1	BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION
2	Technical Conference
3	Electronic Filing Protocols for Commission Forms
4	Docket No. AD15-11-000
5	Thursday, June 10, 2015
6	Washington, DC
7	Hearing Room 2C
8	888 First Street N.E.
9	Washington, DC 20426
10	Pursuant to notice, at 10:00 a.m., when were
11	present:
12	FERC STAFF:
13	NICHOLAS GLAD, OG
14	MIKE GOLDENBERG, OGC
15	ROBERT HUDSON, OE
16	LARRY PARKINSON, Director, OE
17	GERRY THOMAS, OCIO
18	PRESENTERS:
19	Jonathan Booe, NAESB
20	
21	
22	
23	
24	Court Reporter: Kim M. Brantley, Ace-Federal
25	Reporters, Inc.

1	PROCEEDINGS
2	(10:05 a.m.)
3	MR. HUDSON: Good morning. My name is
4	Robert Hudson, I'm here on behalf of the E-Forms
5	Technical Conference. This conference is being
б	held pursuant to the Commission's April 16th Order
7	instituting proceedings to develop electronic
8	filing protocols for Commission forms, to discuss
9	the transition to a new submission format for
10	certain forms, and NAESB's assistance in the
11	process of developing standards for the submission
12	of data to the Commission for forms 1, 1F, 2, 2-A,
13	3Q Electric, 3Q Natural Gas, 6Q, FERC 60, and FERC
14	714.
15	This technical conference will explore
16	transitions of the XML format as well as the
17	protocols and standards needed to provide metadata
18	that will unable the Commission to develop a
19	database to track the information submitted to the
20	Commission in those forms.
21	And now I'll turn it over to the
22	Director of the Office of Enforcement, Larry
23	Parkinson to get us started.

MR. PARKINSON: Thanks, Rob.

Good morning, welcome everybody and

24

- 1 welcome to all those folks online. I send my
- 2 regrets from the chairman. Chairman Bay was going
- 3 to be here this morning but got called up to the
- 4 Hill. Sometimes that causes him to jump in a car
- 5 and head elsewhere. So he wanted to be here to
- 6 welcome everybody and thank folks for their
- 7 efforts, so I'm standing in for him.
- 8 I want to start by thanking the natural
- 9 gas, electric and oil industries for their
- 10 cooperation in getting this effort underway and
- 11 providing staff with really critical input.
- 12 In particular, I want to thank the
- 13 Edison Electric Institute, the Association of Oil
- 14 Pipeline Users, the Interstate Natural Gas
- 15 Pipeline Association, and the National Rural
- 16 Electric Cooperative Association.
- 17 I also want to thank the North American
- 18 Energy Standards Board for agreeing to take on
- 19 this project. NAESB, as you know, serves as an
- 20 industry forum for the development and promotion
- 21 of standards which will lead to a seamless
- 22 marketplace for wholesale and retail natural gas
- 23 and electricity. For this project, NAESB agreed
- 24 to work with the oil industry, in particular on
- 25 form 6 and 6Q, and I want to thank them for

- 1 they're willingness to take on this work with that
- 2 segment of the industry. I'm confident that we
- 3 will see the same level of cooperation and
- 4 attention to industry input and perspectives that
- 5 we have seen in the natural gas and electric
- 6 industries.
- 7 The E-Forms Refresh Effort is a high
- 8 priority of the Commission. It's critical to our
- 9 mission. Technological logical advances have
- 10 greatly improved the ability to efficiently and
- 11 effectively collect, house and make accessible
- 12 large amounts of data. Providing transparency to
- 13 the market is critical to ensuring
- 14 well-functioning markets and the Commission is
- 15 committed to providing the best service possible
- 16 to the public, and to do so we have to keep pace,
- 17 the Commission has to keep pace with technological
- 18 advances. So this is critical for that effort.
- 19 For the Refresh Effort to be
- 20 successful, it's important that public input is
- 21 provided throughout the process, and we look
- 22 forward to that. We need to design a replacement
- 23 for the current software which is cost effective,
- 24 efficient and meets the needs of the Commission,
- 25 industry and the public.

- 1 The type of collaborative effort we
- 2 adopt today has worked very well in designing the
- 3 format and the rules governing electronic tariff
- 4 submissions, and I hope with your help and with
- 5 the assistance of NAESB, this project will be
- 6 equally successful.
- 7 Staff will continue to keep the
- 8 Commission informed along the way, as we move
- 9 along. We will be representing the Commission and
- 10 ensure that the goal of developing an efficient
- 11 and effective means for collecting, housing and
- 12 making accessible e-forms data through the
- 13 collaborative effort is make.
- 14 So I want to thank everybody again for
- 15 your efforts and for your input, and I know this
- 16 will be a several-month project, so thank you for
- 17 contributing to a very important mission here.
- 18 And with that I'll turn it over to
- 19 Staff.
- 20 MR. HUDSON: Thanks, Larry. Again my
- 21 name is Rob Hudson. I'm the project lead from the
- 22 Office of Enforcement, the Market Analysis
- 23 Division. We have a lot of information to cover
- 24 and I ask that you hold your questions 'till the
- 25 end of the presentations, and when you do we will

- 1 have a microphone to go around, so those people
- 2 that are watching online can also hear the
- 3 questions.
- 4 If there are any members of the press
- 5 here, please see me after the conference and I
- 6 will connect you with the right office.
- 7 To those watching online, we have an
- 8 e-mail address set up. It's
- 9 eforms.refresh@ferc.gov where you can e-mail your
- 10 questions at any time to us and we will read them
- 11 during the question and answer session if there's
- 12 time. And if there's not, we will definitely get
- 13 back to those that we can't address today.
- 14 Official comments on the technical
- 15 conference may be submitted until June 30th in the
- 16 AD15-11 docket, and this conference is being
- 17 transcribed and will be available. Please see the
- 18 conference notice for those instructions.
- There's more information along with the
- 20 presentations that we are presenting that are on
- 21 FERC's e-forms page on the website.
- 22 And then of course Staff views and
- 23 opinions you hear this morning do not necessarily
- 24 reflect that of the Commission or the opinion of
- 25 any individual Commissioner.

- 1 So, to talk a little bit about what
- 2 we're going to talk about, I'm going to cover an
- 3 overview of Visual Fox Pro to XML. Gerry Thomas
- 4 the Director Assistant Engineering Division from
- 5 the Office of the Chief Information Officer will
- 6 then do a longer IT presentation that's a lot more
- 7 technical to talk about the database structure and
- 8 other things, and then Jonathan Booe, the
- 9 Executive Vice President and Chief Administrative
- 10 Officer from the North American Energy Standards
- 11 Board will talk about their process and how
- 12 they're customizing it and how you can be involved
- 13 in that. Then we'll have our Q and A session, and
- 14 Nicholas Glad from the Office of General Counsel
- 15 will join us.
- So, we've been using electronic forms
- 17 here at the Commission for several years, and
- 18 currently the Commission had licensed and
- 19 distributed Microsoft Visual Fox Pro, gave it to
- 20 filers free of charge, and made updates to the
- 21 form and distributed them as needed with each new
- 22 item that needed to be collected.
- 23 Microsoft has discontinued and no
- 24 longer supports Visual Fox Pro. As of January
- 25 13th, 2013, it's completely unsupported.

