commission aims to increase efficient infrastructure consistent with demand. The Commission is employing the use of incentive rates, the adoption of smart grid standards and other transmission-related activities to try to increase the number of electric transmission projects that incorporate advanced technologies. The Commission also supports an open and transparent electric transmission planning process in order to increase infrastructure efficiency.

A significant portion of the Commission's role in energy infrastructure development stems from siting authority that includes licensing non-federal hydropower projects, certificating interstate natural gas pipelines and storage projects, authorizing LNG facilities, and, in certain circumstances, permitting electric transmission lines. Throughout all of these processes, the Commission's goal is to expedite application processing without compromising environmental responsibilities or public participation. Reconciling these interests, however, remains a significant challenge. The Commission believes that issues are best addressed openly and early in the application process. The Commission encourages, and sometimes requires, project proponents to engage in early involvement of state and federal agencies, Indian tribes, affected landowners and the public.

To ensure that jurisdictional infrastructure projects are safe, the Commission performs a detailed safety analysis during its comprehensive review of a proposal for a new LNG or hydropower facility. The Commission also monitors and inspects these projects throughout the life cycle to ensure safety and security compliance. During construction, Commission staff engineers frequently inspect a project and once construction is complete, the Commission follows inspection schedules depending on the type of facility. In addition, all LNG and hydropower facilities are required to coordinate with federal, state and local agencies and develop emergency response plans. The Commission is working to develop and incorporate risk-informed decision making into the dam safety program. This transition could have several positive impacts on the Commission's dam safety program including, among others, a better understanding of potential failure modes, a better understanding of the consequences of potential failure modes on life, health and property, and an improved ability to evaluate risk reduction alternatives.

To protect and improve the reliability and security of the Nation's bulk power system, the Commission will oversee the development and review of mandatory reliability and security standards. The Commission will achieve this through active involvement in the standards development process of the ERO and review of all reliability standards filed by the ERO. The Commission will provide extensive oversight of the ERO processes and compliance efforts to ensure firm, fair, and consistent implementation of, and compliance with, the approved mandatory reliability standards, including cyber and physical security. The Commission will

also join or lead incident and alleged violation analyses and/or investigations following bulkpower system incidents or complaints. The Commission will also track and review all alleged violations, mitigation plans, and proposed penalties and conduct ERO and regional entity performance reviews and audits.

Business Plan

The Commission's annual Business Plan details the activities and resources allocated to meet the Strategic Plan's goals and objectives. This increases internal accountability by enabling management to link individual office responsibility and budget resources to Commission activities. The Business Plan is an iterative process that helps to identify which activities are leading the Commission towards achieving particular goals and objectives. During FY 2010, the Commission reported actual FTE usage at a detailed activity level in its Business Plan, which improved offices' ability to organize and allocate resources effectively.

Full Cost Recovery

The Commission recovers the full cost of its operations through annual charges and filing fees assessed on the industries it regulates as authorized by the Federal Power Act (FPA) and the Omnibus Budget Reconciliation Act of 1986. The Commission deposits this revenue into the Treasury as a direct offset to its appropriation, resulting in no net appropriations.

Program Performance Overview

The performance measurement data and other achievements included below constitute several of the Commission's key achievements during FY 2010. The performance measures and targets were selected from the Commission's FYs 2009 - 2014 Strategic Plan. A complete list of the Commission's performance measurement data for fiscal years 2006 through 2010 is included in the Performance Report section of this report.

Performance Measurement Data for Strategic Goal 1: Just and Reasonable Rates, Terms and Conditions

Ensure that Rates, Terms and Conditions are Just, Reasonable, and Not Unduly Discriminatory or Preferential.

Objective 1.1: Regulatory and Market Means: Ensure implementation of appropriate regulatory and market means for establishing rates.

Strategy: Establish rules that enhance competition by allowing non-discriminatory market access to all supply-side and demand-side energy resources

Long Term Strategic Performance Goal

Further barriers to participation by demand resources in organized wholesale electric markets will be identified and eliminated.

FY 2010 Performance Target

Evaluate Independent System Operator/Regional Transmission Organization (ISO/RTO) filings on barriers to demand response. Complete and submit National Action Plan on Demand Response

FY 2011 Performance Target

As appropriate, issue a NOPR on further steps to eliminate barriers to demand resources, including steps identified in National Action Plan on Demand Response <u>FY 2012 Performance Target</u> As appropriate, issue Final Rule on further steps to eliminate barriers to demand resources

FY 2010 Result: Target Met.

Active participation by customers in organized wholesale energy markets through demand reductions helps to increase competition in those markets. To reduce barriers to this participation, the Commission issued Order No. 719 in 2008, which directed RTOs and ISOs operating organized wholesale electric markets to identify barriers to comparable treatment of demand response resources. In FY 2010, the Commission issued orders evaluating 6 filings submitted by RTOs and ISOs to identify barriers to demand response and to comply with other requirements of Order No. 719.

Commission staff also completed and published on June 17, 2010, a National Action Plan on Demand Response setting forth strategies and activities to identify requirements for technical assistance to states, to design and identify requirements for implementation of a national communications program, and to develop or identify analytical tools and materials for use by customers, states, and demand response providers.

Long Term Strategic Performance Goal

Best practices for demand response products and procedures will be explored and, as appropriate, implemented in organized wholesale electric markets.

<u>FY 2010 Performance Target</u> Perform outreach with ISOs/RTOs, demand response providers, and others; as appropriate, issue NOPR on best practices <u>FY 2011 Performance Target</u> As appropriate, issue Final Rule on best practices <u>FY 2012 Performance Target</u> Implement Final Rule as appropriate

FY 2010 Result: Target Met.

Commission staff engaged in outreach between October 1, 2009 and January 31, 2010 with RTOs/ISOs, demand response providers, retail industry, technology providers and state regulators regarding practices affecting demand response products and procedures. One of the best practices identified concerned the level of compensation paid to demand response resources participating in wholesale electricity markets. On March 18, 2010, the Commission issued a notice of proposed rulemaking (NOPR) entitled Demand Response Compensation in Wholesale Electric Markets (Docket No. RM10-17). Demand response, acting as a resource in organized wholesale electric markets by reducing the need to dispatch higher-priced generation, thereby lowering clearing prices, and by supporting system reliability and addressing resource adequacy. The Commission is therefore examining whether existing compensation mechanisms for demand response resources must be reformed in order to provide stable competitive pricing structures in the organized wholesale electric markets.

Long Term Strategic Performance Goal

All resources technically capable of providing needed ancillary services will have the opportunity to provide those services.

FY 2010 Performance Target

Perform outreach to identify the need for modification or creation of additional ancillary services, and issue NOPR, as appropriate <u>FY 2011 Performance Target</u> As appropriate, issue Final Rule on ancillary service products and procedures <u>FY 2012 Performance Target</u> Implement Final Rule as appropriate

FY 2010 Result: Target Not Met.

Commission staff engaged in outreach between October 1, 2009 and June 30, 2010 with RTOs/ISOs, storage and other technology providers, industrial customers, and research organizations regarding the need for modification or creation of additional ancillary services to ensure all resources technically capable of providing those products have the opportunity to do so. On January 21, 2010, the Commission issued a Notice of Inquiry seeking public comment on the extent to which reforms are necessary to ensure that wholesale electricity tariffs, including those governing ancillary services, remain just, reasonable and not unduly discriminatory (Integration of Variable Energy Resources, Docket No. RM10-11-000). The Commission received over 2,000 pages of comments from industry, state and federal agencies, and consumer interests, which are being analyzed by Commission staff to determine the need to modify existing, or create additional, ancillary services through a NOPR. Because of the large number of comments, more time is needed to develop specific proposals to include in a NOPR. Work on a NOPR proposal will continue into the FY 2011. Although the Commission did not issue the NOPR in FY 2010, it will not have a negative impact on achieving subsequent targets or overall program performance.

Long Term Strategic Performance Goal

Market reforms which will allow renewable resources to compete fairly will be explored and, as appropriate, implemented in Commission-jurisdictional markets.

FY 2010 Performance Target

Perform outreach with industry and issue staff white paper identifying potential need for and types of market reforms FY 2011 Performance Target

Issue a NOI/NOPR on market reforms, if appropriate

FY 2012 Performance Target

Issue Final Rule on market reforms, if appropriate

FY 2010 Result: Target Met and Exceeded.

The Commission staff conducted outreach between October 1, 2009 and June 30, 2010 with RTOs/ISOs, storage and other technology providers, industrial customers, and research organizations regarding the need for modification to grid operations and organized wholesale markets to integrate renewable resources, such as wind generation. After the outreach was completed, the Commission determined a Notice of Inquiry could be issued in lieu of a staff

white paper and still achieve the same purpose. The Commission issued a Notice of Inquiry, which was the FY 2011 Performance Target, ahead of schedule on January 21, 2010. This NOI is seeking comment on the integration of variable energy (renewable) resources (Integration of Variable Energy Resources, Docket No. RM10-11-000). Commission staff is now reviewing over 2,000 pages of comments.

Strategy: Promote operational efficiency in wholesale markets through the exploration and encouragement of the use of software and hardware that will optimize market operations

Long Term Strategic Performance Goal

By FY 2014, efficiency in market operations will be enhanced through deployment of new software and optimization of hardware.

<u>FY 2010 Performance Target</u> Internal release of staff white paper; industry outreach, including technical conferences, to identify best practices

FY 2011 Performance Target:

Pursue voluntary adoption of best practices by RTOs/ISOs; if appropriate, issue Policy Statement and/or NOI/NOPR

FY 2012 Performance Target:

Follow-up workshops on best practices implementation; issue Final Rule, if relevant

FY 2010 Result: Target Met.

In FY 2010, Commission staff explored opportunities to enhance operational efficiency in jurisdictional markets through the deployment of new modeling software and optimization of market operations. By improving efficiency in the use of computational methods and identifying ways in which the operation of utility assets can be optimized, the Commission seeks to enhance operational efficiency to the benefit of all public utility customers. Staff held three conferences in June 2010 to gather information from the public regarding modeling and software enhancements and, on July 29, 2010, delivered a white paper to the Commission's Chief of Staff outlining opportunities for further work on this project.

Strategy: Develop and implement a common set of performance metrics for markets within and outside of ISOs/RTOs

Long Term Strategic Performance Goal

By FY 2014, the performance of markets within and outside of ISOs/RTOs will be measured using a common set of metrics.

<u>FY 2010 Performance Target</u> Explore and develop appropriate operational and financial metrics for ISOs/RTOs <u>FY 2011 Performance Target:</u> Explore and develop appropriate operational and financial metrics for non-ISO/RTO regions

FY 2012 Performance Target:

Establish appropriate common metrics between ISOs/RTOs and non-ISOs/RTOs

FY 2010 Result: Target Not Met.

During FY 2010, Commission staff worked with RTO and ISO staff, stakeholders and other experts to develop standardized metrics to track the performance of RTOs and ISOs and transactions in the markets they administer. Proposed metrics were made publicly available for comment in February 2010, and Commission staff has reviewed comments submitted on the proposed metrics. While the final metrics were not issued during FY 2010, this had no adverse impact on the program. The Commission expects to release the final metrics in early FY 2011 and to collect data from the RTOs and ISOs shortly thereafter. These final metrics will measure performance with respect to a number of areas, including: reliability standards, customer costs, demand response market penetration, and transmission investment.

Strategy: Promote broad participation, including the use of alternative dispute resolution services, in the Commission's processes and procedures

Long Term Strategic Performance Goal

By FY 2014, appropriate filings and issues will employ alternative dispute resolution and collaborative processes first.

FY 2010 Performance Target

Develop guidelines/tariff provisions to apply to filings/issues amenable to consensual resolution <u>FY 2011 Performance Target</u> Implement rules setting forth guidelines/tariff provisions and initiate pilot programs <u>FY 2012 Performance Target</u> Conduct study to determine if pilot program should be expanded

FY 2010 Result: Target Not Met

During FY 2010, staff reviewed and categorized two years of recent Commission orders which set cases for consensual resolution/hearing. Internal dialogue with senior staff and program managers provided additional understanding into the types of cases which may be amenable to consensual resolution. Through these efforts, a baseline of the types of cases and issues that the Commission traditionally sets for consensual resolution/hearing was established.

Following this internal communication, staff identified a list of approximately 30 external stakeholders who could provide valuable insight to the guideline development process. Acquiring the input from these external stakeholders has taken significantly more time than anticipated because the number of external parties is much higher than originally planned. The meetings that have occurred to date have been very productive and the Commission staff will continue to meet with the remaining parties throughout the first and second quarters of FY 2011. Although the Commission did not finalize the guidelines in FY 2010, it will not have a negative impact on overall program performance. The Commission staff will work diligently in FY 2011 to incorporate into the guidelines the external parties' feedback. Further, the Commission will make every effort to initiate the pilot in the second half of FY 2011 in accordance with the established target date.

Other Noteworthy Accomplishments in Objective 1.1: Regulatory and Market Means

- In FY 2010 the Commission began implementing Order No. 714, which requires all public utilities, natural gas pipelines, oil pipelines and power administrations to file their tariffs, tariff revisions and rate change applications electronically. The adoption of electronic tariff filing provides the framework for a more efficient document processing system as well as providing a user-friendly interface from which the Commission, its staff, and the public may retrieve and review tariffs. The Commission has received over 1,000 electronic baseline tariff filings during FY 2010.
- In September 2010, the Commission issued a final rule which will make electricity markets more efficient by permanently lifting the price cap for all reassignments of firm transmission capacity by wholesale electric transmission customers. The final rule comes after the Commission reviewed comments on an April NOPR and based on a staff report that summarized the findings of a 30-month study of the competitive effects of removing the price cap for reassigned electric transmission capacity. The report found that in markets in which pricing differentials were available, the reassignment prices comported with pricing differentials between those markets, indicating that resale prices reflect market fundamentals rather than the exercise of market power.

Objective 1.2: Oversight and Enforcement: Increase compliance with the Commission's rules and deter market manipulation.

Strategy: Promote internal compliance programs and self-reporting of violations

Long Term Strategic Performance Goal

By FY 2014, 70 percent of company compliance programs reviewed on Commission audits for the audit focus areas are found to be adequate to demonstrate a culture of compliance.

FY 2010 Performance Target 10% FY 2011 Performance Target 25% FY 2012 Performance Target 40%

<u>FY 2010 Result:</u> Target Met. 50% (2 out of 4) of compliance programs were found to demonstrate an adequate culture of compliance.

Because this performance measure is new for FY 2010, only audits that were started and completed in FY 2010 were included. In determining which audits would be included in the universe for this measure, the Commission developed general guidelines. In order to maintain consistency over time, only large, multi-scope audits will be included in this measure's universe. Small, single-scope audits would not have the scope and breadth to make a determination on a company's overall culture of compliance. Of the four audits that met these criteria, two were found to demonstrate an adequate culture of compliance.

The Commission's strategy of encouraging the development of compliance programs in order to increase companies' compliance with its requirements is showing early success. Although few companies were included in the calculation of this result, the Commission has already observed that a number of companies have begun reviewing their compliance programs and taking corrective action prior to the start of an audit and prior to the issuance of an audit report.

Long Term Strategic Performance Goal

70 percent of compliance programs reviewed through investigations that involve a penalty are found to be sufficiently robust to merit credit to reduce the penalty.

FY 2010 Performance Target 10% FY 2011 Performance Target 25% FY 2012 Performance Target 40%

FY 2010 Result: Target Met.

During FY 2010 the Commission completed 77 matters involving violations subject to penalties, including review of company compliance programs as they relate to the violations examined. In 26 percent of these cases (20 out of 77) the Commission found compliance programs in place at the time of the violation to be sufficiently robust as to merit credit to reduce or eliminate penalties.

Strategy: Use a risk-based approach to plan and prioritize audits of jurisdictional companies

Long Term Strategic Performance Goal

By FY 2014, 80 percent of the Commission's audit program will be planned using a risk-based approach.

FY 2010 Performance Target 40% FY 2011 Performance Target 60% FY 2012 Performance Target 80%

FY 2010 Result: Target Met. 55% (52 out of 94) audits planned using a risk-based approach.

In FY 2010, the Commission completed 25 audits of public utilities, natural gas pipeline companies, and regional reliability entities. Of the 25 audits completed, 12 were planned using a risk based approach. The remaining 13 audits began prior to FY 2010 when the risk-based approach was established as a requirement. These 25 audits resulted in 210 recommendations for corrective action which resulted in \$1.7 million in refunds and \$2.3 million in recoveries from accounting and billing adjustments. The success of these audits is a direct result of the implementation of the Commission's strategy to increase emphasis on risk-based audit planning.

By emphasizing audit selection in the highest risk areas and of the highest risk companies, the Commission is maximizing the efficiency of its audit resources.

Other Noteworthy Accomplishments in Objective 1.2: Oversight and Enforcement

- In FY 2010 the Commission issued a Policy Statement on Penalty Guidelines that adopts a formula-based approach to determining penalties, modeled on the United States Sentencing Guidelines for fining organizations. The Commission made certain modifications to the Sentencing Guidelines to adapt them to violations of the Commission's statutes, rules, and orders. The Penalty Guidelines were suspended while the Commission accepted public comments, which included requests for changes in the application of the Guidelines. In September 2010 the Commission reissued the Penalty Guidelines with modifications made in response to the comments the Commission received. The Penalty Guidelines will apply prospectively and bring increased fairness, consistency, and transparency to the determination of civil penalties.
- The Commission issued an order to bring further transparency to ongoing investigations by authorizing issuance of a preliminary notice of violations when staff has completed its investigation and is prepared to recommend that sanctions be sought for the conduct investigated. The notice will inform the public of the identity of the subject of the investigation, the conduct involved, and the rules or requirements allegedly violated.
- In FY 2010, the Commission transferred dispute-related calls pertaining to the construction and operation of jurisdictional infrastructure from the enforcement hotline to the dispute resolution helpline. By transferring the responsibility of these calls to the dispute resolution service, with its expertise in conflict resolution, and allowing the enforcement staff to focus on their priorities, the Commission will ensure an effective allocation of its resources that will better serve the public interest. Since assuming this responsibility on May 1, 2010, the Commission's dispute resolution service has fielded 120 inquiries. Approximately one-third of these inquiries have been resolved; one-third have been referred to a more appropriate Commission office or other federal or state authority; and the remaining one-third of these inquiries are still active.

Performance Measurement Data for Strategic Goal 2: Infrastructure

Promote Development of Safe, Reliable, and Efficient Infrastructure that Serves the Public Interest.

Objective 2.1: Infrastructure Development and Siting: Increase efficient infrastructure consistent with demand.

Strategy: Encourage new electric transmission facilities that advance efficient transmission system operation

Long Term Strategic Performance Goal

By FY 2014, 50 percent of all new transmission projects will incorporate advanced technologies.

FY 2010 Performance Target 5% FY 2011 Performance Target 10% FY 2012 Performance Target 20%

FY 2010 Result: Target Met. 9 percent (1 out of 11)

In FY 2010, the Commission acted on 11 requests for incentives or negotiated rate authority for new transmission. Of those 11 requests, the Commission found one project which included advanced transmission technologies.

Strategy: Support electric transmission planning through the use of open and transparent processes that include analysis and consideration on a comparable basis of proposed solutions involving any of generation, transmission, and demand resources

Long Term Strategic Performance Goal

By FY 2014, all public utilities will implement open and transparent transmission planning processes that meet the strategy.

FY 2010 Performance Target

Assessment of transmission planning process best practices, including the potential for collaborative decision making, and issue NOPR, as appropriate (Assessment includes how options to transmission are considered.) <u>FY 2011 Performance Target</u> As appropriate, issue Final Rule on transmission planning process best practices <u>FY 2012 Performance Target</u> Implement Final Rule as appropriate

FY 2010 Result: Target Met.

To ensure that customers have access to power at reasonable rates, adequate and reliable infrastructure must be in place. To promote the development of that infrastructure, the Commission protects against unduly discriminatory treatment by requiring transmission providers to have open, transparent planning processes that consider customer needs, including public policy goals, such as renewable energy, and alternative solutions to meeting those needs. Increasing interest in accessing remote renewable generation resources and concerns over lack of transmission planning that spans multiple utility systems to support regional power flows prompted the Commission to seek comment from the public in October 2009 regarding the rules for transmission planning and cost allocation. Upon review of more than 3,000 pages of comments and significant staff-led outreach, staff prepared recommendations for Commission Planning and Cost Allocation by Transmission Owning and Operating Public Utilities, Docket No. RM10-23-000). The NOPR proposes to require that public utility transmission providers develop transmission plans on a regional basis, develop mechanisms for sharing the costs of

transmission lines that result from the plan, and improve coordination among neighboring transmission planning regions.

Strategy: Promote efficient design and operation of natural gas facilities

Long Term Strategic Performance Goal

By FY 2014, 100 percent of jurisdictional natural gas companies will be examined for feasibility of installing waste heat recovery systems.

FY 2010 Performance Target 20% FY 2011 Performance Target 40% FY 2012 Performance Target 60%

FY 2010 Result: Target Met.

In FY 2010, the Commission continued its efforts to explore ways to improve the efficiency in the design and operation of jurisdictional natural gas facilities. In FY 2010, Commission staff examined 44 (20%) of the Commission's jurisdictional natural gas companies for feasibility of installing waste heat recovery systems.

<u>Other Noteworthy Accomplishments in Objective 2.1: Infrastructure Development and</u> <u>Siting</u>

- In May 2010, the Commission conducted a technical conference on Energy Efficiency of Natural Gas Infrastructure and Operations. This conference brought together Commission staff, pipeline operators, customers, and developers to discuss energy efficiency technology. The conference provided a forum for the various parties to discuss their concerns and provide insight into the efficiency measures that are available and are currently viable for use in the industry. The result has been a continuous dialog with project sponsors that results in more openness and transparency in the certification process, which ensures due process for all effected parties.
- The Commission continued in FY 2010 to foster the orderly and environmentally sound development of hydrokinetic technologies through various initiatives and activities. The Commission signed two memorandums of understanding including: one with Governor of California and Directors of state agencies to coordinate the procedures and schedules to review hydrokinetic projects off the coast of California; and another with the U.S. Coast Guard to coordinate the processing of a large number of proposed hydrokinetic projects in the Mississippi River. The Commission is serving as a team co-lead, with the Department of Energy and the Bureau of Ocean Energy Management, on the International Energy Agency-Ocean Energy Systems Annex IV, which is gathering worldwide data on environmental effects, mitigation, and monitoring for hydrokinetic projects. Lastly, the Commission is processing two license applications and over 50 prefiling applications for hydrokinetic projects representing 6,300 megawatt.

These activities promote the potential of this new technology by reducing barriers to development through coordination with key stakeholders. In addition, the Commission organized a technical conference to explore issues related to licensing and exempting from licensing small hydropower projects. In response to comments, the Commission developed a user-friendly, web-based roadmap on selecting a project site, determining if a project is jurisdictional, selecting a FERC process, consulting with stakeholders, and preparing license/exemption applications using fill-in-the-blank templates. The website highlights projects which were licensed or exempted from licensing in less than one year and the reasons for their success. The launch of the website was followed by a webinar and regional outreach. The Commission also signed an unprecedented memorandum of understanding with the state of Colorado that will streamline procedures for authorizing small hydropower projects in Colorado.

The lack of adequate transmission facilities creates a significant barrier to trade between markets and among regions. To encourage greater investment in the Nation's transmission infrastructure, Congress directed the Commission in the Energy Policy Act of 2005 to adopt rules making incentive rate treatments available for electric transmission infrastructure investments that meet certain criteria, for example, if a proposed transmission project alleviates congestion. Incentive rate treatments granted pursuant to those rules include, for example, recovery of increased return on equity, recovery of 100 percent of construction work in progress, and recovery of prudently incurred costs for projects that are abandoned for reasons beyond the utility's control. In FY 2010, the Commission approved rate incentives for 10 projects, totaling 396 miles of new transmission and a \$2.95 billion investment in infrastructure.

Objective 2.2: Safety: Minimize risk to the public.

Strategy: Incorporate risk-informed decision making (RIDM) into the dam safety program

Long Term Strategic Performance Goal

By FY 2014, risk-informed decision making will be incorporated into the FERC dam safety program.

<u>FY 2010 Performance Target</u> Develop action plan <u>FY 2011 Performance Target</u> Portfolio Risk Assessment of FERC dam inventory <u>FY 2012 Performance Target</u> Determine RIDM is consistent with regulatory process

FY 2010 Result: Target Met.

Risk assessment has been used in the safety assessment of many high consequence industries since the 1960s. Risk-informed decision-making has the potential to improve the Commission's dam safety program in several ways. It will provide the capability to assess non-traditional failure modes, levelize risk across different loading conditions, focus inspections and surveillance on the specific potential failure modes and monitoring programs at the project and guide remediation projects to provide an overall reduced level of risk at Commission dams.

In FY 2010, the Commission developed and finalized its RIDM Action Plan which outlines the work efforts required over the next four years to incorporate RIDM into its dam safety program. In developing the plan, the Commission staff drew upon information sharing meetings with the Department of Interior – Bureau of Reclamation (Reclamation) and the U.S. Army Corps of Engineers (USACE). While writing its plan, Commission staff received training from Reclamation and examined their RIDM process. The Commission staff also reviewed USACE's draft RIDM guidance documents and the methodology developed by New South Wales, Australia for their RIDM regulatory process. The Commission staff also attended RIDM-specific training during various dam safety conferences and workshops and reviewed other published documents related to RIDM.

