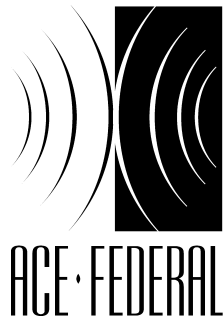


# Federal Energy Regulatory Commission

**Date:** January 12, 2016

**Volume:**

**Case:** In the Matter of: PJM Interconnection L.L.C.



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BEFORE THE

FEDERAL ENERGY REGULATORY COMMISSION

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In the matter of : ER15-2562-000

PJM INTERCONNECTION, L.L.C. : ER15-2563-000

- - - - - -X

CONSOLIDATED EDISON COMPANY : EL15-18-001

OF NEW YORK, INC. :

-vs- :

PJM INTERCONNECTION, L.L.C. :

- - - - - -X

DELAWARE PUBLIC SERVICE : EL15-95-000

COMMISSION and MARYLAND PUBLIC :

SERVICE COMMISSION :

-vs- :

PJM INTERCONNECTION, L.L.C. :

- - - - - -X

LINDEN VFT, L.L.C. : EL15-67-000

-vs- :

PJM INTERCONNECTION L.L.C. :

- - - - - X

PJM INTERCONNECTION, L.L.C. : ER14-972-003

- - - - - -X

PJM INTERCONNECTION, L.L.C. : ER14-1485-005

- - - - - -X

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1 Room 3M  
2 Federal Energy Regulatory Commission  
3 888 First Street, Northeast  
4 Washington, D.C. 20426  
5 Tuesday, January 12, 2016

6

7 The technical conference in the above-entitled  
8 matter was convened at 10:00 a.m., pursuant to  
9 Commission notice.

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FERC STAFF:

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BEN FOSTER  
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DOUG MATYAS  
PRESENTERS:  
STEVE HERLING and PAUL McGLYNN, PJM  
FRANK RICHARDSON and TAKIS LAIOS, PJM  
Transmission Owners  
MAYER SASSON, Con Edison  
AMY FISHER, Linden VFT  
ROBERT WEISHAAR and JOHN FARBER,  
Delaware/Maryland Commissions/Agencies  
ESAM KHADIR, PSEG  
JEFF WOOD, Hudson and Neptune Transmission  
MARK RINGHAUSEN, ODEC  
Court Reporter: Alexandria Kaan, Ace-Federal Reporters

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2 (10:00 a.m.)

3 MR. LeCOMTE: Welcome to PJM's  
4 solution-based distribution factor cost allocation  
5 method conference. Thank you all for attending.

6 If I could ask everybody who's dialed in,  
7 please place your phone on mute so not to interrupt the  
8 conference, thanks.

9 As directed in the November 24th, 2015,  
10 order and noted in subsequent notices, staff will  
11 explore both whether there is a definable category of  
12 reliability projects within PJM for which the  
13 solution-based DFAX cost allocation method may not be  
14 just and reasonable, such as projects addressing  
15 reliability violations that are not related to flow on  
16 the plan and transmission facility, and whether an  
17 alternative just and reasonable ex-ante cost allocation  
18 method could be established for any such category of  
19 projects. This is a staff-led technical conference and  
20 any statements or comments made at this technical  
21 conference represent the views of Commission staff and  
22 not the Commission.

23 Please note that this technical conference  
24 is being transcribed in order to provide an accurate  
25 record. For the benefit of those monitoring the

1 conference by telephone or in person, please always  
2 state your name, and if you've not already done so, who  
3 you will be representing and speaking. Please place  
4 your table tag on its edge if you wish to speak, and  
5 wait for the microphone. Because they may interfere  
6 with room communication equipment, please silence your  
7 phones.

8 I would like to begin with staff  
9 introductions, noting that different staff may be  
10 present at different times of the day, followed by  
11 panelist introductions.

12 MR. FEUERSTEIN: I'm Jason Feuerstein with  
13 the Office of Electric Reliability.

14 MS. ADAMS: Keatley Adams, Office of Energy  
15 Market Regulations.

16 MS. ATHWAL: Moon Athwal, Office of General  
17 Counsel.

18 MR. GROSS: Ed Gross, Office of Electric  
19 Reliability.

20 MR. ROLASHEVICH: Good morning and welcome,  
21 Pete Rolashevich, economist at OEMR East.

22 MR. LeCOMTE: Ron LeComte, OGC.

23 MS. MARTIN: Valerie Martin, Office of  
24 Energy Market and Regulations.

25 MR. FOSTER: Ben Foster from the Policy

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1 Office.

2 MS. TEETER: Valerie Teeter, Office of  
3 Energy Policy and Innovations.

4 MR. MATYAS: Doug Matyas, office of OEMR  
5 East.

6 MR. JONES: Kevin Jones, OEMR East.

7 MR. GOLDENBERG: Michael Goldenberg, OGC.

8 MR. LeCOMTE: And on that side the panelists  
9 could introduce themselves.

10 MR. FARBER: Good morning. John Farber for  
11 Delaware Commission Staff.

12 MR. WEISHAAR: Bob Weishaar on behalf of the  
13 Delaware Public Service Commission, Maryland Public  
14 Service Commission, the Delaware Division of Public  
15 Advocate, and the Maryland Office of People's Counsel.

16 MR. WOOD: Jeff Wood with Hudson and Neptune  
17 Transmission.

18 MS. FISHER: Amy Fisher, Linden VFT.

19 MR. SASSON: Mayer Sasson, Con Edison.

20 MR. HERLING: Steve Herling with PJM.

21 MR. RINGHAUSEN: Mark Ringhausen with Old  
22 Dominion Electric Cooperative.

23 MR. KHADIR: Esam Khadir with the PSEG.

24 MR. RICHARDSON: Frank Richardson with the  
25 PJM Transmission Owners.



1                   MR. LAIOS: Takis Laios with PJM  
2                   Transmission Owners.

3                   MR. LeCOMTE: Thank you so much. If I could  
4                   again remind those who have dialed in to please place  
5                   your phones on mute. We will allow up to ten minutes  
6                   for opening comments. I will again note that the  
7                   Commission directed staff to explore whether there is a  
8                   definable category of reliability projects within PJM  
9                   for which a solution-based DFAX cost allocation method  
10                  may not be just and reasonable, such as projects  
11                  addressing reliability violations that are not related  
12                  to flow on a planned transmission facility, and whether  
13                  an alternative just and reasonable ex-ante cost  
14                  allocation method could be established for any such  
15                  category of projects. We recognize that there are many  
16                  issues that could be discussed at this technical  
17                  conference; please keep your comments on point.

18                  In order to efficiently address the  
19                  Commission's directives, I will cut off questions that  
20                  go beyond the scope of the Commission's directives. A  
21                  schedule for post-technical conference comments will be  
22                  announced in the afternoon session. I just wanted to  
23                  make one statement for those on call: To the extent you  
24                  have questions, I understand in the notice that the PJM  
25                  DFAX CONF, C-O-N-F, designated list had not been

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1 accessible from outside. That should be corrected. If  
2 you get a bounceback on that, please send an e-mail to  
3 ron.lecomte@FERC.gov. Thanks so much.

4 I'd like to start with the PJM  
5 Interconnection presentation. Thanks.

6 MR. HERLING: I was just going to make a few  
7 comments. We had provided a table of the number of  
8 projects that fell into various distinct categories  
9 based on the nature of the problem they were intended to  
10 resolve. Just to be clear, the numbers -- we rolled up  
11 sub-elements of projects, if you go back to the  
12 individual cost allocation sheets, you will see far more  
13 elements that are allocated than the number of projects  
14 in that table. And that's because for a given problem  
15 the solution may have two or 10 or 15 sub-elements;  
16 we're trying to represent the number of projects  
17 resolving problems, so. As you can see, the vast  
18 majority of projects are related to either thermal  
19 criteria violations or voltage problems. It's our  
20 belief that the solution-based DFAX is entirely  
21 appropriate to deal with the solutions to those types of  
22 problems. It works well initially; it works well over  
23 time. That really was the benefit of moving to the  
24 solution-based DFAX a few years back.

25 We also identified a couple of lesser

1 categories: Operational performance was one of the  
2 smaller categories that had a larger number of projects.  
3 Those are often related to operational flow issues or  
4 operational voltage issues. And, again, we believe that  
5 the solution-based DFAX is an appropriate approach to  
6 allocating the solutions to those problems. The  
7 remaining categories were aging infrastructure, which is  
8 a fairly recent one. There, for the most part, the  
9 flows are readily represented by the solution-based  
10 DFAX, and then we really don't have any issue there.  
11 And then you have the stability issues which there  
12 really has only ever been one that was not captured in a  
13 generator interconnection study. And short circuit.

14 Now, there have been a great many short  
15 circuit problems that have been resolved in the RTEP,  
16 but in all cases but one they have been resolved by  
17 upgrades to the circuit breakers at a particular  
18 substation, or they have been part of the solution to a  
19 thermal problem where you build a line and the line  
20 over-duties the circuit breaker, and as a result the  
21 replacement of the circuit breaker is associated with  
22 the line project. So there's only ever been one short  
23 circuit problem that had to be resolved by something  
24 other than the replacement of the circuit breaker.

25 In the short circuit issue and the stability

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1 issue, again, the benefit of solution-based DFAX over  
2 time does represent the flows that are made on the  
3 facility that is solving the problem, okay. The initial  
4 nature of the problem may not necessarily be related or  
5 entirely related on those flows, but over time the  
6 evolving use of the facility is well-represented by the  
7 solution-based DFAX. One of the challenges -- and as we  
8 talk through this today and in the future with  
9 identifying the cause of a problem, if you look at the  
10 short circuit issue, for example -- there is no one  
11 single cause that you can point to to that particular  
12 short circuit problem; it's something that kind of  
13 evolved over time as a great number of solutions were  
14 put in place that had very small impacts on the fault  
15 duties at the substations in question. And in a given  
16 year we may have 100 projects that are introduced into  
17 the RTEP. Each one has a very small impact. We may add  
18 generators; there may be generators added in New York  
19 that have a small impact on the fault duties. So as we  
20 move forward we'll find that it's going to be very  
21 difficult to point to a single causal element that you  
22 could say on day one is the reason why we had to change  
23 out -- in this case not change out a circuit breaker but  
24 build a line to redirect fault currents. So over time  
25 the solution-based DFAX works pretty well.

1                   We can talk about whether on day one the  
2 flows on the solution may not be entirely representative  
3 of the reason why we had to build a line in the first  
4 place. And I think that's really what your question is  
5 getting to. The stability is kind of the same  
6 situation. On day one the flows on the line of solving  
7 the problem are partially representative of the problem  
8 but not entirely representative.

9                   And at this point I think I'll defer any  
10 remaining time and take questions later on.

11                  MR. LeCOMTE: Thanks, Steve.

12                  If I could again ask somebody who's called  
13 in has not got their speaker on mute and it's very  
14 disturbing. If you would all check and make sure that  
15 your phones are on mute, that would be very much  
16 appreciated. Thank you.

17                  Okay. PJM Transmission Owners.

18                  MR. RICHARDSON: Good morning. Takis and I  
19 are representing 16 companies that are PJM Transmission  
20 Owners in PJM. The 16 Transmission Owners have a  
21 collective responsibility for the design of the current  
22 PJM RTEP cost allocation methodology. We have  
23 considered the comments submitted by the parties in the  
24 technical conference and we continue to support the  
25 current cost allocation methodology as the best

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1 available. We hope our comments this morning and the  
2 discussions today will provide more informed context for  
3 the Commission to make decisions within. We view the  
4 comments submitted as representative of and kind of a  
5 microcosm of what happens when cost allocation is not  
6 performed using an objective, repeatable measurement of  
7 benefits based on accepted engineering principles. When  
8 cost allocation is left to concerns, perceptions, and  
9 opinions, we have what we have before us in comments  
10 today. Where no entity has put forth, as the Commission  
11 requested, an alternative, neutral, and objective  
12 ex-ante cost allocation method or rational delineation  
13 of subset of reliability projects to apply it to.  
14 Instead, we have commenters on opposite sides, Delaware  
15 and New Jersey in the case of the Artificial Island  
16 project cost allocation. We have parties who want to  
17 revert to causation principles in allocating for  
18 claiming, "I didn't cause the problem. I don't benefit  
19 from the solution" in order to put costs on others. We  
20 have parties who want to discard the methodologies we  
21 have for actually measuring the benefits of reliability  
22 projects and exchange it with the measure of economic  
23 benefits to put the cost on others. We have parties who  
24 want to modify solution-based DFAX calculations to put  
25 costs on others. We have parties proposing special cost

1 allocation rules to be applied just for merchant  
2 transmission facilities to put costs on others. We have  
3 parties proposing a definition of benefits unique to  
4 merchant transmission facilities to put costs on others.  
5 And lastly we have parties who arbitrarily declare that  
6 the solution to this problem is to put all charges to  
7 the local zone, charge all zones, charge generators, and  
8 do that, and in addition we'll take a rule allocation  
9 along with that as well. And all of these propositions  
10 are focused on singular projects of concern to the  
11 commenters, and all of the propositions are designed to  
12 their benefit. This is representative of what happens  
13 when projects are looked at in isolation or we revert to  
14 causation as the basis for cost allocation.

15           What we do not have in the comments is an  
16 alternative methodology ex-ante, that's repeatable,  
17 that's an objective measure of benefits that works  
18 across geography, across time, and across all types of  
19 reliability projects. We do have that in a  
20 solution-based DFAX methodology; it's the best method  
21 available. It's based on industry-accepted engineering  
22 principles, not perception, appearance, or self interest  
23 the party's unsupported opinion of "Here's who I think  
24 should pay for this." The Transmission Owners offer  
25 that specific cost allocations should not be evaluated

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1 in isolation of all the other integrated components of  
2 the PJM tariff schedule flow cost allocation methodology  
3 with considerations outside of just the DFAX methodology  
4 that result in some parties being exempt from certain  
5 costs and other parties paying certain costs. The cost  
6 allocation process and methodology has to be taken as a  
7 whole, looked at as a whole, and should not be attacked  
8 piece by piece in isolation of each other, project by  
9 project, and singling out the DFAX component of the  
10 entire cost allocation methodology. We believe attempts  
11 to categorize reliability projects differently will be  
12 fraught with problems and will lead to more litigation.

13 For a large percentage of reliability  
14 projects there are multiple violations and reasons  
15 causing the need for the project, as well as future  
16 violations that will be mitigated. Time to agree upon  
17 and split out the causes of allocations will be  
18 subjective, circular in reasoning, riddled with  
19 conjecture, and will be argued project by project  
20 because each of the projects are unique. Because of  
21 this, the Transmission Owners changed the game with our  
22 last cost allocation of filing and focused on  
23 objectively measuring the use of the facilities to  
24 measure for cost allocation, and to put that controversy  
25 to an end by going to measuring the use. As the New



1 Jersey parties wisely point out, ultimately every  
2 project is for waste, regardless of the cause or the  
3 need for the project. The Transmission Owners believe  
4 that cost allocation can be perceived as unfair but  
5 project by project alterations to the PJM cost  
6 allocation methodology is not proper. Change to the  
7 cost allocation methodology should be evaluated over  
8 long periods of time with a mounting body of evidence  
9 over a large amount of projects and as an integrated  
10 whole, and not in the context of a single project cost  
11 allocation where there will be winners, there will be  
12 losers, and there will be losers who will litigate, and  
13 that will jeopardize the progress that we have  
14 accomplished so far with the cost allocation  
15 methodologies in PJM.