- 1 So, we're moving to XML. It's a market
- 2 language that defines a set of rules for encoding
- 3 documents in a format which is both human readable
- 4 and machine readable. It's based on free and open
- 5 standards.
- 6 This will be the language for
- 7 delivering the data to the Commission. It's not
- 8 the method of delivery. That will be done via a
- 9 simple Internet upload and possibly some other
- 10 direct portal or something that's yet to be
- 11 decided.
- 12 So think of XML as the dollar for the
- 13 Internet. The Commission doesn't accept any other
- 14 type of currency reporting because it will be
- 15 difficult to make repairs across balance sheets,
- 16 profit and loss statements, et cetera. As such,
- 17 for transparency and efficiency, the Commission is
- 18 moving towards one common data reporting standard,
- 19 like the dollar, which is XML.
- 20 Filers are free to keep their books,
- 21 their data in whatever currency or format that
- 22 they wish, just convert it to the dollar or XML
- 23 when reporting to the Commission.
- 24 Currently filers type this information
- 25 into Visual Fox Pro and that program serves as

- 1 both the conversion and the submission for this
- 2 data. But by moving from VFP to XML, we're also
- 3 moving away from dictating what filers must use to
- 4 convert their data and a longer process of
- 5 submitting it by using the software application.
- 6 The North American Standards Board will
- 7 speak more on their development process and how
- 8 they will apply that to this project when Jonathan
- 9 gets up here. But they serve as an industry forum
- 10 for the developments and promotion of standards.
- 11 They're a consensus- based organization. And as
- 12 mentioned previously, they currently work with the
- 13 wholesale and retail natural gas and electricity
- 14 markets, but they have also agreed to take this on
- 15 for the oil pipeline industry, and the Commission
- 16 has enlisted their help and many other standards
- 17 processes.
- The scope of the E-Forms Refresh
- 19 Project is limited to the process design for
- 20 submitting the data. As such, this project will
- 21 not involve discussions or recommendations on the
- 22 substantive changes to any of the information
- 23 required on those forms that are currently
- 24 required by the Commission.
- 25 Modifying the filing requirements

- 1 concurrently with building a database system for a
- 2 new electronic filing process has proved
- 3 problematic in the past, and so we're going to
- 4 separate those two at this time.
- 5 We have not decided a sequence to take
- on the forms, both in how the recommendation for
- 7 the working groups and how they're generated or
- 8 the implementation at the end. That's going to be
- 9 decided throughout this process. And NAESB of
- 10 course probably has some thoughts as to how to
- 11 tackle this going forward and they will be the
- 12 instrument that helps the industry define how they
- 13 want to go ahead with defining new standards.
- 14 We plan to address the concerns of all
- 15 customers in this process. Industry filers, we
- 16 understand that they're interested in an efficient
- 17 and cost-effective way to comply with the
- 18 Commission's obligation.
- 19 Commission Staff, we want to increase
- 20 your ability to perform analysis on this
- 21 information and how we can get to the data more
- 22 effectively than how it's currently submitted or
- 23 even stored. And then other interested parties we
- 24 want to increase the transparency of how they get
- 25 this data. The reports that we can generate for

- 1 them automatically and all those things are
- 2 questions that are unanswered and will be answered
- 3 throughout this process.
- 4 So as I said, Microsoft doesn't support
- 5 Visual Fox Pro any longer. The last major release
- 6 was in 2004. There hasn't been any security or
- 7 upgrade since, and all software support for VFP
- 8 was discontinued earlier this year. Even previous
- 9 versions were not capable to keep up with some
- 10 Commission requirements. So, for that reason
- 11 alone we must transition to another format as soon
- 12 as possible.
- To date, we have eliminated use of
- 14 Visual Fox Pro only for several forms, including
- 15 the EQR filings. There's ten forms that need to
- 16 be transitioned, the ten forms in this process.
- While we go through this, we will
- 18 continue to receive data through the current
- 19 machination of Visual Fox Pro. So those deadlines
- 20 will not change and that process doesn't change
- 21 until this whole E-Forms Refresh Project concludes
- 22 and is implemented.
- 23 So let me talk a little bit about the
- 24 XML format and why XML is best. It facilitates
- 25 sharing across different information systems and

- 1 across platforms. It's a software- and
- 2 hardware-independent way to store the data. It's
- 3 a plain text format so you can open it up with a
- 4 Notepad application on any computer or pretty much
- 5 with any application you can open these files
- 6 with. It upgrades easily. There is no
- 7 complicated conversion because of these things.
- 8 Some consider XML self-describing. The
- 9 best way to describe that is with a metaphor.
- 10 It's kind of like a cardboard box. A cardboard
- 11 box is like XML. I can have information printed
- 12 on it, like it contains TVs and cables made in
- 13 Japan. Likewise, XML has element and attribute
- 14 names that describe the contents of the package,
- 15 which is the data.
- So a cardboard box is like XML.
- 17 They're self-describing and as opposed to the
- 18 traditional, positional method like CSB where data
- 19 has to be in its correct location within the file
- 20 and separated by the correct number of commas, XML
- 21 just tells you exactly what's coming and what's
- 22 next and labels it.
- 23 E-Tariff is currently submitted in XML.
- 24 Industry objected to Visual Fox Pro when that
- 25 process rolled out. We also used NAESB at that

- 1 time for the E-Tariff process. It created an
- 2 industrywide consensus on how to move forward with
- 3 implementing the standards for E-Tariff.
- 4 Even the SEC requires submissions in
- 5 their version of XML. So, the benefits of XML are
- 6 numerous. It's not proprietary, which means it
- 7 won't be discontinued at any time, which is what
- 8 we're facing right now with Visual Fox Pro, and
- 9 we're not at the mercy of the next software update
- 10 to press past security risks.
- 11 So transitioning to another format can
- 12 also be difficult with a software application like
- 13 Visual Fox Pro or something else in this case, and
- 14 for those reasons no software application is as
- 15 customizable as XML. It allows the filer to
- 16 customize their system to suit the specific needs
- 17 of their system. The industry is allowed to --
- 18 all it has to do is package the information that's
- 19 currently in their system into XML and then send
- 20 then it to us. It can either be designed in house
- 21 or by their IT, and there's many software vendors
- 22 out there in the market that can also provide
- 23 these services.
- 24 So as I mentioned earlier, official
- 25 comments may be submitted until June 30th in

- 1 docket AD15-11.
- 2 And so, the NAESB process, once it gets
- 3 kicked off of here, it's going to seek to develop
- 4 through stakeholder engagement a single general
- 5 approach for transitioning all the Commission
- 6 forms in this project that are in VFP. We're
- 7 going to look at the similarities across all forms
- 8 and try to see what deficiencies that we can make
- 9 in that aspect, while also addressing the data
- 10 specific to each industry.
- 11 And at the end the Commission would
- 12 like to receive a recommendation that talks about,
- 13 among other things, the validation of the XML,
- 14 what type of data fields have to match with other
- 15 data fields, or are there formulas that need to be
- in place that would kick the submission out if
- 17 they failed; what language would be in those type
- 18 of e-mails that go out to the filer, so you
- 19 understand why there was an error; how to address
- 20 the numerous footnotes which are on the form,
- 21 which are an inherent problem right now; and how
- 22 are we going to incorporate that type of
- 23 information into the filing.
- We'll do also recommendations on simple
- 25 things about date formatting or currency decimal

- 1 places, suggestions regarding public availability
- 2 and how to format the forms once it's in our
- 3 system to it can be outward facing and increase
- 4 transparency, and then clarification of the
- 5 definitions, meaning many of the fields, so it's
- 6 very simple for anyone to read and understand what
- 7 profit means, or what any of those data fields
- 8 actually pertain to.
- 9 So, in conclusion again, we're here to
- 10 express the importance of involving all industries
- 11 in this transition. We're open to all suggestions
- 12 and we'll take questions at the end of all
- 13 presentations.
- 14 I'll now turn it over to Gerry Thomas
- 15 who will speak specifically on IT considerations.
- MR. THOMAS: Thanks. We're bringing up
- 17 the next set of slides right now.
- I think most of what I'll be talking
- 19 about is kind of an extension of what Rob has
- 20 already gone through, maybe a little bit more
- 21 sequence of how we're going to tackle this from a
- 22 technical solution.
- 23 You can go to the first slide. Next
- 24 slide.
- 25 So the first thing we're going to have