Objective 2.3: Reliability: Maintain the reliability of the electric transmission grid.

Strategy: Process reliability standards in a timely manner

Long Term Strategic Performance Goal

By FY 2014, proposed Reliability Standards will be processed in a timely manner at least 80 percent of the time.

FY 2010 Performance Target 75% FY 2011 Performance Target 75% FY 2012 Performance Target 75%

<u>FY 2010 Result:</u> Target Met. 96% of filed reliability standards have orders issued within 18 months.

In FY 2010, the Commission issued several noteworthy Orders affecting reliability. On September 16, 2010, the Commission issued a final rule on the Modeling, Data, and Analysis series of Reliability Standards related to Available Transfer Capability (Docket No. RD10-5-000). This rule established enforceable reliability standards related to the calculation of available transmission capability, as directed in Order Nos. 890 and 693.

On March 18, 2010, the Commission issued a final rule on the Transmission Relay Loadability Reliability Standard (Docket No. RM08-13-000). This rule implemented a Blackout Report recommendation by establishing relay setting requirements for load-responsive phase protection relays to ensure that those relays reliably detect and protect the electric network from all fault conditions, but do not limit transmission loadability or interfere with system operators' actions.

On March 31, 2010, the Commission issued a final rule on Critical Infrastructure Protection Reliability Standards, Version 3 (Docket No. RD09-7-002). This order closed several gaps in the cyber security standards previously identified by the Commission and established the implementation plan and schedule for Versions 2 and 3 of the cyber security standards.

Strategy: Monitor, audit and enforce reliability standards

Long Term Strategic Performance Goal

By FY 2014, Reliability Standards will be enforced effectively, resulting in a reduction of the frequency of repeat violations by at least 10 percent.

FY 2010 Performance Target Establish tracking process FY 2011 Performance Target Track violations per entity FY 2012 Performance Target Track violations per entity

FY 2010 Result: Target Met.

The Commission developed in FY 2010 a database to track violations from Notices of Penalty filed by the ERO. As part of this process, the Commission determined the measurable parameters (e.g., what constitutes a repeat violation over a designated time period) to facilitate a determination as to the observed rate of repeat violations of the Reliability Standards.

Strategy: Identify reliability parameters that affect national goals of reducing carbon and increasing the penetration of renewable energy resources on the electric transmission grid

Long Term Strategic Performance Goal

By FY 2014, reliability parameters that could affect national goals of reducing carbon and increasing the penetration of renewable energy resources on the electric transmission grid will be finalized.

FY 2010 Performance Target

Establish contacts and develop research, data collection and reporting processes FY 2011 Performance Target

Track studies and identify or propose reliability parameters. Perform initial analysis to assess if they are feasible for the bulk power system

FY 2012 Performance Target

Track studies and identify or propose reliability parameters. Perform expanded analysis to assess if they are feasible for the bulk power system

FY 2010 Result: Target Met.

In FY 2010, Commission staff established approximately 100 industry contacts across the nation and internationally. The Commission has led and participated in the efforts to conduct technical studies on Frequency Response, Electromagnetic Pulse and the potential impact of early Coal Plant retirements due to potential regulations. The Frequency Response study may provide the basis for a frequency response metric to address the integration of renewable energy sources to the bulk power system. The Electromagnetic Pulse effort analyzed and studied electromagnetic threats and how they relate to the reliable operation of the U.S. bulk power system. In addition, Commission staff performed a cursory analysis of the potential retirement of coal fired generation and its effect on system reliability. This study provided information on the resulting reduction of capacity margins and reliability issues caused by the shut down of the at-risk coal units from possible environmental regulations. The research the Commission staff has done on complex and highly technical studies provide guidance and direction in establishing the parameters to protect and preserve reliability as industry integrates large amounts of renewable generation into the bulk power system.

Other Noteworthy Accomplishment in Objective 2.3: Reliability

 Commission staff provided technical analysis for the Florida Blackout Part 1b investigation (Docket No. IN08-5-000). As a result, there was a settlement with Florida Power and Light Company including a \$25 million penalty plus mitigation measures and compliance improvements and a \$350,000 penalty for the Florida Reliability Coordinating Council. These were the first civil penalties under the Commission's FPA section 215 reliability authority.

Financial Performance Overview

As of September 30, 2010, the financial condition of the Commission was sound with sufficient funds to meet program needs and adequate controls were in place to ensure Commission obligations did not exceed budget authority. The Commission prepared its financial statements in accordance with the accounting standards codified in the Statements of Federal Financial Accounting Standards and with OMB Circular No.A-136, Financial Reporting Requirements.

Sources of Funds. The Commission receives an appropriation from Congress that is available until expended. The Commission's FY 2010 new budget authority was \$298.0 million. This represents an increase in new budget authority of approximately \$24.6 million over FY 2009. Additional funds available to obligate in FY 2010 were \$8.4 million from prior-year unobligated appropriations and \$1.7 million of prior-year obligations that were subsequently de-obligated in the current year. The sum of all funds available to obligate in FY 2010 was \$308.1 million. Additionally, the Commission receives an appropriation from Congress to pay states the fees it collected for the occupancy and use of public lands. The Commission did not assess those fees during the course of FY 2010. A number of licensees have raised issues regarding the fee basis of the FY 2009 assessment that resulted in significant increases to their respective charges. The Commission is currently weighing these issues against its mandated obligation to collect these fees. Therefore, the Commission did not request an appropriation from Congress covering lands fees covering FY 2010 and FY 2011.

Consistent with the requirements of the Omnibus Budget Reconciliation Act of 1986, as amended, the Commission collected fees to offset 100% of its budget authority in FY 2010.

Costs by Function. The Commission incurred costs of \$302.6 million in FY 2010, which was an increase of \$14.2 million over FY 2009. Approximately 74 percent of costs were used for salaries and benefits. The remaining 26 percent was used to obtain technical assistance for the Commission's principal regulatory programs, to cover operating expenses, staff travel, and reimbursable work. Salaries and benefits increased by \$20.6 million over 2009 while the net affect on the other cost categories was a decrease of \$6.4 million.

Costs by Function (millions)			
Costs	FY 2010	FY 2009	
Salaries and Benefits	\$223.2	\$202.6	
Travel/Transportation	3.6	3.7	
Rent/Comm/ Utilities	23.1	23.1	
Contract Support	47.2	44.8	
Printing/Supplies/Other	5.5	14.2	
Total Costs	\$302.6	\$288.4	

	Costs	bv	Function ((millions))
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Audit Results. The Commission received an unqualified audit opinion on its FY 2010 financial statements. This was the seventeenth consecutive year the Commission has received an unqualified opinion. For FY 2010, no material weaknesses were identified by the audit.

Financial Statement Highlights. The Commission's financial statements summarize the financial activity and financial position of the agency. The financial statements and footnotes appear in the financial section of this report.

Analysis of the Balance Sheet

The Commission's assets were approximately \$111.9 million as of September 30, 2010. This is an increase of \$20.6 million from September 30, 2009. The assets reported in the Commission's Balance Sheet are summarized in the Asset Summary table.

Assets	FY 2010	FY 2009
Fund Balance with Treasury	\$64.7	\$63.5
Accounts Receivable, net	39.4	23.0
Property and Equipment, net	7.8	4.8
Total Assets	\$111.9	\$91.3

Assets Summary (millions)

The Fund Balance with Treasury represents the Commission's largest asset of \$64.7 million as of September 30, 2010, an increase of \$1.2 million from the FY 2009 balance. This balance represents appropriated funds, collected penalties and other funds maintained at the Treasury until final disposition is determined.

The Accounts Receivable, net has a balance of \$39.4 million as of September 30, 2010. This balance represents the outstanding amounts due from either annual charges, civil penalties or other penalties issued by the Commission to entities under its regulation. The \$16.4 million net increase is primarily due to the accrual of unbilled land fees.

The Property and Equipment, net was \$7.8 million as of September 30, 2010, an increase of \$3 million from FY 2009. The balance is comprised of the net value of the Commission's equipment, furniture, leasehold improvements, and computer hardware and software. The \$3 million net increase is primarily due to updating existing telecommunications equipment and furniture.

The Commission's liabilities were \$89.1 million as of September 30, 2010. The Liabilities Summary table shows an increase in total liabilities of \$13.9 million from FY 2009. The increase is primarily the result of the accrual of unbilled FY 2010 land fees that were not assessed during the FY, for which the collections are due to other entities. The \$89.1 million balance consists primarily of accrued expenditures for payroll, benefits and operating expenses.

Liabilities	FY 2010	FY 2009	
Accounts Payable	\$14.6	\$17.8	
Federal Employee Benefits	10.7	10.2	
Other Liabilities	63.8	47.2	
Total Liabilities	\$89.1	\$75.2	

Liabilities Summary (millions)

The difference between total assets and total liabilities is net position. The Commission's net position was approximately \$22.8 million as of September 30, 2010. The increase in net position in FY 2010 compared to FY 2009 is the result of the amount of adjusted annual charges assessed by the Commission, higher unexpended appropriations due to unfilled staffing needs and capital purchases made which impacted the cumulative results of operations.

Net I ostubil Summary (minibils)		
Position	FY 2010	FY 2009
Unexpended Appropriations	\$31.9	\$20.1
Cumulative Results of Operations	(9.1)	(4.0)
Total Net Position	\$22.8	\$16.1

Net Position Summary (millions)

Analysis of the Statement of Net Cost

The Statement of Net Cost presents the net cost of the Commission's two strategic goals as identified in the Commission's Strategic Plan. The purpose of the statement is to show, separately, the components of the net cost of operations that can be linked to the costs of program performance under the Government Performance and Results Act of 1993 (GPRA). Net costs by strategic goal are shown in the Net Cost of Operations table.

L			
Operation	FY 2010	FY 2009	
Just and Reasonable Rates, Terms, and Conditions	\$0	\$0	
Infrastructure	12,573	(4,394)	
Net Cost of Operations	\$12,573	\$(4,394)	

Net Cost of Operations

The Commission's net cost of operations for FY 2010 was \$12,573. The Commission is a full cost recovery agency and recovers all of its cost through the allocated annual charges to the entities that it regulates. In FY 2010, the Commission adjusted the impact of a prior-year revenue accrual, which resulted in costs being higher than revenue.

On September 30, 2009, the Commission submitted to Congress its updated Strategic Plan which will serve as a guide through fiscal year 2014. As part of the update process, the Commission realigned its resources and activities with its key statutory authorities. This resulted in an updated mission statement and two strategic goals.

Analysis of Statement of Changes in Net Position

The Statement of Changes in Net Position reports the change in net position during the reporting period. Net position is affected by changes in its two components: Cumulative Results of Operations and Unexpended Appropriations. The overall increase in Net Position of \$6.7 million is the result of the amount of adjusted annual charges assessed by the Commission, higher unexpended appropriations due to unfilled staffing needs and capital purchases made which impacted the cumulative results of operations.

Analysis of the Statement of Budgetary Resources

The Statement of Budgetary Resources shows the sources of budgetary resources available and the status at the end of the period. It represents the relationship between budget authority and budget outlays, and reconciles obligations to total outlays. For FY 2010, the Commission had budgetary resources available of \$308.1 million, the majority of which was derived from new spending authority. This represents an increase of \$13.9 million over FY 2009 budgetary resources available of \$294.2 million. The unobligated budget authority available at September 30, 2010 was \$11.6 million, which is an increase of \$4.6 million from the FY 2009 amount of \$7 million.

The status of budgetary resources includes obligations incurred of \$296.3 million, or 96.2% percent of funds available. Similarly, FY 2009 obligations incurred were \$285.9 million or 97.1% percent of funds available. Total net outlays for FY 2010 were \$(42.7) million, which represents a \$4.7 million decrease from FY 2009 net outlays of \$(47.5) million. The decrease from last year is a result of approximately \$11.4 million in higher gross outlays due to an increased appropriation and a reduction in distributed offsetting receipts in FY 2010 compared to FY 2009.

Analysis of the Statement of Custodial Activity

The Statement of Custodial Activity displays the total Custodial Revenue and the Disposition of Collections related to that revenue activity. This statement ensures that revenue billed and collected by the Commission on behalf of other federal agencies will not be reported twice as revenue on the consolidated government's Statement of Net Cost. In FY 2010, the Commission reported \$54.5 million in custodial revenue as of September 30, 2010 compared to \$69 million in FY 2009. The majority of the decrease over FY 2009 is due to fewer civil penalties billed in FY 2010 to entities under the Commission's regulation.

Controls, Systems, and Legal Compliance

This section provides information on the Commission's compliance with the:

- Federal Managers' Financial Integrity Act of 1982;
- Revised OMB A-123
- Federal Financial Management Improvement Act of 1996;
- Prompt Payment Act;
- Debt Collection Improvement Act of 1996; and

Integrity Act Statement

During Fiscal Year 2010, the Commission focused it efforts on assisting consumers in obtaining reliable, efficient, and sustainable energy services at a reasonable cost through appropriate regulatory and market means. In fulfilling this mission, the commission has pursued two primary goals. We have worked diligently to ensure that rates, terms and conditions for wholesale sales and transmission of electric energy and natural gas are just, reasonable and not unduly discriminatory or preferential. Moreover, we continue to promote the development of safe, reliable, and efficient energy infrastructure that serves the public interest. We are progressing in each of these areas while we continue to improve our capabilities to meet the challenges of the energy issues confronting our nation.

To accomplish our goals, we must manage our resources efficiently and integrate our budget, performance measures, and management controls to improve performance and accountability. Our OMB A-123 internal control program is helping us accomplish this by monitoring our financial, human capital and information resources to safeguard our assets, improve the integrity of our reporting, and use our resources more effectively in reaching our goals. Problems that impede our progress continue to be brought to the attention of management and resolved within the Commission at the appropriate level. The auditors' FY 2010 report on the Commission's internal control structure disclosed no material weaknesses and no instances of noncompliance with laws and regulations. We will continue to maintain a strong management control system.

The Commission's management is responsible for establishing and maintaining effective internal control and financial management systems that meet the objectives of the Federal Managers' Financial Integrity Act (FMFIA). In accordance with OMB Circular A-123, Management's Responsibility for Internal Controls; we evaluated the effectiveness and efficiency of our internal controls over operations and our compliance with applicable laws and regulations as of September 30, 2010. Based on the results of this evaluation, the Commission can provide reasonable assurance that its internal controls are operating effectively and that no material weaknesses were found in the design or operation of our internal controls.

In addition, the Commission assessed the effectiveness of internal controls over financial reporting, which includes the safeguarding of assets and our compliance with applicable laws and regulations in accordance with the requirements of OMB Circular A-123, Appendix A. The results of this assessment found no material weaknesses in the design or operation of our controls over financial reporting. The Commission can provide reasonable assurance that its internal controls over financial reporting as of September 30, 2010, are operating effectively.

Jon Wellinghoff Chairman Federal Energy Regulatory Commission September 2010

Federal Managers Financial Integrity Act

The Federal Managers' Financial Integrity Act of 1982 (Integrity Act) mandates that agencies establish controls that reasonably ensure that: (i) obligations and costs comply with applicable law; (ii) assets are safeguarded against waste, loss, unauthorized use, or misappropriation; and (iii) revenues and expenditures are properly recorded and accounted for. This act encompasses program, operational, and administrative areas as well as accounting and financial management. The Integrity Act requires the Chairman to provide an assurance statement on the adequacy of management controls and conformance of financial systems with Government wide standards.

Management Control Review Program

Managers throughout the Commission are responsible for ensuring that effective controls are implemented in their areas of responsibilities. Each office director and regional administrator prepared an annual assurance statement that identified any control weaknesses that required the attention of the Chairman. These statements were based on various sources and included:

- Management knowledge gained from the daily operation of agency programs and reviews;
- Management reviews;
- Annual performance plans; and,
- Inspector General and Government Accountability Office reports.

The Commission's ongoing management control program requires, among other things, that management control deficiencies be integrated into office action plans. The action plan process has provisions for periodic updates and attention from senior managers. The management control information in these plans, combined with the individual assurance statements discussed previously, provides the framework for monitoring and improving the agency's management controls on an ongoing basis.

FY 2010 Integrity Act Results

The Commission evaluated its management control systems for the fiscal year ending September 30, 2010. This evaluation provided reasonable assurance that the Commission's management controls achieved their intended objectives. As a result, management concluded that the Commission did not have any material weaknesses in its programmatic or administrative activities.

FY 2010 OMB A-123 Results

The Commission evaluated its internal controls over financial reporting for the fiscal year ending September 30, 2010. Based on the results of this evaluation, the Commission can provide reasonable assurance that its internal controls are operating effectively and that no material weaknesses were found in the design or operation of our internal controls.

Federal Financial Management Improvement Act

The Federal Financial Management Improvement Act of 1996 (FFMIA) requires each agency to implement and maintain systems that comply substantially with: (i) Federal financial management system requirements, (ii) applicable Federal accounting standards, and (iii) the U.S. Government standard general ledger at the transaction level. The FFMIA requires the Chairman to determine whether the agency's financial management systems comply with the FFMIA and to develop remediation plans for systems that do not comply. Our review of the Commission's financial management system in FY 2010 demonstrated that we fully comply with this act.

FY 2010 Improvement Act Results

As of September 30, 2010, the Commission evaluated its financial management system to determine if it complied with applicable federal requirements and accounting standards required by the Improvement Act. We found that the Commission's financial management system was in substantial compliance with the federal financial management system requirements, applicable Federal accounting standards and the U.S. standard general ledger at the transaction level. In making this determination, we undertook financial reporting tests of the system and reviewed entries at the transaction level, and determined compliance with Federal requirements and accounting standards required by the Improvement Act.

Prompt Payment. The Prompt Payment Act requires Federal agencies to make timely payments to vendors for supplies and services, to pay interest penalties when payments are made after the due date, and to take cash discounts when they are economically justified. As of September 30, 2010, the Commission made 90% of its payments, that were subject to the Prompt Payment Act, on-time. The Commission incurred \$9,811.51 in interest penalties in FY 2010, which was an increase compared to the FY 2009 amount of \$3,864. The agency made 98.4% of its vendor payments electronically in FY 2010.

Debt Collection. The Debt Collection Improvement Act of 1996 was enacted to enhance the ability of the Federal Government to service and collect debts. The agency goal is to maintain the delinquent debt owed to the Commission at year-end at less than two percent of its current annual billings. As of September 30, 2010, delinquent debt was \$0.5 million, which is approximately .002 percent of its current annual billings. The Commission continues to aggressively pursue the collection of delinquent debt and continues to meet the requirement that all eligible delinquent debt over 180 days is referred to the U.S. Treasury for collection.

Possible Future Effects of Existing Events and Conditions

As of September 30, 2010, the Commission has a pending case where the probability of success is reasonably possible. The amount of monetary relief, if awarded, is estimated to be approximately \$51,000.

Limitations of the Financial Statements

The financial statements have been prepared to report the financial position and results of operations of the FERC, pursuant to the requirements of 31 U.S.C. 3515(b). While the statements have been prepared from the books and records of the Commission in accordance with accounting principles generally accepted in the United States of America for Federal

entities and the formats prescribed by OMB, the statements are in addition to the financial reports used to monitor and control budgetary resources which are prepared from the same books and records. The statements should be read with the realization that they are for a component of the U.S. Government, a sovereign entity. One implication of this is that liabilities cannot be liquidated without legislation that provides resources to do so.

Improper Payments Information Act (IPIA) Reporting

The Commission has performed a review of its payments through September 30, 2010 and it has processed 99% of its payments without error. The Commission found only 93 erroneous payments out of 8,250 total payments. The value of those erroneous payments totaled \$356,409 out of total payments of \$87,236,553 for fiscal year 2010.

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Financial Section

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FEDERAL ENERGY REGULATORY COMMISSION WASHINGTON, DC 20426

Office of the Executive Director

Message from the Chief Financial Officer

I am pleased to present the Federal Energy Regulatory Commission's (Commission) comparative financial results for fiscal years 2009 and 2010. The accompanying financial statements and related notes fairly present the Commission's financial position and were prepared in conformity with accounting principles generally accepted in the United States of America, and requirements set forth in Office of Management and Budget (OMB) Circular A-136, *Financial Reporting Requirements*.

During FY 2010, the Commission began efforts to forge ahead with a re-focused strategic perspective. A new Strategic Plan drafted during the fourth quarter of Fiscal Year 2009 established a clear mission for the agency and related goals that will support its fulfillment. This mission prescribes that the Commission assist consumers in obtaining reliable, efficient, and sustainable energy services at a reasonable cost through appropriate regulatory and market means. Fulfilling this mission involves the pursuit of two primary goals. First, the Commission will continue to establish policies and processes which strive to ensure that rates, terms and conditions for wholesale sales and transmission of electric energy and natural gas are just, reasonable and not unduly discriminatory or preferential. Additionally, we will take appropriate action to continually promote the development of safe, reliable, and efficient energy infrastructure that serves the public interest.

My organization has played a critical role in supporting this mission. We have worked closely with program officials to secure sufficient resources which support the achievement of agency goals. Moreover, my team has begun developing an effective evaluation process to gauge progress in meeting these goals and appropriate means which convey the successes of our most important initiatives to stakeholders. This Performance and Accountability Report effectively demonstrates the manner in which the Commission leveraged its limited resources to meet its stated objectives.

In addition to the contributions my organization made to directly supporting the Commission's mission, there are additional achievements that I find noteworthy.

- The Commission obtained an unqualified opinion on its financial statements for the 17th consecutive year. In addition, it strengthened its internal control program by continuing on-going self-assessment efforts as required by OMB Circular A-123, *Management's Responsibility for Internal Control*. The Commission has reasonable assurance that its internal controls over financial reporting were operating effectively during FY 2010.
- The Commission collected over \$310 million in offsetting receipts during the fiscal year. Financial management staff issued 100% of the related regulatory assessments electronically to jurisdictional entities and hydropower licensees. As a result of these efforts, the Commission exceeded statutory collection requirements to offset its annual appropriation by more than \$12 million.
- The Commission awarded over 49% of its total contract dollars to small, womenowned and minority businesses. It exceeded its performance target by 14%. Additionally, in responding to accountability initiatives established by the President, the Commission has reduced its combined share of dollars obligated on high risk contracts by 24%. It exceeded the administration established target for FY 2010 by 14%.

Our keen focus on program performance and significant financial accomplishments demonstrate the high regard we have for accountability and public disclosure. This report demonstrates a lasting commitment to fulfill our fiduciary responsibilities to Commission stakeholders. I am proud of the role my organization has played in being effective stewards protecting the interests of the American public.

Thomas R. Herlihy Chief Financial Officer Federal Energy Regulatory Commission November 5, 2010



KPMG LLP 2001 M Street, NW Washington, DC 20036-3389

Independent Auditors' Report

The Federal Energy Regulatory Commission and the Inspector General, United States Department of Energy:

We have audited the accompanying balance sheets of the Federal Energy Regulatory Commission (the Commission) as of September 30, 2010 and 2009, and the related statements of net cost, changes in net position, budgetary resources, and custodial activity (hereinafter referred to as "financial statements") for the years then ended. The objective of our audits was to express an opinion on the fair presentation of these financial statements. In connection with our fiscal year 2010 audit, we also considered the Commission's internal control over financial reporting and tested the Commission's compliance with certain provisions of applicable laws, regulations, and contracts that could have a direct and material effect on these financial statements.

Summary

As stated in our opinion on the financial statements, we concluded that the Commission's financial statements as of and for the years ended September 30, 2010 and 2009, are presented fairly, in all material respects, in conformity with United States (U.S.) generally accepted accounting principles.

Our consideration of internal control over financial reporting was not designed to identify all deficiencies in the internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses as defined in the Internal Control Over Financial Reporting section of this report.

The results of our tests of compliance with certain provisions of laws, regulations, and contracts disclosed no instances of noncompliance or other matters that are required to be reported herein under *Government Auditing Standards*, issued by the Comptroller General of the United States, and Office of Management and Budget (OMB) Bulletin Number (No.) 07-04, *Audit Requirements for Federal Financial Statements*, as amended.

The following sections discuss our opinion on the Commission's financial statements; our consideration of the Commission's internal control over financial reporting; our tests of the Commission's compliance with certain provisions of applicable laws, regulations, and contracts; and management's and our responsibilities.

Opinion on the Financial Statements

We have audited the accompanying balance sheets of the Federal Energy Regulatory Commission as of September 30, 2010 and 2009, and the related statements of net cost, changes in net position, budgetary resources, and custodial activity for the years then ended.



Federal Energy Regulatory Commission November 5, 2010 Page 2 of 4

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Federal Energy Regulatory Commission as of September 30, 2010 and 2009, and its net costs, changes in net position, budgetary resources, and custodial activity for the years then ended, in conformity with U.S. generally accepted accounting principles.

The information in the Management's Discussion and Analysis is not a required part of the financial statements, but is supplementary information required by U.S. generally accepted accounting principles. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of this information. However, we did not audit this information and, accordingly, we express no opinion on it.