16 Solution-based DFAX measures use of the  
17 transmission facilities. Some results may look strange,  
18 at times benefitting entities and at times not  
19 benefitting entities. It is not arbitrary, it is  
20 defensible and it's the best method that we have.  
21 There's no perfect measure of benefits, nor an  
22 alternative, and we should be cautious about making any  
23 changes.

24 We look forward to more discussion this  
25 afternoon. Thank you.

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1 MR. LeCOMTE: Thanks.

2 Presentation on Con Edison, please.

3 MR. SASSON: Thank you to the Commission for  
4 bringing this conference to explore two over-arching  
5 questions. First, is there a category of reliability  
6 projects where the DFAX analysis does not work? Our  
7 answer is yes. The DFAX analysis is simply the wrong  
8 cost allocation method for transmission projects that  
9 are intended to resolve non-flow-based violation and  
10 provide non-flow-based benefits. I'll refer to such  
11 projects as non-overload projects. The DFAX analysis  
12 relies on energy flows, but for non-overload projects  
13 such as the Bergen Linden Corridor, or the BLC, to  
14 Artificial Island projects, there is no rational  
15 relationship between flows and intended beneficiaries,  
16 which I will explain.

17 Any flow-based benefits that may result from  
18 these and other future non-overload projects are  
19 incidental to their intended benefits and their stated  
20 purpose. Some parties have argued that it is difficult  
21 for PJM to identify which category a project belongs in;  
22 that is incorrect. PJM already makes such distinctions  
23 today. For example, when PJM filed a cost allocation  
24 for the BLC project with the Commission they identified  
25 their relief problem as over-dutied breakers, and the

1 fail criteria as short circuit. And when the filed the  
2 cost allocation for the Sewaren project they identified  
3 the problem as Sewaren damage due to Sandy, and the  
4 failed criteria as a piece of criteria. PJM also  
5 brought in a matrix in advance of this technical  
6 conference, as Steve just mentioned, that devise  
7 projects according to their purpose. Clearly, this is  
8 something PJM does and can do.

9           On the second question: Is there a just and  
10 reasonable ex-ante cost allocation method for  
11 non-overload projects? Again, our answer is yes. The  
12 Federal Power Act requires cost allocations to be just  
13 and reasonable. Among other things, this requires the  
14 Commission to make an affirmative finding that costs are  
15 at least roughly commensurate with benefits. For  
16 non-overload projects, this means adopting a cost  
17 allocation method that first and foremost identifies  
18 which transmission zones are the projects' intended  
19 beneficiaries. Since intended beneficiaries cannot be  
20 identified by flows, they must be identified by  
21 reference to the intended purpose of the project. As a  
22 practical matter: This means allocating the costs of  
23 non-overload projects to the transmission zone or zones  
24 that benefit by receiving relief from the non-overload  
25 issue. Some parties have claimed that this would be a

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1 violations-based approach; we've gotten that complaint.  
2 But that characterization is incorrect and serves only  
3 to obscure matters by harkening back to past disputes.

4           Let me be clear: Con Edison is not  
5 advocating a violation-based DFAX analysis, period. Our  
6 position is that for non-overload projects no DFAX,  
7 violations, solutions, no DFAX analysis can apply  
8 because there is no rational or technical relationship  
9 between the flows and intended beneficiaries. The only  
10 justifiable way to identify prospective beneficiaries  
11 for non-overload projects is to identify who is intended  
12 to benefit, given the project's purpose.

13           I will now discuss a little bit more in  
14 depth -- and I do note that in a proposal that is  
15 summarized in a couple slides that we have that are out  
16 there, you can take a look at -- with respect to the  
17 first question, DFAX analysis is the wrong cost  
18 allocation method for non-overload projects because it  
19 relies on distribution factors which lead to flow-based  
20 measures. Distribution factors are the basis to  
21 quantify the amount of flow that each individual load  
22 contributes to the total flow over a specific line.  
23 Distribution factors are multiplied, then, by load to  
24 get flow, which are then used for cost allocation. For  
25 example, if a load has a distributing factor of two

1 percent, relative to a given transmission line means  
2 that two percent of that load flows to that line. But  
3 for non-overload projects, there is no rational  
4 relationship between the flows and the intended  
5 benefits. This makes the use of distribution factors as  
6 part of a DFAX analysis a portion of it. For example,  
7 the purpose of the BLC project is to address short  
8 circuit violations. Short circuits have nothing to do  
9 with energy flows; energy flows are the result of  
10 customer demand. Short circuits are part of the system  
11 disturbances that are the result of generator current  
12 that overwhelmed circuit breakers. Because short  
13 circuits have nothing to do with energy flows, the  
14 intended benefits of fixing a short circuit cannot be  
15 measured by flow. The same is true for the Sewaren  
16 project. The Sewaren project is intended to rebuild  
17 piece of system from super storm Sandy. It is obvious  
18 that can be recovered, is not a benefit that can be  
19 measured by flow.

20 Finally, the Artificial Island project is  
21 intended to enhance stability, not enhance growth. For  
22 these and future non-overload projects, the DFAX  
23 analysis is the wrong tool to use and using it will  
24 necessarily result in cost allocations that are unjust,  
25 unreasonable, unduly discriminatory, and not wrought

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1 with the message of benefits.

2                   With respect to the second question, it is  
3 important to make one threshold point: Some parties in  
4 these proceedings have argued that Con Edison and others  
5 had no right to challenge their cost allocations for any  
6 individual project so long as the DFAX analysis worked  
7 for most projects. We categorically reject that  
8 position. The Federal Power Act gives each utility a  
9 right to adjust the reasonable cost allocation for each  
10 and every project, as well as the unqualified right to  
11 challenge any cost allocation that it believes fails  
12 this test. To ensure that costs are just and reasonable  
13 and at least roughly commensurate with benefits, the  
14 cost allocation method for non-overload projects must  
15 identify intended beneficiaries. If intended  
16 beneficiaries cannot be identified by flow, they must be  
17 identified by reference to the intended purpose of the  
18 project.

19                   For short circuit projects like the BLC  
20 project, intended beneficiary is the transmission zone  
21 where the short circuit exists. Why? This is because  
22 excessive current, if not removed, will result in the  
23 physical damage and the physical failure of equipment in  
24 that region. This conclusion is supported by two  
25 additional points: First, short circuits are usually

1 resolved through the interconnection process and paid  
2 for by the interconnecting party; second, as PJM has  
3 stated, the typical solution for a short circuit problem  
4 is to repair roughly the breaker, not to build a  
5 transmission line. This underscores why it is  
6 irrational to measure benefits like flows or short  
7 circuits.

8           The BLC project became necessary in this  
9 case only because higher capability breakers are  
10 unavailable. This has been years, this is the first  
11 time that this came out. But make no mistake about it,  
12 the BLC project is intended to fix short circuits in  
13 each serviced territory and not flow. And as PJM  
14 recently informed its stakeholders -- this is  
15 interesting -- the entire BLC project remains necessary  
16 with or without the flow. Clearly, this is for the  
17 intended beneficiary. Similarly, storm recovery and  
18 other infrastructure projects like the Sewaren project  
19 should be allocated to the transmission zone where the  
20 infrastructure exists, because clearly that is where the  
21 intended beneficiaries are. Indeed, before a state  
22 regulator they granted the Sewaren project as its number  
23 one priority for post-Sandy substation repairs.

24           Finally, because the systems that are  
25 connected across transmission zone boundaries,

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1     disturbances that creates a stability issue can effect  
2     generators in different transmission zones.  
3     Consequently, the cost of stability projects, such as  
4     the Artificial Island project, should be allocated in a  
5     breaker-shared basis to the transmission zones where the  
6     stability issues are served. So I note that Con  
7     Edison's proposal exactly allocates cost-intended  
8     beneficiaries and is easy for PJM to implement. Thank  
9     you.

10                     MR. LeCOMTE: Thank you, Mayer.

11                     Amy?

12                     MS. FISHER: Amy Fisher with Linden VFT. In  
13     light of what we believe are glaring shortcomings in the  
14     PJM open access transmission power Schedule 12 cost  
15     allocation process, Linden VFT is pleased with the  
16     consent Commission understands the 2013 RTEP cost  
17     allocations, which we have protested, may not be just  
18     and reasonable. We're in general agreement with Con  
19     Edison that benefits of project which do not address a  
20     need for increased power flow should not be measured by  
21     proxies based on relative power flow. Several of the  
22     2013 RTEP projects addressed local short circuit  
23     violations in the central portion of the utility load  
24     zone by rerouting the current, among additional  
25     substations. Whether those substations also



1 interconnect at or near Linden VFT will determine  
2 whether Linden VFT is allocated costs to resolve this  
3 short circuit problem. Had the local utility decided to  
4 spread the current to substations within its own load  
5 zone, Linden VFT would be allocated fewer or no costs.

6           Regardless of which additional substations  
7 are implicated, the short circuit problem will be  
8 resolved. However, the cost allocation will  
9 dramatically change. If the utilities plan calls for  
10 work at the Linden VFT interconnection point, a  
11 significant portion of the cost for the project could be  
12 shifted to Linden VFT even though Linden VFT received no  
13 benefits to offset those costs. Another 2013 RTEP  
14 project is a repair of an existing substation following  
15 damages caused by Hurricane Sandy, the Sewaren project  
16 which Mayer referred to. It, too, was planned to permit  
17 the local load serving entity to fulfill its ratepayer  
18 obligations, and the TO criteria project was not needed  
19 to address reliability, market efficiency, or public  
20 policy requirements.

21           A revision to Schedule 12 as has been  
22 proposed would be helpful if it clarified the different  
23 types of transmission expansion projects may require  
24 different proxies to determine project benefits. By the  
25 way, Linden VFT reads Schedule 12 to require

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1 differentiational ready, but PJM disagrees. However,  
2 even if so modified, Schedule 12 would not be a valid  
3 ex-ante approach to cost allocations, at least to the  
4 extent applied to us. Ex-ante cost allocations formulas  
5 can simplify cost allocation determination as to  
6 expense, but they are only justified to the extent that  
7 they produce results which are fair. Under relevant law  
8 that means cost allocations which are roughly  
9 commensurate with benefits received. Application of an  
10 ex-ante formula in a way that violates that standard  
11 means the ex-ante formula is wrong, even if the formula  
12 may often work as intended. A potentially responsible  
13 payers' concern is an indication that the ex-ante  
14 formula may not be producing results that are roughly  
15 commensurate with benefits. It should be taken  
16 seriously, not trivialized.

17           The Northern New Jersey project clearly  
18 provides significant local benefits, far more  
19 significant than the undocumented powerful advantages  
20 which are presumed to accrued on the Linden VFT. The  
21 cost allocation mistake is not outweighed by the value  
22 of an ex-ante formula because knowing beforehand that  
23 the formula will produce legally invalid results will  
24 only lead to bigger problems following the application  
25 of the formula. However, the load serving entities

1 remain unwilling to concede that the grand bargain which  
2 they collectively agreed to in 2012 does not work, at  
3 least in some cases. The Commission was told at that  
4 time that the resulting ex-ante formula, which is  
5 referred to as you know as the solution-based DFAX,  
6 employs use of a transmission upgrade as a proxy for the  
7 benefits of that upgrade, and that this rule would  
8 always, always produce cost allocations which were  
9 roughly commensurate with benefits.

10 In fact, under Schedule 12, in order to  
11 produce a roughly commensurate result the solution-based  
12 DFAX results only become cost allocations after  
13 application of savings rules. The one percent de  
14 minimis netting and nesting rule and the related  
15 gross-up provision, which we've talked about. These  
16 effectively allow the LSEs to limit their contributions  
17 to projects outside their own load zone. Thus the  
18 ex-ante formula is not due to equal statuses as you have  
19 heard, but used as a proxy for benefit except when that  
20 would not make sense for LSE. Such a formulation might  
21 pass muster if it were not for the fact that the savings  
22 rule significantly discriminate against Linden VFT and  
23 similar parties, and therefore provides none of the  
24 consensus-driven planning and coordination value which  
25 the Commission associates with ex-ante rules. What this

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1 ex-ante formula is able to do is permit the load-serving  
2 utilities to calculate in advance the ability they will  
3 have to offload the cost of their upgrades onto other  
4 parties and to design those upgrades to take advantage  
5 of the arrangement.

6 To be clear, the most well-intentioned LSE  
7 has incentives in the application of Schedule 12. An  
8 LSE expects to flag transmission concerns, plan the  
9 solution, and add the resulting project to its rate  
10 base. It can also eliminate ratepayer concerns if the  
11 project costs are assigned to other system users. The  
12 claim by the PJM and the LSE's that the PJM Schedule 12  
13 cost allocation methodology worked well is over stated.  
14 As we have indicated, it is not 95 percent of the  
15 allocations that work just fine, but rather when you  
16 calculate only those projects that were used, that  
17 solution-based DFAX was used to cost allocate, you end  
18 up with 74 projects -- seven of which were completely  
19 allocated to the local load zone and therefore not  
20 contentious -- and 60 of those 74, 81 percent, are the  
21 subject of protest. In addition, litigation sought by  
22 the western LSE's in 2005 resulted in a major revision  
23 to the previous ex-ante methodology, which presumably  
24 everyone thought was fine at the time, as recently as  
25 2012 and that case has still not been fully resolved.

1 PJM's prevailing view is that there are no  
2 bad projects, only bad cost allocations. And it takes  
3 no responsibility for cost allocations; it merely  
4 applies the formula given to it by the LSE's. However,  
5 divorcing project selection from cost allocation is bad  
6 policy because separating the question of what to build  
7 from the question of who benefits and pays for an  
8 upgrade also eliminates important checks and balances  
9 for assessing the overall need for and timing of the  
10 specific projects. Under the PJM TO, cost allocation  
11 information with respect to a proposed project does not  
12 release until the project has been sent to the PJM Board  
13 for approval. Failure to consider cost allocation in  
14 project selection means that more efficient and cost  
15 effective have no objective meaning. It is nonsensical  
16 to state that a larger regional project is less costly  
17 than a series of smaller local projects without  
18 considering the question of less costly for whom. An  
19 RTEP example of how this works in practice is the  
20 Bergen-Linden corridor project which includes a new  
21 substation for Newark Airport, important locally but  
22 without benefit to Linden VFT. Had it been clear at the  
23 time of project design and selection that Linden VFT and  
24 not the New Jersey ratepayers would be bearing that  
25 project cost, questions about benefits received would

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1 have been obvious. Instead, under the current OATT  
2 there is literally no one who considers the cost  
3 benefits to Linden VFT of that decision.

4 We can see from the comments of the  
5 Artificial Island cost allocation component that they  
6 have made the suggestion that all projects be evaluated  
7 under economic criteria to try to put some limit on the  
8 planning process. Linden VFT contends that the PJM RTEP  
9 rule require consideration of these issues already. The  
10 regional transmission expansion planning protocol is  
11 required to avoid the imposition of unreasonable costs  
12 on any transmission owner or any user of transmission  
13 facilities. Section of the OATT requires that any cost  
14 assigned to an MTF be reasonable. Instead the cost  
15 allocation results for the New Jersey project is that  
16 890 million out of the total of 1.1 billion are the  
17 responsibility of parties other than the LSE is  
18 undeniably not just and reasonable. The likely result  
19 of this cost allocation will be that the parties who  
20 receive the allocations will be forced to relinquish  
21 their firm-withdrawal rights. Since the New Jersey  
22 projects upgrades are, according to PJM, still  
23 necessarily -- as Mayer pointed out -- they will be paid  
24 for by the load zone in which they are located after  
25 all. But the resources -- 1,600 plus megawatts will be

1 lost. This is the vocal minority disparagingly referred  
2 to by the New Jersey Board of Public Utility.