- 1 to do is kind of understand how are we going to
- 2 get from these VFP databases to something else,
- 3 and just as kind of a visual, in the back of the
- 4 room here we have printed out the form databases
- 5 that we're working with. The ten forms that we're
- 6 replacing are actually maintained in these five
- 7 databases.
- 8 As you can see there's a lot of tables,
- 9 a lot of fields underneath these forms, and we're
- 10 going to have to spend the time to kind of
- 11 deconstruct each one of those and reconstruct them
- 12 into some new format.
- 13 Actually each table and each form
- 14 contains one page or set of pages from each of the
- various forms, the 126-60, et cetera, so as you
- 16 know, those of you who have been filing, the idea
- 17 of downloading a sip file with dozens of
- 18 individual databases, that's what we're replacing.
- 19 We're going to be moving away from that to the XML
- 20 solution that Rob has described.
- 21 The initial step process is, to kind of
- 22 go through more in specifics what I was just
- 23 describing. We're going to have to go through the
- 24 tables, find common elements, normalize the tables
- 25 and ultimately come up with a single database

- 1 internally here at FERC that will maintain all of
- 2 this information.
- 3 And there's kind of two threads to
- 4 these activities. One is that activity of redoing
- 5 the database, where we're going to contain the
- 6 data, and the second piece is the public file, how
- 7 are you going to get the data to us in an XML
- 8 format.
- 9 As Rob mentioned, this is a technical
- 10 refresh only. Of all the elements here as are
- 11 related to the forms and the data you filed today,
- 12 the exercise is not to change what you filed.
- 13 It's just the mechanism on how you're going to
- 14 file things, or how you're going to file. It's
- 15 getting away from that VFP container to XML files
- 16 that will be submitted to us. It's not a business
- 17 reengineering effort of any kind. It's not a data
- 18 reengineering effort. It's going to be the same
- 19 elements we have today.
- 20 A change will be, as with E-Tariff,
- 21 that we have come before with EQR, and we will be
- 22 requiring CID's to be utilized for company
- 23 identification for all filings. Additionally we
- 24 will also have to accommodate a design that brings
- 25 in the footnotes that are available pretty much

- 1 for all fields on all forms that are filed.
- I think, Rob, you did cover most of
- 3 what we were going to talk about here. As for
- 4 information collections in general, we're moving
- 5 to XML as that common standard, that common
- 6 currency I think is what Rob used, and he
- 7 discussed some of the reasons of why we would go
- 8 with the comma separated or the tab separated.
- 9 For us XML is a much stronger parsing
- 10 utility and for us it minimizes internally what we
- 11 have to do for software development and cost to
- 12 maintain these forms by moving towards an XML
- 13 solution.
- 14 (Next slide)
- This is just retouching on the NAESB
- 16 portion of this. I think from the technical side
- 17 we will be working -- and I think we'll be getting
- 18 together to find out the best strategy to map
- 19 technically what are we doing here at FERC as we
- 20 begin to change our databases on the collection
- 21 capability, join forces or look to NAESB to help
- 22 us kind of facilitate some of that discussion as
- 23 we embrace the industry's comments and their own
- 24 input on what's going to be most efficient for
- 25 all.

- I think Rob touched on this, as well.
- 2 There's really two large sets of consumers of this
- 3 information. There's our internal staff that
- 4 consumed the data within FERC. As we reengineer
- 5 our database, or create a database from the
- 6 databases here, we're going to be very focused on
- 7 how are they pulling the data out of the forms
- 8 today, you know, how can we optimize that for
- 9 them, how can we give our staff more options in
- 10 getting through the data quickly and more
- 11 efficiently and get away from the many, many
- 12 databases that they have to work through today.
- 13 Additionally we have to look at how can
- 14 we do this in a way that the filers understand and
- 15 we can accommodate us, and also make the data
- 16 available in an easily accessible way and easily
- 17 consumable way for anybody who wants to consume
- 18 it, whether the industry, the filers themselves,
- 19 academics, anybody who would want to use this data
- 20 we want to make it as user friendly or useful as
- 21 possible.
- 22 And I think as Rob mentioned,
- 23 everything that will be filed will have to be
- 24 formatted in some human readable version for
- 25 E-Library. Every filing will still be maintained

- 1 in E-Library, as well.
- 2 (Next slide)
- 3 So the next steps. What are we going
- 4 to do next? We're going to start breaking down
- 5 our databases and start working on that new
- 6 database design. NAESB is here today. We're
- 7 going to start planning with them on how we can
- 8 work with them to get to the XML filing solution;
- 9 we will be looking to OE to help us with the
- 10 timetable around us as we communicate with the
- 11 filers on when these things are going to happen;
- 12 and then, you know, we will plan with those that
- 13 are going to file and use these systems to make
- 14 sure that we have acceptable time periods to test
- 15 the filings to understand how are we going to test
- 16 the periods and ultimately get to the final date,
- 17 and also work on -- if we need future technical
- 18 conferences, which I'm sure we probably will as
- 19 some of this starts to become more concrete, we
- 20 can give you more specifics on what this is going
- 21 to look like.
- 22 So I think that's my portion.
- So, John...
- MR. BOOE: Sure. So good morning. On
- 25 behalf of NAESB I want to thank the Commission and

- 1 Commission staff for inviting us to participate in
- 2 this technical conference. My name is Jonathan
- 3 Booe and I'm a member of the NAESB staff. Before
- 4 I get started I need to give a short disclaimer
- 5 that my comments today are strictly for
- 6 informational or educational purposes and are not
- 7 intended to advocate for the adoption of any NAESB
- 8 standard or work product.
- 9 So this morning I'd like to talk to you
- 10 a little bit and introduce you to NAESB. For
- 11 those of you who are not familiar with our
- 12 organization, I'm going to speak a little bit
- 13 about our process, share a little bit about the
- 14 past development efforts, specifically the
- 15 E-Tariff effort, and then discuss some options for
- 16 standards development at NAESB if standards are
- 17 pursued. Of course after that I'd be happy to
- 18 answer any questions.
- 19 So, for background, NAESB, according to
- 20 the Gas Industry Standards Board, was created
- 21 about twenty years in 1994. We had a lot of
- 22 support from the Department of Energy and the
- 23 Commission obviously. We were formed to support
- 24 the Commission's efforts to standardize the
- 25 information that was communicated by the pipelines

- 1 for communicating natural gas transactions and
- 2 also to develop posting requirements for the
- 3 electronic bulletin boards of pipelines.
- 4 Since that time we have grown quite a
- 5 bit and expanded but we still serve the same
- 6 purpose -- and if you will go to the next slide --
- 7 I've put our scope statement up there. Today
- 8 NAESB is an American National Standards institute,
- 9 or anti-credited standards developed organization,
- 10 and we develop standards for the wholesale and
- 11 retail natural gas and electric markets.
- We have membership of over three
- 13 hundred corporate members that represent every
- 14 segment in the industry. In between our member
- 15 participants and our non-member participants we
- 16 have about two thousand volunteers that actually
- 17 support the standards development activities.
- 18 We continue to maintain strong working
- 19 relationships with the FERC, NARUC, the National
- 20 Association of Regulatory Utility Commissioners or
- 21 on the state side, and the Department of Energy.
- 22 We also often work with the North American
- 23 Electric Reliability Corporation, or NERC, in
- 24 support of their wholesale market electric
- 25 reliability standards.

1 Today we maintain nearly four thousand

- 2 standards and with very few exceptions all of our
- 3 standard have been adopted by the Commission, all
- 4 of our wholesale standards incorporated in their
- 5 regulation. A number of our retail market
- 6 standards have been adopted by state commissions
- 7 and mandated in similar manner, mostly in customer
- 8 choice states.
- 9 In the wholesale market we have
- 10 developed nearly two thousand standards that cover
- 11 a wide range of market transactions, including the
- 12 standards required to schedule power on the bulk
- 13 electric system; energy, efficiency and demand
- 14 response standards; cyber security standards;
- 15 market standards, and a number standards to
- 16 support NERC.
- In the wholesale gas market, we have
- 18 nearly six hundred business practice standards.
- 19 These standards address the process for nominating
- 20 and confirming gas on the interstate gas pipeline
- 21 system, gas quality issues, gas electric market
- 22 coordination, and a number of standard contracts
- 23 for the purchase and sale of short-term natural
- 24 gas. We're on our twelfth version of standards
- 25 for the wholesale gas market and on our sixth