Our audits were conducted for the purpose of forming an opinion on the financial statements taken as a whole. The information in the Performance Report and the Appendices are presented for purposes of additional analysis and are not required as part of the financial statements. This information has not been subjected to auditing procedures and, accordingly, we express no opinion on it.

Internal Control Over Financial Reporting

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of the internal control over financial reporting was for the limited purpose described in the Responsibilities section of this report and was not designed to identify all deficiencies in the internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. In our fiscal year 2010 audit, we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

We noted certain additional matters that we have reported to management of the Commission in a separate letter dated November 5, 2010.

Compliance and Other Matters

The results of our tests of compliance as described in the Responsibilities section of this report, exclusive of those referred to in *Federal Financial Management Improvement Act* (FFMIA), disclosed no instances of noncompliance or other matters that are required to be reported herein under *Government Auditing Standards* or OMB Bulletin No. 07-04, as amended.

The results of our tests of FFMIA disclosed no instances in which the Commission's financial management systems did not substantially comply with the (1) Federal financial management systems requirements, (2) applicable Federal accounting standards, and (3) the United States Government Standard General Ledger at the transaction level.

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Federal Energy Regulatory Commission November 5, 2010 Page 3 of 4

Responsibilities

Management's Responsibilities. Management is responsible for the financial statements; establishing and maintaining effective internal control; and complying with laws, regulations, and contracts applicable to the Commission.

Auditors' Responsibilities. Our responsibility is to express an opinion on the fiscal year 2010 and 2009 financial statements of the Commission based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Bulletin No. 07-04. Those standards and OMB Bulletin No. 07-04 require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control over financial reporting. Accordingly, we express no such opinion.

An audit also includes:

- Examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements;
- Assessing the accounting principles used and significant estimates made by management; and
- Evaluating the overall financial statement presentation.

We believe that our audits provide a reasonable basis for our opinion.

In planning and performing our fiscal year 2010 audit, we considered the Commission's internal control over financial reporting by obtaining an understanding of the Commission's internal control, determining whether internal controls had been placed in operation, assessing control risk, and performing tests of controls as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control over financial reporting. Furthermore, we did not test all controls relevant to operating objectives as broadly defined by the *Federal Managers' Financial Integrity Act of 1982*.

As part of obtaining reasonable assurance about whether the Commission's fiscal year 2010 financial statements are free of material misstatement, we performed tests of the Commission's compliance with certain provisions of laws, regulations, and contracts, noncompliance with which could have a direct and material effect on the determination of the financial statement amounts, and certain provisions of other laws and regulations specified in OMB Bulletin No. 07-04, as amended, including the provisions referred to in Section 803(a) of FFMIA. We limited our tests of compliance to the provisions described in the preceding sentence, and we did not test compliance with all laws, regulations, and contracts, applicable to the Commission. However, providing an opinion on compliance with laws, regulations, and contracts, was not an objective of our audit and, accordingly, we do not express such an opinion.



Federal Energy Regulatory Commission November 5, 2010 Page 4 of 4

This report is intended solely for the information and use of the Commission's management, the Department of Energy's Office of Inspector General, OMB, the U.S. Government Accountability Office, and the U.S. Congress and is not intended to be and should not be used by anyone other than these specified parties.

KPMG LLP

November 5, 2010

Balance Sheets

As of September 30, 2010 and 2009 (in dollars)

		2010		2009
Assets (note 3): Intragovernmental:				
Fund balances with Treasury (note 4)	\$	64,730,901	\$	63,517,742
Accounts receivable (note 5)	Ŧ	3,372,794	*	13,399
Total intragovernmental		68,103,695		63,531,141
Accounts receivable, net (note 5)		36,011,946		23,038,373
Property and equipment, net (note 6)		7,823,851		4,767,683
Total assets	\$	111,939,492	\$	91,337,197
Liabilities:				
Intragovernmental:				
Accounts payable	\$	2,418,114	\$	2,983,283
Other (note 7):				
Accrued payroll and benefits		1,835,569		1,661,681
Resources transferable to Treasury and other Federal entities		19 456 550		6 901 090
		18,456,550		6,891,089
Miscellaneous receipts transferable to Treasury		-		7,193
Workers' compensation payable (note 9) Total intragovernmental		<u>581,363</u> 23,291,596		540,739
C		· · · ·		12,083,985
Accounts payable Other (note 7):		12,196,686		14,777,141
Accrued payroll and benefits		8,899,401		8,529,456
Collections due to states		5,693,477		33,603
Commitments and contingencies (note 11)		51,000		78,000
Revenue collected under protest		6,219,698		5,918,701
Refunds and other amounts due		2,526,041		3,256,910
Accrued leave (note 9)		14,184,567		13,175,159
Resources transferable to other entities from				
disgorged funds	<u> </u>	16,108,453		17,366,517
Total liabilities	\$	89,170,919	_ \$ _	75,219,471
Net Position:				
Unexpended appropriations - other funds	\$	31,897,786		20,135,673
Cumulative results of operations - other funds		(9,129,213)		(4,017,948)
Total net position	\$	22,768,573	\$	16,117,725
Total liabilities and net position	\$	111,939,492	\$	91,337,197

Statements of Net Cost For the Years Ended September 30, 2010 and 2009 (in dollars)

Program costs:	_	2010	• •	2009
Regulation:				
Just and Reasonable Rates, Terms, and Conditions (note 14):				
Gross costs	\$	167,223,279	\$	168,566,947
Less: earned revenue	_	167,223,279		168,566,947
Net program costs	\$	-	\$	-
Infrastructure (note 14): Gross costs Less: earned revenue Net program costs	\$ 	135,410,599 135,398,026 12,573	\$ \$	119,848,878 119,853,272 (4,394)
Total				
Gross costs	\$	302,633,878	\$	288,415,825
Less: earned revenue		302,621,305		288,420,219
Net Cost of Operations	\$	12,573	\$	(4,394)
	_			

Statements of Changes in Net Position For the Years Ended September 30, 2010 and 2009

(in dollars)

(2010	2009
Cumulative results of operations:		
Beginning balances	\$ (4,017,948) \$	(10,107,477)
Budgetary financing sources:		
Appropriations used	286,237,887	277,910,671
Other financing sources (Non-Exchange):		
Transfers - out to Treasury without reimbursement	(307,502,383)	(284,451,789)
Imputed financing from costs absorbed by others (note 10)	16,165,804	12,626,253
Total Financing Sources	 (5,098,692)	6,085,135
Net cost of operations	(12,573)	4,394
Net change	 (5,111,265)	6,089,529
Cumulative results of operations	\$ (9,129,213) \$	(4,017,948)
Unexpended appropriations:		
Beginning balances	\$ 20,135,673 \$	24,646,344
Budgetary financing sources:		
Appropriations received	298,000,000	273,400,000
Appropriations used	(286,237,887)	(277,910,671)
Total budgetary financing sources	 11,762,113	(4,510,671)
Total unexpended appropriations	\$ 31,897,786 \$	20,135,673
Net Position	\$ 22,768,573 \$	16,117,725

Statements of Budgetary Resources

For the Years Ended September 30, 2010 and 2009

(in dollars)

(III dollars)			
	 2010	_	2009
Budgetary Resources:			
Unobligated balance, beginning of period	\$ 8,389,692	\$	16,783,887
Recoveries of prior year unpaid obligations	1,699,338		675,206
Budgetary authority			
Appropriation	-		3,384,427
Collected	298,017,863		273,458,072
Change in unfilled customer orders			
Without advance from Federal Sources	 103	_	(4,394)
Subtotal	298,017,966		276,838,105
Total Budgetary Resources	\$ 308,106,996	\$	294,297,198
Status of Budgetary Resources:			
Obligations incurred: (note 15)			
Direct	\$ 296,297,093	\$	285,853,828
Reimbursable	17,966		53,678
Subtotal	 296,315,059		285,907,506
Unobligated balances available and apportioned			
Apportioned	11,630,401		7,023,066
Unobligated balance not available	161,536		1,366,626
Total status of budgetary resources	\$ 308,106,996	\$	294,297,198
Change in Obligated Balance:			
Obligated balance, net			
Unpaid obligations, brought forward, October 1 Less: Uncollected customer payments from	\$ 39,800,875	\$	31,987,901
Federal sources, brought forward, October 1	(39,832)		(44,226)
Total unpaid obligated balance, net	 39,761,043		31,943,675
Obligations incurred net	296,315,059		285,907,506
Less: Gross outlays	(288,868,042)		(277,419,325)
Less: Recoveries of prior year unpaid			
obligations, actual	(1,699,338)		(675,206)

Change in uncollected customer payments from Federal sources	(103)	4,394
Obligations balance, net, end of period		,
Unpaid obligations Less: Uncollected customer payments from	45,548,555	39,800,875
from Federal sources	(39,935)	(39,832)
Total, unpaid obligated balance, net,		
end of period	\$ 45,508,620 \$	39,761,043
Net Outlays:		
Gross outlays	\$ 288,868,042 \$	277,419,325
Less: Offsetting collections	(298,017,863)	(273,458,072)
Less: Distributed offsetting receipts	 (33,583,397)	(51,434,365)
Net outlays	\$ (42,733,218) \$	(47,473,112)

Statements of Custodial Activity

For the Years Ended September 30, 2010 and 2009

(in dollars)

	 2010	2009
Sources of collections:		
Cash collections – annual charges	\$ 34,470,800 \$	62,695,804
Accrual adjustment	 20,031,461	6,277,748
Total custodial revenue (note 12)	54,502,261	68,973,552
Disposition of collections:		
Transferred to others:		
United States Army – Corps of Engineers	(4,450,406)	(6,874,323)
Department of Interior	(1,058,915)	(7,567,858)
United States Treasury	(35,239,228)	(44,897,379)
Various states	-	(3,350,971)
Decrease (increase) in Amounts Yet to be transferred	 (13,753,712)	(6,283,021)
Net Custodial Activities	\$ \$	-

Notes to Financial Statements September 30, 2010 and 2009

(1) **Description of Reporting Entity**

The Federal Energy Regulatory Commission (the Commission) is an independent Federal agency that oversees key operating functions of the United States' natural gas and oil pipeline transportation, electric utility and hydroelectric power industries.

The Commission was created through the Department of Energy's (DOE) Organization Act on October 1, 1977. The Commission's predecessor, the Federal Power Commission (FPC), established in 1920, was abolished, and the Commission inherited a significant portion of FPC's energy agenda.

The Commission administers laws and regulations involving key energy issues. These include the transportation and sale of natural gas and oil in interstate commerce; regulation of electric utility wholesale rates and transactions; licensing and inspection of private, municipal, and state hydroelectric projects; and oversight of related environmental matters.

The Commission's main legal authority is derived from the Federal Power Act of 1935 (FPA), the Natural Gas Act of 1938, the Natural Gas Policy Act of 1978, and the Public Utility Regulatory Policies Act of 1978.

On September 30, 2009, The Commission submitted to Congress its updated Strategic Plan which will serve as a guide through fiscal year 2014. As part of the update process, the Commission realigned its resources and activities with its key statutory authorities. This resulted in an updated mission statement and two strategic goals.

The Commission's activities are separated into the following two goals:

Just and Reasonable Rates, Terms and Conditions

One of the Commission's fundamental statutory responsibilities is to ensure that rates, terms and conditions for wholesale sales and transmission of electric energy and natural gas are just and reasonable and not unduly discriminatory or preferential. The Commission uses a combination of regulatory and market means to achieve this goal, including reviewing tariffs and making rate determinations. Oversight of the energy markets and enforcement of the associated laws, rules and regulations are essential complements to the regulatory and market means. The Commission uses a balanced approach in its oversight and enforcement efforts, including: educating affected entities about market rules and other regulations; promoting internal compliance programs; employing robust audit and investigation programs; and, where appropriate, exercising the Commission's civil penalty authority as a deterrent to violations.

Infrastructure

The Commission plays an important role in the development of a strong energy infrastructure that operates efficiently, safely and reliably. The Commission has siting authority that includes licensing non-federal hydropower projects, certificating interstate natural gas pipelines and storage projects, authorizing liquefied natural gas (LNG)

facilities, and, in certain circumstances, permitting electric transmission lines. The Commission relies primarily on physical inspections of facilities to ensure the safety of LNG and non-federal hydropower facilities throughout the entire life cycle of a project: design review, construction and operation. Further, the Commission promotes efficient operation of energy infrastructure by encouraging, for example, the use of new technologies, and other procedures that may enhance economic efficiency.

Lastly, the Commission has an important role in maintaining the reliability of the electric transmission grid. The Commission established, and now oversees, the Electric Reliability Organization (ERO). The ERO develops and enforces mandatory reliability and cyber security standards, subject to the review and approval by the Commission. The Commission also monitors system disturbances to identify near and long-term issues affecting generation and transmission.

Cost Recovery

As described below, the Commission recovers 100% of its annual appropriation from the U.S. Treasury (the Treasury) through annual charges and filing fees authorized by the Omnibus Budget Reconciliation Act of 1986 and other laws.

Annual Charges

The Commission recovers most of its administrative program costs through allocated annual charges to the entities it regulates, regardless of the number or type of services rendered to any particular entity during the year. The annual charge assessed in a fiscal year is based on an estimate of costs to be incurred during that year. Final program costs are determined from year-end accounting reports and time distribution reports by office and program. The difference in assessments that results from estimated versus final program costs is an adjustment to the following fiscal year's assessments. The authority and related implementation methods for the annual changes are summarized as follows:

Hydropower

Authority – Section 10(e) of FPA makes the general provision that licensees under Part I of FPA shall pay reasonable annual charges to compensate the federal government for the costs of administering Part I.

Implementation – The methods for assessing annual charges to hydropower licensees are codified at 18 Code of Federal Regulations (C.F.R.) Part 11. Costs are prorated based on capacity (municipal projects), on capacity and generation (non-municipal projects), or on a flat rate per horsepower under 1,000 (minor projects).

Gas, Electric, and Oil

Authority – Section 3401 of the Omnibus Budget Reconciliation Act of 1986 provides that the Commission shall "assess and collect fees and annual charges in any fiscal year in amounts equal to all of the costs incurred by the Commission in that fiscal year." It further provides that "fees or annual charges assessed shall be computed on the basis of methods that the Commission determines, by rule, to be fair and equitable."

Implementation – The methods for assessing annual charges to gas and oil pipelines and to electric utilities and power marketing administrations are codified at 18 C.F.R. Parts 382.201-203. Costs are prorated to gas pipelines based on volume transported and sold, to electric utilities and power marketing administrations based on energy sold, and to oil pipelines based on operating revenues.

Filing Fees

Filing fees are calculated annually. Regulated entities pay the current fee when filing with the Commission for a specific service. The fees are based on the average time spent to perform the particular type of service and the average cost per employee, including salary, benefits, and indirect costs. Fee structure and procedures are codified in 18 C.F.R. Part 381.

The Independent Offices Appropriations Act of 1952 (IOAA) authorizes agencies to prescribe regulations establishing charges for services, benefits, or items of value provided by an agency. In establishing a fee under the IOAA, the Commission must:

- > Identify the service for which the fee is to be assessed;
- Explain why that particular service benefits an identifiable recipient more than it benefits the general public;
- > Base the fee on as small a category of service as possible; and
- Demonstrate what direct and indirect costs are incurred by the Commission in rendering the service.

Section 3401 of the Omnibus Budget Reconciliation Act of 1986 also provides for fees and annual charges "computed on the basis of methods that the Commission determines, by rule, to be fair and equitable."

(2) Summary of Significant Accounting Policies

(a) Basis of Presentation

The accompanying financial statements have been prepared to report the financial position of the Commission and its net costs, changes in net position, budgetary resources, and custodial activity in accordance with accounting principles generally accepted in the United States of America applicable to federal government entities.

These financial statements have also been prepared in accordance with the form and content for financial statements specified by Office of Management and Budget (OMB) Circular Number (No.) A-136, *Financial Reporting Requirements*.

The financial statements include all activity related to the Commission's portion of appropriation (89X0212), including the budget authority allotted by DOE to other DOE agencies. In addition, the Commission receives small allotments from DOE appropriation (89X5105). Both of the Commission's appropriations relate to budget functional classification code 276, Energy Information Policy and Regulation.

Entity assets disclosed in notes 3 and 5 include those assets that the Commission has the authority to use in its operations.

Non-entity assets disclosed in notes 3 and 5 include those assets that result from the Commission's custodial billing activities for other federal agencies, including the U.S. Army Corps of Engineers, the Treasury and the U.S. Department of Interior.

(b) Reclassification

Certain prior year amounts previously reported have been reclassified to conform to current year presentation in the Statement of Net Costs. Specifically, there was a reclassification of \$288.4 million of revenue and costs from last year's three reportable segments, Energy Infrastructure, Competitive Markets and Enforcement, to reflect the current year's two reportable segments, Just and Reasonable Rates, Terms and Conditions and Infrastructure.

(c) Budgets and Budgetary Accounting

Congress annually adopts a budget appropriation that provides the Commission with authority to use funds from the Treasury to meet its operating and capital expenditure requirements. The appropriated funds are not restricted to use in a specific fiscal year. All revenue from annual charges and filing fees is remitted to the Treasury when received.

(d) Basis of Accounting

The Commission's financial statements are prepared using the accrual method of accounting. The accrual method of accounting requires recognition of the financial effects of transactions, events, and circumstances in the period(s) when those transactions, events, and circumstances of when cash is received or paid. The Commission also uses budgetary accounting to facilitate compliance with legal constraints and to monitor its budget authority at the various stages of execution, including allotment, obligation, and eventual outlay.

(e) Revenue and Financing Sources

As described above, the Commission receives funds for its operating and capital expenditures through an appropriation allotment from DOE. For financial statement purposes, the appropriation allotment is recognized as a financing source when operating expenses (primarily salaries and benefits), other than depreciation, are incurred and when capital assets are purchased.

The Commission recognizes revenue for hydropower, gas, oil, and electric annual charges when earned. Annual charges are based on estimated current year program costs and adjustments from the prior year. At year-end, the Commission records a financial statement adjustment to accurately reflect the amount to be billed or credited to regulated entities based on the difference between the charges and the actual program costs for the year. The Commission adjusts the subsequent year's charge for such amount. Revenue is recognized for filing fees when received.

The Commission recognizes an imputed financing source for the estimated annual pension, life and health insurance costs in excess of contributions made by the Commission during the year. These costs will ultimately be funded by the Office of Personnel Management.

Reimbursable work agreement revenue is recognized when the related services are rendered.

Transfers-out represent receipts collected and remitted to the Treasury during the year and net accounts receivable that, once collected, will be returned to the Treasury, less any amounts due to regulated entities for the excess of estimated and billed costs over actual costs incurred.

(f) Fund balance with Treasury

The Commission does not maintain cash in commercial bank accounts. Cash receipts and disbursements are processed by the Treasury. The balance of funds with the Treasury represents appropriated funds that are available to pay current liabilities and finance authorized purchase commitments relative to goods or services that have not been received and monies held in suspense until final disposition is determined.

(g) Allowance for Doubtful Accounts

The Commission calculates its allowance for doubtful accounts using historical collection data and specific account analysis.

(h) Property and Equipment

Property and equipment are stated at cost less accumulated depreciation. The Commission capitalizes property (other than furniture) and equipment purchases with a cost greater than \$25,000 and a total useful life exceeding two years. The Commission capitalizes furniture purchases with a cost greater than \$50,000, and commercially purchased or internally developed software with a cost greater than \$100,000. Depreciation is calculated based on an estimated useful life of 20 years for leasehold improvements, 10 years for furniture, 2 to 5 years for commercially purchased or internally developed software, and 5 years for all remaining assets. Expenditures for repairs and maintenance are charged to program costs as incurred.

(i) Liabilities

Liabilities represent amounts owed by the Commission as the result of transactions or events that have occurred as of year-end. Liabilities for which Congress has not appropriated funds are disclosed in note 9 as liabilities not covered by budgetary resources.

(j) Workers' Compensation Payable

The Federal Employees Compensation Act (FECA) provides income and medical cost protection to cover federal civilian employees injured on the job, employees who have incurred a work-related occupational disease and beneficiaries of employees whose death is attributable to a job-related injury or occupational disease. Claims incurred for benefits for the Commission's employees under FECA are administered by the United States Department of Labor (DOL) and are ultimately paid by the Commission. The workers' compensation payable represents billings from DOL that are unpaid at year-end.

(k) Collections Due to States

The Commission disburses 50% of the fees it collects from licensees for the occupancy and use of public lands to affected states in the year following collection. These collections are initially deposited into the Treasury's miscellaneous receipts fund.

(1) Revenue Collected Under Protest

Revenue collected under protest is deferred and recorded as a liability until the protest is resolved.

(m) Accrued Leave

Annual leave is accrued as a liability as it is earned. The accrual is reduced as leave is taken. Each year, the balance in the accrued annual leave account is adjusted to reflect current year pay rates. To the extent that the current or prior year appropriations are not available to fund annual leave earned but not taken, funding will be obtained from future appropriations. Sick leave and other types of nonvested leave are charged to expense as the leave is used.

(n) Disgorged Funds

The Commission seeks to detect abuses of market power or statutory or rule violations by investigating observed market anomalies, complaints, and referrals from regional transmission organizations and/or independent system operators, and by conducting both targeted and random audits. Once the Commission identifies violations, it applies remedies to mitigate the effects of market power, requires disgorgement of unjust profits where appropriate, and imposes civil penalties or other sanctions when available under existing laws. The Commission records disgorged funds as a liability until they are disbursed to appropriate entities.

(o) Net Position Accounts

Net position account balances consist of the following components:

Unexpended appropriations – Represents amounts of spending authority that are unobligated and available to the Commission, or obligated but not expended.

Cumulative results of operations – Represents the Commission's net results of operations since inception, including (1) the amount in the Special Receipts fund balance with Treasury, (2) the cost of property and equipment acquired that has been financed by appropriations, less accumulated depreciation, and (3) the amount of appropriated funding that will be needed in future periods to liquidate liabilities incurred through the current fiscal year. Funding for these items is generally received in the year that amounts become due and payable.

(p) Tax Status

The Commission, as a Federal agency, is not subject to Federal, state, or local income taxes, and accordingly, no provision for income tax is recorded.

(q) Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements. Also affected are the reported amounts of revenues and expenses during the reporting period. Actual results could differ from these estimates.