3 We remind the Commission that MTF's are  
4 different and MTF is not an electric load, it's a  
5 transmission device. In Linden VFT's case, it's a type  
6 of power transformer. In PJM, an LSE's determination to  
7 add a transformer will be studied to determine its  
8 effect on the system and costs to address resulting  
9 changes will be included as but-for costs. MTF also pay  
10 their but-for costs through a generator-like  
11 interconnection process. No one suggests that a utility  
12 transformer, once incorporated into the grid, should  
13 attract ongoing upgrade assessments. Also, MTF is not a  
14 traditional load zone, which is user and energy  
15 producers; it is simply a device which is power  
16 delivered over PJM lines that the tariff rates somewhere  
17 else, and in the case of Linden VFT moves it back into  
18 PJM from elsewhere as well. The price of power in these  
19 regions determine where that power goes. Although PJM  
20 must be aware of an MTF's operation of the plans and  
21 system, an MTF does not use power in the way that rate  
22 payer load does. There appears to be a belief among  
23 some parties to these dockets that MTF's are not paying  
24 their fair share of system costs when there is a  
25 withdrawal of power from Northern New Jersey, and this

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1 view is wrong.

2                   With respect to energy transfers, PJM and  
3 NYISO conduct their own optimization procedures under  
4 coordinated transaction scheduling, and generators can  
5 choose which market to participate in. Linden VFT  
6 energy flows are no different. If a Linden VFT customer  
7 determines to participate in the New York capacity  
8 market, it delists in PJM and doesn't receive capacity  
9 payments from PJM. Market forces determine where  
10 generation is best allocated and drive price convergence  
11 between regions exactly as desired under this  
12 Commission's interregional planning principle. The fact  
13 that an MTF may facilitate these options for generation  
14 does not justify the imposition for cost allocations,  
15 which benefit others.

16                   So what is to be done? First and foremost,  
17 all parties need to recall that cost allocations must  
18 always be commensurate with the benefit a party receives  
19 and no parties are entitled to be free riders. Projects  
20 which have their underlying purpose of allowing an LSE  
21 to service load in its zone given the age of existing  
22 infrastructure, damage to existing equipment, short  
23 circuit currents, and similar upgrades, are more fairly  
24 allocated to the load zone which would allow those  
25 projects to be assessed by state regulators to determine



1 prudency and cost containment.

2           The LSE's would like to maintain the  
3 existing 12 formulation, at least for the bulk of power  
4 flow projects where it results to sponsoring loads  
5 bearing the bulk of project cost. Subject to review and  
6 analysis, Linden VFT main have no objection to those as  
7 long as the LSE's are willing to revise the formulation  
8 so it provides the same savings benefits to MTF so that  
9 incidental benefits are not the basis of cost  
10 allocations for them. This means an equivalent de  
11 minimis figure which would serve to reduce the  
12 facilities for which Linden VFT is responsible, and  
13 netting concepts that give it back to MTF peak-load  
14 operation, and reasonable determination of the likely  
15 sources of the MTF generation, each of which is  
16 comparable to existing rules for LSE's. It also means  
17 rethinking the gross-up provisions of Schedule 12 which  
18 exclusively reallocate costs from beneficiaries to  
19 non-beneficiaries. Acknowledgement in Schedule 12 to be  
20 made that MTFs are not traditional load zones but are  
21 transmission facilities.

22           Linden VFT's facilities needed repair last  
23 year. Linden VFT performed that work without any  
24 consideration of contribution from other load zones,  
25 even though it maintained 330 megawatts of capacity

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1 transmission injection rights which provide a benefit to  
2 those PSEG load zones in the form of additional  
3 generation under peak conditions. That's the deal. MTF  
4 are called zero revenue recovery parties under the  
5 consolidated transmission owners agreement for a reason.  
6 But conversely, no MTF can be responsible for  
7 maintaining a significant portion of the transmission  
8 facilities of another party. We cannot see the benefit  
9 of these upgrades to our operations and our customers  
10 have confirmed this in our open season solicitation.  
11 This has not increased as a result of impending upgrades  
12 and our customers will not even provide bids to use our  
13 service if RTEP costs are imposed upon them.

14 Finally and very importantly, PJM should  
15 accept responsibility for administering its own power in  
16 accordance with its terms which requires an assessment  
17 of cost allocation in the project selection process,  
18 timely and complete information provided to affected  
19 parties through the RTEP process, and a reasonableness  
20 review of Schedule 12 results. If PJM does not perform  
21 these functions, parties will be forced to contest  
22 Schedule 12 results at the Commission and in the courts  
23 to assure that they meet long-established standards of  
24 fairness.

25 Thank you for allowing me to participate and

1 I look forward to questions.

2 MR. LeCOMTE: Thank you, Amy.

3 Bob or John?

4 MR. WEISHAAR: Thank you and good morning.

5 I'm Bob Weishaar, speaking on behalf of the Delaware  
6 Public Service Commission, the Maryland Public Service  
7 Commission, Delaware Division of Public Advocate, and  
8 the Maryland Office of People's Counsel.

9 Artificial Island is an area on the eastside  
10 of the Delaware river that is seldom more than 3,000  
11 megawatts of nuclear capacity. For close to three  
12 decades that nuclear capacity has been operating subject  
13 to what's known as the Artificial Island operating  
14 guide. In Spring 2013 PJM determined that an RTEP  
15 project should be developed to address these stability  
16 issues that are currently being addressed via the  
17 operating guide. And after an extensive RTEP process  
18 involving many competing proposals over a rather lengthy  
19 period of time, PJM ultimately settled on a combination  
20 of projects to be developed by LS Power, PSE&G, and PHI.  
21 The total estimated cost of the project is more than a  
22 quarter billion dollars. Of this total cost,  
23 approximately 246 million, or 89 percent of the total,  
24 is proposed to be allocated just to the Delmarva zone.  
25 Of the SBD facts portion of the project, 99 percent of

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1 that total is proposed to be allocated just to the  
2 Delmarva zone.

3 At the Delaware Public Service Commission's  
4 request, PJM conducted an economic benefits analysis,  
5 essentially the same market efficiency analysis that PJM  
6 conducts under Schedule 12, Section B5. That analysis  
7 revealed that only 10 percent of a total benefits of the  
8 project would inure to the Delmarva zone. This mismatch  
9 between an allocation of 90 percent of total project  
10 costs and 10 percent of project benefits are why John  
11 and I are here today. The state agency has exhausted  
12 all options in the PJM stakeholder process. They  
13 participated extensively in the TO act: They wrote  
14 letters to the PJM Board; they presented proposals to  
15 the TOAAC; they had extensive discussions with PJM and  
16 individual transmission owners. All of which led us to  
17 what we have here today in terms of the record.

18 In looking at the record, I think it's  
19 helpful to distinguish between the issues that are  
20 uncontested and the issues that are still contested.  
21 Uncontested is the fact that Artificial Island is a  
22 stability-based project. It is not being developed to  
23 address thermal or voltage violation. Uncontested is  
24 the fact that approximately 90 percent of the total  
25 costs of the Artificial Island project are proposed to

1 be allocated to the Delmarva zone under the existing  
2 cost allocation proposal. Uncontested is PJM's economic  
3 analysis based on LMP-based energy savings showing that  
4 all zones in PJM, with the exception of the Commonwealth  
5 Edison zone, will realize at least some economic benefit  
6 from the Artificial Island project. The only contested  
7 issue is what we do about the gross mismatch between  
8 cost and benefits. And of all the parties to the  
9 proceeding, only the PJM TO's, and just recently the New  
10 Jersey's state agencies, suggest that we just ignore the  
11 gross mismatch between costs and benefits, that somehow  
12 Artificial Island is a sufficiently flow-based project  
13 to fit within the current SBD facts paradigm or that  
14 somehow SBD facts will produce rough justice. Neither  
15 of the parties state exactly how that will occur in the  
16 end.

17 PJM itself recognizes that to perform the  
18 proposed cost allocation for Artificial Island based on  
19 SBD facts and consistent with Schedule 12 of the PJM  
20 tariff, but that equity issues exist. As the PJM Board  
21 noted in its July 29th, 2015, letter, it recognizes the  
22 valid concerns recognized by Maryland and Delaware and  
23 others. And in its words, PJM must follow its tariff.  
24 And with regard to the cost allocation provisions  
25 applicable to this project, PJM also must respect legal

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1 precedent in the Atlantic City case, allocating specific  
2 rate filing responsibilities between PJM and its  
3 transmission owners. Nonetheless, we, the PJM Board,  
4 recognize that several parties have appropriately  
5 questioned the specific allocation in this case.  
6 Accordingly, PJM will continue to provide technical  
7 analysis and information to effective stakeholders in  
8 order to help FERC with its ruling on this particular  
9 cost allocation and its cost allocation rules in  
10 general, closed quote. To date, PJM has been helpful in  
11 providing information for resolving the state agency's  
12 quote-unquote valid concerns and their quote-unquote  
13 appropriate questioning; and in that regard, PJM's  
14 preconference comments were helpful.

15           As evidenced from the preconference comments  
16 and other pleadings in these dockets, the  
17 Maryland/Delaware State agencies, Old Dominion, and  
18 Eastern Utilities, recognize that a limited exception to  
19 SBD facts must exist. Stability-driven RTEP projects,  
20 of which there is only one out of more than 1,200 RTEP  
21 projects, constitutes a definable category. A cost  
22 allocation that aligns with economic benefits is  
23 feasible for these projects and is the only outcome  
24 that, in our view, would survive judicial scrutiny. A  
25 cost allocation based on economic benefits is capable of

1 annual updates, just like the current SBDFAX-based  
2 allocation. And in fact PJM tariff Schedule 12 B5  
3 already requires PJM to conduct what's known as an LMP  
4 benefits methodology for cost allocation for certain  
5 other types of transmission projects; we would not be  
6 reinventing the wheel. A cost allocation based on  
7 economic benefits comports with the objective of ex-ante  
8 rules. If and when a project falls into an undefinable  
9 category, an economic benefits analysis would be  
10 conducted for the project in lieu of the SBDFAX  
11 analysis. The process would be objective, the process  
12 would be neutral.

13 Our view is that a narrow exception to the  
14 SBDFAX rules does not and need not swallow the rule. A  
15 DFAX based method may be appropriate for the  
16 overwhelming number of projects. So in answer to the  
17 Commission's two questions: Yes, there is a definable  
18 category; in the case of Artificial Island projects, it  
19 is a definable category of one. And in response to the  
20 second question: Can we develop an appropriate cost  
21 allocation method? Yes, I think you can look to PJM's  
22 tariff Schedule 12 Section B5 for guidance on how to  
23 approach the economic benefits-based allocation that  
24 must occur with respect to Artificial Island.

25 I look forward to further questions, thank

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1     you.

2                     MR. LeCOMTE:   Thanks, Bob.

3                     Would you know if you would be following  
4     your presentation when you want to follow up on that?  
5     Thanks.

6                     MR. KHADIR:   Thank you and good morning  
7     everyone.   My name is Esam Khadir, I'm from PSEG.

8                     Go to slide 2, please.   For the sixth time  
9     I'm going to let you read slide 2, talking about who  
10    PSEG is at your leisure.   Go to slide 3, please.   As the  
11    first question, PSEG believes that solution-based DFAX  
12    is just and reasonable and is a superior,  
13    non-discriminatory ex-ante cost allocation methodology.  
14    Power flow driven versus non-power flow driven is not an  
15    appropriate distinction.   Tests of underlined projects  
16    do not warrant any exceptions.   Let the record support  
17    correctness of allocations.

18                    Slide 4, please.   Some parties have  
19    suggested that the non-power driven nature of certain  
20    violations provide a basis for treating those violations  
21    differently.   Some of them have singled out stability  
22    and short circuit issues as a basis of flow  
23    differentiation.   There's no reason for distinguishing  
24    stability and short circuit issues from voltage issues.  
25    The non-power flow distinctions are the fact that the



1 violations is on a facility rather than on a line.  
2 However, voltage reactive problems provide examples of  
3 violations that are non-power flow driven in nature.

4 Voltage reactive issues are one of the  
5 biggest drivers of the RTEP projects in PJM. Flow power  
6 violations can be caused by solutions of power  
7 flow-driven violations. For example, short circuit  
8 problems: The more you build, the more you have short  
9 circuit. A lot of the transmissions that you build are  
10 regional transmission, which makes the short circuit  
11 more than just a local issue. Short circuit instability  
12 allocations need to be addressed no differently than  
13 voltage or thermal violations. Non-power flow  
14 violations cannot be pigeon-holed as localized concerns.  
15 If you take a look at voltage, which is on the power  
16 flow voltage reactive issue, you see that the project,  
17 which was a regional project, is a voltage violation  
18 project. Voltage issues effecting east and central  
19 interfaces, those are 500 kV interfaces, are also  
20 regional. So voltage could be regional. Those are the  
21 issues.

22 Artificial Island, go ahead and go to --  
23 those are two complexes that have stability concerns,  
24 both of them are on the 500 kV system. Short circuit  
25 issues: Those issues are caused by new transmissions,

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1 as well as existing transmission circuits and new  
2 generation. The transmission, the new transmission and  
3 previous transmission, have short circuit issues  
4 regionally.

5 Slide 6, please. Carving out categories  
6 from the solution-based DFAX will lead to future  
7 reviews. If we take a look at the form project found on  
8 question that we're here for today, Artificial Island.  
9 The baseline for operational performance project, this  
10 is both a system stability and high-voltage reliability  
11 issue. I can argue very well that the problem in  
12 Artificial Island is a high voltage problem, not a  
13 stability problem. Others can argue that is a stability  
14 problem, not a high-voltage problem. The BLC project,  
15 the baseline reliability project that addresses a  
16 variety of reliability violations including several in  
17 short circuit BLC projects. There are quite a few  
18 thermal issues as well as the short circuit issues. The  
19 Sewaren project, this is the project that has aging  
20 infrastructure as well as short circuit issues. Again,  
21 we can argue which one is which. The next project, it's  
22 a baseline reliability project that's driven solely by  
23 thermal violations. How would be address that one?  
24 Which category are we going to pigeon-hole this one?

25 Slide 7, please. The next project is

1 multiple drivers, as well as single drivers. The  
2 projects are not readily and easily categorized as other  
3 parties have been.

4 Slide 8, please. Solution-based DFAX is a  
5 superior cost allocation approach. PJM has handled this  
6 DFAX problem. Problems with violations-based approach  
7 include: Unmanageable from project addressing a high  
8 number of violations; a local project, we had 53  
9 violations to start with. It's unmanageable to come up  
10 with the cost allocation based on violation-based DFAX,  
11 overly cumbersome approach. Results may not necessarily  
12 be repeatable on an annual basis because violations  
13 could differ. The violation that you have today, a  
14 generator could come in tomorrow and completely remove  
15 that violation, or another generator could retire and  
16 that violation would go away. To adequately capture  
17 future beneficiaries of RTEP project and are not suited  
18 for analysis of voltage or other issues such as short  
19 circuit or stability because those violations would  
20 require use of power flow baseline, and we have to get  
21 proxies or surrogates in order to be able to analyze.  
22 Selection of proxies would require exercises of  
23 engineering judgment and making a lift of an exact time,  
24 which basically says that if we're carving out short  
25 circuit and stability we get a better allocation with

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1 violations of allocation, the violation-based DFAX is  
2 not going to help because it's not a good or accurate  
3 measure.