- 1 version of standards for the wholesale electric
- 2 market.
- 3 As I mentioned, in addition to that we
- 4 also have over fourteen hundred retail standards
- 5 to support both retail electric and retail gas
- 6 markets.
- 7 Outside of that we also maintain a few
- 8 industry tools such as the Electric Industry
- 9 Registry, the E-Tag Functional Specification, and
- 10 the Common Coding system that supports the data
- 11 points for interstate pipelines across the
- 12 country.
- 13 Additionally, like many other
- 14 standards-setting organizations, we offer
- 15 certification programs and hold a number of
- 16 courses on our standards throughout the year.
- 17 Our organization is divided three
- 18 quadrants representing the wholesale gas and
- 19 electric markets and then of course retail market.
- 20 I understand that having three quadrants is a bit
- 21 nonsensical, but we merged our two retail
- 22 quadrants last year and we had to rename the
- 23 groupings.
- 24 As you can see on the slide, each of
- 25 the quadrants is further subdivided into

- 1 individual market segments. This is done with the
- 2 idea that the entity participating in the market
- 3 anywhere can identify with at least one of our
- 4 market segments. I can explain later how we
- 5 incorporated the oil interest into our E-Tariff
- 6 effort.
- 7 The organization is governed by two
- 8 bodies. A board of directors manages what the
- 9 organization does in terms of standards
- 10 development, and the executive committee manages
- 11 how the standards are developed.
- 12 Each of the three quadrants has its own
- 13 executive committee and annual plan. That annual
- 14 plan is set by the board of directors and directs
- 15 the quadrant standards development activities for
- 16 the year. Beneath the executive committees there
- 17 are several subcommittees that actually draft the
- 18 specific standards assigned in the plans, and
- 19 there's a slide coming up that shows our
- 20 relationship.
- 21 The important thing is that there's a
- 22 separation of powers, so the standards developed
- 23 by the executive committee cannot be impacted by
- 24 the process, itself, and so the standards
- 25 development aspects are unencumbered by other

- 1 organizational issues.
- 2 I should also mention that NAESB staff
- 3 are not subject-matter experts. We serve
- 4 completely ministerial or administrative roles in
- 5 the process.
- 6 (Next slide)
- 7 So this slide more or less illustrates
- 8 the points I was making how the board more or less
- 9 manages the organization and the executive
- 10 committees execute the standards development.
- 11 So as I mentioned our standards
- 12 development process is accredited by ANSI which
- 13 requires that it entail certain things, that they
- 14 be open, balanced and have due process in place.
- 15 This means that any interested party can
- 16 participate in the development process because all
- 17 of our meetings are open.
- 18 We really want to make sure that those
- 19 that are affected by the standards development
- 20 have a place at NAESB to help shape the standards,
- 21 and in fact any interested party, despite
- 22 membership status, can actually vote at the
- 23 subcommittee level on our standards.
- 24 All of our documentation including
- 25 agendas, work papers, meeting minutes, voting

- 1 records are all posted on our website and made
- 2 available. Transparency is really a major focus
- 3 of ours and a real key to our organization.
- 4 We also have specific voting procedures
- 5 in place to make sure that minority positions are
- 6 heard and so that the process can't be dominated
- 7 by single-interest groups, and I can explain a few
- 8 of those later in the presentation.
- 9 I do need to mention that in June 2013
- 10 the board of directors implemented a nominal
- 11 meeting attendance fee for nonmembers to cover the
- 12 cost of our meetings and conference calls, but the
- 13 cost is really non-prohibitive of participation
- 14 and if requested we do issue waivers on a
- 15 case-by-case basis.
- So NAESB is a voluntary,
- 17 industry-funded standards organization, and from
- 18 our perspective all the standards that we
- 19 developed are completely voluntary, but as I noted
- 20 several are of our wholesale standards, a majority
- 21 of our wholesale standards have been adopted by
- 22 the Commission. Several of our retail standards
- 23 haven't been adopted by state commissions. But as
- 24 an organization we don't advocate for the adoption
- of the standards, nor do we get involved in the

- 1 compliance or compliance monitoring. This is
- 2 totally left up to the regulatory bodies if they
- 3 adopt our standards.
- 4 When we issue a new publication of our
- 5 wholesale standards with gas or electric, we do
- 6 submit in the submission as part of the
- 7 informational report, we make our retail standards
- 8 available to state commissions on request and also
- 9 to NARUC, the National Association of Regulatory
- 10 Utility Commissioners.
- 11 On occasion, when requested by the FERC
- 12 or the state Commission, we will submit standards
- 13 outside of our publication schedule, but by and
- 14 large we stick to that schedule.
- So NAESB does not set policy at the
- 16 federal or state level. That's completely left to
- 17 the FERC and the state Commission. The intent is
- 18 to find the most efficient or effective way to
- 19 implement the policy set by the regulators.
- In this instance the Commission has
- 21 requested that NAESB consider an implementation of
- 22 a decision to transfer several FERC forms to a new
- 23 electronic format. Our goal, from a NAESB
- 24 perspective would be to take the guidance of the
- 25 Commission and work with the industry on an

- 1 industry-endorsed implementation.
- 2 So this slide provides -- I know it's
- 3 kind of hard to see -- a process flow for the
- 4 development of standards within NAESB. The
- 5 process begins with a request which can come from
- 6 a member, a nonmember, a government agency, a
- 7 commission. They can also be initiated by the
- 8 organization, itself, through the approval of an
- 9 annual plan item by the board of directors.
- 10 In the event that the request comes
- 11 from the industry, it gets triaged by the
- 12 executive committee and a vote is taken on the
- 13 subcommittee in which the standards development
- 14 should be assigned and the timing of completion.
- In this case the request is coming from
- 16 the Commission and is currently under
- 17 consideration for inclusion on our annual plans by
- 18 our board of directors, so the triage process
- 19 isn't necessary.
- 20 Once a request has been triaged or
- 21 added to the annual plan, it's assigned to a
- 22 specific subcommittee within the appropriate
- 23 quadrant and given a completion date. This
- 24 subcommittee will hold a series of meetings and
- 25 conference calls until a recommendation is

- 1 approved and then a balanced vote is taken. As
- 2 you can see in the process there are several steps
- 3 that require balanced votes, and I can explain
- 4 that in the next few slides.
- 5 Once a recommendation is approved by
- 6 the subcommittee, it's distributed for an
- 7 industrywide, thirty-day formal comment period.
- 8 Comments can be submitted by members and
- 9 nonmembers. At the close of the comment period
- 10 all the comments are reviewed by the executive
- 11 committee as well as a recommendation, and then
- 12 they take another balanced vote to approve the
- 13 recommendation.
- 14 If approved it goes out for a
- 15 thirty-day membership ratification period and then
- 16 finally, if vetted all the way through the
- 17 process, it ends up in the last step and is
- 18 published in our standards.
- 19 So our voting thresholds are on this
- 20 slide, and as you can see the threshold for
- 21 adoption of our standards the executive committee
- 22 is sixty-seven percent or a super majority, as a
- 23 whole, and then also forty percent support from
- 24 each of the quadrants, and this is where the
- 25 balanced voting comes into play.