(3) Non-Entity Assets

Non-entity assets at September 30, 2010 and 2009 consisted of:

	 2010	2009
Intragovernmental:		
Accounts receivable	\$ 3,338,427	\$ -
Fund balances with treasury:		
Collections due to states	271	33,603
Revenue collected under protest	6,219,698	5,918,701
Disgorged funds	1,022,448	1,258,064
Miscellaneous receipts held in suspense	188,125	960,056
Special receipts fund	-	7,222,919
Other	-	7,193
Total intragovernmental	\$ 10,768,969	\$ 15,400,536
Accounts receivable, net	30,116,241	22,640,111
Total non-entity assets	\$ 40,885,210	\$ 38,040,647
Total entity assets	 71,054,282	53,296,550
Total assets	\$ 111,939,492	\$ 91,337,197

(4) Fund balance with Treasury

Fund balance with Treasury at September 30, 2010 and 2009 consisted of:

	2010	2009
Fund Balances:		
General:		
Appropriated funds \$	57,300,359	\$ 48,117,206
Other:		
Revenue collected under protest	6,219,698	5,918,701
Disgorged funds	1,022,448	1,258,064
Miscellaneous receipts held in suspense	188,125	960,056
Special receipts fund	-	7,222,919
Other	271	40,796
Total \$	64,730,901	\$ 63,517,742
Status of Fund Balance with Treasury		
Unobligated balance:		
Available \$	11,630,401	\$ 7,023,066
Unavailable	7,551,945	16,693,801
Obligated balance not yet disbursed	45,548,555	 39,800,875
Total \$	64,730,901	\$ 63,517,742

(5) Accounts Receivable, net

Entity and nonentity accounts receivable at September 30, 2010 and 2009 consisted of:

			2010		
	_	Annual Charges	 Other	_	Total
Entity					
Uncollected billings	\$	489,510	\$ 161,103	\$	650,613
Unbilled billings		5,258,613	-		5,258,613
Uncollected intragovernmental billings		33,438	929		34,367
Allowance for doubtful accounts		(468)	 (13,053)	_	(13,521)
Total entity accounts receivable, net		5,781,093	 148,979	_	5,930,072
Non-entity					
Uncollected billings		30,842	49,335,571		49,366,413
Unbilled billings		13,284,147	-		13,284,147
Uncollected intragovernmental billings		3,338,427	-		3,338,427
Allowance for doubtful accounts		(5,553)	 (32,528,766)	_	(32,534,319)
Total non-entity accounts receivable, net		16,647,863	 16,806,805	_	33,454,668
Total accounts receivable, net	\$	22,428,956	\$ 16,955,784	\$	39,384,740
			2009		
		Annual Charges	 Other		Total
Entity				_	
Uncollected billings	\$	320,305	\$ 88,693	\$	408,998
Uncollected intragovernmental billings		-	13,399		13,399
Allowance for doubtful accounts		(468)	(10,268)		(10,736)
Total entity accounts receivable, net	_	319,837	 91,824	-	411,661
Non-entity					
Uncollected billings		76,766	55,113,499		55,190,265
Allowance for doubtful accounts		(5,554)	(32,544,600)		(32,550,154)
Total non-entity accounts receivable, net		71,212	22,568,899	-	22,640,111
Total accounts receivable, net	\$	391,049	\$ 22,660,723	\$	23,051,772

(6) **Property and Equipment, net**

Property and equipment and related accumulated depreciation at September 30, 2010 and 2009 consisted of:

	Acquisition	Accumulated	
	 Amount	depreciati on	 Net
Equipment	\$ 5,311,666 \$	3,013,082	\$ 2,298,584
Furniture	10,309,542	9,125,153	1,184,389
Leasehold improvements	11,251,405	7,152,585	4,098,820
ADP software	17,863,793	17,621,735	242,058
Capital assets	 29,000	29,000	 -
Total Property and Equipment, net	\$ 44,765,406 \$	36,941,555	\$ 7,823,851

		2009				
		Acquisition	Accumulated			
		Amount	Depreciation	Net		
Equipment	\$	3,025,782 \$	2,659,908 \$	365,874		
Furniture		9,146,826	9,071,407	75,419		
Leasehold improvements		9,491,416	6,604,682	2,886,734		
ADP software		17,863,793	16,424,137	1,439,656		
Capital assets	_	29,000	29,000	-		
Total Property and Equipment, net	\$	39,556,817 \$	34,789,134 \$	4,767,683		

(7) Other Liabilities

Other liabilities at September 30, 2010 and 2009 consisted of:

-	2010					
		Current		Non-Current		Total
Intragovernmental			-		_	
Accrued payroll and benefits	\$	1,835,569	\$	-	\$	1,835,569
Resources transferable to Treasury and other Federal entities Miscellaneous receipts transferable to Treasury		18,456,550		-		18,456,550
Workers' compensation payable		295,519		285,844		581,363
Total other intragovernmental liabilities		20,587,638	-	285,844		20,873,482
Accrued payroll and benefits		8,899,401		-		8,899,401
Collections due to states		5,693,477		-		5,693,477
Commitments and Contingencies		51,000		-		51,000
Revenue collected under protest		6,219,698		-		6,219,698
Refunds and other amounts due		188,125		2,337,916		2,526,041
Accrued leave		14,184,567		-		14,184,567
Resources transferable to other entities from disgorged funds		16,108,453		-		16,108,453
Total other liablities	\$	71,932,359	\$	2,623,760	\$	74,556,119
				2009		
		Current	_	Non-Current	_	Total
Intragovernmental Accrued payroll and benefits	\$	1,661,681	\$	-	¢	1,661,681
Resources transferable to Treasury and other Federal	φ	1,001,001	φ	-	φ	1,001,001
entities		6,891,089		-		6,891,089
Miscellaneous receipts transferable to Treasury		7,193		-		7,193
Workers' compensation payable		245,220		295,519		540,739
Total other intragovernmental liabilities	_	8,805,183	-	295,519		9,100,702
Accrued payroll and benefits		8,529,456		-		8,529,456
Collections due to states		33,603		-		33,603
Commitments and Contingencies		78,000		-		78,000
Revenue collected under protest		5,918,701		-		5,918,701
Refunds and other amounts due		3,256,910		-		3,256,910
Accrued leave		13,175,159		-		13,175,159
Resources transferable to other entities from disgorged funds		1,258,064	_	16,108,453	_	17,366,517
Total other liablities	\$	41,055,076	\$	16,403,972	\$	57,459,048

Resources transferable to Treasury represents future collections on accounts receivable that will be forwarded to Treasury upon receipt.

Revenue collected under protest represents monies that may be forwarded to the Commission or protesting entities once the protest is resolved.

Refunds and other amounts due represent monies that ultimately will be returned to entities due to overpayments of prior billings, the FECA Actuarial Liability and other amounts due for miscellaneous activities, such as parking.

Resources transferable to other entities from disgorged funds represents monies that will be disbursed to specific entities in the future.

(8) Leases

The General Services Administration (GSA) enters into lease agreements for government buildings and maintains those lease agreements. The Commission pays GSA a standard level users charge for the annual rental of building space, of which Commission Headquarters is in Washington, DC and several other regional offices are located in various parts of the country. The standard level users charge approximates the commercial rental rates for similar properties. The Commission generally executes an occupancy agreement with GSA, which normally includes a requirement to give 30-120 days notice to vacate. Expenses incurred for building leases amounted to \$20.7 million and \$21.7 million for periods ended September 30, 2010 and 2009, respectively.

Real Property Operating Leases - Future Payments

<u>Fiscal Year</u>	GSA	Non-GSA	Total
FY 2011	\$ 13,099,682	\$ 62,527	\$ 13,162,209
FY 2012	13,174,104	53,354	13,227,458
FY 2013	12,996,481	36,807	13,033,288
FY 2014	12,666,667	12,269	12,678,936
FY 2015	12,666,667	-	12,666,667
Beyond FY 2015	17,615,668	-	17,615,668
Total future minimum lease payments	\$ 82,219,269	\$ 164,957	\$ 82,384,226

(9) Liabilities Not Covered by Budgetary Resources

Liabilities not covered by budgetary resources at September 30, 2010 and 2009 consisted of:

		2010		2009
Intragovernmental	<u></u>	501.262	<u></u>	5.40.72.0
Workers' compensation payable	\$	581,363	\$	540,739
Total intragovernmental		581,363		540,739
Accrued leave		14,184,567		13,175,159
Other (FECA Actuarial Liability)		2,337,916		-
Total liabilities not covered by budgetary resources	\$	17,103,846	\$	13,715,898

(10) Pension Expense

Commission employees participate in either the Civil Service Retirement System (CSRS) or the Federal Employees' Retirement System (FERS). Employees participating in CSRS contribute 7% of their basic pay to the plan, and the Commission makes a matching contribution. For employees participating in the FERS program, the Commission makes a contribution of 10.7% of basic pay.

On January 1, 1987, FERS went into effect pursuant to Public Law 99-335. Most employees hired after December 31, 1983, are automatically covered by FERS and Social Security. Employees hired prior to January 1, 1984, could elect either to join FERS and Social Security or remain in CSRS. FERS offers a savings plan in which the Commission automatically contributes 1% of employees' basic pay and matches any employee contribution up to an additional 4% of basic pay. For most employees hired since December 31, 1983, the Commission also contributes the employer's matching share for Social Security.

The actuarial present value of accumulated benefits, assets available for benefits, and unfunded pension liability of CSRS and FERS is not allocated to individual departments and agencies and is, therefore, not disclosed by the Commission. Total pension expense paid by the Commission for both plans for fiscal years 2010 and 2009 was approximately \$15.9 million and \$14.6 million, respectively as of September 30th. During fiscal years 2010 and 2009 as of September 30th, an additional \$16.2 million and \$12.6 million, respectively, of pension and life and health insurance expense was recognized by the Commission for amounts that will ultimately be funded through the Office of Personnel Management. This amount is also recorded as an imputed financing source.

(11) Commitments and Contingencies

The Commission has an Equal Employment Opportunity case pending where the probability of success for the claimant is reasonably possible. The amount of monetary relief, if awarded, would not exceed \$51,000 as of September 30, 2010.

(12) Custodial Activity

The Commission currently bills regulated companies annual charges as a custodian for certain Federal agencies. These agencies include the United States Army Corps of Engineers, the Department of Interior's Bureau of Reclamation, and the Treasury. Accrual accounting is used to account for the Commission's custodial activities. The receivables are maintained by the Commission, and the collections are processed to each Federal agency on a monthly basis. In addition to the annual charges, penalty and administrative costs are assessed on past-due bills and remitted to the Treasury when received. For fiscal years 2010 and 2009, these custodial collections totaled approximately \$34.5 million and \$62.7 million, respectively as of September 30th. For fiscal years 2010 and 2009, custodial revenue totaled approximately \$54.5 million and \$69.0 million, respectively as of September 30th.

(13) Earmarked Funds

In accordance with the Federal Accounting Standards Advisory Board's Statement on Federal Financial Accounting Standards (SFFAS) No. 27, *Identifying and Reporting Earmarked Funds*, the Commission is required to report separately on the Balance Sheets and Statements of Changes in Net Position, the non-exchange revenue, other financing sources, net cost of operations and net position attributable to earmarked funds. In addition, the Commission must disclose the earmarked fund for which it has program management responsibility. The Commission's Collections Due to States fund meets the criteria for earmarked funds. The balances as of September 30, 2010 and 2009 were \$ 0 and \$33,000 respectively.

Fund 89X5105 and 895105 pertains to the Use of Government lands. "Reasonable annual charges for recompensing the United States for the use, occupancy, and enjoyment of its lands or its other property will be fixed by the Commission." 18 CFR CH 1, part 11.2(a)

The Commission disposes of the charges arising from licenses in accordance with USC, Title 16, CH 12, Part I, Sec 810 "All other charges arising from licenses hereunder, except charges fixed by the Commission for the purpose of reimbursing the United States for the costs of administration of this subchapter, shall be paid into the Treasury of the United States and credited to Miscellaneous Receipts. 37.5 per centum of the charges arising from licenses hereunder for the occupancy and use of national forests and public lands from development within the boundaries of any State shall be paid by the Secretary of the Treasury to such state"

The Commission bills out of the receipt account 895105, requests a warrant for the amount of the collections, which is used to transfer the collections into the expenditure account, 89X5105. The actual payments to the states are made from account 89X5105.

Since the earmarked funds managed by the Commission are custodial in nature, there are no equity balances to report on the financial statements as of September 30, 2010 and 2009.

(14) Intragovernmental Costs and Exchange Revenue

Costs classified as "Intragovernmental" represent the cost of goods or services obtained from Federal entities. Costs classified as "Public" represent the cost of goods or services obtained from non-Federal entities. Revenues classified as "Intragovernmental earned" are generated when the buyer and seller of services are Federal entities. Revenues classified as "Public earned" are generated when the buyer of services is a non-Federal entity.

Intragovernmental costs and exchange revenue at September 30, 2010 and 2009 consisted of:

	2010	2009
Just and Reasonable Rates, Terms, & Conditions		
Intragovernmental costs	\$ 33,574,618	33,139,723
Public costs	133,648,661	135,427,224
Total Just and Reasonable Rates, Terms, and	167,223,279	168,566,947
Conditions costs		
Intragovernmental earned revenue	18,391	18,825
Public earned revenue	167,204,888	168,548,122
Total Just and Reasonable Rates, Terms, and	167,223,279	168,566,947
Conditions earned revenues		
Infrastructure		
Intragovernmental costs	27,472,813	24,006,381
Public costs	107,937,786	95,842,497
Total Infrastructure costs	135,410,599	119,848,878
Intragovernmental earned revenue	20,440	71,704
Public earned revenue	135,377,586	119,781,568
Total Infrastructure earned revenues	135,398,026	119,853,272
Costs		
Intragovernmental Costs	61,047,431	57,146,104
Public Costs	241,586,447	231,269,721
Total Costs	302,633,878	288,415,825
Revenue		
Earned Intragovernmental Revenue	38,831	90,529
Earned Public Revenue	302,582,474	288,329,690
Total Earned Revenue	302,621,305	288,420,219

(15) Apportionment Categories of Obligations Incurred

Apportionment categories of obligations incurred as of September 30, 2010 and 2009 consisted of:

	 2010	 2009
Category A: Direct	\$ 296,297,093	\$ 285,853,828
Reimbursable Total obligations incurred	\$ 17,966 296,315,059	 \$ 53,678 285,907,506

Category A apportionments distribute budgetary resources by fiscal quarters.

(16) Explanation of Differences Between the Statement of Budgetary Resources and the Budget of the United States Government

The Commission had no differences between the Statement of Budgetary Resources and the Budget of the United States as of September 30, 2009. The statement can be reconciled to the President's budget by combining both of the budgets for Federal Energy Regulatory Commission (89-0212-0-1-176) and Payments to States under Federal Power Act (89-5105-0-2-806). The reconciliation as of September 30, 2010 is not presented, because the submission of the FY 2012 budget occurs after publication of these financial statements. The Commission's Budget Appendix can be found under the Department of Energy on the OMB website (http://www.whitehouse.gov/omb/budget) and will be available in early February 2011.

(17) Undelivered Orders at the End of the Period

Undelivered orders are obligations made by the Commission for services and purchases that have not been received and accepted as of the balance sheet date. The amount of Commission budgetary resources reported as undelivered orders as of September 30th for fiscal years 2010 and 2009 were \$20.2 million and \$11.8 million respectively.

(18) Reconciliation of Net Cost of Operations to Budget

The objective of this information is to provide an explanation of the differences between budgetary and financial (proprietary) accounting. This is accomplished by means of a reconciliation of budgetary obligations and non-budgetary resources available to the reporting entity with its net cost of operations.

		2010	2009
Resources used to finance activities:			
Budgetary resources obligated:			
Obligations incurred	\$	296,315,059 \$	285,907,506
Less: spending authority from offsetting collections		(299,717,304)	(274,128,884)
Obligations, net of offsetting collections		(3,402,245)	11,778,622
Less: offsetting receipts		(33,583,397)	(51,434,365)
Net obligations		(36,985,642)	(39,655,743)
Other resources:			
Transfers-out, net of appropriations received		(4,615,912)	(19,074,316)
Imputed financing from costs absorbed by others		16,165,804	12,626,253
Net other resources used to finance activities		11,549,892	(6,448,063)
Total resources used to finance activities		(25,435,750)	(46,103,806)
Resources used to finance items not part of the net cost of operations			
Change in budgetary resources obligated for			
goods/services/benefits ordered but not yet provided (+/-)		(8,370,229)	(3,905,079)
Resources that fund expenses recognized in prior periods		-	-
Budgetary offsetting receipts that do not affect the net			
cost of operations		33,583,397	51,434,365
Resources that finance the acquisition of assets		(5,237,132)	(642,903)
Payments to States		(33,332)	(3,384,427)
Total resources used to finance items not part of the net cost of operations		19,942,704	43,501,955
Total resources used to finance the net cost of operations		(5,493,046)	(2,601,850)
Components of the net cost of operations that will not require or generate			
resources in the current period:			
Components requiring or generating resources in the future periods:			
Increase in unfunded liabilities		3,360,948	417,691
Increase in exchange revenue receivable from the public	_		
Total components of net cost of operations that will require or generate resources		3,360,948	417,691

Components not requiring or generating resources:	
Depreciation and amortization 2,180,964	2,182,703
Other (36,293)	(2,937)
Total components of net cost of operations that will not require or	
generate resources 2,144,671	2,179,766
Total net cost of operations that do not require or generate resources in	
the current period 5,505,619	2,597,456
Net Cost of Operations\$ 12,573\$\$	(4,394)

Performance Report (Unaudited)

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Introduction

In accordance with Government Performance and Results Act of 1993, the Commission developed its Strategic and Business Plans, as well as its performance measures, to ensure it is fulfilling its mission. When comparing the planned and actual performance according to the guidelines set forth in Section 230 of OMB Circular A-11, the Commission:

- determined that its performance results are complete and reliable based on the fact that results are listed for every performance measure and target, that decision-makers use the information contained in the results "on an ongoing basis in the normal course of their duties," and that the information contained in the results are derived via internal tracking mechanisms; and
- identified no "significant or material" performance shortfalls based on the fact that none of the Commission's unmet performance measures or targets had an adverse effect on overall program performance.

In addition to the FY 2010 performance results that were included in the Management's Discussion and Analysis, the tables on the following pages include the Commission's complete performance measurement data for fiscal years 2006 through 2009.

In accordance with OMB Circular A-11, the Commission updates its strategic plan every three years. As such, the performance measures for fiscal year 2010 are aligned with the Commission's current Strategic Plan, which went into effect on September 30, 2009. The Performance Measures for fiscal years 2006 – 2009 are aligned with previous versions of the Commission's Strategic Plan.

The Commission did not engage in an independent program evaluation during FY 2010. In the spirit of OMB program evaluation efforts, the Commission has begun to develop an internal evaluation process to gauge progress in meeting its strategic goals in order to convey to stakeholders and policymakers the successes of our most important initiatives.

Performance Measurement Data for Energy Infrastructure: FY 2006 – FY 2009

FY 2006		
Performance Measurement	Performance Target	Result
Develop strategic plan and timeline for transmission line siting group	By August 31, 2006	Target Met. The strategic plan and timeline were in place by August 31, 2006. Steps have been taken to establish a transmission line siting group including: the issuance of a Notice of Proposed Rulemaking to establish the necessary rules and regulations to process applications filed with the Commission and posting openings to fill these essential positions.
Issue final rules on mandatory pre-filing process for LNG terminal proposals	Within 60 days of enactment of EPAct 2005	Target Met. The Commission issued regulations on the mandatory pre-filing process for LNG terminal proposals within 60 days of the enactment of EPAct 2005. The Pre-Filing Rule was issued on October 7, 2005 in Docket No. RM 05-31-000, Order 665; the effective date of the rule was November 17, 2005.
Complete MOU with Secretary of Defense on coordination of LNG facilities affecting active military installations	By March 31, 2006	Target Not Met. Both DoD contacts retired or were transferred during negotiations. A new DoD contact was assigned in July 2006 and negotiations are underway again. This did not impact operations.
Issue reports to Congress on Alaska Natural Gas Pipeline	Reports issued in February 2006 and August 2006	Target Met. Reports issued February 1 and July 10, 2006.
Establish rules for transmission infrastructure incentives	Issue rules by August 8, 2006	Target Met. Docket No. RM06-4-000; Final Rule, Order No. 679, "Promoting Transmission Investment through Pricing Reform," issued July 20, 2006.
Identify requirements for establishing a communications system with transmission owners and RTOs on status of transmission lines	Issue report to Congress by February 4, 2006	Target Met. Report entitled "Steps to Establish a Transmission Monitoring System for Transmission Owners and Operators within the Eastern and Western Interconnections," submitted to Congress on February 2, 2006.
Establish process to review ERO proposed initial reliability standards	By March 31, 2006	Target Met. Developed a rulemaking process and timeline for addressing the initial reliability standards; the process and timeline were approved by the Commission in March 2006.
Issue report to Congress on operator training	By December 31, 2005	Target Not Met. Although a comprehensive study of the current state of control room operator training across the bulk power system of the United States was completed in early December, the report has not yet been sent to Congress. The Commission is currently involved in a comprehensive rulemaking related to ERO reliability standards which will include standards related to operator training. This did not negatively impact operations.

FY 2006		
Performance Measurement	Performance Target	Result
Percentage of qualifying, major, onshore- pipeline projects inspected during ongoing construction activity	100% of projects inspected at least once every four weeks	100%
Percentage of pipeline certificate cases with no precedential issues completed	 > 90% of unprotested cases within 159 days of filing > 90% of protested cases within 304 days of filing 	> 94% > 100%
Percentage of pipeline certificate cases of first impression or containing larger policy implications completed	90% within one year of filing	100%
Percentage of pipeline certificate cases requiring a major environmental assessment or environmental impact statement completed	90% within 18 months of filing	100%
Percentage of qualifying LNG plants inspected during ongoing construction activity	100% of plants inspected at least once every eight weeks	100%
Percentage of LNG import terminals inspected	100% inspected annually	100%
Percentage of LNG peak-shaving terminals inspected	50% inspected annually	50%
Percentage of ILP pre-filing notices for NOI/PAD and initial scoping document issued	85% within 60 days of NOI/PAD filing	100%
Percentage of ILP pre-filing scoping meetings and site visits completed	85% within 90 days of NOI/PAD filing	100%
Percentage of ILP pre-filing study plan determinations completed	85% within 315 days of NOI/PAD filing	100%
Percentage of final NEPA documents issued for ALP/TLP cases with settlement agreements	85% within 12 months	94%
Percentage of final NEPA documents issued for ALP/TLP cases without settlement agreements	85% within 24 months	94%

FY 2006		
Performance Measurement	Performance Target	Result
Percentage of non-independent transmission provider open access transmission tariffs that have standard generator interconnection procedures in compliance with Order No. 2003 and small generator final rule	75% by September 30, 2006	Target Met. 100% compliance with Order No. 2006, "Standardization of Small Generator Interconnection Agreements and Procedures," issued May 12, 2005, was established through language contained in paragraph 544 of the Final Rule, as follows: "On the effective date of this Final Rulethe OATTs [open access transmission tariffs] of all non-independent Transmission Providers are deemed revised to include the Final Rule SGIP [Standard Generator Interconnection Procedures] and SGIA [Standard Generator Interconnection Agreement]." In accordance with other language in the same paragraph, no further amendment to include the SGIP and SGIA in a Transmission Provider's OATT is required until compliance is due in the Commission's pending rulemaking on Electronic Tariff Filings. Compliance with Order No. 2003 (large generator rule) was completed and reported on during FY 2005 (see previous results).
Percentage of cases for cost recovery, new services, or changes to existing services processed	 100% of NGA section 4 cases in 30 days 100% of FPA section 205 cases in 60 days 	Target Met. 100% of the more than 3,350 statutory cases were completed by the statutory action date.
Percentage of rate cases set for hearing completed according to the established schedule	 75% of Track I cases in 29.5 weeks 75% of Track II cases in 47 weeks 75% of Track III cases in 63 weeks 	 There were no Track I cases 90% of Track II cases in 47 weeks 94% of Track III cases in 63 weeks
Percentage of rate cases set for hearing that achieve partial or complete consensual agreement	75%	78%
Percentage of Commission Opinions issued once Briefs Opposing Exceptions to Initial Decisions are filed	90% within 12 months	Target met. 100% (10 of 10) Initial Decisions processed within 12 months of Briefs Opposing Exceptions.
Percentage of merit orders accepting, modifying, or rejecting timely filed cost recovery proposals for new infrastructure submitted (including time for hearing, ADR, or settlement judge participation)	95% by applicant request date	Target Met. 96% of the 120 merit orders to resolve cost recovery proposals for new infrastructure were issued by statutory or requested date as applicable. In the case of gas pipeline certificate applications, contributed rate inserts to allow timely completion.
Timeliness of issuing environmental licensing requirements	Licensing responsibility letters sent within 45 business days of license issuance date	Target Met. All licensing responsibility letters were issued within 45 days of license issuances.
Percentage of NEPA documents completed for projects utilizing the pre-filing processes	85% within 8 months of determining a pipeline or LNG facility application complete	100%
Participation in NERC / industry reliability readiness reviews	 > 100% of the Reliability Coordinators > Large entities which represent 80% of the load served by all entities reviewed by NERC 	Target Met. FERC participated in 100% of NERC's Reliability Coordinator reviews (5 of 5), and participated in 22 readiness reviews of large entities which represent 94.5% (125,503 MW) of the load served by all entities reviewed by NERC (132,796 MW).

FY 2006		
Performance Measurement	Performance Target	Result
Issue final rule on Electric Reliability Organization (ERO) certification and mandatory reliability standards enforcement	Rule issued by February 4, 2006	Target Met. Docket No. RM05-30-000; Final Rule, Order No. 672, "Rules Concerning Certification of the Electric Reliability Organization; and Procedures for the Establishment, Approval, and Enforcement of Electric Reliability Standards," issued February 3, 2006.
Percentage of new RTOs or ISOs performing reliability functions included in Orders No. 2000 or No. 888, respectively	100%	No new RTOs or ISOs were established during the performance period.
Percentage of merit orders accepting, modifying, or rejecting timely filed proposals to recover prudently incurred reliability costs submitted (including time for hearing, ADR, or settlement judge participation)	95% by applicant request date	Target Met. 100% of the 394 merit orders to resolve cost recovery proposals for reliability were issued by statutory or requested date, as applicable.
Percentage of merit orders accepting, modifying, or rejecting timely filed proposals to recover prudently incurred safety and security costs submitted (including time for hearing, ADR, or settlement judge participation)	95% by applicant request date	Target Met. 100% of the 20 relevant filings (i.e., oil pipelines) were completed by the statutory action date.
Percentage of high- and significant-hazard- potential dams inspected annually	100%	100%
Percentage of high- and significant-hazard- potential dams that either meet all current structural safety standards or are undergoing investigation or remediation	100%	100%
Percentage of qualifying dams that either comply with EAP requirements or are conducting follow-up action(s) on outstanding item(s)	100%	100%
Number of instances of unauthorized access to Critical Energy Infrastructure Information (CEII)	No instances	Target met. No instances.
Number of complaints from CEII requesters on inability to participate in a proceeding due to failure to obtain CEII in a timely manner	None	Target met. None.

FY 2007		
Strategy		
Performance Measurement Performance Target Data Source		

Resolve Regulatory and Other Challenges to Needed Development		
Issue Alaska Gas Pipeline Reports to Congress	Issue Reports in February and August 2007	Target Met. Reports were issued on January 31 and August 15, 2007.
Percentage of pipeline certificate cases with no precedential issues completed	 > 90% of unprotested cases within 159 days of filing > 90% of protested cases within 304 days of filing 	 Targets Met. ▶ 98% of unprotested cases were completed within 159 days of filing. ▶ 100% of protested cases were completed within 304 days of filing.