4 Slide 9, please. Solution-based DFAX  
5 provide the non-discriminatory ex-ante approach required  
6 under Order No. 1000 while avoiding the problems  
7 previously encountered under the violation-based  
8 approach. It allocates costs to parties commensurate  
9 with benefits of BLC from our approach. It is performed  
10 annually and as such captures changes in beneficiaries  
11 over time.

12 Slide number 10, please. PSEG has already  
13 addressed appropriateness of cost allocation methodology  
14 for BLC and a northern engineering project, and the  
15 numerous filings in the underlying docket. We are not  
16 covering the same ground now, but we do offer this  
17 deeper -- regarding the cost allocation for the  
18 Artificial Island project. I'm going to go a little bit  
19 more into the benefits for the Artificial Island project  
20 as it pertained to the Delmarva area where it is the  
21 primary beneficiary of artificial island project. If we  
22 take a look at the map that we have in front of us, the  
23 yellow highlighted system that is the Delmarva area.  
24 And a couple things that you can notice there: The only  
25 ties to the outside world that Delmarva has are

1 basically those in the North, and the orange or red  
2 lines are 500 kV, the greenish blue lines are 210 kV.  
3 So if you take a look, there are major interconnections,  
4 primary interconnections of the 500 kV at two points,  
5 one is the red line and one is blue.

6 Just a to give you a little bit of  
7 information on the Delmarva system: It's load is over  
8 4,000 megawatts; it's served by two 500 kV transmission  
9 lines into two 500 kV stations; and it also has some low  
10 capacity to kV lines in the North and one 138 kV  
11 transmission line. The Delmarva area has been subject  
12 to transmission constraints and congestion in the past,  
13 and still does. The Delmarva area has very old  
14 generation, over 30 percent of its generation is over 40  
15 years old, with a high risk of retirement into the load  
16 and environmental regulations that we have today. The  
17 amount of generation that we have in Delmarva is less  
18 than the amount of load that Delmarva has.

19 If we go to slide 11, please. This slide  
20 shows the northern ties of Delmarva with the PJM. You  
21 can see a tie from the island, that's the Artificial  
22 Island, and another tie from Keeney to Rock Springs.  
23 Let's take a look, the length of the tie between Red  
24 Lion is 17 miles. The whole area is the Artificial  
25 Island area which has about 3,800 megawatts of

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1 generation. So if you take a look at the next closest  
2 station to there, it's either Orchard or New Freedom,  
3 New Freedom is about 45 miles, Orchard is about 28  
4 miles, you'll see Orchard to New Freedom has PSEG as  
5 well as Olympic and both of those companies has a lot of  
6 generation in their system, not highly dependent on the  
7 two areas as much as Delmarva depending on Red Lion and  
8 Keeney. The other ties to Delmarva are the two ties to  
9 Linwood in the north and the one with --

10           What are the benefits of Artificial Island  
11 project? Artificial Island project adds another  
12 high-capacity transmission line into Delmarva, five  
13 miles from the nuclear complex with 3,800 megawatts of  
14 baseline generation. 3,800 megawatts of baseline  
15 generation is more generation than Delmarva. The tie  
16 consists of a transformer and two kV line into Delmarva.  
17 And the flow line would only be from Artificial Island  
18 into the Delmarva area; it's not going to go anywhere,  
19 the flow from Delmarva is not going to go from Delmarva  
20 to Artificial Island. The upgrade, a little bit closer  
21 to the Delmarva load than other loads in PJM's. And  
22 with this new five-mile line comes a lot. And it's very  
23 clear that that line is only in the Delmarva area, as  
24 shown in the solution-based DFAX. The reliability of  
25 the Delmarva customers would improve with that line. In

1 a way, if we didn't have that line -- and you look at  
2 the electrical diagrams there -- and if we apply the  
3 NERC minus 1 minus 1 criteria which says you can outage  
4 one line, so if we take the Red Lion to Sandow and then  
5 you can outage the second line, and then we continue to  
6 Rock Springs, you'll have 4,000 megawatts of load and  
7 very old unreliable generation in the Delmarva being fed  
8 by two 230 kV circuits. This project would provide a  
9 very high capacity, some circuits tied to 3,800  
10 megawatts of generation.

11 MR. LeCOMTE: Could you get to your  
12 conclusion of comments? Thanks.

13 MR. KHADIR: Okay. I wanted to talk a  
14 little bit about the market efficiency analysis that the  
15 Delaware Commission had mentioned, but I'm not going to  
16 have time to do that; I hope that you give me a chance  
17 later on to talk about it. The other thing, too, the  
18 Delmarva Peninsula has separated from PJM and RPM twice  
19 before, once in 2010-2011 and the other one in  
20 2012-2013. That means that there is potential for it to  
21 split again, which is a huge cost to the Delmarva zone;  
22 it happened. Having a line that is run from Artificial  
23 Island into Delmarva, it greatly increases the value of  
24 the capacity energy transfer limit of the zone, which  
25 helps -- avoids the increased-capacity crisis.

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1                   In conclusion, there's no particular  
2 certification for -- category cause-out from the  
3 solution-based DFAX. In fact, as we saw with the EI and  
4 DLS projects, solution-based DFAX methodology cost  
5 allocation structure of the stability-driven projects.

6                   Thank you.

7                   MR. LeCOMTE: Thanks, Esam.

8                   I'll note from those on the phones that I  
9 believe Esam's presentation -- and I believe we got a  
10 presentation from Hudson up next -- are posted on the  
11 Commission's website. Thanks.

12                   MR. WOOD: Good morning, Jeff Wood. I'm  
13 with a company called Power Grid, and Power Grid is the  
14 managing member for Hudson and Neptune Transmission  
15 Projects.

16                   We appreciate the opportunity this morning  
17 to speak. And we first say that we agree wholeheartedly  
18 with the comments that Amy and Mayer stated previously.  
19 Rather than repeating any of that, I want to focus a  
20 little bit more on what merchant transmission facilities  
21 are and how they're different and what they are and what  
22 they're not, what cost allocations have been decided for  
23 transmission facilities, and what the economic focus of  
24 that is on us if we start thinking about cost-benefit  
25 discussions and whether or not solution-based DFAX makes



1 sense for things such as a short-circuit project.

2           Going to my first page -- and I apologize, I  
3 don't have page numbers -- but turning the page, each of  
4 Neptune and Hudson are 660 megawatt HDDC facilities.  
5 They are capable physically of running bidirectional of  
6 PJM to New York and New York and PJM, but currently are  
7 only approved to run from PJM to New York. Their  
8 control HDDC, Neptune has 660 megawatts of firm control  
9 transmission rights, Hudson has 320 of firm transmission  
10 rights. Those are important figures because that's the  
11 basis of which RTEP is allocated to these projects.  
12 It's also what allows capacity to be purchased in PJM  
13 and sold across the line into New York.

14           Turning the page, I just wanted to give  
15 everyone a sense of what Hudson is: The foreground of  
16 this photograph is the Hudson converter station, and in  
17 the background is the PSEG substation. We connect to  
18 the PSEG substation, shown by the yellow line there, at  
19 the 230 kV level. We convert that AC from DC in the  
20 white building, then we convert it back from DC to AC  
21 and we transport it across to New York at 345 kV. It's  
22 important to note that we are interconnecting at 235 kV  
23 level, and that has to do with a similar upgrade that  
24 we're responsible for building which is a Bergen line to  
25 230 kV, a portion of an upgrade that was allocated to

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1 us.

2                   To go to the next page. What are merchant  
3 transmission facilities? What are we not? We do not  
4 have any captive customers; we do not recover our  
5 cost-savings base. The only way we recover our cost is  
6 from the sale of capacity and energy across the line.  
7 So effectively, the only benefits that we can ever  
8 garner to give us an ability to recoup cost is something  
9 that's going to reduce the price of capacity and energy  
10 to PJM or increase the price of capacity of energy in  
11 New York ISO, or allow us to sell more energy and  
12 capacity across the line at the same spread recognizing  
13 that if we seek to increase our STWR we have to make  
14 another interconnection request, and if there are any  
15 associated upgrades with that we're responsible for  
16 those costs.

17                   The other thing about a merchant  
18 transmission facility is we are economically dispatched.  
19 What does that mean and why is that? Because we look  
20 like a generator in New York ISO. We are competing with  
21 generators in New York ISO. If the price of power in  
22 PJM is higher than New York, we don't run. That's an  
23 important concept I think to consider when you talk  
24 about a flow-based model that's run at peak periods for  
25 determining benefits. History has shown we generally

1 don't flow at those peak periods, and in fact Linden VFT  
2 flows in reverse, helping to solve the problem that's  
3 happening at peak time.

4           Let's skip two pages and go to the cost  
5 allocation. I don't think this is in disagreement  
6 anywhere, but there were comments made earlier about, is  
7 cost causation the right method for cost allocation?  
8 So, if we turn to the pages titled "MTF interconnection  
9 cost allocations," I wanted to talk briefly about the  
10 specifics of Hudson Transmission. In that particular  
11 case, we've been allocating slightly more than \$300  
12 million in upgrade costs for work that was performed in  
13 PJM that came out of our interconnection studies to  
14 allow us to resolve 320 megawatts of FTWR's. The  
15 biggest component of that was the 230 kV Bergen  
16 transmission line, which just went operational November  
17 30th. We've been using it for less than two months.  
18 Now, the tariff required that we pay a hundred percent  
19 of the costs on that because it was very easy to  
20 determine who caused the problem. That's the tariff; we  
21 agreed to it, we knew that going in. If you ran  
22 solutions-based DFAX on that, I expect others would show  
23 benefits on that line. But that is not the rules of the  
24 game, we understand that. But if the cost causation is  
25 the method to apply costs to us, it should also be the

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1 method to apply the RTEP charges.

2                   So I would offer to you that if at the point  
3 of time that we entered into our interconnection  
4 agreement, everything else in the PJM system was frozen  
5 the exact same way we are, we can't change without  
6 asking for an interconnection upgrade and be responsible  
7 to the cost. If everything was frozen, there would be  
8 no need for RTEP upgrades. The only thing you would  
9 need would be to reinforce and replace old and expiring  
10 equipment. All the other RTEP is for expansions and  
11 changes that are happening in the system, which we  
12 cannot constantly be causing since we're static. We can  
13 only change if we come in with another interconnection  
14 request.

15                   So when I turn to the next page and look at  
16 the history of the PJM history cost allocation, at the  
17 time we joined the PJM system and made the  
18 determination, the business decision, to move forward on  
19 a merchant basis, the cost allocation was a hundred  
20 percent load ratio share. Hudson was 0.2 percent,  
21 Neptune was 0.4 percent of the entire load. We were  
22 able to make a reasonable determination at that point in  
23 time of: How expensive could it be for us being a  
24 vendor of PJM and being responsible for RTEP cost  
25 allocations? We could make some absurd assumptions as

1 to how broad the costs would be in PJM, and we were  
2 going to get very small percentages. That clearly had  
3 to change. The 7th Circuit Court said that's  
4 inappropriate, Western Utilities were being asked to pay  
5 for costs that they were not causing. So there was a  
6 shift, there was a shift of violations-based DFAX. I  
7 believe that was an attempt to try and allocate the  
8 costs to those who caused the problem.

9 Steve made the comment that it's very hard,  
10 particularly with short circuit, there's no one specific  
11 cost, it's a bunch of people, bunch of things, that  
12 could cause the problem. I can tell you one thing for  
13 certain that isn't causing the short circuit problem,  
14 and that's Hudson and Neptune; there's no way that  
15 they're causing the problem. Steve also mentioned that  
16 there's a generator in New York that could potentially  
17 cause that problem; not across our facilities, we  
18 control the line, we don't bring those short circuits  
19 across, so there's no way that short circuit problem  
20 could be the result of us.

21 I also suggest that you run it without the  
22 Con-Ed wheel, without us, without the FTWR's, the short  
23 circuit is going to be there, and indeed for the upgrade  
24 it is still going to be there. So we could not possibly  
25 be the reason from the need to solve that short circuit

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1 problem. For that reason, the solution-based DFAX flow  
2 method is clearly not the appropriate solution for  
3 something like a short circuit problem.

4 We did talk about the economics a little bit  
5 on the MTF on the next page. On the right-hand side for  
6 these PSEG projects of what our cost allocation would  
7 have been if it was a hundred percent load ratio share.  
8 The two mailboxes are the cost allocation -- the center  
9 one is the PJM cost allocation of Con-Ed and the wheel,  
10 and then there's was a request made to have that  
11 determination made with Con-Ed no longer in the wheel,  
12 and it shows the cost allocation to Hudson. The bottom  
13 line is my attempt to make some gross estimate and take  
14 them for what they are as to what the annual  
15 transmission revenue requirement would be that Hudson  
16 would be billed from PJM, and that number ranges from 18  
17 million to \$100 million, annual number. In order to  
18 recoup that cost, the price of capacity of PJM would  
19 have to decline by \$153 per megawatt day to \$850 per  
20 megawatt day for us to recover those costs that we would  
21 be allocated to. I can tell you one thing for certain:  
22 The nature of this RTEP cost allocation absolutely makes  
23 it impossible to mobilize capital for merchant  
24 transmission projects, and it also puts the shareholders  
25 of my two companies in a position where they absolutely

1 have to seek any means they possibly can to just try and  
2 save their existing investment.

3           Amy brought up, on the next page, some of  
4 the concerns; I just want to raise questions about  
5 these. From my comments here, you can see that I don't  
6 think that solution-based DFAX at all is an appropriate  
7 allocation for these type of projects in merchant  
8 transmission. But I also just ask general questions.  
9 On the one percent de minimis rule, if there's a TO  
10 that's shown to use 100 megawatts of the facility and  
11 we're shown to use six, why do we get costs and they  
12 don't? And then when there's a gross on that, we  
13 actually have to take up their cost? That is hard for  
14 me to understand the rationale behind that. And then if  
15 we look at the netting in situations there and de  
16 minimis all mixed together, you could have, say, a 400  
17 megawatt facility, maybe Hudson got allocated 5  
18 megawatts and TO got allocated 45 megawatts. If that TO  
19 is GPNO, I got responsibility of 10 percent of the cost  
20 of that project. If that TO is 80 P or PSEG, I now have  
21 responsibility for 100 percent of the cost. Someone has  
22 to help me understand why my benefits went up 10 times  
23 in that second scenario.

24           The last point, and PJM's TO made the  
25 comment that we're looking for differentiation in terms

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1 of how costs are applied to us, and the answer to that  
2 is yes, I think it's appropriate. I think we are  
3 dramatically different than every other TO and I think  
4 we are dramatically different than load. We just  
5 function very different, and because of that I'm not  
6 sure one methodology will work for everybody.

7 I look forward to a very productive  
8 discussion throughout the rest of the day and thank you  
9 very much for the time to give my comments.

10 MR. LeCOMTE: Thanks, Jeff.

11 Mark?

12 MR. RINGHAUSEN: Thank you. This is Mark  
13 Ringhausen on behalf of the Old Dominion Electric  
14 Cooperative or ODEC. I want to thank the Commission and  
15 staff for the opportunity to speak to you today. The  
16 issues that the Commission has identified for discussion  
17 are important for ensuring that the costs for new  
18 transmission facilities within PJM are reasonably  
19 allocated among companies. Resolving these cost  
20 allocation concerns are also important to promoting  
21 greater long-term certainty in the greater mechanism  
22 used within PJM. ODEC wishes to commend PJM for  
23 submitting its matrix well in advance of this technical  
24 conference. The PJM matrix provides a very useful  
25 framework for discussing the issues identified by the



1 Commission in its November 24th order. By way of  
2 introduction, ODEC is a generation and transmission  
3 electric cooperative based near Richmond, Virginia,  
4 serving 11 distribution cooperative members in Virginia  
5 and Delaware. ODEC is generally considered a  
6 transmission-dependent utility of PJM, although we do  
7 own a small amount of transmission in PJM, and thus ODEC  
8 is also a transmission owner. As a PJM transmission  
9 owner, ODEC participated in the development of the  
10 current PJM cost allocation method, including the use of  
11 solution-based DFAX, and ODEC continues to support those  
12 methods when they were filed with the Commission.