- 1 As I noted at the beginning of the
- 2 presentation, the organization, our board of
- 3 directors, our executive committees, they're all
- 4 divided by quadrant and subdivided by market
- 5 segment. Each segment of the market committee and
- 6 board of directors are apportioned an equal number
- 7 of seats so that each segment is equally
- 8 represented. As I stated, in order for a standard
- 9 to be adopted, it not only has to obtain overall
- 10 support by the economic committee but support by
- 11 the segments.
- 12 The balanced voting procedure is in
- 13 place to make sure that every segment of the
- 14 market is represented and they can't be dominated
- 15 by other segments. There's balanced voting at the
- 16 subcommittee and I'll explain that in the next
- 17 slide.
- 18 So this slide provides example. Voting
- 19 is broken down by segment and each segment is
- 20 given two votes. If you look at the end user
- 21 segment in this example, in the "votes cast"
- 22 column there were three votes in favor and one
- 23 against. The net fraction gets a portion through
- 24 the two balanced votes that every segment gets.
- 25 It works out to be one point five in favor; one

- 1 point five against. These balance totals are used
- 2 to determine the outcome of the simple majority
- 3 vote, and again this is just in place to make sure
- 4 that every segment's equally represented.
- 5 A couple points to make are that each
- 6 company only gets one vote in each segment in
- 7 which they're represented. Meaning, if you have
- 8 five people from your company representing the
- 9 producer segment, let's say, only five of those
- 10 people are allowed to vote, or are participating,
- 11 only one of those people is allowed to vote.
- 12 However, if your company has interest as a
- 13 producer and as a pipeline, and you have two
- 14 people from your company representing those two
- 15 different functions, then you can vote twice, one
- 16 in each segment. Also from multiple quadrant
- 17 efforts, such as the e-forms type effort, each
- 18 quadrant shares an equal percentage of the vote.
- 19 So in the beginning of all of our
- 20 meetings we follow FERC's rules and orders and the
- 21 procedures that define our governance documents.
- 22 We really strive to reach consensus positions and
- 23 parliamentary issues normally don't come up, but
- 24 in case they do, we have this hierarchy of rules.
- 25 As I stated, ratification is required

- 1 before a standard can become a final action
- 2 included in publication. It's a thirty-day voting
- 3 period that requires a super majority vote. In my
- 4 time and days we haven't seen a standard fail once
- 5 it's been vetted through the other processes.
- 6 So that at a high level is kind of an
- 7 overview of our process. I know it's a lot to
- 8 cover in just a few minutes, but we do have a lot
- 9 of documentation on our website. Of course if you
- 10 have any questions you can always contact the
- 11 office.
- 12 So next I want to talk about the
- 13 E-Tariff effort that we undertook in 2007 and
- 14 2008. It's my understanding that the E-Forms
- 15 effort is very similar and that's why the
- 16 Commission contacted us and asked us to
- 17 participate.
- 18 So in July 2004 a NOFR was issued by
- 19 the Commission that proposed for party utilities
- 20 and gas and oil pipelines to file their tariffs
- 21 electronically through Commission-developed
- 22 software. In response to the comments on the NOFR
- 23 and the tests run on the software, the Commission
- 24 held a public meeting similar to this one to
- 25 discuss the possibility of developing a

- 1 standardized protocol and data format for the
- 2 electronic submission of tariffs rather than
- 3 pursuing the Commission-developed software. As a
- 4 result, NAESB formed the E-Tariff Subcommittee and
- 5 Technical Task Force and convened the
- 6 representatives of the gas, electric and oil
- 7 industries as well as the SIRIS (phon) companies
- 8 that support those industries.
- 9 Commission staff also prepared a work
- 10 paper for the first set of meetings that described
- 11 the basic field of the tariff database and served
- 12 as a starting point for discussions within NAESB.
- 13 The NAESB E-Tariff subcommittee began
- 14 in March after the initial meeting of the
- 15 Commission and held sixteen meetings over the
- 16 course of roughly a year to develop the standards
- 17 of supporting implementation. We have
- 18 participation from over a thousand individuals.
- 19 That was nearly sixty people per meeting. We had
- 20 the leadership from both the wholesale electric
- 21 quadrant, wholesale gas quadrant within NAESB as
- 22 well as the Association of Oil Pipelines.
- The subcommittee turnaround standards
- 24 are from NAESB's supporting documentation within a
- 25 year, which in the standards world is pretty quick

- 1 for such a large effort.
- 2 The last meeting was held in January
- 3 and during the balancing procedures that I covered
- 4 earlier, the recommendation received unanimous
- 5 support with just a few extensions. It was posted
- 6 for a thirty-day formal comment period and
- 7 received nine comments in response.
- 8 Our executive committee, both the
- 9 wholesale electric and wholesale gas, met together
- 10 in February after the comment period. The meeting
- 11 was a joint meeting because it's a joint effort.
- 12 They considered the recommendation, made a few
- 13 changes to the modifications and voted to adopt
- 14 it.
- The recommendation obtained both from
- 16 the wholesale electric quadrant executive
- 17 committee as well as the wholesale gas, because it
- 18 is joint and they both had to support it, it was
- 19 sent out for membership ratification and then it
- 20 was passed on April 4th and we filed the standards
- 21 with the Commission on April 15th.
- 22 As I noted before NAESB makes all their
- 23 work papers, agendas, meeting minutes, voting
- 24 records, all that available, and the reason we do
- 25 that is so that there's a robust record to the

- 1 Commission or other interested parties can look at
- 2 if they want to trace how it was developed or see
- 3 positions and understand the reason why it was
- 4 created the way it was.
- 5 So, after NAESB submitted the finalized
- 6 standard and report to the Commission on April
- 7 15th, the Commission acted very quickly, and on
- 8 April 17th they proposed a supplemental NOFR to
- 9 incorporate the E-Tariff standards.
- 10 The NOFR also provided resolution to
- 11 some of the issues that were identified in the
- 12 NAESB process and a final order was issued on
- 13 September 19th. They set an eighteen-month
- 14 implementation deadline with a staggered schedule,
- 15 and prior to the implementation date the
- 16 Commission created a testing site and held
- 17 technical conferences to continue the dialog with
- 18 the industry to make sure there was a smooth
- 19 transition.
- 20 So the finalized NAESB E-Tariff
- 21 standard is really just a few definitions and two
- 22 standards and then a technical implementation
- 23 document, and that document really defines the
- 24 requirements for the submission of E-Tariffs.
- 25 The standard itself just requires that

- 1 you comply with the implementation document and
- 2 either submit them in sheet-based, section-based
- 3 or whole-document format. This is a little
- 4 different than some of our other standard
- 5 development efforts. We particularly set pretty
- 6 high-level business practices and then get into
- 7 the more technical aspects, but this standard is
- 8 really technical from all the way through.
- 9 So on the next slide you can see that
- 10 the Technical Implementation Guide contains a
- 11 process flow diagram, the data and code value
- 12 dictionaries, and then the specification that
- 13 really defines the process for submitting
- 14 E-Tariffs and what that looks like. I know most
- of the people in the room are probably employees
- of companies that file tariffs, so you're familiar
- 17 with the process, but you may not know that NAESB
- 18 was the standard behind it.
- 19 So looking forward I'm going to talk a
- 20 little bit more about what we've done in response
- 21 to the April 16th order and what we may do in the
- 22 future should we pursue standards development.
- In response to the order in this
- 24 technical conference, our board of directors has
- 25 already initiated action to support the request.

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- 1 In the next few weeks our board of directors will
- 2 be considering an annual plan item for both our
- 3 wholesale gas and electric plans that will direct
- 4 the formation of a joint gas and electric
- 5 subcommittee. Outside of that you can see on the
- 6 slide we put together the annual plan item and
- 7 this kind of defines the scope of the project.
- 8 It's pretty broad. We drafted it that way so that
- 9 we can address anything that results from this
- 10 conference.
- 11 I'm assuming that the subcommittee will
- 12 work much like the E-Tariff Subcommittee and that
- 13 will report to both the electric and gas executive
- 14 subcommittees and we will have the ability to
- 15 create any work groups or task force that we may
- 16 need.
- We reviewed this item with the board of
- 18 directors on June 1st in a working session, and
- 19 during that call we really didn't receive any
- 20 negative comments. We also discussed the need to
- 21 incorporate the oil pipeline community to make
- 22 sure that they receive the table in the standards
- 23 development so that anything we produce can
- 24 support their market if needed.
- So, assuming we move forward at NAESB

- 1 with the annual plan items, the subcommittees
- 2 established, the group is going to have to decide
- 3 how to move forward structurally. The
- 4 subcommittee may choose to act as a single unit
- 5 throughout the process and address each of the
- 6 forms as a group, or it may decide to create
- 7 separate task forces and work groups to address
- 8 the forms individually. If that's the case, the
- 9 group's going to have to decide if we're going to
- 10 organize those groups by market or by form and how
- 11 the forms will be sequenced, in which order will
- 12 we take them.
- 13 Either way, I think there's some
- 14 commonalities between the forms, and at the very
- 15 beginning at least I think we'll work together as
- 16 a group, no matter what decision is made regarding
- 17 the organization and structure.
- 18 As far as a timeline for the project,
- 19 the board of directors has not set one within
- 20 NAESB, but we can respond if one is set by the
- 21 Commission.
- 22 As I noted, E-Tariff standard was
- 23 developed and delivered to the Commission in about
- 24 fifteen months, and I don't believe this effort
- 25 will be extremely lengthy either. We have a