FY 2007		
Strategy		
Performance Measurement	Performance Target	Data Source
Percentage of pipeline certificate cases of first impression or containing larger policy implications completed	90% within 365 days of filing	Target Met. 100% of cases of first impression or larger policy implications were completed within 365 days of filing.
Percentage of pipeline certificate cases requiring a major environmental assessment or environmental impact statement completed	90% within 480 days of filing	Target Met. 94% of cases requiring a major environmental assessment or environmental impact statement were completed within 480 days of filing.
Percentage of qualifying LNG plants inspected during ongoing construction activity	100% of plants inspected every 8 weeks	Target Met. 100% of qualifying LNG plants (6 of 6) where construction was occurring were inspected at least every 8 weeks.
Percentage of ILP pre-filing study plan determinations completed	85% within 150 days of applicant's filing of the proposed study plan	Target Met. 90% (9 out 10) ILP pre-filing study plan determinations were completed within 150 days of applicant's filing of the proposed study plan.
Percentage of infrastructure studies completed	 > 100% for regional and issue-based infrastructure conferences > 100% for Commission- and Congressional- directed studies 	 Targets Met. ▶ 100% of infrastructure studies completed for regional and issue-based conference. ▶ 100% of infrastructure studies completed for Commission- and Congressional-directed studies.
Percentage of NEPA documents completed for projects utilizing the pre-filing processes	85% within 8 months of determining a pipeline or LNG facility application complete	Target Met. Of the 18 projects that utilized the pre-filing process, 100% had final NEPA documents within 8 months of filing a complete application.
Timeliness of filings processed containing amendments to non-independent electric transmission provider OATTs	Within 60 days of filing date or applicants' requested date, whichever is later	Target Met. All 126 amendments to non- RTO/ISO OATTs completed within 60-day statutory timeframe.

Encourage Investment and Effect Timely Cost Recovery		
Timeliness of applications processed for incentive rates under section 205 of the FPA	Processed by the statutory deadline for rate filings or the applicants' requested date, whichever is later	Target Met. 100% of the 11 statutory incentive rates cases were processed within statutory timeframes.
Process cost recovery cases within reasonable timeframes (including prudently-incurred expenses to safeguard and enhance the reliability, security and safety of the energy infrastructure)	 100% of statutory cases addressed by Commission order within statutory deadlines 95% of certificate cases within 12 months or applicants' requested date, whichever is later 90% of cases set for hearing within 12 months of briefs opposing exceptions 	 Targets Met. > 100% of all 3,164 statutory items, including cost recovery cases, were completed within statutory due dates. > In certificate work, 97%, or 60 of 62 cases requiring rate inserts, were completed timely. Even in the cases that were unavoidably delayed—one due to Coast Guard involvement in approving LNG facility, and the other subject to environmental issues because the company did not use the NEPA pre-filing process—the rate analyses were provided to the lead Office within the required time period. > 100% issued within 12 months.

Federal Energy Regulatory Commission FY 2010 Performance and Accountability Report

FY 2007		
Strategy		
Performance Measurement	Performance Target	Data Source
Establish price volatility baseline	By September 30, 2007	Not Applicable. The Commission proposed to establish a price volatility baseline. The first step in this process was to determine what information was available and reasonable to collect. In FY 2007, staff reviewed available price data and concluded that a price volatility baseline was not feasible. Because of the lack of available data, this performance measure has been discontinued. Program performance was not negatively
Establish out-of-merit dispatch baseline	By September 30, 2007	 impacted as a result of not establishing a price volatility baseline. Not Applicable. The Commission proposed to establish an out-of-merit dispatch baseline. The first step in this process was to determine what information was available and reasonable to collect. In FY 2007, staff contacted transmission operators and found that their data is inconsistent across transmission systems and does not allow for meaningful analyses to establish this baseline. Because of the lack of consistent data, this performance measure has been discontinued. Program performance was not negatively impacted as a result of not establishing an out-of-merit dispatch baseline.

Assure Reliability of Interstate Transmission Grid		
Percentage of proposed reliability standards reviewed	100%	Target Met. Docket No. RM06-16-000; Final Rule, Order No. 693, "Mandatory Reliability Standards for the Bulk-Power System," issued March 16, 2007, in which the Commission approved 83 of 107 proposed Reliability Standards, and directed significant improvements to 56 of those standards. The Commission also required submission of further information in order to evaluate the adequacy of the remaining 24 standards. The initial 83 standards became mandatory and enforceable on June 18, 2007. In addition, the Commission approved 8 regional standards in Docket No. RM07-11- 000; "Order Approving Regional Reliability Standards for the Western Interconnection and Directing Modifications," issued June 8, 2007.
Develop procedures to review the performance of the ERO	Complete by March 31, 2007	Target Met. Procedures were outlined in Docket No. RM05-30-000; Final Rule, Order No. 672, "Rules Concerning Certification of the Electric Reliability Organization; and Procedures for the Establishment, Approval, and Enforcement of Electric Reliability Standards," issued February 3, 2006.
Percentage of NERC / industry reliability readiness reviews of Reliability Coordinators in which FERC participates	100%	Target Met. FERC participated in all 4 of NERC's Reliability Coordinator reviews.

FY 2007		
	Strategy	
Performance Measurement	Performance Target	Data Source
Percentage of load served, included in NERC / industry reliability readiness reviews, in which FERC participates	50%	Target Met. FERC participated in 22 readiness reviews of large entities which represent just over 80% (332,244 MW) of the load served by all entities reviewed by NERC (414,101 MW).
Percentage of ERO penalty action rulings reviewed to prevent inappropriate rulings from going into effect by default	100%	No activity, as the standards only became mandatory on June 18, 2007, and no ERO proposed penalties were filed in FY 2007.

Protect Safety at LNG and Hydropower Facilities		
Percentage of high- and significant-hazard- potential dams inspected annually	100%	Target Met. 100% of all high and significant hazard-potential dams were inspected annually.
Percentage of high- and significant-hazard- potential dams that either meet all current structural safety standards or are undergoing investigation or remediation	100%	Target Met. 100% of all high- and significant-hazard potential dams meet current structural standards or are undergoing investigation or remediation.
 Percentage inspected annually: LNG import terminals LNG peak-shaving facilities 	> 100% > 50%	Targets Met. > All 5 of the operating LNG import terminals were inspected. > 6 of the 12 peak-shaving facilities were inspected.
Percentage of LNG facilities that meet all current safety standards or are subject of a compliance letter	100%	Target Met. 100% of LNG facilities met all current safety standards or were subject to a compliance letter.
Percentage of EIS documents that contain sections addressing safety for Hydropower Projects, LNG Facilities, Gas Pipeline Projects and Storage Facilities	100%	Target Met. 100% of EIS documents contain sections relating to safety for Hydropower Projects, LNG Facilities, Gas Pipeline Projects and Storage Facilities.
Control access to Critical Energy Infrastructure Information	No instances of improper access or improper denial affecting national security or Commission proceedings	Target met. No instances.
Percentage of qualifying dams that either comply with EAP requirements or are conducting follow-up action(s) on outstanding item(s)	100%	Target Met. 100% of qualifying dams comply with EAP requirements or are conducting follow-up action(s) on outstanding item(s).
Percentage of LNG facility authorizations that incorporate consultation with all appropriate agencies on security related matters	100%	Target Met. 100% of LNG facility authorizations incorporate consultation with all appropriate agencies on security related matters.

FY 2007		
Strategy		
Performance Measurement Performance Target Data Source		

Incorporate Environmental Considerations into Commission Decisions		
Percentage of final NEPA documents issued for ALP/TLP cases: ➤ with settlement agreements ➤ without settlement agreements	 > 85% within 12 months > 85% within 24 months 	Targets Met. 100% of final NEPA documents (5 of 5) were issued <u>within 12 months</u> for ALP/TLP cases with settlement agreements. 100% of final NEPA documents (16 of 16) were issued <u>within 24 months</u> for ALP/TLP cases without settlement agreements.
Timeliness of issuing environmental licensing requirements	Licensing responsibility letters sent within 45 business days of license issuance date	Target Met. All licensing responsibility letters were sent out within 45 business days of license issuance date.
Percentage of qualifying, major, onshore- pipeline projects inspected during ongoing construction activity	100% of projects inspected at least once every four weeks	Target Met. Of the 30 pipeline projects under active construction in FY 2007, 100% were inspected at least once every four weeks.

FY 2008		
Strategy		
Performance Measurement Performance Target Results		

Resolve Regulatory and Other Challenges to Needed Development		
Timeliness of processing complete filings containing amendments to non-independent electric transmission provider OATTs	100% processed by statutory due date or applicant's requested date, whichever is later	Target Met. 100% (125 out of 125) amendments to non-RTO/ISO OATTs were completed within the 60-day statutory timeframe.
Issue Alaska Gas Pipeline Reports to Congress	Issue Reports in February and August 2008	Target Met. Reports were issued February 19 and August 29, 2008.
Percentage of pipeline certificate cases with no precedential issues completed	 > 90% of unprotested cases within 159 days of filing > 90% of protested cases within 304 days of filing 	 Target Met. 94% of unprotested pipeline certificate cases with no precedential issues were completed within 159 days of filing. Target Met. 100% of protested pipeline certificate cases with no precedential issues were completed within 304 days of filing.
Percentage of pipeline certificate cases of first impression or containing larger policy implications completed	90% within 365 days of filing	Target Met. 97% of pipeline certificate cases of first impression or containing larger policy implications were completed within 365 days of filing
Percentage of pipeline certificate cases requiring a major environmental assessment or environmental impact statement completed	90% within 480 days of filing	Target Not Met. 75% (6 of 8) of pipeline certificate cases requiring a major environmental assessment or environmental impact state were completed within 480 days of filing. Bradwood Landing Project (CP08-365-000, et al, issued September 18, 2008) required additional time due to an unusually large number of environmental issues which resulted in processing delays beyond FERC's control. This project was the first new LNG import terminal and related sendout pipeline to serve the Pacific Northwest. Broadwater Energy Project (CP06-54 issued March 20, 2008) also

FY 2008		
Strategy		
Performance Measurement Performance Target Results		
		required additional time due to novel environmental issues which resulted in processing delays beyond FERC's control. This project was the first floating terminal for the storage and delivery of liquefied natural gas in the United States. There were no adverse impacts as a result of these two delays.
Percentage of NEPA documents completed for projects utilizing the pre-filing processes	85% within 8 months of determining a pipeline or LNG facility application complete	Target Met. 87% of NEPA documents were completed within 8 months of determining a pipeline or LNG facility application was complete for projects utilizing the pre-filing process.
Percentage of qualifying LNG plants inspected during ongoing construction activity	90% of plants inspected every 8 weeks	Target Met. 100% of qualifying LNG plants were inspected at least once every 8 weeks during ongoing construction.
Percentage of ILP pre-filing study plan determinations completed	75% within 30 days of applicant filing revised study plan for Commission approval	Target Met. 100% of ILP pre-filing study plans determinations were completed within 30 days of the applicant filing a revised study plan.
Percentage of infrastructure studies completed	 > 95% for regional and issue-based infrastructure conferences > 95% for Commission- and Congressional- directed studies 	 Target Met. 100% of regional and issue- based infrastructure studies were completed for regional and issue-based infrastructure conferences. Target Met. 100% of infrastructure conferences were completed for Commission- and Congressional-directed studies.

Encourage Investment and Effect Timely Cost Recovery		
Timeliness of processing complete applications for incentive rates	 100% of statutory cases processed within statutory deadlines or by applicant's requested date, whichever is later 80% of declaratory orders filed for Commission action within 180 days of filing date or by applicant's requested date, whichever is later. 	 > Target Met. 100% (16 out of 16) statutory incentive rate cases were processed within the statutory timeframes. > Target Met. 100% filed within 180 days.
Timeliness of processing cost recovery cases (including prudently-incurred expenses to safeguard and enhance the reliability, security and safety of the energy infrastructure)	 100% of statutory cases processed within statutory deadlines or by applicant's requested date, whichever is later 90% of rate inserts for certificate cases processed within 30 days prior to lead office's target date for completion of pipeline certificate case 85% of cases that were set for hearing filed for Commission action within 12 months of briefs opposing exceptions 	 Target Met. 100% (3,498 out of 3,499) statutory items, including cost recovery cases, were processed within statutory deadlines; only one filing missed its deadline by three business days Target Met. 96% (55 out of 57) of rate inserts were processed within the appropriate timeframe. Target Met. 100% filed within 12 months of briefs opposing exceptions.
Timeliness of verification of EQR submissions	Within 10 business days of filing due date	Target Met. All EQR submissions were verified within 10 business days.
Percentage of Accounting Inserts completed for inclusion in merit orders on cost recovery proposals for new gas pipeline infrastructure	95%	Target Met. 100% of gas certificate accounting inserts were completed on time.

FY 2008			
	Strategy		
Performance Measurement	Performance Measurement Performance Target Results		
Percentage of financial accounting filings completed timely	75% within 60 days of filing date	Target Met. 100% of financial accounting filings were completed within 60 days of filing date.	
Percentage of reporting requirement filings completed timely	75% within 60 days of filing date	Target Met. 99% of reporting requirement filings were completed within 60 days.	

Assure Reliability of Interstate Transmission Grid		
Timely approval of ERO/RE budgets and business plans	Complete by November 1, 2007	Target Met. Order was issued on October 18, 2007.
Timeliness of processing proposed reliability standards	75% of filed proposed reliability standards are remanded or approved within 18 months, unless found incomplete	Target Met. 100% of Reliability Standards were remanded or approved within 18 months of filing. 100% of Cyber Security Standards were approved within 18 months of being filed.
Review the performance of the ERO	Complete within 12 months of the submission by the ERO of an assessment of its performance	N/A. The ERO's submission is not due until July 2009. The Commission will review the performance of the ERO within 12 months of their submission.
Percentage of ERO / industry reliability readiness evaluations of Reliability Coordinators in which FERC participates	75%	Target Met. Participated in 100% of ERO/industry reliability readiness evaluations of Reliability Coordinators (i.e., California-Mexico, Rocky Mountain-Desert Southwest, SPP, and ERCOT Reliability Coordinators).
Percentage of load served, included in ERO / industry reliability readiness evaluations, in which FERC participates	35%	Target Met. Participated in 11 readiness evaluations which represented 78% of load served.
Percentage of ERO penalty action rulings reviewed or tolled to prevent inappropriate rulings from going into effect by default	100%	Target Met. 100% (37 out of 37) penalty action rulings were reviewed to prevent inappropriate rulings from going into effect. They were accepted by operation of law, <i>Guidance on Filing Notices of Penalty</i> , 124 FERC ¶ 61,015 (July 3, 2008)

Protect Safety at LNG and Hydropower Facilities		
Percentage of high- and significant-hazard- potential dams inspected annually	100%	Target Met. 100% of high- and significant- hazard-potential dams were inspected.
Percentage of high- and significant-hazard- potential dams that either meet all current structural safety standards or are undergoing investigation or remediation	100%	Target Met. 100% of high- and significant- hazard-potential dams met all current structural safety standards or are undergoing investigation or remediation.

FY 2008		
Strategy		
Performance Measurement	Performance Target	Results
Percentage of LNG import terminals inspected annually	90%	Target Met. 100% of the LNG import terminals were inspected.
Percentage of LNG peak-shaving facilities inspected biennially	90%	Target Met. 100% of peak shaving plants were inspected according to the biennial schedule.
Percentage of LNG facilities that meet all current safety standards or are subject of a compliance letter	100%	Target Met. 100% of the LNG facilities either met all current safety standards or received a compliance letter.
Percentage of qualifying dams that either comply with EAP requirements or are conducting follow-up action(s) on outstanding item(s)	100%	Target Met. 100% of qualifying dams comply with EAP requirements or are conducting follow-up action(s) on outstanding item(s).
Control access to Critical Energy Infrastructure Information	No instances of improper access or improper denial affecting national security or Commission proceedings	Target Met. No instances.

Incorporate Environmental Considerations into Commission Decisions		
Timeliness of issuing environmental licensing requirements	Licensing responsibility letters sent within 60 business days of license issuance date	Target Met. All licensing responsibility letters were issued within 60 days of license issue date.
Percentage of final NEPA documents issued for ALP/TLP cases: > with settlement agreements > without settlement agreements	 75% within 12 months of settlement filing date 75% within 24 months of REA date 	 Target Met. 100% of final NEPA documents were issued for ALP/TLP cases with settlement agreements within 12 months of the settlement filing date Target Met. 100% of final NEPA of final NEPA documents were issued for ALP/TLP cases without settlement agreements within 24 months of the REA date
Percentage of qualifying, major, onshore- pipeline projects inspected during ongoing construction activity	90% of projects inspected at least once every four weeks	Target Met. 98% of qualifying, major, onshore-pipeline projects were inspected at least once every four weeks during ongoing construction activity.

FY 2009		
Performance Measure	Performance Target	Results

Resolve Regulatory and Other Challenges to Needed Development		
Timeliness of processing complete filings containing amendments to non-independent electric transmission provider OATTs	100% processed by statutory due date or applicant's requested date, whichever is later	Target Met - 100% of the 62 amendments to non-RTO/ISO OATTs were completed within the 60-day statutory timeframe
Issue Alaska Gas Pipeline Reports to Congress	Issue Reports in February and August 2009	Target Met. Reports issued in February and August 2009.

FY 2009		
Performance Measure	Performance Target	Results
Percentage of pipeline certificate cases with no precedential issues completed	 90% of unprotested cases within 159 days of filing 90% of protested cases within 304 days of filing 	 Target Met. 96.8% of unprotested cases completed within 159 days of filing Target Met. 100% of protested cases completed within 304 days of filing
Percentage of pipeline certificate cases of first impression or containing larger policy implications completed	90% within 365 days of filing	Target Met. 94.7% of first impression cases completed within 365 days of filing
Percentage of pipeline certificate cases requiring a major environmental assessment or EIS completed	90% within 480 days of filing	Target Met. 100% of major cases completed within 480 days of filing
Percentage of NEPA documents completed for projects utilizing the pre-filing processes	85% within 8 months of determining a pipeline or LNG facility application complete	Target Met. 100% of NEPA documents completed for projects utilizing the pre- filing process within 8 months of determining an application was complete
Percentage of qualifying LNG plants inspected during ongoing construction activity	90% of plants inspected every 8 weeks	Target Met. 100% of qualifying LNG plants were inspected at least once every 8 weeks during ongoing construction activity
Percentage of ILP pre-filing study plan determinations completed	75% within 30 days of applicant filing revised study plan for Commission approval	Target Met. 100% of determinations were completed within 30 days of applicant filing revised study plan for Commission approval
Percentage of infrastructure studies completed	 95% for regional and issue-based infrastructure conferences 95% for Commission- and Congressional- directed studies 	 Target Met. 100% studies completed for regional and issue-based infrastructure conferences Target Met. 100% studies completed for Commission- and Congressional- directed studies
Percentage of electric transmission siting cases completed	90% within 365 days of filing	n/a. One electric transmission case entered the pre-filing stage, but it was withdrawn.
Timeliness of processing complete applications for incentive rates	 100% of statutory cases processed within statutory deadlines or by applicant's requested date, whichever is later 80% of declaratory orders filed for Commission action within 180 days of filing date or by applicant's requested date, whichever is later. 	 Target Met - 100% of the 15 statutory incentive rate cases were processed within the statutory timeframes Target met; 100% (6 of 6) of declaratory orders related to incentive rates were filed within target dates.
Timeliness of processing cost recovery cases (including prudently-incurred expenses to safeguard and enhance the reliability, security and safety of the energy infrastructure)	 100% of statutory cases processed within statutory deadlines or by applicant's requested date, whichever is later 90% of rate inserts for certificate cases processed within 30 days prior to lead office's target date for completion of pipeline certificate case 85% of cases that were set for hearing filed for Commission action within 12 months of briefs opposing exceptions 	 Target Met - 100% of the 3,808 statutory items, including cost recovery cases, were processed within the statutory deadlines Target Met. Provided timely rate inserts for 94% (47 out of 50) of the cases that were targeted for completion by the lead office during the fiscal year Target not met; 50% (2 of 4) filed within 12 months of Briefs Opposing Exceptions.
Timeliness of verification of EQR submissions	Within 10 business days of filing due date	Target met. 100 percent of EQR submissions were verified within 10 business days.
Percentage of Accounting Inserts completed for inclusion in merit orders on cost recovery proposals for new gas pipeline infrastructure	95%	Target met. 100 percent of gas certificate accounting inserts were completed on time.
Percentage of financial accounting filings completed timely	75% within 60 days of filing date	Target met. 97 percent of financial accounting filings were completed on time.

Federal Energy Regulatory Commission FY 2010 Performance and Accountability Report

FY 2009		
Performance Measure	Performance Target	Results
Percentage of reporting requirement filings completed timely	75% within 60 days of filing date	Target met. 100 percent of reporting requirement filings were completed within 60 days.

Assure Reliability of Interstate Transmission Grid		
Timely approval of ERO/RE budgets and business plans	Complete by November 1, 2008	Target met. The draft order approving the 2009 ERO/RE budgets and business plans was issued in Docket No. RR08- 6-000 on October 16, 2008.
Timeliness of processing proposed reliability standards	75% of filed proposed reliability standards are remanded or approved within 18 months, unless found incomplete	Target met. 100% of filed reliability standards have orders issued within 18 months.
Review the performance of the ERO	Complete within 12 months of the submission by the ERO of an assessment of its performance	n/a. ERO performance assessment filing was made on July 20, 2009 in Docket No. RR09-7-000, with a targeted completion date of December 2009.
Number of ERO Regional Entity compliance audits in which FERC participates	At least one in each of the eight regions	Target met. Participated on 8 Regional Entity audits, one in each region, by June 25, 2009.
Percentage of ERO / industry reliability readiness evaluations of Reliability Coordinators in which FERC participates	75%	N/A. The ERO/industry reliability readiness evaluations of Reliability Coordinators were discontinued in FY2009.
Percentage of load served, included in ERO / industry reliability readiness evaluations, in which FERC participates	35%	Target Met. Participated in 2 readiness evaluations which represented 78% of load served.
Percentage of ERO penalty action rulings reviewed or tolled to prevent inappropriate rulings from going into effect by default	100%	Target met. In FY 2009, 35 Notices of Penalty covering 83 violations were filed. All 35 were reviewed for appropriateness of the finding of violation and penalty and accepted by operation of law, with a public notice of each acceptance issued within the required period for Commission action.
Assess Notices of Alleged Violation and Sanction received from the ERO	Review 60% of Notices of Alleged Violation and Sanction received from ERO within two weeks of receipt for appropriateness of sanction	Target met. In FY2009, 149 Notices of Alleged Violations and Sanctions covering 579 alleged violations were submitted through the portals. Each was reported on and recorded routinely by way of (1) The Overview of Reliability Orders, Matters and Deadlines Chart, and (2) The Pending Case Report prepared by the Division of Investigations.
Timeliness of reporting to the Commission on ERO and Regional Entity audits	Within 120 days of the Commencement Letter	Target met. 100 percent (3/3) of Regional Entity audits reported to the Commission within 120 days.
Percentage of ERO and Regional Entity audit recommendations issued and implemented	90% within 6 months	Target met. 100 percent (20/20) of Regional Entity audit recommendations implemented in 6 months.

Protect Safety at LNG and Hydropower Facilities		
Percentage of high- and significant- hazard- potential dams inspected annually	90%	Target Met. 90% of high- and significant- hazard-potential dams inspected

FY 2009		
Performance Measure	Performance Target	Results
Percentage of high- and significant- hazard- potential dams that either meet all current structural safety standards or are undergoing investigation or remediation	90%	Target Met. 90% of high- and significant hazard-potential dams either met all current structural safety standards or are undergoing investigation or remediation.
Percentage of LNG peak-shaving facilities inspected biennially	90%	Target Met. 100% of LNG peak- shaving facilities were inspected
Percentage of LNG import terminals inspected annually	90%	Target Met. 100% of the LNG import terminals were inspected
Percentage of qualifying dams that either comply with EAP requirements or are conducting follow- up action(s) on outstanding item(s)	90%	Target Met. 90% of qualifying dams complied with EAP requirements or are conducting follow-up action(s) on outstanding item(s)
Control access to CEII	No instances of improper access or improper denial affecting national security or Commission proceedings	Target Met. No instances.

Incorporate Environmental Considerations into Commission Decisions		
Percentage of final inspection reports completed	75% within 4 months of inspection	Target Met. 100% of final inspection reports completed within 4 months of inspection
Timeliness of issuing environmental licensing requirements	Licensing responsibility letters sent within 60 days of license issuance date	Target Met. All licensing responsibility letters sent within 60 days of license issuance date
Percentage of final NEPA documents issued for ALP/TLP cases: • with settlement agreements • without settlement agreements	 75% within 12 months of settlement filing date 75% within 24 months of REA date 	 Target Met. 100% within 12 months of settlement filing date Target Met. 100% within 24 months of REA date
Percentage of qualifying, major, onshore-pipeline projects inspected during ongoing construction activity	90% of projects inspected at least once every four weeks	Target Met. 97% of qualifying projects were inspected at least once every 4 weeks.