13 I wish to emphasize that ODEC believes that  
14 the solution-based DFAX continues to produce reasonable  
15 cost allocations for the overwhelming majority of PJM  
16 RTEP projects. Since solution-based DFAX went into  
17 effect in early 2013, however, we want to see a small  
18 number of RTEP projects where cost allocations produced  
19 by solution-based DFAX do not reasonably align with the  
20 customers that can be expected to benefit from those  
21 RTEP projects. ODEC was directly impacted by these  
22 problems of solution-based DFAX when PJM agreed to  
23 several RTEP projects with the Artificial Island in New  
24 Jersey. The Artificial Island projects are designed to  
25 resolve longstanding generators stability issues at Hope

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1 Creek and Southern New Jersey. Yet over 90 percent, as  
2 mentioned earlier, of the estimated \$275 million in  
3 allocation costs would be allocated to PJM's Delmarva  
4 zone. Because ODEC did approximately 20 percent of the  
5 load in the Delmarva zone, ODEC will pick up significant  
6 portion of the allocation of the Artificial Island  
7 project cost under solution-based DFAX methodology. The  
8 RTEP projects, for which solution-based DFAX has not  
9 produced reasonable results, all fall within a small  
10 category of projects that generally do not address  
11 thermal- or voltage-based reliability violations. PJM  
12 matrix shows that for very few RTEP projects, less than  
13 six percent fall within this category. Clearly  
14 artificial island falls within this subcategory.  
15 Planning in PJM generally is based on reliability  
16 planning criteria to detailed power flow models, a.k.a.  
17 solution-based DFAX, to an allocated cost of an RTEP  
18 projects through a flow-based model process like the  
19 DFAX that are logical when the project resolves a  
20 thermal or voltage reliability criteria violation  
21 identified by these same PJM power flow lines; hence,  
22 you have the length between the model and the violation.  
23 RTEP projects address the need other than flow-based or  
24 voltage violations identified through PJM model process,  
25 there is not necessarily any relationship between the

1 need for the upgrade and the customers who  
2 solution-based DFAX identifies as derivating by that  
3 project.

4           Looking at the Artificial Island project in  
5 particular, the primary component of this project is a  
6 230 kV transmission line, as mentioned before by  
7 Southern New Jersey and the State of Delaware. This 230  
8 kV line will help resolve the generator issues at  
9 Artificial Island -- that has been clearly stated by  
10 PJM -- but is not required to resolve any thermal or  
11 voltage reliability criteria violations that might be  
12 caused by load growth in the Delmarva zone since there  
13 is no violations from the Delmarva zone that need to be  
14 resolved by this 230 line. Because the stability  
15 problems at Artificial Island are attributed in part to  
16 limited transmission pass out of Artificial Island area,  
17 it's only been inevitable that solution-based DFAX would  
18 simply advocate the cost of a new transmission line out  
19 of Artificial Island to the PJM zone in which the new  
20 line happened to terminate. So if the line had gone to  
21 D.C., the D.C. folks would have been paying the cost; if  
22 it went to New Jersey, New Jersey people would have been  
23 paying the cost. It's just the fact of how  
24 solution-based DFAX is utilized.

25           The result of this solution-based DFAX,

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1 then, do not signify any significant benefits from the  
2 Delmarva zone from the new line that could justify the  
3 imposed cost allocation. The only question raised by  
4 the Commission's November 24th order is where the  
5 categories of projects where solution-based DFAX may not  
6 be just and reasonable is fathomable, and ODEC believes  
7 it clearly is. The problem with solution-based DFAX to  
8 allocate RTEP project cost arising when there is a  
9 disconnect between the reliability planning driver for  
10 the project and the use of the new project as majored by  
11 the solution-based DFAX. In other words, the categories  
12 of projects for which solution-based DFAX cannot be  
13 relied upon to provide reasonable cost allocations,  
14 can't be defined based on planning drivers, which are  
15 clearly transparent in the PJM planning process.

16 The PJM matrix itself is evidence that PJM  
17 can readily break out RTEP projects by reliability  
18 planning drivers. PJM project drivers have also  
19 provided the stakeholders in the PJM regional planning  
20 process, particularly through PJM's transmission  
21 expansion in the advisory community. Looking at the  
22 seven reliability projects driver categories included in  
23 the PJM matrix, ODEC does not believe that it's  
24 reasonable to rely on solution-based DFAX for RTEP  
25 projects required by: (1) stability violations; (2)

1 short circuit violations; or (3) storm hardening.  
2 Solution-based DFAX may or may not resolve unjust and  
3 unreasonable allocations for operational performance,  
4 another category in the PJM matrix. And that depends on  
5 the nature of the underlying operational problem.  
6 Therefore, the example of the operational performance  
7 upgrade as identified by PJM under operational problems  
8 is not a problem that do not arise to the significant  
9 violation; then solution-based DFAX is appropriate.  
10 However, if the operational performance upgrades are  
11 driven by a non-flow based criteria, such as stability  
12 concerns, the project should be considered for alternate  
13 cost allocation methodology. That leaves the  
14 Commission's question on whether an alternate just and  
15 reasonable ex-ante cost allocation methodology could be  
16 established for the categories and facilities where  
17 solution-based DFAX cannot be relied upon. ODEC is  
18 confident that an alternate methodology or methodologies  
19 can be developed.

20           For generators stability problem like  
21 Artificial Island problem, a potential alternative would  
22 be to allocate the cost based on the relative proportion  
23 of economic benefits that result from the stability  
24 upgrade since the primary benefit of the project is to  
25 increase the availability of the generator's output to

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1 provide capacity and energy in PJM. And I think  
2 Mr. Weishaar did a very good job of reiterating the  
3 economic benefit of the stability problem in Artificial  
4 Island.

5 So I want to thank you and I look forward to  
6 further questions and discussions on this topic.

7 MR. LeCOMTE: Thanks, Mark.

8 I want to thank all of the panelists on  
9 their presentations and actually for all of those who  
10 submitted preconference comments. The staff is going to  
11 have some questions based on these comments and the  
12 filed preconference comments.

13 I'd originally into the agenda put in a  
14 break for 11:40. We're a little bit ahead of that. So  
15 I'm going to take a break now; it's not a longer break,  
16 just an earlier break. So I'll come back at 11:40.  
17 Thanks.

18 (Whereupon a short recess is taken.)

19 MR. LeCOMTE: Okay, we're going to get  
20 started again with some questions from the staff.

21 MR. ROLASHEVICH: Thanks, Ron.

22 I've got a couple questions for you guys  
23 today. I will identify who the question is to before I  
24 ask it. So the first question I have is to the PJM  
25 transmission owners. So a lot of the comments that you

1 today have noted that the relative use of the  
2 transmission facilities to identify beneficiaries and  
3 avoids the difficulties of determining the universe of  
4 potential causes. And I think that you had mentioned  
5 several times in the presentation this morning that  
6 solution based DFAX was "the best that we have  
7 available." Do you think that there's a definable  
8 category of reliability projects within PJM for which  
9 solution-based DFAX cost allocation may not be just and  
10 reasonable? And do you think that there's a way that  
11 that benefits from the project?

12 MR. RICHARDSON: Thank you. I do not think  
13 we believe there's a definable category that should be  
14 treated differently. They're all flow-based, everything  
15 is flow-based. I think PJM has said, well,  
16 solution-based DFAX doesn't always do the best job of  
17 identifying the causes of a problem when you apply it,  
18 but the test we're using it does not cause. The test  
19 we're using is who's actually using the facility? It's  
20 a use test. And in an attempt to go back and take  
21 specific projects and revert to who caused it is  
22 extremely problematic, as many people have noted. The  
23 debate will go on forever about what the ultimate cause  
24 is and who's responsible, and it will go project by  
25 project. It will not be ex-ante in our opinion. So we

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1 don't think there's a reason for an exclusion in terms  
2 of project categories.

3 What was your second question?

4 MR. ROLASHEVICH: I think you actually  
5 touched upon both of them. I have one follow-up to  
6 that. So you're saying because of the multitude of  
7 potential problems for who caused the problem, you're  
8 saying that solution-based DFAX was the alternative and  
9 that there's no current way to evaluate.

10 MR. RICHARDSON: Right. The only way to  
11 evaluate causes is to do it project by project, and then  
12 there will be winners and losers depending on how you  
13 answer the question about what the cause of what the  
14 problem is and try to assign the cost that way. It will  
15 be an endless debate, much like we're having here about  
16 who should pay. But it's going to be project by  
17 project, which is, in our view, not doable. And it's  
18 going to hold everything up, there's going to be lots of  
19 litigation and there isn't a way to determine in advance  
20 who caused the problem and who should pay for it when  
21 you have so many different options for the problems in  
22 solving and the violations that are occurring behind it.

23 MR. LAIOS: Takis Laios for the PJM  
24 transmission owner. One additional thought to keep in  
25 mind. Once the project goes into service it's not an



1 additional driver, it's not a factor anymore because a  
2 year later, other changes happen to the system, that's  
3 going to effect the use of the new project. And  
4 solution-based DFAX essentially gets updated annually  
5 and will look at those new users of the system and cost  
6 allocation accordingly. So causation or what drove the  
7 violation of the projects on day one may seem attractive  
8 to focus on that, but it very quickly becomes a  
9 non-factor.

10                   The other thing to keep in mind, we noted  
11 today you have thermal voltage short circuit  
12 stability-type reasons that are driving a project. But  
13 on any given project -- they are all benefits from the  
14 projects -- but one of those is going to bubble up in a  
15 particular case. In a different situation, a different  
16 violation basically will bubble up first, but in the end  
17 you end up with similar solutions being placed on the  
18 system and really you need to look at the megawatts,  
19 whose load, whose megawatts are flowing on that  
20 solution? Who's really using that new line? Not any  
21 different than putting a new road somewhere and you can  
22 see and you can measure what traffic is flowing on that  
23 facility. What drove the initial need to put that  
24 facility in very quickly becomes a non-factor. And even  
25 if you want to focus on it, it becomes very problematic

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1 again because a project can have multiple drivers and  
2 violations that it benefits and providing from a  
3 violation point of view, but all of those very quickly  
4 diminish over time as the system evolves and the line is  
5 there for decades.

6 MR. ROLASHEVICH: Thanks.

7 MR. LeCOMTE: Just to point out, while the  
8 Commission Staff has some questions, to the extent there  
9 are other comments and questions, I think we'll be  
10 directing questions to certain individuals. If you have  
11 comments, please place your card out.

12 MR. GROSS: If you're saying that you could  
13 theoretically or hypothetically isolate an individual  
14 driver, whether or not it's based on the categories that  
15 PJM had provided in its matrix, are you saying that  
16 there's any way to basically say who caused the  
17 violation, if it was a single driver issue?

18 MR. LAIOS: It's basically you're finding  
19 yourself backed by violation-backed DFAX and that opens  
20 up all the problems that we noted before and the reasons  
21 that were filed with this Commission and the reasons why  
22 we changed the solution-based DFAX. So no, there is no  
23 easy way to link those violations back to a driver. And  
24 you do that again you're back to finding yourself in a  
25 situation that for how long -- does it mean that driver

1 is then linked to those entities to pay for the project  
2 for the 40-year life of the project when you know other  
3 uses are going to be made of the project from -- the  
4 second day the project goes into service, the system is  
5 going to make a varied use of the facilities. That's  
6 why it's best to focus on a usage-based system, as  
7 opposed to a violation-based system.

8 MR. LeCOMTE: Thank you.

9 Do you have a comment?

10 MR. WOOD: I'd like to comment -- Jeff Wood  
11 with Hudson and Neptune -- sort of two comments and  
12 questions. (1) I appreciate your question as to: Can  
13 you determine who caused the problem? I would also  
14 suggest that another question is: Can you determine who  
15 definitively hasn't caused the problem? And I think  
16 that's important.

17 The analysis of a road is interesting in  
18 terms of usage, but the problem with an AC system is I  
19 don't get to choose which road I go on. The flows go to  
20 the paths of least resistance. So if something like BLC  
21 project is built and supply flows shift from the  
22 Burgundy line system, am I really getting any benefit  
23 from that? I'm getting the exact same product out of  
24 PJM, it's just I have a slightly different flow that I  
25 didn't have a choice of. That's very different than a

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1 road. You build a toll road next to a regular road, I  
2 get a choice whether I take that toll road or not.

3 MR. LeCOMTE: Thank you.

4 You had a comment?

5 MR. SASSON: Thank you. Those were two very  
6 good questions and deserve a comment on the response  
7 that you got. I think that PJM TO's would like us to  
8 think that the world is divided between violation-based  
9 and solution-based DFAX, and that's not the case. Four  
10 certain types of projects, like the Commission's  
11 question number one, neither are appropriate because  
12 both are predicated on identifying beneficiaries by  
13 measuring flows on lines. If those flows had nothing to  
14 do with the nature of the project and the intended  
15 purpose of the project, then there is no rational  
16 relationship between those flows and the allocation to  
17 the parties based on those flows. Now, I heard this  
18 morning from Steven from the PJM TO's that it's really  
19 not a good question in the first place that you are  
20 asking because, in the first year, the first instant,  
21 the first day I think it was mentioned, okay, maybe who  
22 caused it or what the nature -- what was the purpose  
23 might be important. But after that, as the years go by,  
24 the days go by, different people use the facility. So  
25 therefore the solution-based DFAX year after year seems

1 like an appropriate way.

2 I'd like to ensure that we understand that  
3 that is not the case because that's predicated on the  
4 fact that the flows caused the issue. If they didn't,  
5 then our ex-ante is don't allocate it based on any DFAX  
6 base, allocate it to the parties that benefit from the  
7 relief that you got from let's say a short circuit, from  
8 the relief that you got from the short circuit project.  
9 That would be per zone where that short circuit is. And  
10 then year after year you don't charge -- you charge it  
11 over 40 years -- but you're charging it to that zone,  
12 not to the users of that facility. Because those users  
13 of that facility were not users, never caused a problem,  
14 had nothing to do with the intended purpose of the  
15 problem.

16 Now, it's also mentioned you put in a  
17 transmission line, the road that was mentioned, some  
18 cars will go on it. Yes, but you're not going to build  
19 a road unless you need to offload another road, you have  
20 a congestion somewhere, right. And traffic is relieved,  
21 slowing down. At that moment you say, I need to build  
22 another road to offload that. And that's okay, that is  
23 not a short circuit, it is a flow-based thermal overload  
24 on one road. You build another road to offload, if that  
25 road doesn't offload the original road it doesn't do

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1 anything, so it better be a road that goes to the same  
2 place. And there is then a consistency between the  
3 load, serving that load causes the overload and the  
4 users of the offloaded facility that are going to the  
5 same load. There's a consistency there. In the short  
6 circuit case there is no consistency, but we can talk  
7 about that more but I don't want to take too much time  
8 with my response.