- 1 procedural path at NAESB for us to move forward.
- 2 The form data gets electronically communicated.
- 3 It's not up for debate from what I understand from
- 4 the Commission. And FERC staff has already
- 5 prepared some work papers that would help the
- 6 subcommittee hit the ground running. I think once
- 7 we establish the subcommittee and hold a few
- 8 meetings we will have a better idea about a plan
- 9 and a timeline.
- 10 So participation. Again, all of our
- 11 meetings are completely open to anyone wishing to
- 12 participate, and if there is some sort of
- 13 financial strain on a nonmember, we could discuss
- 14 issuing a waiver. Again that's done on a
- 15 case-by-case basis.
- I think we also have an advantage
- 17 because of our previous work with the Association
- 18 of Oil Pipelines on the E-Tariff project because
- 19 we have a crossover membership with the AOPL.
- 20 I have contacted Steve Kramer, Nicole
- 21 Gibbon with AOPL and we've started discussing
- 22 resolving issues that may come up. We just did
- 23 that recently and soon we will talk further, but
- 24 at least we established that relationship.
- 25 As I said, the first thing will

- 1 probably a planning session. It will take place
- 2 via a conference call or webcast. At NAESB we
- 3 typically try to hold as many meetings as possible
- 4 via conference call and webcast so we can save on
- 5 the cost to the organization as well as the
- 6 expense to the industry. So I think that's what
- 7 we'll do with this effort, unless face-to-face
- 8 meetings are required.
- 9 With that I'll be happy to answer any
- 10 questions about the process or the documentation
- 11 that we presented and I've included by contact
- 12 information on this last slide.
- MR. HUDSON: Thanks, Jonathan.
- Now we're going to just move into a
- 15 question and answer says. We're going to sit up
- 16 here at the front and pass the mic around, and
- 17 John Collins, a colleague from my division, will
- 18 take online questions and read them into the
- 19 record and we will answer them too.
- So the three of us, and you, Mr. Glad,
- 21 will just move to the front.
- MR. HUDSON: Any questions from the
- 23 audience? I think there were some questions.
- 24 QUESTIONER: My name is Steve Alflof
- 25 (phon). I'm with Enterprise Product Partners. I

- 1 also am a representative as the accounting
- 2 committee chair for AOPL.
- 3 Do I understand you correctly, from the
- 4 NAESB standpoint, that we're going to have a -- is
- 5 it going to go through the same voting process,
- 6 quadrant waiving and all that stuff. I'm familiar
- 7 from my gas background as well, that was going to
- 8 happen. I wasn't part of the E-Tariff process,
- 9 but I do have seventeen form 6's and one form 2,
- 10 so I know that this affects me a whole lot as part
- 11 of the process.
- MR. BOOE: I think right now our
- 13 intention is, we have to stay within the bounds of
- 14 our process, and I think right now the intention
- is to really follow what we did for E-Tariff, and
- 16 then we made some allowances for voting for AOPL.
- 17 In that process, I think we're going to do that
- 18 here. We want to make sure that everybody has an
- 19 equal voice. Like I said, transparency is really
- 20 our key and making sure that everybody's equally
- 21 represented.
- 22 So we'll work through that as we get
- 23 there, but I think we're going to kind of mirror
- 24 what we did for E-Tariff.
- 25 QUESTIONER: I'm Moses McCall,

- 1 principal software engineer at LawIQ.
- 2 I have two questions. The first
- 3 question is specifically for financial reporting,
- 4 will FERC be following the open source gas
- 5 standard of XML, and ST Limited?
- 6 And secondly, with regard to, you
- 7 know -- I see that for the e-libraries, you have
- 8 the computers, kind of PDF, but also as a
- 9 consideration for PPI from machine to machine for
- 10 data output? I just wanted to know about that as
- 11 well.
- MR. THOMAS: We haven't decided on a
- 13 final standard yet. We will be looking at
- 14 existing standards at our URL. For instance a lot
- of things are out there to see where the financial
- 16 reporting of the various instruments, and if there
- 17 is anything that works for us and for the
- 18 consumers, more information, for the filers.
- 19 Sure, we will be leveraging our existing standard
- 20 rather than building our own.
- 21 Regarding the machine to machine part,
- 22 as well, that design seems to be imminent.
- 23 QUESTIONER: Hi, I'm Carrie Alrey
- 24 (phon) with the National Gas Collect Association.
- I'm a columnist so I don't understand

- 1 the computer lingo a little bit, but I know
- 2 currently with Visual Pro it's quite the work to
- 3 try to get the data into a format that's usable.
- 4 So my recommendation, I don't know if
- 5 XML is that for you guys to be -- for the user to
- 6 be able to query data right on the FERC website
- 7 and download it into an Excel format or some
- 8 format that's easily usable, you know, is
- 9 definitely a consideration.
- I want to emphasize I know energy
- 11 information administration at the DOE has a very
- 12 good way of being able to query the information,
- 13 and they collect a lot of data, and be able to
- 14 download it into Excel in an instance after you've
- 15 picked whatever options you would like to do.
- MR. THOMAS: Yes, our intent is to make
- 17 the data much more usable both for internal staff.
- 18 They see the same things that people on the
- 19 outside see regarding the data.
- We definitely want to make it easier
- 21 to, you know, either by page within a form or
- 22 across a spectrum of filers. We're looking at how
- 23 can we do that. How can we make the data more
- 24 queryable and be able to download it for those who
- 25 want to use Excel or other tools.

- 1 So that's definitely a priority
- 2 requirement for us, so it's the usability for
- 3 those that consume that is the issue.
- 4 QUESTIONER: (Ms. Alrey) Right, because
- 5 right now I have to throw it into Access to be
- 6 able to then convert it. It's just a big --
- 7 MR. THOMAS: We have the same challenge
- 8 ourselves, so we're trying to get it so that the
- 9 data is more consumable.
- 10 MR. HUDSON: John, can we take a couple
- of questions from the people online?
- 12 MR. COLLINS: Certainly.
- So the first question is from Carl
- 14 Castleberry, and he says, "On the April 16th order
- 15 we state that we will not be providing software to
- 16 filers. How can the FERC assure that third-party
- 17 vendors will engage in the effort to provide
- 18 suitable front end interface software as a
- 19 reasonable price, especially considering that some
- 20 smaller pipeline companies have little or no IT
- 21 resources?"
- MR. THOMAS: We can't make any such
- 23 guarantees that third-party software providers
- 24 will jump in and create a solution. This effort
- 25 in the end will yield a new set of instructions on

- 1 how information will be filed with the Commission.
- 2 So at this point we can't state that third-party
- 3 vendors -- we have no agreements with anybody to
- 4 make such software. All we can do is work on what
- 5 is an XML standard and what will be filed with the
- 6 Commission.
- 7 MR. HUDSON: We have another question.
- 8 QUESTIONER: I need to mention that
- 9 there will be a data dictionary coming on as part
- 10 of this process? Is that going to be issued with
- 11 the final rule, or what do you think?
- MR. HUDSON: So there is a current data
- 13 dictionary for the Visual Fox Pro that is posted
- 14 online on the website right now. It's actually
- 15 the database, how we have it currently, according
- 16 to Visual Fox Pro.
- We will be posting a more technical one
- 18 when we move it to the XML and that's what's going
- 19 to be developed through this process, with input
- 20 from all industry segments and vendors or anyone
- 21 to wants to take part what these fields mean, how
- 22 they should be defined, and what they're technical
- 23 specifications should be, if they're validated on
- 24 any formula or anything like that.
- 25 But yes, at that point that is the

- 1 final product along with the front-end interface
- 2 and everything.
- 3 QUESTIONER: Gary Kravis with Links
- 4 Technology Solutions. We're a software provider
- 5 in the regulatory compliance phase.
- 6 We'd like to know how we can get our
- 7 lands on a fully functioning Form 1, Form 2, Form
- 8 6 software with a test company where we can run
- 9 the full life cycles as soon as possible.
- 10 Is that something you can help us out
- 11 with?
- MR. THOMAS: Are you talking about the
- 13 existing Form 1? That's on ferc.gov today, the
- 14 ferc.gov website. There are instructions on how
- 15 to download and file Form 1 and you can download
- 16 the whole Visual Fox Pro container and be able to
- 17 do that.
- Does at that answer your question?
- 19 QUESTIONER: (Mr. Kravis) Right, we
- 20 have done that.
- MR. THOMAS: Okay.
- 22 QUESTIONER: (Mr. Kravis) What we don't
- 23 have is a company I.D., a test company I.D. where
- 24 we can use in an interactive mode and get a sense
- 25 for the full life cycle of that process.