Performance Measurement Data for Competitive Markets: FY 2006 – FY 2009

FY 2006		
Performance Measurement	Performance Target	Data Source
Review and propose revisions to OASIS standards	By June 30, 2006	Target Met. Docket No. RM05-5-000; Final Rule, Order No. 676, "Standards for Business Practices and Communication Protocols for Public Utilities," issued April 25, 2006.
Assess demand response	Issue annual report by August 8, 2006	Target Met. Staff report, "Assessment of Demand Response & Advanced Metering" (Docket No. AD-06-2-000) was delivered to Congress on August 4, 2006.
Issue final rule to implement PUHCA provisions of EPAct 2005	By January 31, 2006	Target Met. Final rule was issued on December 8, 2005.
Issue rules governing market manipulation in electricity and gas markets	By September 30, 2006	Target Met. The final rule (Order 670) was issued January 19, 2006 and an order denying rehearing was issued March 22, 2006 in Docket Nos. RM06-3, et al., Final Rule Prohibiting Energy Market Manipulation.
Movement toward competitive markets in each region, including greater interregional coordination of broader, more efficient, and non- discriminatory energy markets	Increase in: ➤ new, independent regional transmission providers ➤ coordination between RTOs or between RTOs and neighboring non-member utilities	 Target Met. Some examples: > In order to create a more seamless administration between the tariffs of the Midwest ISO's energy markets and the non-market operations of Mid-Continent Area Power Pool's (MAPP) members that do not belong to the Midwest ISO, the Commission approved MAPP's proposal to conform its Available Transfer Capability (ATC) calculation methodologies to provisions of the Seams Operating Agreement between MAPP and the Midwest ISO. > The Commission approved proposed revisions to the SPP/Midwest ISO Joint Operating Agreement (JOA) and to the Congestion Management Process (CMP) which is incorporated in the JOA to align them more closely with the JOA and CMP of the Midwest ISO/PJM. > Action was taken on Midwest ISO and PJM and their respective transmission owners' proposed revisions to the JOA for allocating to customers in each RTO the cost of new transmission facilities that are built in one RTO but provide benefits to customers in the other RTO (the so-called cross-border facilities).
Increased presence at RTOs, to improve relationships with and knowledge of existing RTOs	Creation and staffing of an office at any new RTO within 6 months of commencement of operations (including establishment of virtual office processes)	No new RTOs were established during the performance period. All existing RTOs have either staff on location or a virtual office process in effect.
Percentage of filings to establish RTOs, ISOs, or Independent Transmission Companies (ITCs) processed	100% completed within 6 months of filing or before applicants' proposed effective date (whichever is later)	No filings were received to establish new RTOs, ISOs, or ITCs during the performance period.

FY 2006		
Performance Measurement	Performance Target	Data Source
RTO / ISO establishment of cost-effective market design elements per Order No. 2000	 Within three years of commencement of operation, each approved RTO or ISO will implement (if cost effective): > firm transmission rights > resource adequacy approaches > regional independent grid operation > regional transmission planning process > appropriate market monitoring and market power mitigation > transparency and efficiency in congestion management > spot markets to meet customers' real-time energy needs > fair cost allocation for existing and new transmission 	Target Met. With the exception of Southwest Power Pool (SPP), all RTOs/ISOs (PJM, ISO-NE, NY-ISO, Midwest ISO, and CAISO) have been operational over 3 years and all have implemented cost-effective market design elements. SPP has been operating as an RTO since November 1, 2004, and has received authorization during FY 2006 to commence a real-time energy imbalance market, as well as having received approvals for its market monitoring and mitigation plans.

FY 2006		
Performance Measurement	Performance Target	Data Source
Demonstrable improvements in regional competitive market transparency and independence	In each region of the country, there will be: > RTO adoption of additional market- oriented features, programs or rules > improvement of open access tariff to reduce entry barriers or eliminate undue discrimination > increase in the degree of transmission independence (ownership or control) from generation in regions primarily without RTOs	Target Met. During FY 2006, the Commission acted on a number of proceedings related to improving competitive market transparency and independence.Some actions by the Commission will have nationwide impact. In May 2006, the Commission issued a notice of proposed rulemaking (NOPR) proposing amendments to its regulations and the <i>pro</i> <i>forma</i> OATT to ensure that transmission services are provided on a basis that is just, reasonable and not unduly discriminatory or preferential. The NOPR aims to strengthen the OATT and address deficiencies that have become apparent since its adoption 10 years ago, particularly in the areas of available transmission planning.In addition, the Commission approved four proposals by vertically integrated utilities (Duke, MidAmerican, Entergy, and Louisville Gas & Electric) to contract with an independent entity to serve as the independent coordinator of transmission (ICT). The ICT performs oversight over these utilities' transmission systems, including authority to administer utilities' OATT.Other actions taken on proceedings related to establishing new or revised market rules, rule changes in RTOs, and increased transmission independence were region- specific. For example:

FY 2006		
Performance Measurement	Performance Target	Data Source
(continued from previous page) Demonstrable improvements in regional competitive market transparency and independence	(continued from previous page) In each region of the country, there will be: > RTO adoption of additional market- oriented features, programs or rules > improvement of open access tariff to reduce entry barriers or eliminate undue discrimination > increase in the degree of transmission independence (ownership or control) from generation in regions primarily without RTOs	 (Continued from previous page) With respect to the PJM area, the Commission issued an initial order on PJM's proposed reliability pricing model (RPM) designed to replace its existing capacity obligation rules. The Commission found the existing capacity rules to be unjust and unreasonable to ensure energy resources to meet reliability responsibilities, and established further procedures to resolve the remaining issues. At the same time, the Commission encouraged the parties to continue to seek a negotiated resolution, and offered the Commission's settlement judge procedures to facilitate these discussions. <u>Central</u> For the Midwest ISO region, the Commission approved the continuation of mitigation in Broad Constrained Areas; action on proposed revisions to real-time revenues sufficiency guarantee (RSG) payments; approval of revised rules defining less-than-seasonal financial transmission right (FTR) entitlements for network resources; approval of contractual arrangements related to the market monitor and balancing authorities; as well as offering guidance on Midwest ISO's future plans to implement ancillary service markets and an energy-only market. For the SPP region, the Commission provided guidance and approvals related to SPP's proposal to establish a real-time energy imbalance market. Regarding revisions to the OATT, the Commission approved various revisions to the Midwest ISO's creditworthiness provisions, reactive power requirements, as well as changes to the Midwest ISO <i>pro</i> <i>forma</i> interconnection agreement which reflect improvements or regional variations needed based upon its operational experience, including new pricing provisions. <u>West</u> In September 2006, the Commission conditionally approved the CAISO Market Redesign and Technology Upgrade (MRTU) market reforms and enhancements, such as a financially binding day-ahead market and more effective congestion management system. Elements of MRTU are intended to f

FY 2006		
Performance Measurement	Performance Target	Data Source
Percentage of section 203 applications processed	98% completed within 90 days of the comments filing date	Target Met. 100% of the 145 section 203 corporate filings were processed by target completion dates in FY 2006.
Issue final rule on RTO and ISO accounting to improve oversight of RTO and ISO costs	By January 31, 2006	Target met. A final order on RTO accounting and financial reporting was issued on December 16, 2005 in Docket RM04-12-000, Order No. 668.
Percentage of market-based rate filings processed	100% of new filings within 60 days of filing date	Target Met. 100% of the 534 market- based rate filings were completed by the targeted deadline in FY 2006.
Percentage of competitive energy markets and market institution cases set for hearing completed according to the established schedule	 75% of Track I cases in 29.5 weeks 75% of Track II cases in 47 weeks 75% of Track III cases in 63 weeks 	 There were no Track I cases 87% of Track II cases in 47 weeks There were no Track III cases
Percentage of competitive energy markets and market institution cases set for hearing that achieve partial or complete consensual agreement	75%	100%
Percentage of applications filed by RTOs and ISOs to revise market rules to not inhibit demand response processed	100% within statutory deadlines	 Target Met. The Commission processed all 5 filings involving demand response enhancements within the statutory deadlines: > PJM submitted agreements to enhance demand response in the PJM region in a number of ways, including allowing demand resources to participate in PJM's ancillary services market by bidding into the PJM reserve markets. > ISO-NE's Ancillary Services Market (ASM) Phase II will include measures allowing the owners of demand resources to bid their resources directly into the energy and reserve markets on an equal footing with generating resources. This change will establish the supporting market infrastructure that is needed to develop fully the potential for demand participation in the wholesale markets. > NYISO's filing eliminated the sunset dates for NYISO's Day-Ahead Demand Response Program. > ISO-NE's proposal to establish a demand response reserve pilot program to test whether certain resources can reliably provide 30-minute and 10-minute Operating Reserve services. > CAISO's MRTU tariff provides loads with demand response capability the opportunity to participate in the CAISO day-ahead, real-time, and ancillary services markets under comparable terms as supply.

FY 2006		
Performance Measurement	Performance Target	Data Source
Support development of robust customer demand-side participation in energy markets in areas where it does not exist	Meet at least annually to discuss demand response issues with appropriate state commission officials	Target Met. Held technical conference on demand response in January 2006, where state representatives, including several state commissioners from all regions of the U.S., participated on panels. Met with NARUC officials in January 2006 to discuss Commission demand response report and seek their assistance in the FERC demand response and advanced metering survey. Met in April 2006 with Midwestern state officials, primarily Illinois Commissioners, on the development of a regional demand response initiative. Discussed demand response report with state officials and Commissioners at various events including the NARUC Winter Meeting in February 2006 and an EPRI Summer Seminar on Energy Efficiency and End- Use Technologies in August 2006.
Percentage of proposed NAESB business practice standards rulemakings completed	 100% of non-controversial rulemakings within 9 months 100% of controversial rulemakings within 12 months 	Target Met. During FY 2006, the Commission issued a final rule adopting the Wholesale Electric Quadrant's controversial first set of business practice and communication standards within 12 months of receiving NAESB's complete proposal. Docket No. RM05-5-000; Final Rule, Order No. 676, "Standards for Business Practices and Communication Protocols for Public Utilities," was issued April 25, 2006.
Percentage of initial orders completed on third- party complaints	 > 80% within 60 days > 95% within 180 days 	 60-day target not met. 49% (28 of 57 {1 projected}) issued within 60 days. This was an internal deadline, not statutorily based, and did not have a negative impact on operations. 180-day target met. 95% (49 {1 projected} of 51 {1 projected}) issued within 180 days.
Percentage of initial orders completed on fast track third-party complaints	90% within prescribed time frame	Target Met. One filing was received and completed on time.

FY 2007		
Strategy		
Performance Measurement Performance Target Data Source		

Employ Best Practices In Market Rules		
Timeliness of review of proposed market rules	By the statutory due date or the applicants' requested date, whichever is later	Target Met. All 358 filings from PJM, ISO- NE, NYISO, NEPOOL, SPP, Midwest ISO, and California ISO were acted on by statutory due dates.

FY 2007		
Strategy		
Performance Measurement	Performance Target	Data Source
Percentage of proposed NAESB business practice standards rulemakings completed	 ▶ 100% of unopposed rulemakings within 9 months ▶ 100% of all rulemakings within 12 months 	Targets Met. The Commission issued two NAESB business practice standards rulemakings during the fiscal year, both completed within 9 months of issuance of the notice of proposed rulemaking, as follows: Docket No. RM05-5-003; NOPR issued February 20, 2007; Final Rule, Order No. 676-B, "Standards for Business Practices and Communication Protocols for Public Utilities," issued April 19, 2007; and Docket Nos. RM96-1-027 and RM05-5-001; NOPR issued October 25, 2006; Final Rule, Order 698, "Standards for Business Practices for Interstate Natural Gas Pipelines; Standards for Business Practices for Public Utilities," issued June 25, 2007.
Timeliness of applications processed on requests to encourage demand response in organized markets	Within 60 days of filing date or applicants' requested date, whichever is later	Target Met. All 15 filings were acted on within 60-day statutory due dates.

Reduce Barriers to Trade Between Markets and Among Regions		
Timeliness of review of filings to reduce or eliminate seams between organized markets	By the statutory due date or the applicants' requested date, whichever is later	Target Met. All 10 filings dealing with seams issues were completed by statutory due dates. In addition, two major orders were issued related to the California ISO's Market Redesign Technology Update (MRTU) addressing seams issues between CAISO and neighboring systems in the Western Interconnect. A technical conference was held on December 15, 2006, in Phoenix, Arizona, to address these western seams issues; and on March 29, 2007, a second conference was held in Washington, DC, to address eastern seams issues.

Assure Proposed Mergers and Acquisition Are in the Public Interest		
Percentage of merger authorizations upheld by the courts	90%	Target met. 100% of merger authorizations have been upheld by the courts.
Percentage of merged applicants reporting on compliance with merger conditions imposed by the Commission	100%	Target Met. 100% of the 9 merger applicants reported on compliance, <i>if</i> or <i>as</i> applicable, with the four types of conditions—summary, notice of consummation, proposed accounting entries, and additional conditions—imposed by the Commission. It should be noted that most of the "additional" conditions only require compliance in the event that the merger applicants subsequently take some specific action. For example, in 5 of the 9 mergers, the Commission imposed a "hold- harmless" condition, requiring that if the applicants seek to recover merger-related costs through jurisdictional rates, they must show offsetting merger-related cost savings. As of yet, none of the applicants have sought to recover any merger-related costs, so they haven't needed to make a compliance filing.

FY 2007		
Strategy		
Performance Measurement	Performance Target	Data Source
Timeliness of processing applications for the disposition, consolidation, or acquisition under section 203 of the FPA, of jurisdictional facilities (including transactions involving certain transfers of generation facilities and public utility holding company transactions, and issues of cross subsidization or encumbrances of utility assets)	 Within 180 days for non-major mergers Within 360 days for major mergers 	Targets Met. ➤ 100% of the 100 non-major dispositions were completed within 180 days. ➤ 100% of the 9 major merger cases were completed within 360 days.

Address Market Power in Jurisdictional Wholesale Markets		
Revise open access transmission tariff	Issue final rule by June 30, 2007	Target Met. Docket Nos. RM05-17-000 and RM05-25-000; Final Rule, Order 890, "Preventing Undue Discrimination and Preference in Transmission Service," issued February 16, 2007.
Timeliness of processing initial market-based rate filings	Within 60 days of filing date or by applicant's requested date, whichever is later	Target Met. 100% of the 167 initial market- based rate applications were completed by the established target date.
Develop generation market power screens for electric market based rates	Issue final rule by June 30, 2007	Target Met. Docket No. RM04-7-000; Final Rule, Order 697, "Market-Based Rates for Wholesale Sales Of Electric Energy, Capacity And Ancillary Services By Public Utilities," issued June 21, 2007.
Act timely on complaints	80% within 60 days or, for fast-track cases only, within the designated timeframe	Target not met; 78%. The performance goal was set at an approximate target level, and the deviation from that level is slight. There was no effect on overall program or activity performance.

	FY 2008	
Strategy		
Performance Measurement Performance Target Results		

	Employ Best Practices in Rules	
Percentage of initial orders completed on third- party complaints	 75% filed with the Commission within 60 days of the date of the answer or by complainant's requested date, whichever is later 90% filed with the Commission within 180 days of the date of the answer, or by complainant's requested date, whichever is later 	 Target Met. 83% (40 of 48) filed within 60 days of the date of the answer. Target met. 98% (47 of 48) filed within 180 days of the date of the answer.
Timeliness of review of proposed RTO/ISO market rules	100% by the statutory due date or the applicant's requested date, whichever is later	Target Met. 100% (410 out of 410) filings from PJM, ISO-NE, NYISO, NEPOOL, SPP, Midwest ISO, and California ISO were acted on by statutory due dates

	FY 2008	
Strategy		
Performance Measurement	Performance Target	Results
Percentage of proposed NAESB business practice standards rulemakings completed	100% of all proposed rulemakings within 12 months of receipt of comments	Target Met. The Commission issued one NAESB business practice standards rulemaking. Docket No. RM05-5-005, NOPR issued April 21, 2008; Final Rule, Order No. 676-C, "Standards for Business Practices and Communication Protocols for Public Utilities," issued July 21, 2008 (three months later)
Timeliness of processing cases that encourage demand response in organized markets	100% of statutory cases processed within statutory deadlines, or by the applicant's requested date, whichever is later	Target Met. 100% (10 out of 10) filings were acted on by statutory due dates.
Industry and state outreach to increase Commission awareness and understanding on emerging energy issues	Participate in and/or facilitate 10 sessions per quarter	Target Met. Participated in and/or facilitated 34 sessions in first quarter, 36 sessions in second quarter, 33 sessions in third quarter, and 28 sessions in fourth quarter.

Reduce Barriers to Trade Between Markets and Among Regions		
Timeliness of processing complete filings to reduce or eliminate border utility issues between markets	100% processed by the statutory due date or applicant's requested date, whichever is later	Target Met. 100% (6 out of 6) filings dealing with border utility issues between markets were completed by statutory due dates.

Assure Proposed Mergers and Acquisitions are in the Public Interest		
Timeliness of processing complete filings for the disposition, consolidation, or acquisition, under section 203 of the FPA, of jurisdictional facilities (including transactions involving certain transfers of generation facilities and public utility holding company transactions, and issues of cross subsidization or encumbrances of utility assets)	 100% processed within 180 days for non-major dispositions 100% processed within 360 days for major dispositions 	 Target Met. 100% (142 out of 142) of non-major dispositions were completed by the statutory deadlines Target Met. 100% (7 out of 7) of major merger cases were completed by the statutory deadline.

Address Market Power in Jurisdictional Wholesale Markets		
Timeliness of processing initial electric market- based rate filings	100% processed within 60 days of the filing date of a complete application or by applicant's requested date, whichever is later	Target Met. 100% (156 out of 156) of initial market-based rate applications were completed by the established target date.

FY 2009			
Performance Measure	Performance Target	Results	
	Employ Best Practices in Rules		
Percentage of initial orders completed on third- party complaints	 75% filed with the Commission within 60 days of the date of the answer or by complainant's requested date, whichever is later 90% filed with the Commission within 180 days of the date of the answer, or by complainant's requested date, whichever is later 	 Target met; 78% (28 of 36) filed within 60 days. Target met; 97% (35 of 36) filed within the 180 days. 	
Timeliness of review of proposed RTO/ ISO market rules	100% by the statutory due date or the applicant's requested date, whichever is later	Target Met - 100% of the 221 filings from PJM, ISO New England, New York ISO, Southwest Power Pool, Midwest ISO, and California ISO were acted on by the statutory due dates	
Timeliness of processing cases that encourage demand response in organized markets	100% of statutory cases processed within statutory deadlines or by the applicant's requested date, whichever is later	Target Met - 100% of the 15 filings to encourage demand response were acted on by the statutory deadlines	
Industry and state outreach to increase Commission awareness and understanding on emerging energy issues	Participate in and/or facilitate 10 sessions per quarter	Target Met - Participated in and/or facilitated 23 sessions in the first quarter, 24 sessions in the second quarter, 17 sessions in the third quarter, and 11 sessions in the fourth quarter of the fiscal year	

Reduce Barriers to Trade Between Markets and Among Regions		
Timeliness of processing complete filings to reduce or eliminate border utility issues between markets	100% processed by the statutory due date or applicant's requested date, whichever is later	Target Met - 100% of the 8 filings dealing with border utility issues between markets were completed by the statutory due dates

Assure Proposed Mergers and Acquisitions are in the Public Interest		
Timeliness of processing complete filings for the disposition, consolidation, or acquisition, under section 203 of the FPA, of jurisdictional facilities (including transactions involving certain transfers of generation facilities and public utility holding company transactions, and issues of cross subsidization or encumbrances of utility assets)	100% processed within 180 days for non- major dispositions 100% processed within 360 days for major dispositions	Target Met - 100% of the 95 non-major dispositions and the 1 major merger case were completed by the established deadlines

Address Market Power in Jurisdictional Wholesale Markets		
Timeliness of processing initial electric market- based rate filings	100% processed within 60 days of the filing date of a complete application or by applicant's requested date, whichever is later	Target Met - 100% of the 189 initial market-based rate applications were completed by the established target date
Revise and clarify Standards of Conduct	Issue Final Rule by December 31, 2008	Target met. Order No. 717 revising Standards of Conduct for Transmission Providers issued October 16, 2008, and became effective November 26, 2008.

Performance Measurement Data for Enforcement: FY 2006 – FY 2009

FY 2006		
Performance Measurement	Performance Target	Data Source
Reduce duplicative information requests through coordination with CFTC	50% reduction by September 30, 2006	Target met. Investigations coordinated with CFTC on all known cases of joint interest and there were no known duplicative information requests.
Timeliness of verification of EQR submissions	Within 10 business days of submission	Target met. Verified within 10 business days.
Review EQR submissions for completeness and contact companies that make up at least 80% of reported revenue for incomplete submissions	Within 10 business days of submission	Target met. Contacted 100% of companies in the EQR database that had filed incomplete submissions within 10 business days of filing deadline.
Conduct follow up reviews of companies that make up at least 80% of reported revenue on exercise of market power or market manipulation	Within 60 days of final submission	Target Met. Conducted follow-up reviews of EQR filers that make up at least 80% of reported revenue for the third quarter of 2005 for market manipulation or exercise of market power within 60 days of final submission.
Timeliness of reporting to Commission on important market events	Analysis complete within 60 days of event	Target Met. Provided the Commission with seven presentations at open Commission meetings, 26 Weekly Market Reviews beginning in April 2006 reviewing weekly market developments and performance, and seven end-of-day summaries on market conditions during heat waves in the summer of 2006.
Percentage of Hotline calls resolved	60% within 2 weeks of initial contact	Target Met. Since October 1, 2005, 80% of hotline calls were resolved within two weeks of initial contact.
Percentage of non-environmental, non-tribal ADR processes (agreed to by parties) concluded	75% within 120 days (convening and process)	Target Met. The DRS completed 25 cases in FY 2006 that were non-environmental and non-tribal, and in which the parties agreed to pursue an ADR process. Of these, 22 were completed within 120 days after being referred the DRS (88%)
Number of ADR requests and referrals to the Dispute Resolution Service	Minimum number of requests and referrals equal to FY 2004	Target Met. The DRS addressed 70 new requests or ongoing cases from a previous year, involving gas, electric, hydroelectric, oil, and pipeline matters. This represents a 29.6% increase over FY 2004
Favorable Dispute Resolution Service customer satisfaction	80% customer satisfaction rate	Target Met. For training given by DRS, customer satisfaction rate was 89%. For casework concluded in FY 2006, all participants who completed evaluations gave the DRS staff favorable comments, for a satisfaction rate of 100%.
Percentage of market manipulation cases set for hearing completed according to the established schedule	 75% of Track I cases in 29.5 weeks 75% of Track II cases in 47 weeks 75% of Track III cases in 63 weeks 	There were no Track I, II, or III cases
Percentage of market manipulation cases set for hearing that achieve partial or complete consensual agreement	75%	100%
Timeliness of reporting to the Commission on operational audits	85% reported to the Commission within 120 days of Commencement Letter	Target Met. Since the beginning of the rating year, 100% of operational audits were reported to the Commission within 120 days of Commencement Letters.
Percentage of operational audit recommendations issued and implemented	85%	Target Met. 100% of operational audit recommendations have been issued and implemented.

FY 2006		
Performance Measurement	Performance Target	Data Source
Timeliness of reporting to the Commission on financial audits	85% reported to the Commission within 120 days of Commencement Letter	Target Met. Since the beginning of the rating year, 100% of financial audits were reported to the Commission within 120 days of Commencement Letters.
Percentage of financial audit recommendations issued and implemented	85%	Target Met. 100% of financial audit recommendations have been issued and implemented.
Timeliness of reporting to the Commission on Standards of Conduct compliance audits	85% reported to the Commission within 120 days of Commencement Letter	No Standards of Conduct compliance audits were initiated during FY 2006.
Percentage of Enforcement investigations completed	75% within one year	Target Met. From October 1, 2005 to the present, 88% of cases were closed within one year (84% within 9 months and 60% within 6 months).

FY 2007		
Strategy		
Performance Measurement Performance Target Data Source		

Identify and Remedy Problems with Structure and Operations In Energy Markets		
Timeliness of verification of EQR submissions	Within 10 business days of submission	Target met. 100% verification within 10 business days.
Evaluate and improve the usefulness of EQR data	 Issue a data dictionary for all undefined fields with restricted entries Review the current EQR data structure and develop written recommendations for improvements 	Targets met. Issued Final Order in Docket No. RM01-8-006 on September 24, 2007 which defined all EQR fields and improved EQR data structure.
Number of RTO and ISO MMU performance metrics	Increase over FY 2006	Target met. One new RTO and ISO MMU performance metric was developed in FY2007 (increasing the number of performance metrics from 11 in FY 2006 to 12 in FY 2007).
Timeliness of initiating or deciding action on MMU referrals	80% acted on within 30 days	Target met. 100% acted on within 30 days.
Percentage of organized markets reviewed and market structure and operations problems or deficiencies identified	100% reviewed and reports completed identifying market problems or deficiencies, if any, and recommended solutions	Target met. 100% of organized markets reviewed in daily oversight meetings, including all RTO/ISO markets, NYMEX, ICE and other relevant markets. Results of continuing review communicated to Commissioners via Weekly Reports and to the public via the Market Oversight website and the State of the Markets Report. Seven major structure and operations problems were identified.
Timeliness of actions on problems or discrepancies identified in reviews of organized markets	With 6 months of completed report	Target met. Addressed all seven identified issues within six months of identification. Issues included: prices over \$400 in West, lack of transparency for intrastate pipelines, lack of transparency for natural gas sales and purchases, need to clarify role of MMUs in RTOs, PJM/MISO transmission issues, CenterPoint data reporting, and Rockies Gas Prices.