9 MR. LeCOMTE: Thank you.

10 We have another comment?

11 MR. RINGHAUSEN: Thank you. Mark Ringhausen  
12 with ODEC. I'd like to respond to the PJM TO's  
13 comments. They seem to be focusing in on two different  
14 ways to do the allocation, the old way which was  
15 violation based, or new way solution based. I think  
16 what we have proposed and what the states have proposed  
17 is an economic based-type allocation, so we have PJM run  
18 their efficiency models to determine who is economically  
19 benefitting from that solution, that project, and  
20 allocate the costs based on that. We're not proposing  
21 to use the violation-based methodology, we moved away  
22 from that, solution-based as I mentioned in my opening  
23 comments is a better way for most projects to allocate  
24 their costs. There are several projects like Artificial  
25 Island is not matching the cost in the beneficiaries

1 appropriate. So I think we need to explore an economic  
2 analysis of those types of projects like the Artificial  
3 Island projects to determine which entities, which  
4 zones, are benefitting. Thank you.

5 MR. LeCOMTE: Thank you. We'll note that  
6 there will be some economic analysis questions coming  
7 further down the line today.

8 Go ahead, PJM TO.

9 MR. RICHARDSON: Frank Richardson with  
10 Transmission Owners. My response was going to be on the  
11 economic comments, so should I save my comments until  
12 then?

13 MR. LeCOMTE: Yeah, hold off for now. Same  
14 thing, Esam?

15 MR. KHADIR: Yes, I was going to address the  
16 economic comments. Do you want me to go right now?

17 MR. LeCOMTE: Can you hold off for a moment?  
18 Thank you.

19 I have a followup question to Mayer, this  
20 one is for you. So a lot of the comments seem to  
21 indicate that there's a support for a broad  
22 categorization of non-flow-related projects that include  
23 short circuit, infrastructure, and stability. At least  
24 for short circuit and infrastructure reliability issues,  
25 as PJM has listed out in its matrix, PJM has listed

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1 there's a nature of the violation, what is the problem?  
2 Are you also indicating that by allocating costs  
3 specifically to the load zone that there is where  
4 component to the reliability problem?

5 MR. SASSON: Just ask a clarifying question.  
6 The "where component" means where it is geographically?

7 MR. LeCOMTE: Yes, that's correct.

8 MR. SASSON: Yes, I would answer  
9 affirmatively. Take the short circuit case, okay,  
10 normally you mentioned and the PJM TO says that if some  
11 breakers become over-dutied, that is they don't have  
12 enough capacity to break the short circuit current, then  
13 the tariff says the zone must then upgrade those  
14 breakers, replace them with higher capacity breakers,  
15 and must pay for it. So the answer to your short  
16 circuit issue is in that case the zone pays. Now, if  
17 those breakers are not available, you have to look for  
18 something else. That something else can be a  
19 transmission line that takes the function of that  
20 transmission line is not to carry flows for some load.  
21 The function of that transmission line is to divert some  
22 of the short circuit currents away from the breakers  
23 that don't have enough capacity and rely on other  
24 breakers somewhere else, even to the capacity of other  
25 breakers. But as far as this breaker is concerned that



1 is over-dutied, now it's not over-dutied anymore because  
2 it sees less short circuits. That's the function of  
3 that line. So it's the function of that line is not to  
4 carry flows to some load. The function of that line is  
5 to shield short circuits from the breakers that would be  
6 otherwise over-dutied. And that's why it works; it is a  
7 solution.

8                   So to answer your question, yes, geographic  
9 it's there, where the short circuit is, that's what  
10 you're protecting. And in the power system, if the  
11 breakers there do not work there will be damage to the  
12 equipment in the nearby -- the entire system will not  
13 fall apart because other breakers further away will, as  
14 a backup, also operate in due time. But there will be  
15 damage to equipment there. So who's getting the relief,  
16 the benefit? The zone where that breaker is or the load  
17 that is using that new transmission? Only because it's  
18 there. Additionally, in a power system, any  
19 transmission that you build will be used. It's the laws  
20 of physics, like water flowing, you put a new canal  
21 where water is flowing, it will be used. But that's not  
22 the purpose of that line. I hope I understood your  
23 question.

24                   MR. LeCOMTE: Thank you.

25                   Esam, you have a follow-up?

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1                   MR. KHADIR: Okay, normally short circuit  
2 issues are not a big problem, it's change a breaker if  
3 it's \$300,000, \$500,000, a million dollars if it's 500  
4 kV a nuclear system. That usually goes to the  
5 transmission owner, it's no big issue. Sometimes, and  
6 that happened once in the time that I've been with PSEG  
7 in the PSEG area, we got a huge short circuit problem  
8 like the one we had with three stations over EKA. So if  
9 we take a look at the short circuit contributions, who  
10 are the people contributing to that short circuit, we  
11 see a couple of things. We have to maintain a thousand  
12 megawatt wheel, and sometimes PS and Con-Ed got together  
13 and signed an agreement to deliver a thousand megawatts  
14 from Well Wake into Hudson Park. With that agreement we  
15 had to build five new circuits that connect PSEG to  
16 Con-Ed, two to south and one from Linden to Goethals.  
17 We take a look at the problem area we see that the short  
18 circuit contributions coming from Con-Ed is about 17 to  
19 18 kV, huge amount. We also get some contributions from  
20 Well Wake, and we also get some contributions from  
21 Linden to this other account.

22                   A couple of years, a lot of years later,  
23 back in 2010 or so, HTP applied to interconnect the  
24 connection to Con-Ed. Studies were made and the studies  
25 showed that we need to do two things: One is build a

1 line from Athenia to Birmingham; and the other thing is  
2 to close the Hudson bus. By closing the Hudson bus, we  
3 added a tremendous amount of short circuit to that area  
4 there, almost close to 20 KA. As PJM after doing their  
5 analysis, they decided we also need several projects in  
6 the area to maintain the reliability of the load in the  
7 northern PS, as well as the delivery of the wheel, as  
8 well as the delivery of HTP and BFT. Those drove the  
9 short circuit contributions, among other things, to over  
10 80 KA. There are no breakers that we can use to  
11 interrupt 80 KA, so we had to come up with a solution.  
12 And the solution that came in, strangely enough, is to  
13 isolate the two lines coming in from New York into our  
14 northern system. So we built the three 45 kV circuits  
15 from Burgundy to feed the two lines going to New York  
16 and then we extended it down to Linden. So the solution  
17 is to eliminate the short circuit currents'  
18 contributions coming in from there. And that's  
19 strangely enough what the solution-based DFAX came up  
20 to. Solution-based DFAX said that the main beneficiary  
21 is New York because that's where the thousand megawatt  
22 wheel is, is what uses those new facilities as much.  
23 And hardly enough it also addressed the driver or the  
24 violation of that line cutting into the contributions  
25 coming in. Thank you.

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1                   MR, ROLASHEVICH: One follow-up question to  
2 you. First, would you say that we discussed previously  
3 this where component geographically would you say that's  
4 analogous for a use of certain types of reliability  
5 concern?

6                   MR. SASSON: For non-flow issues, yes, there  
7 is no analogy in that sense. In the sense -- let me  
8 make sure I'm answering your question correctly. For  
9 non-flow issues -- I may have said the opposite of what  
10 I wanted to say, that's why I'm being very careful here  
11 to make sure I understand your question. The non-flow  
12 issues, like short circuit, like fixing damage due to a  
13 super storm and making sure it's better for future super  
14 storms, the geographic is the right one in the sense  
15 that the problem happens there, where the damage  
16 happened the repairs happen, and that is what you're  
17 trying to avoid in the future, more damage there. Was  
18 that your question?

19                   MR. LeCOMTE: Actually, let me see if I can  
20 draw an analogy for you and see if it holds. To the  
21 extent that the solution-based DFAX identifies  
22 beneficiaries based on use -- and I understand your  
23 comments that for a short circuit and maybe some other  
24 types of light storm hardening that the beneficiaries  
25 are local and stay at a theme of beneficiaries -- would

1 you say that because the cause is local that a local  
2 allocation may be consistent with an allocation of the  
3 beneficiaries?

4 MR. SASSON: Okay. Thank you, Ron. I think  
5 it's very clear the answer is yes. The allocation  
6 should be local if the problem is local because that was  
7 the nature of the problem. And the fact that the  
8 problem was not flow-based, which is part of your  
9 question. The examples that you put are non-flow based  
10 questions. Is that clear? I see you thinking. Maybe  
11 I'll say it was a flow overload that happened somewhere,  
12 then you could say, well, geographically where did it  
13 happen? Right. But is the allocation based to the  
14 local zone? And I would say no because that overload  
15 was caused by the load, your serving load, more load,  
16 you're serving more load, and as you're serving more  
17 load then there was an overload. So the load and the  
18 overload are related.

19 Now, you apply a solutions-based DFAX,  
20 because this as I said before in my opening statement,  
21 the solution load offloads the load that would be  
22 overload, that's why there's a solution. But it's going  
23 to the same load. So there's a consistency, but  
24 therefore it's not to the same zone, it's to the zone  
25 that caused the overload.

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1                   MR. LeCOMTE:   Actually, I'm trying to drive  
2   the question to the theme of the solution base, which is  
3   the identification of beneficiaries and understanding  
4   for what you would contend to be zonal benefits, whether  
5   a zonal application would be consistent with the  
6   beneficiaries theme of the solution base?

7                   MR. SASSON:   And my answer is yes.

8                   MR. ROLASHEVICH:   Thank you.

9                   And one follow-up for you, Mayer.  As a  
10  result of the transmission projects that there are new  
11  flows, how do you account in your mind for limiting the  
12  cost allocation to a specific zone in which it was  
13  caused?  How do you account for the new flows?

14                  MR. SASSON:   Let me go to what I said in my  
15  opening remarks, that if a solution to a non-flow based  
16  issue is a transmission line, we wouldn't be here  
17  discussing it.  It's because the solution was a  
18  transmission line, it will carry some flows.  Is the  
19  analogy of a road that will carry some cars if the road  
20  is there?  Now, are those flows related to the issue  
21  that we're discussing, we're trying to address?  What  
22  was the purpose of building that road?  The purpose of  
23  that road was so that it could carry cars away from some  
24  other road, then measuring the cars that go through it  
25  and where they're going, which would be the load, would

1 make sense. But if the purpose of it was not to measure  
2 the flows but to divert short circuit currents, how on  
3 earth are you going to have a just and reasonable cost  
4 of location of measuring those flows when those flows  
5 have nothing to do with the reason why you built with  
6 the line?

7 MR. ROLASHEVICH: Thank you, Mayer.

8 A couple questions for PJM now, Steve. So  
9 looking at the matrix that you provided, I'm just  
10 curious how long does PJM track certain types of  
11 violations for specifically the categories you have  
12 listed here? Is this something that you look at on an  
13 annual basis? And is it possible that you have projects  
14 that you track over a period of time?

15 MR. HERLING: We only capture the violation  
16 when the project is first identified. We don't know  
17 back in time to look at when the driver for the project  
18 would have changed, that would be virtually impossible  
19 to do. We would have to underline the system line by  
20 line and try to re-create the past. And there's really,  
21 to be honest, no value in doing that to our eyes and it  
22 would be a tremendous amount of work. So all of the  
23 data in that table is based on the initial events that  
24 led to the justification for each project.

25 MR. ROLASHEVICH: Thank you. And a

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1 follow-up: What is the metric for which you measure  
2 some of these reliability issues? I know some of them  
3 were measured in KA. Is that accurate?

4 MR. HERLING: That would be the short  
5 circuit duty. Thermal violations are based on  
6 megawatts; reactive violations, the violation is first  
7 identified against the particular voltage criteria, but  
8 typically we have to, for purposes of cost allocation,  
9 identify a thermal surrogate, either a line or an  
10 interface, where the flows are related to the cause of  
11 the voltage problem. So when you do the allocation,  
12 you're actually looking at the problem in terms of  
13 megawatts as well. Stability, there is no direct  
14 measurement. We do stability simulations, we will get  
15 angular swings on generators. But that's the generator  
16 that's experiencing the problem, it's a little bit more  
17 difficult to try to relate to megawatt flows online for  
18 thermal overloads. And obviously for something like  
19 storm hardening there's no metric at all.

20 MR. LeCOMTE: Steve, you mentioned that most  
21 of the short circuit-type violations are allocated  
22 within the zone. Did you make that comment?

23 MR. HERLING: Well, first of all, most of  
24 the short circuit approximation that we identify were  
25 identified in the generator queue and assigned to the



1 generators that cause them. Then there's categories  
2 that are related to the addition of a transmission  
3 facility; for example, you build a new 500 kV line and  
4 as a result of the addition of that line you enter duty  
5 two substations. The replacement of those breakers  
6 becomes part of the project to build the line and is  
7 allocated as part of that line. So that's kind of the  
8 first group, is generator interconnections; the second  
9 would be transmission lines.

10 We then have some number of projects that  
11 just pop up over time. And essentially what happens is  
12 in any given year we can have hundreds of sub-elements  
13 of projects and each one will add a teeny tiny  
14 contribution of current flowing to a circuit breaker  
15 when we do the circuit breaker calculation. But it  
16 doesn't over-duty the breaker. Just as a result of the  
17 accumulation of changes you find a circuit breaker  
18 over-duty. It's very hard to identify at that point one  
19 single causing event.

20 Last year we added -- go back three or four  
21 or five years when we were adding hundreds of projects a  
22 year. You can't point to one or the other; it's the  
23 aggregate of all of them. So next year when we add the  
24 circuit breaker, solving that problem is usually less  
25 than a million dollars and our allocation rules direct

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1 that cost to the zone in which the breaker needs to be  
2 replaced. So those just kind of catchup to you based on  
3 a lot of little changes that have taken over time.

4 MR. LeCOMTE: That's an interesting comment,  
5 the accumulation over time of some contribution to a  
6 short circuit problem. Can you explain how an  
7 allocation mechanism can account for that?

8 MR. HERLING: Well, again, if the cause to  
9 the breaker is a few-hundred-thousand dollars or less  
10 than a million dollars -- the allocation rules says less  
11 than five million dollars it goes into the zone -- so  
12 there really is no calculation required. If you wanted  
13 to try to attribute all of the causes, it would involve  
14 a significant unwinding of -- you have to go back over  
15 the last number of years of projects and literally take  
16 each one out and see how much the fault duty change on  
17 the circuit breaker. You could create a big table and  
18 have a few amps there and a few amps there and  
19 eventually much more substantial increasing in fault  
20 duty, but that happens over time. You don't have  
21 breakers that are well under their duty capability, and  
22 there will be changes and we'll observe them. And until  
23 the breaker is reaching its limit it's not a concern to  
24 us. And then, unfortunately, you get to a change, it  
25 could be a modest change, it could be a significant

1 change, it makes the breaker over-duty. Is that last  
2 element the cause or is it the accumulation of changes  
3 over a period of years? Again, when all you're doing is  
4 replacing the circuit breaker, we don't care. It's a  
5 small cost and it's allocated within the zone.

6 MR. LeCOMTE: Thanks.

7 Mayer?

8 MR. SASSON: Just to follow up on a couple  
9 of things that Steve said. Make sure that it's clear,  
10 Steve said there is no violation until there is a  
11 violation. Those weren't your exact words, but it's  
12 close, right? So it doesn't matter that a generator  
13 interconnects, causes increased short circuit currents,  
14 the breaker is whatever so many KM's capability, it's  
15 really at 40 and now it's at 50. Nothing happens. The  
16 system will withstand it and nothing happens, nobody  
17 gets allocated anything. Now, so incremental over time  
18 is not the issue until there is a violation.