- 1 MR. THOMAS: That's one we don't have a
- 2 solution -- we don't create test pins to get to do
- 3 that. We can take that question and see if we can
- 4 get back at a later date for anybody that wants
- 5 to -- software vendors or others who don't
- 6 typically file, but you might want to try that,
- 7 just to understand the current process better.
- 8 MR. HUDSON: There is a question
- 9 (indicating).
- 10 QUESTIONER: My name is Matthew
- 11 Peterson, with the Regulatory Economics Group.
- 12 I'm also a software developer.
- 13 And I'm wondering in connection with
- 14 the data dictionary whether there is some need for
- 15 you know -- or is it a question I think from AOPL
- 16 today is in the NAESB process that that data that
- 17 they're sharing hammered out or is that a separate
- 18 process with FERC? Does all of this run through
- 19 NAESB?
- 20 MR. BOOE: It will, and in the E-Tariff
- 21 effort we did develop a day-to-day sharing through
- 22 NAESB. We used FERC work papers which they sent
- 23 to us, as a basis for that, but it still ran
- 24 through our entire process and ended up in a NAESB
- 25 day-to-day sharing.

- 1 QUESTIONER: (Mr. Peterson) All right,
- 2 so there is a single process. There is not a
- 3 NAESB process and a FERC process. It's a single
- 4 process?
- 5 MR. BOOE: Correct.
- 6 QUESTIONER: Hello, I'm Ryan Stanley
- 7 with Pacific Gas and Electric Company.
- 8 You guys mentioned that usually you
- 9 kind of still file with the old software during
- 10 the transition period.
- 11 Does that include after the new
- 12 standard comes out for old filings? I mean with
- 13 an unsupported software I guess I'm wondering how
- 14 this will work and have concern whether unlimited
- 15 filing will show up?
- MR. THOMAS: Well, we haven't locked
- 17 down yet an answer to that question. What we
- 18 envisioned is probably once we have the new
- 19 standard out we will only accept any filings in
- 20 the new standards. If you want to refile older
- 21 filings, they would have to be adapted to the XML
- 22 standards for whatever required filing period.
- 23 Again that's not firm today, but that's
- 24 probably how it will work.
- 25 QUESTIONER: (Mr. Stanley) Okay, and a

- 1 follow-up question about populating databases.
- 2 Are you planning on helping to convert old data so
- 3 that the analysis that the staff and the industry
- 4 needs to do is available under the new database,
- 5 and will the old data eventually go away and not
- 6 be available for users?
- 7 MR. THOMAS: Initially the folks will
- 8 be able to get the filings in a new standard and
- 9 keep the old databases in their kind of as-is
- 10 state.
- 11 Probably a second effort as we get the
- 12 standard, we're kind of ready to go and ready to
- 13 go, have people file against it, we can look at
- 14 migrating the new data it into the new standard,
- 15 but that's not a direct part of this effort.
- MR. HUDSON: I can say ideally, yes,
- 17 everything at some point will be in the same
- 18 database and queryable, but we haven't planned
- 19 that far out in the process to convert that.
- 20 As Gerry mentioned we're just looking
- 21 at getting rid of Visual Fox Pro, creating a new
- 22 way that people can submit to current technology.
- 23 QUESTIONER: Mary Brown from Open
- 24 Access Technology International.
- I was wondering if the Commission has

- 1 considered the use of appropriate security
- 2 technology, such as PKI. I know NAESB has been an
- 3 advocate in the area and has developed standards
- 4 as those relate to authentication of use of assets
- 5 to prevent imposter filings as well as encryption
- 6 of data and transit?
- 7 MR. THOMAS: We don't consider all
- 8 appropriate federal security standards as we do
- 9 with older technology in house. More about the
- 10 specifics on how we're applying standards with the
- 11 kind of flesh-out over the life of this project.
- But absolutely, you know, we're held by
- 13 the federal security standards. So it's law that
- 14 we have to do that. So, absolutely.
- 15 QUESTIONER: Pavel Storaf (phon),
- 16 senior software architect Public Technology
- 17 Solutions.
- 18 I was interested in how far can NAESB
- 19 handle the test process? My understanding is some
- 20 of those forms are huge, hundreds of pages. Is it
- 21 going to take fifteen hundred hours? How does
- 22 somebody test something like that, you know,
- 23 change XML or whatever?
- MR. THOMAS: We will have a test
- 25 facility in the future someday that we will

- 1 eventually announce. The process will probably be
- 2 something like we would train folks on a new XSD
- 3 or a set of rules to apply the XML against. You
- 4 would either be able to download that XSD yourself
- 5 and test your filings against your XML, or, as we
- 6 have done in the past, we could set up a -- we
- 7 will probably for some period of time if not
- 8 indefinitely -- have a test site where you could
- 9 upload your file. We would parse against our XSD
- 10 set of rules and you would either get back an
- 11 acceptance, a test acceptance e-mail saying it
- worked, or something else saying here's warnings
- 13 and errors that we encountered that you need to
- 14 comply with the XML.
- 15 QUESTIONER: (Mr. Storaf) Would we be
- 16 able to get access to sample data? Because I
- 17 figure fifteen hundred hours of test data could
- 18 be --
- 19 MR. THOMAS: It's possible. If that's
- 20 something that we find that comes out of this
- 21 process, if that's a needed component of this
- 22 exercise, I don't see why we would not be able to
- 23 do that.
- 24 QUESTIONER: (Mr. Storaf) Thank you.
- 25 QUESTIONER: (Mr. Aflof) I have a

- 1 technical question from my IT badge, but are you
- 2 planning on having separate XSD databases for Form
- 3 1 versus Form 2, versus Form 6? I mean, I do
- 4 Forms 2 and 6 and they're vastly different in the
- 5 statistics that are provided and information.
- 6 MR. THOMAS: Yes, we would probably
- 7 have to have either -- it would be easier I agree
- 8 if we had individual standards that kind of
- 9 separate out the commodities, the specific
- 10 differences between the forms.
- 11 The counter to that would be unless
- 12 it's more efficient to do one and somehow break
- 13 out the instructions for the differences in the
- 14 XML per, you know -- all in one form and do it
- 15 that way.
- 16 Probably in the visual forms, again,
- once we start building it we'll have a better
- 18 idea.
- 19 QUESTIONER: (Mr. Aflof) Just like one
- 20 and two, they're vastly different.
- 21 QUESTIONER: This is Kate Daly with
- 22 INGA.
- I just had a follow-up to the previous
- 24 question about validation and the testing process.
- 25 I know that FERC currently has an XML sheet

- 1 regarding validation on FERC's website that
- 2 companies can look at. Is FERC planning on
- 3 providing a similar validation check for companies
- 4 so that we can ensure a smooth filing process as
- 5 we go forward?
- 6 MR. HUDSON: Right, as soon as
- 7 everything is recommended and settled and we have
- 8 those documents, we'll put them in easy readable
- 9 forms online, a table, an Excel spreadsheet,
- 10 whatever, a Word document that actually describes
- 11 each field and what it's validated on, what
- 12 passes, what's a warning and what's an error.
- 13 That is not just to file back and say
- 14 you can't submit. But all that will be easily
- 15 readable for non-programmers and then of course
- 16 we'll have the programming document that will
- 17 technically describe how the validations work.
- 18 QUESTIONER: Mary Brown again from
- 19 OETI.
- I had a question with regard to the
- 21 Commission's use of SQL and whether there has been
- 22 a consideration to move to a more open source, big
- 23 data as opposed to proprietary, SQL-based?
- MR. THOMAS: Yes, so far we've pretty
- 25 much gone all in on SQL server. We're pretty much