FY 2007		
Strategy		
Performance Measurement	Performance Target	Data Source
Publish annual assessment of infrastructure and market conditions for each region	Complete by June 30, 2007	Target met. The State of the Markets Report was completed in February 2007 and detailed market and infrastructure issues for the country as a whole. In addition the Seasonal Assessment was published for electric power on May 17, 2007, specifically addressing summer 2007 and the new Market Oversight website provides updates and detailed information for each region on a monthly basis.

Establish Clear and Fair Processes		
Improve Forensic Audits and Investigations information technology tools	Implement capability to search e-mails and voice recordings by June 30, 2007	Target met. The capability to search voice recordings was implemented beginning in September 2006 and the capability to search e-mails was implemented beginning in August 2006.
Improve Forensic Audits and Investigations capabilities	90% of enforcement and compliance staff participate in forensics training and interviewing skills by June 30, 2007	Target met. 95% of enforcement and compliance staff received training on forensic interviewing and auditing. Classes were held in August 2005 and May 2006.
Timeliness of reporting to the Commission on operational audits	100% reported to the Commission within 120 days of Commencement Letter	Target met. 100% of operational audits (24 out of 24 from $10/1/06 - 9/30/07$) were reported to the Commission within 120 days of the Commencement Letter.
Percentage of operational audit recommendations issued and implemented	90%	Target met. 100% of operational audit recommendations issued were implemented within 6 months.
Timeliness of reporting to the Commission on financial audits	100% reported to the Commission within 120 days of Commencement Letter	Target met. 100% of financial audits (43 out of 43 from $10/1/06 - 9/30/07$) were reported to the Commission within 120 days of the Commencement Letter.
Percentage of financial audit recommendations issued and implemented	90%	Target met. 100% of financial audit recommendations issued were implemented within 6 months.

Conduct Investigations Promptly and Impose Penalties Where Appropriate		
Percentage of enforcement investigations completed	75% within one year of initiation	Target met. 94.8% of investigations were closed within a year of being initiated.
Percentage of Hotline calls resolved	70% within 2 weeks of initial contact	Target met. 75% of Hotline calls were resolved within 2 weeks of initial contact.

Encourage Self-Policing and –Reporting of Violations		
Percentage of regulated entities audited to ensure internal compliance programs and processes are in place	85% of regulated entities included in annual audit plan	Target met. 95% of regulated entities included in the annual audit plan were audited (74 out of 78).
Timeliness of responses to regulated entities seeking guidance and clarification on compliance issues	Within 60 days	Target met. Responded to 100% of regulated entities seeking guidance and clarification on compliance issues within 60 days.
Timeliness of completing recommendations on compliance issues raised by regulated entities	Within 180 days, where Commission action is required	Target met. 100% of recommendations to the Commission (where Commission action was required) were completed within 180 days of completing an investigation originated by a self report.
Timeliness of reporting on compliance issues raised by regulated entities	Reports completed monthly	Target met. The Pending Case Report is issued at the end of each month and reports on compliance issues (i.e., self reports) raised by regulated entities.

FY 2008		
Strategy		
Performance Measure Target Results		

Identify and remedy problems with structure and operations in energy markets		
Regular monitoring of natural gas and electric markets with significant issues of market structure and operations identified	Weekly reporting of significant issues of market structure and operations	Target Met. 45 Weekly Market Reviews (WMR) were produced. In 2 other instances, market conditions were summarized at the Commission's monthly meeting. In addition to the 45 WMRs published, 13 special reports providing in-depth analysis of emerging market issues were also published.
Timeliness of actions on significant issues identified by regular monitoring of natural gas and electric markets	Within 6 months of completed report	Target Met. Actions on all significant issues were completed within 6 months.
Complete transition of consolidated reporting to a web strategy	Complete by June 30, 2008	Target Met. The transition of this web strategy was completed in March 2008 when the State of the Markets report was published to the Oversight page (http://www.ferc.gov/market- oversight/market-oversight.asp) on the external FERC website.

Establish clear and fair processes		
Apply current clear and fair processes to investigations during the fiscal year	Provide recommendations to the Commission for each proposed remedy and penalty with clear and consistent criteria	Target met. The Commission was provided with a written memo and recommendations for each of the six settlements approved in FY 2008.
Develop and provide further guidance to the industry on FERC's expanded penalty authority	By September 30, 2008	Target met. The revised Policy Statement on Enforcement was issued on May 15, 2008.
Timeliness of reporting to the Commission on operational audits	Within 120 days of the Commencement Letter	Target Met. 100% (30 out of 30)
Percentage of operational audit recommendations issued and implemented	90% within 6 months	Target Met. 99% (94 out of 95)
Timeliness of reporting to the Commission on financial audits	Within 120 days of the Commencement Letter	Target Met. 100% (37 out of 37)
Percentage of financial audit recommendations issued and implemented	90% within 6 months	Target Met. 100% (23 out of 23)

Conduct investigations promptly and impose penalties where appropriate		
Timeliness of initiating or deciding action on MMU referrals	80% acted on within 30 days	Target Met. 100% acted on within 30 days.

FY 2008		
	Strategy	
Performance Measure	Target	Results
Percentage of enforcement investigations not including market manipulation issues completed	75% within one year of initiation	Target Met. 89% completed within one year of initiation.
Percentage of market manipulation enforcement investigations completed	75% within two years of initiation	Target Met. 100% completed within two years of initiation.
Percentage of Hotline calls resolved	70% within 2 weeks of initial contact	Target Met. 78% resolved within 2 weeks of initial contact.

Encourage self-policing and -reporting of violations		
Percentage of regulated entities audited to ensure internal compliance programs and processes are in place	85% of regulated entities included in annual audit plan	Target Met. 97% (77 out of 79).
Process complete requests for "No Action"	Within 60 days of receipt of final request	Target Met. All five requested no-action letters were all completed in less than 60 days.
Timeliness of reporting on compliance issues raised by regulated entities	Reports completed monthly	Target Met. Monthly pending case reports were issued for self-reports of compliance issues.

FY 2009		
Performance Measure	Performance Target	Results

Identify and remedy problems with structure and operations in energy markets		
Regular monitoring of natural gas and electric markets with significant issues of market structure and operations identified	Weekly reporting of significant issues of market structure and operations	Target Met. The Division of Energy Market Oversight (DEMO) produced a Weekly Market Review (WMR) in 48 weeks during FY 2008. The weeks during which we did not publish a WMR occurred during holiday periods. These WMRs included 24 special reports that provided in depth analysis of emerging market issues.
Timeliness of actions on significant issues identified by regular monitoring of natural gas and electric markets	Within 6 months of completed report	Target Met. The Division of Energy Market Oversight completed all items within 6 months.
Fully implement the Research in Market Oversight (RIMO) program	Perform at least four RIMO projects per year	Target Met. The Division of Energy Market Oversight hosted staff of Italy's Regulatory Authority for Electricity and Gas. In addition, DEMO has hosted over ten foreign delegations and State Public Service Commission representatives in the Market Monitoring Center.

FY 2009		
Performance Measure	Performance Target	Results
Establish clear and fair processes		
Apply current clear and fair processes to investigations during the fiscal year	Provide recommendations to the Commission for each proposed remedy and penalty with clear and consistent criteria	Target met. Submitted recommendations for civil penalties to be assessed on 16 subjects. Each recommendation included discussion of facts, analysis of applicable Policy Statement factors, and comparison to actions taken in similar cases.
Timeliness of reporting to the Commission on operational audits	Within 120 days of the Commencement Letter	Target met. 100 percent (19/19) of operational audits reported to the Commission within 120 days.
Percentage of operational audit recommendations issued and implemented	90% within 6 months	Target met. 99 percent (75/76) of operational audit recommendations implemented in 6 months.
Timeliness of reporting to the Commission on financial audits	Within 120 days of the Commencement Letter	Target met. 100 percent (9/9) of financial audits reported to the Commission within 120 days.
Percentage of financial audit recommendations issued and implemented	90% within 6 months	Target met. 100 percent (36/36) of financial audit recommendations implemented in 6 months.

Conduct investigations promptly and impose penalties where appropriate		
Timeliness of initiating or deciding action on MMU referrals	80% acted on within 30 days	Target met. Four MMU referrals were received and all were acted on within 30 days.
Percentage of enforcement investigations not involving market manipulation issues completed	75% within one year of initiation	Target not met. 41% of non- manipulation investigations completed in FY 2009 (9 of 22) were completed within one year. This target was missed due to circumstances surrounding two major market manipulation cases in which management was required to shift staff resources from non-market manipulation cases to these two high- profile market manipulation cases. This did not have a negative impact on the performance of the enforcement program. To the contrary, the successful outcome of these market manipulation cases demonstrates the strength of the Commission's enforcement program. The Commission has consistently met this target in previous years.
Percentage of market manipulation enforcement investigations completed	75% within two years of initiation	Target met. All market manipulation investigations completed in FY2009 were completed within two years.
Percentage of Hotline calls resolved	70% within 2 weeks of initial contact	Target met. DOI received 502 Hotline calls and closed 485 Hotline matters. 70.5% of the calls were resolved within two weeks of initial contact.

Encourage self-policing and -reporting of violations		
Percentage of regulated entities audited to ensure internal compliance programs and processes are in place	85% of regulated entities included in annual audit plan	Target met. 100 percent of regulated entities included in annual audit plan audited to ensure internal compliance programs and processes are in place.

FY 2009		
Performance Measure	Performance Target	Results
Process complete requests for "No Action"	Within 60 days of receipt of final request	Target not met. Three out of four No- Action letters were issued in fewer than 60 days; the fourth was issued in 69 days. This did not have a negative impact on the program.
Timeliness of reporting on compliance issues raised by regulated entities	Reports completed monthly	Target met. Compliance issues raised by regulated entities are reported monthly as part of the DOI Pending Case Report.

Performance Measurement Data for Supporting Initiatives: FY 2006 – FY 2009

FY 2006		
Performance Measurement	Performance Target	Data Source
Percentage of summer interns hired into permanent positions	30%	Target Not Met. 14.3% of summer interns eligible to be rehired accepted offers of permanent employment. Conversions of summer interns have steadily declined since its high in 2003 with 33%. As EPAct of 2005 requirements have evolved, the need for skill sets not represented in the summer intern population has dictated hiring from other sources. This measure is omitted in 2007 and reduced in 2008 to 20%.
Implement entry-level Professional Development Program	Complete by September 30, 2006	Target Met. FERC Entry-Level Retention Program distributed to Program Offices in September 2006.
Percentage of minorities among senior-level positions (GS-14, GS-15, SL, and SES positions)	Increase over FY 2005	Target Met. Percentage of minorities among senior-level positions increased by 1% over FY 2005.
Implement Commission-wide Business Requirements guidelines	Complete by September 30, 2006	Target Met. Commission-wide Business Requirements Guidelines distributed to the Training Council in September 2006
Reliability of IT infrastructure	99% network availability rate	Target Met.
FISMA compliance according to the Putnam scorecard	Grade of "A"	Target Met. FERC received a grade of an "A" based on the Putnam scorecard for its most recent FISMA report which ended September 30, 2006.
Integrate the Business Plan, CPIC process, and IT architecture into the Commission's Enterprise Architecture	Complete by September 30, 2006	Target Met. DCIO's current CPIC process requires all requests to map to the FERC Business Plan. Pursuant to the CPIC process Information Technology (IT) projects are approved or denied based on a number of criteria one being whether or not it supports the Commission's mission. Approved IT projects generate a Control Board action producing document. The data from the approved CCN is used to update the IT architecture which is entered into the Commission's Enterprise Architecture through the use of the Metis tool.
Percentage of approved IT initiatives with supporting documentation per the Commission's CPIC process	100%	Target Met. The CPIC Investment Review Board approved 21 projects of which all 21 went through the CPIC review process. Therefore, 100% of the approved IT projects went through the CPIC approval process.
Establish earned value management schedule and cost performance indices for all major projects	Complete by September 30, 2006	Target Met. As implemented in FERC Capability Maturity Model Integration level 2 (CMMI-2) policies and procedures, EVM is used to measure progress on major projects and major phases of multi-phased projects.

FY 2006		
Performance Measurement	Performance Target	Data Source
Develop and implement automated Business plan	Complete by September 30, 2006	Target Not Met. Though Software development for Phase 2 of the Activity and Tracking Management System (ATMS) has been completed, the target was not met because extensive testing of Phase 2 due to integration with other eGovernment systems will push deployment to February 2007. Though Phase 2 will support business plan reporting that is integrated with the HR time reporting system (MAPS), that reporting will depend on requisite information (e.g. proper use of time reporting codes, MAPS data, etc.) input by FERC's program and other offices. And since full automation will require Commission-wide deployment (Phases 3 and 4) and additional reporting requirements definition and software development, the target will not be fully met until ATMS Phase 4. Since manual processes for business planning will remain in place until they are replaced by an automated Business plan, there is no impact on operations or program performance.
Percentage of qualified-procurements that are performance-based	100%	Target Met. Of the 676 actions awarded during the period, a total of 78 actions were identified as performance-based. All 78 of these actions were awarded under performance-based contracts.
Percentage of qualified-procurements that are advertised on-line	100%	Target Met. Of the 676 actions awarded during the period, a total of 4 actions qualified for on-line advertisement, and all 4 actions were advertised on-line with Federal Business Opportunities (fedbizops.)
Percentage of total procurement dollars awarded to small, women-owned, and minority businesses	5% increase over FY 2005	Target Met. In FY 2005, the Commission awarded 22% of its total procurement dollars to small, women-owned and minority businesses. In FY 2006, the Commission awarded 34% of its total procurement dollars to these entities which constitutes a 12% increase over the FY 2005 performance level.
Percentage of invoices paid via electronic funds transfer	99%	Target Met. During FY 2006, the Commission paid 99% of its invoices via EFT.
Percentage of payments in compliance with Prompt Payment Act deadlines	100%	Target Not Met. During FY 2006, the Commission processed 94% of its payments in compliance with Prompt Payment Act deadlines. The primary cause was the Commission's acceptance of invoices during the FY 2006 Continuing Resolution (October - December) which could not be paid. Since January, the Commission has processed 98% of its payments in compliance with Prompt Payment Act deadlines.
Percentage of payments made without error	100%	Target Not Met. During FY 2006, the Commission made 99% of its payments without error. The failure to meet this target did not have an adverse affect on overall program performance.
Timeliness of collecting accounts receivable	90% of invoices collected by due dates	Target Met. During FY 2006, the Commission collected 94% of its invoice balances by the stated due date.
Complete and accurate annual financial statements	Unqualified opinion on audited financial statements	Target Met

Federal Energy Regulatory Commission FY 2010 Performance and Accountability Report

FY 2006		
Performance Measurement	Performance Target	Data Source
Percentage of filings capable of being received electronically	95%	 Target Not Met. 42% of all document types are currently capable of being received electronically. Meeting the target has been delayed because of two primary factors: The Commission has been responsive to industry feedback regarding the most efficient way for tariff filings to be filed electronically and has extended the prototyping and discussion of proposed solutions; and The Commission has delayed to improve infrastructure (supporting database, storage, server, and disaster recovery infrastructure). To mitigate the effects of the delay the Commission encourages the filing of non-eFiling-capable documents on digital media (CD, DVD); routinely accepts non-eFiling-capable documents electronically on an exception basis when requested by filers; and performs OCR and full-text indexing on documents submitted on paper. In addition, the Commission is actively planning and gathering requirements for an eFiling system release that will meet the target. Given the mitigation efforts, there have been no negative impacts on program performance or operations.
Percentage of Commission orders approved during open meetings issued	99% within 5 business days	Target Met. 321 agenda items were approved in open meeting during the rating period. All but 2 were issued within 5 business days.
Percentage of Commission orders approved by notational vote issued	99% within 1 business day of adoption date	Target Not Met. 933 agenda items were approved through the notational process. 40 items were issued after one day of adoption date; these were all issued on the following business day. Percentage is 96%. This is a remarkable accomplishment considering the significant increase in notational items during this appraisal period and the target did not change from last appraisal period. This did not have a negative impact on operations.
Percentage of legally required notices issued	95% within 3 business days of being posted on eLibrary	Target Not Met. This measure includes notices for electric rate filings prepared by the Secretary; notices for other industries are prepared by program offices. Number of electric rate notices during the appraisal period is 2,667. Of these, 632, or 76%, were issued three days after filing was posted on eLibrary. This target was not met due to staff shortages. However, no Commission proceeding or action was negatively affected.
Percentage of press releases on important agency actions issued	95% within 1 hour of order being issued	Target Met. In FY 2006, 90 out of 92 or 97.8% of press releases were issued within 1 hour of action being taken.
Percentage of responses to public inquiries	 60% within 3 business days 100% within 5 business days 	Target Met. In FY 2006, OEA responded to approximately 2,800 public inquiries. Over 90% of these inquiries were responded to within 1 business day of receipt. All public inquiries were responded to within 5 business days.
Percentage of agency actions and time- sensitive content posted on the FERC Internet Website	95% within 1 hour of order being issued	Target Met. In FY 2006, 3,159 of 3,201 or 98.7% of important agency actions were posted on the Commission's internet website within 1 hour of issuance.

FY 2006		
Performance Measurement	Performance Target	Data Source
Timeliness of notices to NEB (Canada) and CRE (Mexico) of FERC activities pursuant to Memorandum of Understanding	Within 1 business day	Target Met. The NEB and CRE are routinely notified of significant Commission activities that impact their respective countries through emails with summaries and links to these orders within one business day of the order being issued.
Timeliness of regional hearings or conferences email notifications sent to State officials and Governors	Within 1 business day	No regional hearings/conferences took place during the review period.
Submit FY 2005 Annual Report to Congress	Complete by June 30, 2006	Target Not Met. FY 2005 Annual Report has not been sent to Congress. The target was not met due to a significant change in the format of the Annual Report to improve the overall product by making it more targeted to the audience groups. The decision to re-format the Annual Report to track the agency's Strategic Plan resulted in a significantly more time-consuming review process and an extended period for obtaining the content for the Annual Report. There were no negative impacts on operations. The process for the FY 2006 Annual Report has already been initiated and the expectation is that the target will be met.
Submit FY 2005 international exchange and training activity data to U.S. Department of State	Complete by April 1, 2006	Target Met. FY 2005 international exchange and training activity data was sent to the U.S. Department of State in March 2006.
Submit FY 2005 FOIA Annual Report to Department of Justice	Complete by February 1, 2006	Target Met. FY 2005 FOIA Annual Report to the Department of Justice was submitted on January 27, 2006.
Submit FY 2005 Information Quality Agency Annual Report to OMB	Complete by January 1, 2006	Target Met. FY 2005 Information Quality Agency Annual Report was submitted to OMB prior to January 1, 2006.

FY 2007		
Performance Measurement	Performance Target	Data Source
Develop and implement a competency-based requirements framework	Complete by January 31, 2007	Target Met. Framework developed in January, 2007. Implementation ongoing with mainstream occupations.
Percentage of women and/or minorities among all positions	Increase over FY 2006	Target Met. FY 2007 percentage for women was 52.9%. Increased percentage over FY06 by 8% (FY 2006 - 44.5%). FY 2007 percentage for minority women was 20.6%. Increased percentage over FY06 by 1.1% (FY 2006 – 19.5%).
Improve retention ratio of entry-level new hires	Increase FY 2006 ratio by 10%	Target Met. Retention ration for FY 2007 hires was 100% (FY 2006 percentage was 95%).
Implement workforce planning tools	Complete by September 30, 2007	Target Met. Implemented Hiring Gap Spreadsheet and Personnel Status Report. Continue to prepare and publish the Human Capital Plan.
Timeliness of submitting Fair Act Inventory to OMB per Circular A-76 requirements	Complete by June 30, 2007	Target Met. FY 2007 FAIR Act was submitted to OMB 6/30/07.

Federal Energy Regulatory Commission FY 2010 Performance and Accountability Report

FY 2007		
Performance Measurement	Performance Target	Data Source
Customers are satisfied with the use of eGovernment initiatives to interact with FERC	90%	Target Met. The customer satisfaction level for FERC eGov Services exceeds 96% based on data collected from the external users surveys.
Federal FTE time is mapped through systems to workload and strategic goals and objectives	Fully implemented by September 30, 2007	Target Not met. With the deployment of ATMS Phase 2 in February FY07 the following offices are fully able to map workload to strategic goals and objectives using an enterprise-wide system: OAL, OED, OGC, and OEMR (now OEMR and OER). For the following offices, some divisions are able to map workload to strategic goals and objectives using an enterprise-wide system while other divisions can map workload to strategic goals and objectives but must continue to use legacy, departmental, and/or cuff systems: OEA, OALJ, OE, OEP. Mapping of workload in terms of FTE time requires both a revision of budget reporting codes and development of a report that correlates information in the enterprise-wide workload tracking system with information in the FERC HR system. The complete implementation of all ATMS phases will take longer than planned due to contract staffing reductions from funding shortages under a yearlong FY 2007 continuing resolution and because the effort was underestimated. A detailed plan for ATMS Phase 3 is currently under review and the target may not be fully met in FY 2008.
Align Commission costs to strategic objectives	Complete by September 2007	Target Met. The FY2009 Budget Request has been structured to map both FTEs and the Commissions costs to strategic objectives and was completed on September 10, 2007.
Percentage of vendor payments made by established due dates	99%	Target Not Met. During FY07, the Commission processed 97.1% (1897 out of 1953) of payments in compliance with Prompt Payment Act deadlines. 37 of the 56 late payments did not result in interest begin paid to the vendor. The failure to meet this target did not have an adverse affect on overall program performance.
Percentage of payments made without error	100%	Target Not Met. During FY 2007, the Commission made 99.7% of its payments without error. The failure to meet this target did not have an adverse affect on overall program performance.
Timeliness of collecting accounts receivable that offset the Commission's appropriation	95% collected by due dates	Target met. During FY 2007, the Commission collected 99.5% of its offsetting accounts receivable by their stated due date.
Financial statements that present fairly, in all material aspects, the Commission's financial position	Unqualified audit opinion on FY 2006 financial statements	Target Met. Unqualified opinion received November, 2006

FY 2007		
Performance Measurement	Performance Target	Data Source
Percentage of transactional case assessments or convening sessions concluded	75% within 20 days	Target Met. DRS completed 100% (41 out of 41) transactional case assessments or convening sessions within 20 days after being referred to the DRS.
Percentage of transactional ADR processes agreed to by parties concluded	75% within 120 days total (convening and process)	Target Met. Dispute Resolution Services completed 34 transactional processes or cases, both environmental and non- environmental in which parties agreed to pursue an ADR process. Of these, 31 were completed within 120 days after being referred to the DRS (91%).
Number of ADR requests and referrals to the Dispute Resolution Service	Increase number over FY 2004 (base year)	Target Met. DRS addressed a total of 79 new requests or ongoing cases from a previous fiscal year involving gas, electric, hydropower, and pipelines. This represents a 46.3 % increase over FY2004, in which there were 54 new requests or ongoing cases.
Favorable Dispute Resolution Service customer satisfaction for casework and outreach	80% customer satisfaction rate	Target Met. The DRS requests customer feedback through evaluations of casework processes, and training sessions. For casework concluded in FY2007, all participants who completed evaluations gave the DRS staff favorable comments, for a satisfaction rate of 100%. In training sessions during FY2007, participant ranking for Course Content averaged 90%, Course Materials averaged 88%, and Instructor Effectiveness averaged 94%.
Number of outreach events (e.g., trainings, workshops, and presentations) to promote the use of dispute resolution skills	Increase number over FY 2004 (base year)	Target Met. There were 65 active outreach projects in FY2007. This represents a 1.6 % increase over 2004 in which there were 64 projects. Note: The projects were both internal and external to FERC.
Ensure timely and effective communication to all stakeholders	 Issue 95% of press releases for important agency actions on the same day as the underlining action Post 95% of important agency actions on the same day as the underlining action Provide an initial and complete response to 70% of inquiries at the time of the receipt of the request Develop webpages within the assigned timeframe to enhance and support the Commission's initiatives and goals 	 Targets Met. In FY 2007, 80 out of 80 or 100% of press releases were issued within 1 hour of action being taken. In FY 2007, 3816 of 3820 or 99% of important agency actions were posted on the Commission's internet website within 1 hour of issuance In FY 2007, the office provided an initial and complete response to 2272 of 2791 or 81% of public inquiries at the time of receipt. In FY 2007, the commission developed the following webpages in the assigned timeframe: Market Oversight, Electric Competition, OATT Reform, Blanket Certificates, Transmission Investment, Pipeline, Hydrokinetic Energy, MOU, Policy Statement, Hydro licensing, Annual Charges, Career, Media form, and FOIA form.