19 So now comes the second part of what Steve  
20 said, and obviously Steve is a number-one expert on how  
21 PJM does things in transmission planning. But I think  
22 I'm sort of an expert -- not as much as he is -- on New  
23 York. And New York would have the same issues, no  
24 violation happens until a violation happens. And over  
25 time it doesn't matter, but then it happens that one

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1 year we have a bunch of projects together, maybe little  
2 projects together. But summing them up together they  
3 overrun the breaker. In New York, we actually will  
4 study those projects together. We have something called  
5 the class year, and say if that happens then all of the  
6 projects together are responsible for paying for the  
7 solution to that violation. So we would not allow New  
8 York little projects to come in one year and because  
9 those little projects came in now, all of a sudden, we  
10 have a violation. Who do we turn to? We have a  
11 violation. That would not happen in New York. Is that  
12 clear? And I think, I don't know if PJM when it looks  
13 at a number of projects together every six months or so  
14 I think, maybe that's the moment where they should be  
15 looking at are they together causing a breaker going  
16 over its capability.

17 Now, the other part that I wanted to comment  
18 quickly is this thing about that short circuit currents  
19 can go from one ISO to another ISO, from New York to  
20 PJM, from PJM to New York. And I think that becomes an  
21 interregional issue, and over 1,000 says you can't cost  
22 allocate in a voluntary manner interregional costs. But  
23 I notice that we may be mixing in the case of Con  
24 Edison. Con Edison has the transmission owners of the  
25 thousand megawatt wheel and Con Edison has the company

1 that has load in New York City. And as we look, then,  
2 from New Jersey to New York City we see Con Edison.  
3 Now, it turns out that Con Edison has invested  
4 practically all of its generation back in the '90's.  
5 So, if any, short circuits are happening because of  
6 generation in New York, it's not Con Edison. But I can  
7 tell you one thing: The New York Con Edison in 2015 saw  
8 that the BLC project was contributing an enormous amount  
9 of new short circuit current from New Jersey to New  
10 York. And, in fact, it actually overran breakers in New  
11 York City. And Con Edison was getting ready to do  
12 something about that. And it turns out a generation  
13 projects in New York City decided not to go ahead with  
14 the project, and that brought the short circuit currents  
15 down to the capability of the breakers, and we didn't  
16 have to do anything. But that is something you can  
17 check short circuit studies that were done for the  
18 summer in 2015 by New York ISO, you have that. It works  
19 in both directions.

20 MR. LeCOMTE: Thanks, Mayer. I want to be  
21 quick here because we're getting ready to break for  
22 lunch.

23 MR. LAIOS: Quick observation. A lot has  
24 been mentioned/told about the short circuit phenomenon  
25 and being associated with circuit breakers. It has

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1 impacts on other facilities. I think what we need to  
2 recognize, why are circuit breakers there that are  
3 components that are part of facilities that carry flows?  
4 In the end it's a component of the interconnected grid  
5 whose purpose is to carry flows. So you can measure  
6 again those flows to see who's using those facilities.  
7 If you wanted to measure who's contributing to that  
8 short circuit in terms of what facilities the circuit  
9 breaker is associated with, you could do it. But again  
10 you're back to a violation-based calculation, which is a  
11 one-time calculation, and you're losing the benefits of  
12 a construct that allows you to update the use of such  
13 calculation over time.

14           So, again, the caution about going to a  
15 measurement that's a one-time calculation and it's only  
16 looking at the incremental of the entity that is noted  
17 pushes the capacity or the capability of the circuit  
18 breaker over the top where there have been other users  
19 that contributed to the accumulation of those, that, if  
20 you will, eats away at the capability of the circuit  
21 breaker to get it to the point that the straw that broke  
22 the camel's back, but it's really the accumulated users  
23 that contributed to it. So, again, a user's approach  
24 would be best because of the violation, the limitations  
25 reflected on the violation type construct.

1 MR. LeCOMTE: Thanks.

2 Esam, you have two minutes, please.

3 MR. KHADIR: Two things I wanted to address.  
4 Number 1 is the projects that contributed to that short  
5 circuit, I wanted to mention it a little bit, or the  
6 facilities that contributes to that short circuit  
7 problem in northern PS, is basically the interconnection  
8 with Con-Ed brings in a lot of short circuit  
9 contributions. The closing of the Hudson bus that was  
10 done to facilitate HTP connection and delivery from New  
11 York that -- and all the projects that PSEG had to  
12 construct in order to maintain reliability for the PSEG  
13 northern zone load, the delivery and power of  
14 transmission and the maintaining the thousand megawatt  
15 wheel from New York.

16 The other point I want to make, and I make  
17 it really quickly: Mr. Mayer said that, well, the short  
18 circuit contributions coming in from New York is  
19 actually because of the generation on the New York  
20 system, and he is correct. And he also mentioned that  
21 those generations that Con-Ed visited those serve the  
22 Con-Ed load. And short circuit contributions are a  
23 common end from these generations are coming in over the  
24 Con-Ed network, facilities, coming in over the Con-Ed  
25 PCNG pipes. Thank you.

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1 MR. LeCOMTE: Thank you.

2 It's time for lunch. I've got 12:32. I  
3 still plan on starting at 1:30. If everyone can be  
4 quick with their lunch and I plan on starting on time.  
5 Thank you so much. On the phone I'm going to leave the  
6 phone bank open, so you'll be able to stay online. We  
7 plan on starting at 1:30. Thanks so much.

8 (Whereupon a lunch break is taken.)

9 MR. LeCOMTE: Okay, if we can get started.  
10 Two things I want to ask: I've been able to turn my  
11 volume down on the phone, but the feedback I hear is  
12 that people are still either typing away or shuffling  
13 papers, and it's disruptive to those that are trying to  
14 listen. So please, telephones on mute if you're  
15 listening.

16 And the other is for the panelists. I  
17 understand that folks on the listen line are having a  
18 hard time hearing, so make sure you hold the microphone  
19 in front of you. It gets difficult as we speak without  
20 the mic in front of us, so if I can ask that we try to  
21 remember that as you're speaking.

22 Okay. And I actually wanted to follow up on  
23 some of the comments that were made earlier, especially  
24 from PJM, and I think the notion of the cumulative  
25 effect of some of the contributions to a short circuit



1 concern. And I think that that was helpful. I know we  
2 had a little bit of a followup from the transmission  
3 owners on the appropriate -- and why the solution base  
4 would be appropriate for addressing what seems to be a  
5 cumulative problem. I want to see if there's any  
6 followup on that.

7 And then I suppose I want to see if I can  
8 understand that theory or that -- those comments in the  
9 context of a stability problem and whether -- especially  
10 as you, Steve, had pointed out -- the notion that many  
11 of these are resolved at the generator interconnection  
12 analysis, so --

13 MR. HERLING: Sure. And similar to short  
14 circuit, but even to a greater degree, every stability  
15 problem that we have ever had, to my recollection --  
16 actually, there were two others that were identified in  
17 the RTEP but they were resolved with very minor  
18 adjustments to control devices within the generating  
19 station, so they're hardly worth talking about. But  
20 every other stability problem that we have ever  
21 identified turned up in a generator impact study to the  
22 interconnection process. So it's even more skewed  
23 toward not turning up in the RTEP.

24 This is clearly a unique situation; whether  
25 it will ever happen again is really hard to venture.

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1 But it's a combination of things which -- I couldn't  
2 even begin to dissect everything's that has happened in  
3 the last 10 years that may have led us to a situation  
4 where we had to balance either the inability to control  
5 voltages with the stability of the station, three large  
6 nuclear generators, and it would take a lot, a lot of  
7 work to back up in time. It's easier to see with short  
8 circuit because there are really discrete changes to the  
9 grid that add short circuit duty at a particular  
10 location with the stability at Artificial Island. It  
11 would take a lot of work for us to go back in time and  
12 try to identify every change that has taken place in the  
13 last 10 years, five years, whatever, and say that made  
14 the problem worse, that made the problem a little bit  
15 worse. And we haven't attempted to do that, okay.

16 With the short circuit, it would be a lot of  
17 work but it would be more straight-forward because you  
18 would know what the look for. Transmission lines will  
19 add short circuit duty out of location, generators will  
20 add short circuit duty out of location.

21 Reconfigurations, Esam talked about closing the bus tie  
22 at Hudson, that will clearly add short circuit duty at a  
23 particular station.

24 Go ahead.

25 MR. LeCOMTE: Okay, and so that gets us a

1 little bit into the causal, what's causing some of these  
2 problems. I think to the extent so we've accepted the  
3 solution-based cost allocation mechanism and it  
4 identifies beneficiaries through the use of the  
5 facilities. So I'm trying to keep us moving in the  
6 understanding of beneficiaries.

7 MR. HERLING: That's the challenge, is cost  
8 allocation is not supposed to be -- what's the word that  
9 you use -- commensurate -- that sounded like a PSE&G  
10 person, just to be clear. Roughly commensurate.

11 MR. LeCOMTE: Somebody without the  
12 microphone.

13 MR. HERLING: Cost allocation is not  
14 intended to be roughly commensurate with use. It's not  
15 intended to be roughly commensurate with who caused the  
16 problem. It's intended to be roughly commensurate with  
17 who benefits, okay. So you have to decide what  
18 constitutes a benefit. And obviously use of a facility,  
19 there are clearly benefits associated with the ability  
20 to use a facility. Now, people have talked about the  
21 fact that you don't actually get to chose which facility  
22 you put flow on, but the fact that the facility exists  
23 and you are able to put flow on it is a benefit.

24 Now, the argument that we used to make when  
25 we had violation-based DFAX was that the existence of a

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1 violation of reliability criteria puts customers at  
2 risk; the elimination of the violation is therefore a  
3 benefit to those customers. So the argument back in the  
4 day was that the people who caused the problem are  
5 benefitting because the system is now reliable because  
6 we have fixed it, okay. So there are ways to attribute  
7 benefit to various things that you can measure, okay.

8 Let's face it, there's lots of other  
9 benefits. The general reliability of the entire grid is  
10 a benefit, okay. The jobs that a project creates,  
11 that's a benefit, but it's not one that PJM is in a  
12 position to measure.

13 MR. LeCOMTE: So what do you think is an  
14 appropriate way to identify beneficiaries for these,  
15 yours was unique, but a stability problem or maybe a  
16 short circuit problem?

17 MR. HERLING: Right. I think a lot of  
18 people have said some of these things already, so I will  
19 characterize it perhaps a little bit differently. The  
20 benefits evolve over time, they will change. That's one  
21 of the benefits of solution-based DFAX, is the users of  
22 a facility change over time. Solution-based DFAX is  
23 readily calculated year after year so you can measure  
24 those benefits as they change. So the resolution of the  
25 problem on day one will -- what's the best way to say

1 this -- that benefit fades over time, okay.

2                   If you look at Artificial Island, 30 years  
3 from now the stability benefits will probably no longer  
4 be there because one or more of those units may very  
5 well likely be retired. So the stability problem will  
6 have gone, the line will still be there and will still  
7 be used and useful.

8                   MR. LeCOMTE: And you would say the flows  
9 may be significantly different?

10                   MR. HERLING: They may or may not but  
11 they're readily calculable. The point is that the  
12 initial benefit of solving the problem fades over time.

13                   So is there a way to calculate the benefits  
14 of solving the problem? There may very well be. When  
15 you look at a thermal overload, I would argue that the  
16 benefit of solving the problem and the uses of the  
17 facility are largely the same. The people who cause  
18 flow from A to B are the ones who are going to be using  
19 the new facility. You build from A to B to solve the  
20 problem, it's largely the same. It won't be exactly the  
21 same, but it's largely the same.

22                   With stability and short circuit, that's a  
23 trickier proposition. Number 1, you have to kind of  
24 come up with a methodology for measuring who those  
25 beneficiaries are, and then you have to figure out a way

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1 to weight those benefits against the benefits of use.  
2 And that weighting will change over time. On day one it  
3 may be more toward solving the problem. 30 years later  
4 it may be entirely on who's using the facility.

5 MR. LeCOMTE: So if I were to look at the  
6 matrix that you've given us, and while I know that there  
7 are some stakeholder issues identified for the different  
8 groupings that you've provided, that by and large the  
9 solution-based is supported for flow-based or thermal  
10 and voltage-type reliability concerns. And you've  
11 identified several groupings of reliability concerns,  
12 okay: The short circuit; the stability-type issues;  
13 aging infrastructure. What would you think of  
14 identifying beneficiaries for this other group that  
15 you've classified in the matrix?

16 MR. HERLING: It would be my position that  
17 thermal and reactive I think are perfectly well-handled  
18 by the solution-based DFAX. I believe the most  
19 operational performance issues will also be well-handled  
20 because they're typically either thermally related or  
21 voltage related. I think aging infrastructure is very  
22 well-handled by solution-based DFAX. So it really gets  
23 down to issues where the nature of the problem is  
24 different. And short circuit and stability are the ones  
25 we've been talking the most about, we have categories of

1 one in each case.

2 But then you get to a situation where you  
3 have to decide if you're going to take on wanting to  
4 solve this issue for a category that may have one  
5 project ever, okay, then you have to figure out how do  
6 you measure that benefit of solving the problem  
7 initially and how do you weight it against the evolving  
8 use of the facility over time?

9 MR. LeCOMTE: Great. I think I've heard  
10 from several of the comments on an economic benefit  
11 analysis. Give me some comments on that.

12 MR. HERLING: Sure. I don't know that that  
13 would apply to short circuit, I would have to think a  
14 bit about it. But I'm not sure that it's going to apply  
15 to short circuit. For stability there were two market  
16 efficiency analyses that were performed. Market  
17 efficiency analysis could be used to identify the  
18 parties that are affected by the stability of the plant,  
19 okay. The dollars themselves, I'm not sure -- it's not  
20 a traditional market efficiency problem. If you look at  
21 Artificial Island, the likelihood of one of those units  
22 being forced off because of a stability problem is very,  
23 very small. So the dollars that would actually be  
24 realized over some period of time will be small, but  
25 they are analytically a good way of pointing to the

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1 buses and the zones that would be impacted by the  
2 stability of the plant. The further away you get, the  
3 less market efficiency benefit would be realized, and  
4 coincidentally the less impact there would be of the  
5 stability of the plant.

6           If you look at Atlantic City Electric, which  
7 is right where the plant is, or Delmarva of Pico, those  
8 are the zones closest, they would have the biggest  
9 problem if you had a stability problem. And in the  
10 short circuit analysis that was referred to, that's  
11 where you see the biggest delta in the LMP's, okay. So  
12 there are analytically ways to establish which zones are  
13 most impacted by the stability. The challenge again is  
14 how much weight do you put on that when you compare it  
15 to the use of the facility that has been built to  
16 resolve the problem.

17           MR. LeCOMTE: Right. So I know in the PJM  
18 tariff there are provisions for economic cost  
19 allocation. Maybe you can tell me what you think the  
20 basis would be for looking at economic benefits of  
21 reliability projects?

22           MR. HERLING: The provisions that are in the  
23 tariff today or the operating agreement are based on  
24 projects that are justified on the basis of market  
25 efficiency. There are no provisions to say if you have



1 a line, form a liability, and it happens to save a  
2 million dollars in congestion, that's a coincidental  
3 benefit, and there is no provision to include that in  
4 the cost allocation for the facility. That's not to say  
5 that there couldn't be. The challenge is how much is a  
6 million dollars of congestion worth compared to  
7 eliminating a thermal violation of NERC reliability  
8 standards? There is no direct relationship, so you just  
9 have to pick one and it will be arbitrary.