- 1 Microsoft centered within our data center. There
- 2 is no consideration at this time. We are looking
- 3 at some of the big data solutions for those that
- 4 consume the data within FERC of the various kinds
- 5 of data.
- 6 So I don't want to say no, it's not
- 7 ever going to happen, but for right now I believe
- 8 we'll probably build it off of a Microsoft SQL
- 9 server solution. That's just the sort of
- 10 technology with EM today that we continue to
- 11 expand upon.
- 12 QUESTIONER: Moses McCall again.
- 13 What's the timeline designed for
- 14 implementation?
- MR. THOMAS: We're not prepared yet to
- 16 give you that. There is a lot. There is the
- 17 technical components of this, any rulemaking that
- 18 would come out of the department office. I don't
- 19 think it's going to be part of this conference to
- 20 be able to announce that at this time.
- 21 MR. HUDSON: It all depends on how
- 22 honestly the input from industry in the process
- 23 before we can get a recommendation out of the
- 24 NAESB process. We have scheduled a long time for
- 25 this and we hope it doesn't need a long time.

- So, it all depends on those working
- 2 groups that run before we can get an actual
- 3 recommendation.
- 4 MR. GLAD: Ultimately that decision is
- 5 up to the Commission and you will be informed as
- 6 to the process.
- 7 QUESTIONER: My name is Gill Rosado.
- 8 I'm from Con. Edison.
- 9 Just from a practical standpoint I just
- 10 want to confirm my understanding. You're not
- 11 expecting the end users to convert the old forms
- 12 into XML with a third-party utility tool, are you?
- MR. THOMAS: No. Well, the final
- 14 outcome of this will be a new set of instructions
- on how to file these forms with the Commission.
- 16 Rather than the current set of Visual Fox Pro
- 17 databases that we have today, the message today is
- 18 that there will be a future set of instructions.
- 19 It will be very different where we'll be requiring
- 20 those forms to be filed against an XML standard.
- We're not weighing in at all regarding
- 22 third-party vendors. That has nothing to do with
- 23 what we're seeing today.
- 24 QUESTIONER: (Mr. Rosado) Well, just
- 25 thinking from a practical standpoint, you know,

- 1 when we file the information with the Visual Fox
- 2 Pro database, and I'm specifically talking about
- 3 Form 1, the annual and the quarterly filings,
- 4 you're saying that you'll be sending out a new set
- 5 of standards and new set of rules, but are you
- 6 putting the ownership or responsibility on the
- 7 utility to do the conversion?
- 8 MR. THOMAS: Well, we don't see it so
- 9 much as a conversion as just the data that you are
- 10 putting into those forms you can put it in an XML
- 11 form.
- 12 QUESTIONER: (Mr. Rosado) Just from
- 13 the -- I know it's kind of premature to ask
- 14 probably, but if the decision sending utilities,
- 15 let's say Excel templates and then will we be
- 16 responsible for converting them into XML?
- 17 MR. THOMAS: One of the original
- 18 questions was, I would say test or sample XML
- 19 files. So we perhaps will do that as a means for
- 20 people to kind of adopt something that exists,
- 21 that's known to work and that we've tested.
- MR. GOLDENBERG: Just a clarification,
- 23 this process is designed to work much like
- 24 E-Tariff is today. There was an earlier question
- 25 about small pipelines. When we designed E-Tariff,

- 1 we had many of the vendors were in the room, they
- 2 helped design it. From my understanding we have a
- 3 lot of vendors who provide E-Tariff software. The
- 4 vision here is the competition will provide
- 5 whatever software solutions the filers are going
- 6 to need to be able to input their data into the
- 7 XML and then get it sent to us.
- 8 QUESTION: Leigh Spangler, Latitude
- 9 Technologies, one of those competitive software
- 10 providers...
- 11 You mentioned that many of the forms
- 12 are different, but many of the forms have similar
- 13 data in them. You mentioned there might be an
- 14 effort to try to put some commonality around that
- 15 data.
- 16 Is that process part of the NAESB
- 17 process or is that something FERC will do prior to
- 18 implementation?
- MR. BOOE: I would assume that it would
- 20 begin, start out at the NAESB process, probably
- 21 during that first meeting take a look and see what
- 22 exactly is out there.
- I know throughout our process we're
- 24 going to have FERC involved participating.
- 25 They're very heavily involved in E-Tariff effort,

- 1 so I think we need to think of it more as
- 2 collaboration.
- But, yeah, I think that will happen
- 4 within NAESB and within the subcommittee meeting.
- 5 MR. HUDSON: And I know our IT
- 6 department is going to start doing that to lend
- 7 the data information that we gain to the NAESB
- 8 process.
- 9 So, yes, everybody will be working on
- 10 identifying the fields that are common across
- 11 forms, those that are different to lend itself to
- 12 the ongoing internal Commission effort to move
- 13 these forms from VFP to XML and share the data
- 14 with NAESB and industry so it will lend itself to
- 15 moving that process along at the same time.
- Do we want to take some more questions
- 17 that are online?
- 18 MR. COLLINS: This question is from
- 19 Jason Johnson of American Electric Power. He
- 20 asks, "Will you be able to provide a list of
- 21 vendors that can or will be providing a tool for
- 22 us to use for Form 1 in 3Q reporting?"
- MR. HUDSON: No, the Commission won't
- 24 get involved in recommending or even providing a
- 25 list of vendors that could do this. I believe at

- 1 least not in the marketplace.
- 2 MR. COLLINS: This question is from Sam
- 3 Q of the Iowa Utilities Board. Sam asks, "Do
- 4 state utilities boards or commissions need to file
- 5 the forms you're planning to refresh?"
- 6 MR. HUDSON: If you currently file
- 7 these forms, then you must continue to file these
- 8 forms is the answer to that question.
- 9 MR. COLLINS: No more.
- 10 MR. HUDSON: There's no more questions?
- MR. COLLINS: They've all ready
- 12 covered.
- MR. HUDSON: Okay, there's some more in
- 14 the audience.
- 15 QUESTIONER: Ryan Stanley with Pacific
- 16 Gas and Electric Company again.
- I just wanted to follow up. It might
- 18 be a little early but you guys were talking about
- 19 footnotes and including that I guess in the
- 20 database, and when I think about the data
- 21 dictionary or taxonomy that would need to be
- 22 filled out, like how much variability, how much
- 23 prescription is there going to be versus the
- 24 ability to tag data that may or may not be
- 25 included in the data, or will you need to tag

- 1 those elements, too.
- 2 MR. THOMAS: We're taking a close look
- 3 at how it's done today. So we have footnotes that
- 4 come in all different shapes and sizes. We have
- 5 simple text entry. We have Word documents, Excel
- 6 spreadsheets, and they're available for pretty
- 7 much every entry field and every form at this
- 8 point.
- 9 We will incorporate into the new design
- 10 that capability that's part of the form filing
- 11 process. How that's going to transpire, you know,
- 12 how you'll tag that in XML will do that, we
- 13 haven't -- we've got to get through the process
- 14 and figure out how to do this efficiently.
- 15 QUESTIONER: Thank you.
- MR. HUDSON: All right, if there's no
- 17 more questions, I think that concludes our
- 18 technical conference. I want to thank my
- 19 colleagues up here for their time and everybody
- 20 here in coming and everybody online.
- 21 Again, the docket's open 'till the end
- 22 of this month. If you want to provide comments or
- 23 questions there, and also there is
- 24 eforms.refresh@ferc.gov if you want to provide
- 25 more informal questions or information gathering

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1 if you would like.
 2
              Thanks so much more coming and we are
 3
    adjourned.
 4
               (Whereupon the technical conference
 5
    concluded at 11:24 a.m.)
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