FY 2007		
Performance Measurement	Performance Target	Data Source
Enhance communication with National and International groups	 Respond to 50% of Official Congressional correspondence within 10 business days Provide email notification of significant Commission actions to Congress within 1 to 2 business days of the underlining action along with briefing offers where appropriate Provide timely and effective briefings to members of Congress Provide email notification of significant Commission actions to effected State regulatory agencies within 1 to 2 business days of the underlining action Accommodate visitation requests from delegations from various countries and organizations 	 Targets Met. 130 out of 205 pieces of official Congressional correspondence, or 63%, were responded to within 10 business days. In FY 2007, email notifications to members of Congress were sent out on 340 significant Commission actions within 1 to 2 business days of the underlining action. Briefing offers were made on appropriate items. In FY 2007, the Commission provided 38 briefings to members of Congress. In FY 2007, 178 email notifications to State regulatory agencies were sent out on significant Commission actions within 1 to 2 business days of the underlining action. In FY 2007, OEA hosted 71 visits from 75 countries and organizations.
Percentage of cases set for hearing that achieve partial or complete consensual agreement	75%	Target Met. 88% of cases set for hearing achieved partial or complete consensual agreement.
Percentage of cases set for hearing completed according to the established schedule	 75% of Track I cases in 29.5 weeks 75% of Track II cases in 47 weeks 75% of Track III cases in 63 weeks 	 Targets Met. There were no Track I cases. 80% of Track II cases in 47 weeks. 88% of Track III cases in 63 weeks.
Issue well-reasoned initial decisions, based on facts, law, and Commission policies which are upheld in whole or in part	80% of initial decisions upheld in whole or in part	Target Met. 91% of initial decisions were upheld in whole or in part.

FY 2008		
Performance Measure	Performance Target	Results
Number of ADR requests and referrals addressed by the Dispute Resolution Service	Increase number over FY 2004	Target Met. The DRS addressed 57 new ADR requests and referrals; 3 more than FY 2004.
Percentage of mediated or facilitated case that achieve partial or complete consensual agreement	75%	Target Met. The DRS had a 90% (18 out of 20) success rate in assisting parties achieve consensual resolution of cases.
Favorable Dispute Resolution Service customer satisfaction for casework and outreach	80% customer satisfaction rate	Target Met. In trainings and workshops during the period, participant ranking for Course Content averaged 89% and Instructor Effectiveness 93%. For casework, all participants who completed evaluations gave the DRS staff favorable comments, for a satisfaction rate of 100%.
Number of outreach events (e.g., trainings, workshops, and presentations) to promote the use of dispute resolution skills	Increase number over FY 2004	Target Not Met. The DRS delivered or assisted with 37 outreach events, equal to the number in FY 2004. The DRS met all of the outreach needs and there

FY 2008		
Performance Measure	Performance Target	Results
		were no negative program impacts.
Of ADR processes concluded, percentage that resulted in savings of time and/or money over traditional processes	75%	Target Met. 100% of participants who completed a survey indicated that the use of ADR resulted in savings of time and/or money over traditional processes.
Percentage of cases set for hearing that achieve partial or complete consensual agreement	75%	Target Met. 91%
Ensure timely and effective communication to all stakeholders	 Issue 95% of press releases for important agency actions within 1 hour of action being taken Post 95% of important and time- sensitive agency actions on the Commission's internet website within 1 hour of issuance Provide an initial and complete response to 70% of inquiries at the time of the receipt of the request Develop webpages within the assigned timeframe to enhance and support the Commission's initiatives and goals 	 Target Met. 95% (71 out of 75) press releases were issued within 1 hour of action being taken. Target Met. 100% (4,004 out of 4,005) important and timesensitive actions were posted within 1 hour of action being taken by the Commission. Target Met. 74% (3,833 out of 5,149) of inquiries were provided a complete response at the time of the receipt of the request. Target met. 19 new web pages and/or sections on FERC.gov were developed within the assigned timeframe.
Enhance communication with National and International groups	 Provide responses to 95% of Congressional inquiries and briefing requests by the date requested or by 10 business days from the date of the request Provide email notification of significant Commission actions to Congress within 1 to 2 business days of the underlying action along with briefing offers where appropriate Provide timely and effective briefings to members of Congress and State Officials within the timeframe requested and initiate at least three briefings on top priority issues within timeframe appropriate to effect that issue Provide email notification of outreach efforts (i.e., panel discussions, workshops, conferences or other forums) to State Officials and Governors within 3 business days Respond to 80% of international delegation meeting requests within 3 business days of rendering a decision 	 Target Met. 100% (61 out of 61) briefings were held and (318 out of 318) congressional inquiries were responded to within 10 business days of the request. Target Met. Email notifications concerning 292 significant Commission actions were sent within 1 to 2 business days of the underlying action. Target Met. 61 timely and effective briefings with members of Congress were held. Briefings on the top priority issues of cyber security; market manipulation; and transmission line siting were held within appropriate time frames. State officials were also briefed on these issues. Target Met. Staff provided 19 notifications of outreach efforts within 3 business days, and within at least 30 days' notice of public meetings for two additional outreach items. Target Met. 82% (40 out of 47) of requests were responded to within 2 business were send to within 2 business were send business were and thems.
Maintain an effective recruiting program	 Recruit at least 3 students each from at least 4 target universities Increase new hires from recruiting program by 10 over FY 2007 Hire 20% of interns into permanent positions 	 within 3 business days. Target Met. A total of 19 students were recruited from 4 target universities. Target Met. 58 new hires in FY 2008; 41 more than FY 2007 Target Met. 36% (4 out of 11) of summer interns from FY 2007 hired in FY 2008.

FY 2008		
Performance Measure	Performance Target	Results
Implement employee development programs	 Launch leadership development program Develop competency based training for mainstream occupations 	 Target Met. The LDP was launched in October 2007. 15 candidates will graduate from program in February 2009. Target Met. A competency assessment tool for competency based training needs analysis was launched in September 2008 and will be included in the FY 2009 Central Training Fund prioritization.
Maintain an effective performance management system	 All employees receive training annually Provide feedback to managers to ensure ratings reflect meaningful distinctions between performance High achievers are rewarded appropriately 	 Target Met. FERC Non- Supervisory Employees received training in August and September 2008. Target Met. All FERC managers received feedback on ratings and training on meaningful distinctions during the corresponding rating cycle of their program office. Target Met. Report analysis shows that higher monetary awards are commensurate with higher performance ratings.
Ensure appropriate representation of women and minorities at all levels within the organization	Increase over FY 2007 baseline	 Target Not Met. Women. The representation of women was 45.5% in FY 2008, a 7.4% decrease from FY 2007. Minorities. Overall, the representation of minorities was 32.7% in FY 2008, a 0.5% decrease from FY 2007.
Maintain reliable financial management systems which generate accurate and timely financial information to support operating, budget, and policy decisions	 Unqualified audit opinion on financial statements Unqualified assurance assertion on internal controls 	 Target Met. Unqualified opinion received November 6, 2008. Target Met. Unqualified assurance asserted over internal controls September 12, 2008.
Manage acquisitions in accordance with federal requirements and ensure process provides for the efficient use of Commission resources	 25% of total procurement dollars awarded to small, women-owned, and minority businesses 100% of qualified procurements are performanced-based 	 Target Met. 31% of total procurement dollars awarded to small, women-owned and minority businesses. Target met. 100% of all qualified procurements were performance based awards.
Full implementation of FERC's eGovernment initiatives	Completed by September 30, 2008	Target Met. eFiling 7.0 was completed by September 30, 2008. eFiling will increase the number of documents that can be submitted and provides a secure process for submitting Privileged and CEII materials. Also, ATMS 3.0 successfully developed the infrastructure to capture the tracking of all docketed and non-docketed work. Customer satisfaction with eGov services was over 90%.

FY 2009		
Performance Measure	Performance Target	Results
Number of ADR requests and referrals addressed by DRS	Increase number over FY 2004	Target met. In FY 2009, DRS addressed 71 new ADR requests and referrals. FY 2009 results exceeded the results of the base year, FY 2004, by 17 requests/referrals. (In FY 2004 DRS received 54 total requests and referrals.)
Percentage of mediated or facilitated case that achieve partial or complete consensual agreement	75%	Target met. Of 18 cases DRS completed in FY 2009, all achieved consensual agreement through mediation and facilitation, resulting in a 100% success rate.
Favorable DRS customer satisfaction for casework and outreach	80% customer satisfaction rate	Target met. In FY 2009, customers for all casework and outreach services expressed favorable satisfaction with DRS. Of respondents to casework surveys, DRS received a 100% customer satisfaction rate. Of respondents to outreach surveys, DRS received a 91% customer satisfaction rate.
Number of outreach events (e.g., trainings, workshops, and presentations) to promote the use of dispute resolution skills	Increase number over FY 2004	Target met. In FY 2009, DRS delivered 24 outreach events, 13 more events than FY 2004's 11 outreach events. (In FY 2004, the DRS delivered 13 outreach events.)
Of ADR processes concluded, percentage that resulted in savings of time and/ or money over traditional processes	75%	Target met. 100% of respondents to casework surveys affirmed that involvement of DRS saved them time and/or money over traditional processes.
Percentage of cases set for hearing that achieve partial or complete consensual agreement	75%	Target Met. 90%
Ensure timely and effective communication to all stakeholders	 Issue 95% of press releases for important agency actions within 1 hour of action being taken Post 95% of important and time-sensitive agency actions on the Commission's internet website within 1 hour of issuance Provide an initial and complete response to 70% of inquiries at the time of the receipt of the request Develop webpages within the assigned timeframe to enhance and support the Commission's initiatives and goals 	 Target met. In FY 2009, 42 out of 43or 99% of press releases were issued within 1 hour of action being taken. Target met. In FY 2009, 4066 out of 4066 or 100% of important agency actions were posted on the Commission's internet website within 1 hour of issuance. Target met. In FY 2009, the office provided an initial and complete response to 3476 out of 4753 or 73% of public inquiries at the time of receipt. Target met. In FY 2009, this office developed 11 out of 11 web page requests. All were completed on schedule.
Enhance communication with National and International groups	 Provide responses to 95% of Congressional inquiries and briefing requests by the date requested or by 10 business days from the date of the request Provide email notification of significant Commission actions to Congress within 1 to 2 business days of the underlying action along with briefing offers where appropriate Provide timely and effective briefings to members of Congress and State Officials 	 Target met. In FY 2009, External Affairs responded to 100% (211 out of 211) of congressional inquiries and briefing requests within 10 business days. Target met. In FY 2009, 165 email notifications to members of Congress were sent out on top priority issues regarding significant Commission actions within 1 to 2 business days of the underlining action Target met. In FY 2009, 46 briefings for Congress and State Officials were

FY 2009		
Performance Measure	Performance Target	Results
	 within the timeframe requested and initiate at least three briefings on top priority issues within timeframe appropriate to effect that issue Provide email notification of outreach efforts (i.e., panel discussions, workshops, conferences or other forums) to State Officials and Governors within 3 business days 	 conducted on priority issues of natural gas pipelines, transmission planning and integration of renewables, demand response, and cyber security. Target met. In FY 2009, email notifications were sent out simultaneously for 142 out of 142 (100%) Commission actions of interest to State regulatory agencies on significant Commission actions within 1 to 2 business days of the underlining
	 Respond to 80% of international delegation meetings requests within 3 business days of rendering a decision 	 action. Target met. In FY 2009, OEA responded to and coordinated 52 approved visits; 44 or 84.6% received responses within 3 business days.
	• Increase retention rate of new hires over FY 2008	• Target Met - The annualized retention rate of new hires increased from 91.7% (144/157) for FY 08 to 92.1% (187/203) for FY 09.
Maintain an effective recruiting program	• Hire 20% of interns into permanent positions	 Target Met - 34% (12 of 35) of interns from summer 2008 program were converted in FY 09. Target Not Met. The formal four
	• Implement a formal mid-career recruiting program by December 31, 2008	phase mid-level recruitment program strategy was launched on 6/1/09. No negative impact by the delay in meeting original date.
Implement employee development programs	 Launch competency based training program for mainstream occupations Develop competency based training for all occupations 	 Target Met - Competency-based training needs assessment was conducted during April 2009. Target Not Met. The implementation of competency based training for all occupations was deferred, pending the selection and acquisition of a learning management system which will not be available until FY 2011 due to resource constraints. Accordingly, FERC will reevaluate its employee develop program measures for FY 2010.
	 All employees and managers receive training annually Provide feedback to managers to ensure ratings reflect meaningful distinctions between performance 	 Target Met - all employees and managers received Performance Management Training Target Met. Managers received feedback which explained meaningful distinctions between performance. Target Met – The Commission's
Maintain an effective performance management system	High achievers are rewarded appropriately	 Target Met – The Commission's analysis identified that on average, FERC rewarded: highly successful employees 31% higher monetary awards than fully successful employees; outstanding employees 49% higher monetary awards than highly successful employees; and

FY 2009		
Performance Measure	Performance Target	Results
		 outstanding employees with 96% higher monetary awards than fully successful employees.
Ensure appropriate representation of women and minorities at all levels within the organization	Increase over FY 2008 baseline	 Target Not Met - FY09 percentage for women was 44.6%. Decreased percentage from FY08 by less than 1% (FY08 – 45.5%). Modify target for FY 2010 and future years to be "Equal to or greater than Total Federal Workforce percentage." Target Not Met - FY09 percentage for minorities was 32.3%. Decreased percentage from FY08 by less than 1% (FY08 – 32.9%). Modify target for FY 2010 and future years to be "Equal to or greater than Total Federal Workforce percentage."
Maintain reliable financial management systems which generate accurate and timely financial information to support operating, budget, and policy decisions	 Unqualified audit opinion on financial statements Unqualified assurance assertion on internal controls 	 Target Met – Received unqualified audit opinion on FY 09 principal statements 11/6/09. Target Met – Issued unqualified assurance assertion on controls in place as of 6/30/09.
Manage acquisitions in accordance with federal requirements and ensure process provides for the efficient use of Commission resources	 25% of total procurement dollars awarded to small, women-owned, and minority businesses 100% of qualified procurements are performanced-based 	 Target Met - 33% of total available procurement dollars were awarded to small businesses during FY09. Target Met - 100% of qualified FY09 procurements were performance-based acquisitions.

<u>Performance Measurement Data for Just and Reasonable Rates, Terms and</u> <u>Conditions: FY 2010</u>

Performance Measure	Performance Target	Results
Objective 1.1: Regulatory and Market Means: En rates.	nsure implementation of appropriate regulator	y and market means for establishing
Further barriers to participation by demand resources in organized wholesale electric markets will be identified and eliminated.	Evaluate ISO/RTO filings on barriers to demand response. Complete and submit National Action Plan on Demand Response	Target Met. In FY 2010, issued orders evaluating 6 filings submitted by RTOs and ISOs to identify barriers to demand response and to comply with other requirements of Order No. 719. Completed and published on June 17, 2010, a National Action Plan on Demand Response (Docket No. AD09- 10)
Best practices for demand response products and procedures will be explored and, as appropriate, implemented in organized wholesale electric markets.	Perform outreach with ISOs/RTOs, demand response providers, and others; as appropriate, issue NOPR on best practices	Target Met. Engaged in outreach between October 1, 2009 and January 31, 2010 with RTOs/ISOs, demand response providers, retail industry, technology providers and state regulators regarding practices affecting demand response products and procedures. One of the best practices identified concerned the level of compensation paid to demand response resources participating in wholesale electricity markets. On March 18, 2010, issued a notice of proposed rulemaking (NOPR) entitled Demand Response Compensation in Wholesale Electric Markets (Docket No. RM10-17).
All resources technically capable of providing needed ancillary services will have the opportunity to provide those services.	Perform outreach to identify the need for modification or creation of additional ancillary services, and issue NOPR, as appropriate	Target Not Met. Engaged in outreach between October 1, 2009 and June 30, 2010 with RTOs/ISOs, storage and other technology providers, industrial customers, and research organizations. On January 21, 2010, issued a Notice of Inquiry seeking public comment on the extent to which reforms are necessary to ensure that wholesale electricity tariffs, including those governing ancillary services, remain just, reasonable and not unduly discriminatory (Integration of Variable Energy Resources, Docket No. RM10- 11-000). The Commission received over 2,000 pages of comments from industry, state & federal agencies, and consumer interests, which are being analyzed by Commission staff to determine the need to modify existing, or create additional, ancillary services through a NOPR. Because of the large number of comments, more time is needed to develop specific proposals to include in a NOPR. Work on a NOPR proposal will continue into the FY11. Although the Commission did not issue the NOPR in FY10, it will not have a negative impact on achieving future targets or overall program performance.

Performance Measure	Performance Target	Results
Market reforms which will allow renewable resources to compete fairly will be explored and, as appropriate, implemented in Commission- jurisdictional markets.	Perform outreach with industry and issue staff white paper identifying potential need for and types of market reforms	Target Met and Exceeded.Conducted outreach between October 1, 2009 and June 30, 2010 with RTOs/ISOs, storage and other technology providers, industrial customers, and research organizations. After the outreach was completed, the Commission determined a Notice of Inquiry could be issued in lieu of a staff white paper and still achieve the same purpose. On January 21, 2010, issued an NOI seeking comment on the integration of variable energy (renewable) resources (Integration of Variable Energy Resources, Docket No. RM10-11-000).
By FY 2014, efficiency in market operations will be enhanced through deployment of new software and optimization of hardware.	Internal release of staff white paper; industry outreach, including technical conferences, to identify best practices	Target Met. Explored opportunities to enhance operational efficiency in jurisdictional markets through the deployment of new modeling software and optimization of market operations. Staff held three conferences in June 2010 to gather information from the public regarding modeling and software enhancements. On July 29, 2010, delivered a white paper to the Commission's Chief of Staff outlining opportunities for further work on this project.
By FY 2014, the performance of markets within and outside of ISOs/RTOs will be measured using a common set of metrics.	Explore and develop appropriate operational and financial metrics for ISOs/RTOs	Target Not Met. During FY 2010, Commission staff worked with RTO and ISO staff, stakeholders and other experts to develop standardized metrics to track the performance of RTOs and ISOs and transactions in the markets they administer. Proposed metrics were made publicly available for comment in February 2010, and Commission staff has reviewed comments submitted on the proposed metrics. While the final metrics were not issued during FY 2010, this had no adverse impact on the program. The Commission expects to release the final metrics in early FY 2011 and to collect data from the RTOs and ISOs shortly thereafter.

Federal Energy Regulatory Commission FY 2010 Performance and Accountability Report

Performance Measure	Performance Target	Results
By FY 2014, appropriate filings and issues will employ alternative dispute resolution and collaborative processes first.	Develop guidelines/tariff provisions to apply to filings/issues amenable to consensual resolution	Target Not Met During FY 2010, staff reviewed and categorized two years of recent Commission orders which set cases for consensual resolution/hearing. Internal dialogue with senior staff and program managers provided additional understanding into the types of cases which may be amenable to consensual resolution. Through these efforts, a baseline of the types of cases and issues that the Commission traditionally sets for consensual resolution/hearing was established. Following this internal communication, staff identified a list of approximately 30 external stakeholders who could provide valuable insight to the guideline development process. Acquiring the input from these external stakeholders has taken significantly more time than anticipated because the number of external parties is much higher than originally planned. The meetings that have occurred to date have been very productive and the Commission staff will continue to meet with the remaining parties throughout the first and second quarters of FY 2011. Although the Commission did not finalize the guidelines in FY 2010, it will not have a negative impact on overall program performance.
Objective 1.2: Oversight and Enforcement: Incre By FY 2014, 70 percent of company compliance programs reviewed on Commission audits for the audit focus areas are found to be adequate to demonstrate a culture of compliance.	ease compliance with the Commission's rules and 10%	 50% (2/4) of compliance programs were found to demonstrate an adequate culture of compliance. Because this performance measure is new for FY 2010, only audits that were started and completed in FY 2010 were included. In determining which audits would be included in the universe for this measure, the Commission developed general guidelines. In order to maintain consistency over time, only large, multi-scope audits will be included in this measure's universe. Target Met. During FY 2010, 26 percent (20 out of
70 percent of compliance programs reviewed through investigations that involve a penalty are found to be sufficiently robust to merit credit to reduce the penalty. By FY 2014, 80 percent of the Commission's audit program will be planned using a risk-based approach.	10% 40%	 77) of the relevant cases, the Commission found compliance programs in place at the time of the violation to be sufficiently robust as to merit credit to reduce or eliminate penalties. Target Met. 55% (52/94) audits planned using a risk-based approach.

Performance Measurement Data for Infrastructure: FY 2010

Performance Measure	Performance Target	Results	
Objective 2.1: Infrastructure Development and Siting: Increase efficient infrastructure consistent with demand.			
By FY 2014, 50 percent of all new transmission projects will incorporate advanced technologies.	5%	Target Met. In FY 2010, the Commission acted on 11 requests for incentives or negotiated rate authority for new transmission. Of those 11 requests, the Commission found one project (9 percent) which included advanced transmission technologies.	
By FY 2014, all public utilities will implement open and transparent transmission planning processes that meet the strategy.	Assessment of transmission planning process best practices, including the potential for collaborative decision making, and issue NOPR, as appropriate (Assessment includes how options to transmission are considered.)	Target Met. Upon review of more than 3,000 pages of comments and significant staff-led outreach, staff prepared recommendations for Commission consideration that led to the issuance of a NOPR on June 17, 2010 (Transmission Planning and Cost Allocation by Transmission Owning and Operating Public Utilities, Docket No. RM10-23-000).	
By FY 2014, 100 percent of jurisdictional natural gas companies will be examined for feasibility of installing waste heat recovery systems.	20%	Target Met. In FY 2010, Commission staff examined 44 (20 percent) of the Commission's jurisdictional natural gas companies for feasibility of installing waste heat recovery systems.	
Objective 2.2: Safety: Minimize risk to the public.			
By FY 2014, risk-informed decision making will be incorporated into the FERC dam safety program.	Develop action plan	Target Met. In FY 2010, the Commission developed and finalized its RIDM Action Plan which outlines the work efforts required over the next four years to incorporate RIDM into its dam safety program.	
Objective 2.3: Reliability: Maintain the reliability of the electric transmission grid.			
By FY 2014, proposed Reliability Standards will be processed in a timely manner at least 80 percent of the time.	75%	Target Met. 96% of filed reliability standards have orders issued within 18 months.	
By FY 2014, Reliability Standards will be enforced effectively, resulting in a reduction of the frequency of repeat violations by at least 10 percent.	Establish tracking process	Target Met. The Commission developed in FY 2010 a database to track violations from Notices of Penalty filed by the ERO. As part of this process, the Commission determined the measurable parameters (e.g., what constitutes a repeat violation over a designated time period) to facilitate a determination as to the observed rate of repeat violations of the Reliability Standards.	

Performance Measure	Performance Target	Results
By FY 2014, reliability parameters that could affect national goals of reducing carbon and increasing the penetration of renewable energy resources on the electric transmission grid will be finalized.	Establish contacts and develop research, data collection and reporting processes	Target Met. In FY 2010, Commission staff established approximately 100 industry contacts across the nation and internationally. The Commission has led and participated in the efforts to conduct technical studies on Frequency Response, Electromagnetic Pulse and the potential impact of early Coal Plant retirements due to potential regulations. The research the Commission staff has done on complex and highly technical studies provide guidance and direction in establishing the parameters to protect and preserve reliability as industry integrates large amounts of renewable generation into the bulk power system.

Appendix A

Statutory Authority

Provided below is a listing of federal statutes applicable to the Commission. Links to these statutes are available on the Commission's website at <u>www.ferc.gov</u> under Legal Resources.

Electric, Hydropower, & General Statutes

Federal Power Act Energy Policy Act of 2005 Energy Policy Act of 1992 Power Plant & Industrial Fuel Use Act Department of Energy Organization Act Electric Consumers Protection Act (ECPA) Electronic Freedom of Information Act of 1996 Energy Independence and Security Act of 2007 (EISA) Public Utility Holding Company Act of 1935 and 2005 Public Utility Regulatory Policies Act of 1978 (PURPA) Small Business Regulatory Enforcement Fairness Act of 1996 (SBREFA) Information Technology Management Reform Act of 1996 (ITMRA/Clinger-Cohen Act)

Natural Gas Statutes

Natural Gas Act Natural Gas Policy Act of 1978 Alaska Natural Gas Pipeline Act of 2004 Alaska Natural Gas Transportation Act of 1976 Outer Continental Shelf Lands Act of 1978 (OCSLA) Natural Gas Wellhead Decontrol Act of 1989 (NGWDA)

Oil Statutes

Interstate Commerce Act Oil Pipeline Regulatory Reform

Environmental and Other Statutes

Clean Air Act Clean Water Act Rivers and Harbors Act Endangered Species Act Wild and Scenic Rivers Act Coastal Zone Management Act National Historic Preservation Act Fish and Wildlife Coordination Act National Environmental Policy Act (NEPA)

Appendix B

Acronyms

Acronym	Full Description
DOE	Department of Energy
ERO	Electric Reliability Organization
FERC	Federal Energy Regulatory Commission
FPA	Federal Power Act
FPC	Federal Power Commission
FTE	Full Time Equivalent
FY	Fiscal Year
GPRA	Government Performance and Results Act of 1993
ISO	Independent System Operator
LNG	Liquefied Natural Gas
MW	megawatt
NERC	North American Electric Reliability Corporation
NOPR	Notice of Proposed Rulemaking
OMB	Office of Management and Budget
RIDM	Risk-informed Decision Making
RTO	Regional Transmission Organization
USACE	U.S. Army Corps of Engineers