10 If a project is approved by the PJM Board  
11 because by itself it satisfied the market efficiency  
12 standards, then there's a method for allocating those  
13 costs. And that's pretty straight-forward, and it is  
14 based on where the LMP's are reduced. And if there are  
15 RPM benefits, there are various ways of looking at the  
16 benefit of the project. But today there is no way to  
17 just grab those kind of coincidental market efficiency  
18 benefits and attribute them to the cost allocation.

19 MR. LeCOMTE: Okay. I note there are quite  
20 a few cards up, so I'm going to let some other people  
21 respond to that.

22 I do want to remind people that -- and I  
23 appreciate all the comments that have been filed and the  
24 comments that we've heard today, and I think we have a  
25 very good understanding of your perspectives. I'd like

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1 to make sure we stay on the point we're trying to  
2 understand here, so with that as my -- let's try to stay  
3 on point.

4 Mayer, I think you were first, and then I'm  
5 not quite sure, I lost -- but I know Mayer was first on  
6 his card.

7 MR. SASSON: We'll all have a chance.

8 MR. LeCOMTE: Hopefully we'll all have a  
9 chance, yes.

10 MR. SASSON: I just want to say that we  
11 think that these issues are rare, and we've already said  
12 why they're rare. It's very rare that a short circuit  
13 is being resolved with a transmission; it's very rare  
14 that storm hardening is being resolved with a  
15 transmission; the transformer -- so given that these are  
16 rare, we try to answer the two questions that you asked  
17 in a very direct manner. These are rare but they're in  
18 a different category, right, there's no overloads here.  
19 And if they're rare and they're in a different category  
20 and we know where they are, what happens, what Peter was  
21 saying the "where," the zone, that's where you should  
22 cost allocate it.

23 And so you have an easy answer to both  
24 questions, something that is very rare. Now the  
25 question has come up: What happens in the future years?

1 Well, the future years are really not an issue because  
2 this line was not built for that purpose. If we're  
3 going to look at future years we should look at every  
4 single line in the system, who's using that line. So I  
5 don't think that that is the issue, I think the zone and  
6 we're done with it.

7 MR. LeCOMTE: I am going to let some others,  
8 but let me just ask: Okay, to you Mayer, so you have  
9 indicated where. Then tell me what you think about  
10 where as it relates to stability-related issues?

11 MR. SASSON: In my opening remarks I said if  
12 we have a stability violation it's because Steve, these  
13 people, Steve's people, analyzed a stability situation  
14 and said, "Ah, if something happens, we have in the  
15 system, some units, even if it's rare, some units are  
16 going to lose stability." We have a stability  
17 violation, there's a rule that says when that happens  
18 you got to do something about it. Now, sometimes you  
19 can just do controlled, which is what he said. It  
20 should have been caught in the connection process, he  
21 said. So very rare you're faced in -- maybe never comes  
22 up, as Steve said -- you got the transmission issue to  
23 address the problem. But once you got a transmission  
24 line to address the problem, then where are the units  
25 that felt the stability issue? In the zones where the

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1 units that felt the stability problem, that's where you  
2 should go. And that's the "where."

3 MR. LeCOMTE: Thanks.

4 Okay. Jeff or Amy?

5 MR. WOOD: Just I hate to go back a little  
6 bit. I want to talk about short circuit and comments  
7 Esam made right before we broke. I want to clarify the  
8 record a little bit. Esam's comments were on the short  
9 circuit that Hudson was causing the problem. And I  
10 would acknowledge that when we were studied we caused  
11 some short circuit problems, but we paid for all the  
12 solutions at that time to resolve the problem. We spent  
13 roughly \$30 million to entirely build out a new  
14 substation for them at the 80 Kd level, probably  
15 creating a little bit of headroom in there. And this is  
16 before BLC was ever even contemplated.

17 MR. LeCOMTE: I appreciate that. Did you  
18 have a comment on point or do I go to Amy?

19 MR. WOOD: Go to Amy.

20 MS. FISHER: I just have two short comments.  
21 The first is that PJM has several formulas in Schedule  
22 12 which have a series of different pieces that need to  
23 be accumulated together, I'm thinking of the multivalued  
24 projects, which determines beneficiaries and how  
25 different cost allocations are going to be added up and

1 allocated. So there's the public policy piece, that  
2 goes to the state; there's the market efficiency piece,  
3 that goes in accordance to 1.25 to one formula; and then  
4 there's the reliability piece which is allocated based  
5 on solution-based DFAX. This is not a one size fits  
6 all, there's no reason why you can't count up all the  
7 beneficiaries in each of their different ways and cost  
8 allocate. Yes, it's a little more complicated, but the  
9 alternative is simply to have a formula that doesn't  
10 work for ex-ante purposes.

11 And I would just make one more comment,  
12 which is the statement that Steve made that  
13 solutions-based DFAX under Schedule 12 measures use is  
14 just not a true statement. It measures use and then it  
15 has special savings rules which change the allocation so  
16 that it no longer measures use.

17 MR. LeCOMTE: Thanks.

18 Frank or Takis. Mic, please.

19 MR. LAIOS: Takis Laios, PJM Transmission  
20 Owners. Two comments: The first one, going back to the  
21 short circuit discussion about if we're going to focus  
22 on the parties that incrementally pushed the short  
23 circuit over the top then -- we talked before lunch  
24 about what you do about the parties that chewed away at  
25 that capability creating the situation for that

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1 incremental situation to occur. And then as you put the  
2 solution in place, there would be others parties in the  
3 future if you hadn't put the solution in place that  
4 would have contributed to the violation. So if you  
5 don't have the metric to measure their use of the  
6 solution, you are creating a free ridership situation  
7 there. So the solution-based DFAX approach addresses  
8 all that.

9           Again, any causation-type approach would be  
10 a one-time calculation, you have to decide what you do  
11 to the parties that came before the incremental  
12 violation was created, and then the parties that come  
13 later that benefit from the fact that the project is  
14 there would have contributed to that short circuit  
15 problem that are not paying for that project, so you're  
16 creating a free ridership.

17           Regarding the economic issue is, first of  
18 all, the projects that we're talking about here are  
19 reliability projects. So the question is: Why would  
20 you use an economic metric for reliability projects? If  
21 you do it for these so-called special set of projects or  
22 unique projects, wouldn't you be compelled, then, to do  
23 it for all of the reliability projects? So essentially  
24 all of the reliability projects would need to go through  
25 an economic calculation.

1                   And the final thing with the economic  
2 approach is it's still a one-time calculation, it's not  
3 updatable each year. It's similar to the  
4 violation-based DFAX approach, you do that calculation  
5 as a one time and you cannot revisit it. So  
6 consequently it's not -- in that respect it's not any  
7 better than the issues we come to with violation-based  
8 DFAX, it's not updatable. So I appreciate that.

9                   MR. LeCOMTE: Thanks.

10                  Bob, did you have a comment? Sorry to whip  
11 the mic around the room.

12                  MR. WEISHAAR: Yes, thank you.

13                  A few comments. One, on the total benefits  
14 associated with the project, when PJM ran its market  
15 efficiency study for Artificial Island it showed that  
16 the total LMP, just LMP -- related benefits of the  
17 project, were around the order of \$169 million, and that  
18 was just a one-year snapshot. So when you're looking at  
19 sort of return on investment and cost benefit ratios  
20 over time, and looking at an estimated cost of \$275  
21 million on the Artificial Island project, and if you  
22 take an economics-based allocation, the zones can look  
23 at this on a return-on-investment-type basis where they  
24 get the benefits associated with the cost responsibility  
25 for that particular project.

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1                   When we looked at -- we have two issues  
2   today: One is the definable category, and I think it's  
3   getting pretty clear and clearer that Artificial Island  
4   falls into a definable category. It is a  
5   stability-based project, there is one of 1,200. The  
6   second issue is a little more challenging, and we  
7   thought about what is the appropriate approach for cost  
8   allocation? It is a reliability-driven project, but  
9   coming up with an objective, quantifiable, independent,  
10   neutral approach for quantifying the reliability  
11   benefits is extremely difficult. So we got to sort of  
12   the next step of what are the other options? We looked  
13   at the Con Edison approach of a load ratio share. That  
14   load ratio share in the context of Artificial Island  
15   would likely result in a hundred percent of the costs of  
16   Artificial Island being allocated to the PSEG zone,  
17   which raises equity issues in the reverse. Because when  
18   you look at the LMP benefits, only 16 percent of the  
19   LMP-related benefits inure to the benefits of the PSEG  
20   zone. So you would have almost the reverse of what the  
21   Delmarva zone is facing today. So that raises its own  
22   set of equity issues.

23                   Another option would be to allocate some  
24   cost to the generators that are directly benefitting  
25   from the line. The line will allow generators to



1 produce more energy; you can measure that, an  
2 incremental amount of energy, the same generators went  
3 through interconnection studies over the past 10 years  
4 and didn't receive any allocation of additional upgrade  
5 costs or interconnection costs associated with those,  
6 even those issues that were present during that time  
7 period. So another option is to allocate some or all of  
8 the costs to the generators in that area that will  
9 benefit from increased output. That is not a direction  
10 that the Commission has taken to date; nothing precludes  
11 the Commission from taking that, but it's not an  
12 approach that the Commission has taken to date.

13           So we came to option 3, which looks at that  
14 LMP-related benefits, and to the extent that PJM can  
15 quantify them, any capacity-related benefits, and are  
16 proposing to allocate the costs of the Artificial Island  
17 project based on those economic benefits. These are  
18 studies that -- the methodologies for which are  
19 specified in Schedule 12, and also in Schedule 6 of the  
20 operating agreement where PJM already has formulas in  
21 the tariff for determining the capacity and the  
22 energy-related benefits of a particular project. So  
23 it's administrable; it's capable of being done by PJM;  
24 it's capable of being updated on an annual basis just  
25 like SBD facts. So you can get to an outcome here where

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1 our touchstone, our ultimate objective, is benefits have  
2 to be roughly commensurate with costs.

3 MR. LeCOMTE: If I could -- and I will get  
4 back, Frank and Esam.

5 But following up, Bob, so you would advocate  
6 something like that for in the case of the stability  
7 related to the Artificial Island. Tell me what you  
8 think of that approach for some of the other type of  
9 violations, storm hardening or short circuit. Is there  
10 an appropriateness in those types of violations?

11 MR. WEISHAAR: We have not taken, obviously,  
12 a thorough look into the short circuit issues because  
13 what we're facing in the Delmarva zone is a  
14 stability-based project. So we have not taken a  
15 position, I think that's for the other parties to  
16 discuss and address.

17 MR. LeCOMTE: Sure.

18 On the way back to Frank and Esam, if I  
19 could stop at Steve and ask him to respond to that,  
20 since the mic is going by you, Steve.

21 MR. HERLING: I think we're going to need to  
22 clarify some of the market efficiency analysis that is  
23 being discussed. A traditional market efficiency  
24 analysis, when we look at a new transmission project,  
25 would be to model the system with the line in place and

1 without the line in place; and we did perform that  
2 analysis some time ago. I don't remember the numbers,  
3 but I'm fairly certain the numbers that Bob is referring  
4 to was related to a market efficiency analysis that  
5 Delaware specifically asked us to perform, which was to  
6 compare the system as it is today but with one nuke  
7 turned off to the system in the future with the new line  
8 and all three nukes running. The premise being that  
9 without the solution the probability of one nuke needing  
10 to be turned off would be increased potentially over  
11 time. So the large deltas that were observed were as  
12 much or more a function of one of the nukes being off as  
13 they were of adding the line to solve the stability  
14 problem. So that is not a traditional PJM market  
15 efficiency with a capital M, capital E, analysis. It is  
16 a means of identifying certainly the LMP impacts of the  
17 stability of the unit.

18 MR. LeCOMTE: For what was specified?

19 MR. HERLING: For what they asked for. So  
20 clearly the stability impact of the nukes is reflected  
21 at least in some fashion by the LMP impacts of turning  
22 one of those units off. I won't argue with that, okay.  
23 But that's not a traditional market efficiency analysis  
24 as we would perform it under the operating agreement,  
25 okay.

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1                   Now, to your other question, if we were to  
2 start running market efficiency analysis to look for the  
3 ancillary benefits of every reliability solution, first  
4 of all, that would be a tremendous amount of work. I'm  
5 not sure to what extent it would show us a different set  
6 of beneficiaries than the parties who are flowing in the  
7 direction of the new line anyway. Today we do, with the  
8 new cost allocations, we do an analysis to show how many  
9 hours the flow is in one direction versus the other;  
10 that's part of the solution-based DFAX analysis, it's  
11 essentially a weighting mechanism. If the flow is  
12 50/50, 50 percent north, 50 percent south, then we  
13 attribute benefits at both ends of the line equally. If  
14 it's 90/10, obviously the primary direction of flow is  
15 where most of the benefits are. So we do that analysis  
16 but it's based on the system as it exists moving forward  
17 to, I think it was Takis' point earlier, if we were to  
18 try to do a traditional market efficiency analysis where  
19 we actually wanted to see the benefit of the line  
20 itself, that would mean removing each line that we have  
21 approved over years and years one at a time and looking  
22 at do you unwind the system to the conditions that were  
23 in place 10 years ago? That would be an enormous amount  
24 of analysis. So I wouldn't suggest that that is doable  
25 in any reasonable fashion on a repeated basis. Somebody

1 made the comment that we could do that analysis; I don't  
2 think that's possible.

3 MR. LeCOMTE: Thanks.

4 If I could get comments from Frank. I  
5 appreciate you holding.

6 MR. RICHARDSON: Thank you and sorry to move  
7 back a little bit. You started out with some comments  
8 from the merchant transmission owners. The merchants  
9 have made quite a bit of the fact that they're  
10 different, they need to be treated different, they need  
11 special rules, it's a different context for them. And I  
12 think it's really important for us to understand that  
13 that question has been answered by FERC. And the PJM  
14 transmission owners in executing the cost allocation we  
15 have to follow the FERC order, it's Opinion 503, maybe,  
16 (a) I think. But that opinion basically says that when  
17 it comes to the merchants they need to be treated like  
18 any other zonal load.

19 And so when it comes to cost allocation, we  
20 do not treat them separately because the FERC order says  
21 that's how they need to be treated with respect to cost  
22 allocation. So we have had prior discussions with some  
23 of the merchant transmission when we put these cases  
24 into abeyance: We met with them, these are things that  
25 the transmission owners considered, how special can they

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1 be treated. And the answer is not too special according  
2 to that order that came out from FERC. So I think we  
3 need to understand that the current cost allocation  
4 reflects what that order tells us to do with cost  
5 allocation.

6 MR. LeCOMTE: Thanks.

7 Esam?

8 MR. KHADIR: Thank you. I just want to make  
9 a couple points regarding the market efficiency analysis  
10 that the Delaware Commission had asked PJM to do. The  
11 Delaware Commission has regarded the issue, and the  
12 scenarios are basically unrealistic scenarios. For  
13 someone to assume that one of the selling units can be  
14 out for a whole year, that's -- I've been working with  
15 PSE&G since 1976, about the time that those units were  
16 put in commission. And up until now I have not seen one  
17 of those selling nuclear units out for a year because of  
18 stability issues, and I don't believe that they will be.

19 Now, I'm also in charge of running the  
20 stability analysis and coming up with operating guide  
21 for those units. The only time that we even reduce the  
22 output of those units is when there is a transmission  
23 line out. And we do not take transmission lines out  
24 with three units in service; we wait until one of the  
25 unit is doing refuelling outage and then we take that

1 line out at that time. And when you have two units  
2 operating you don't have to reduce anything. So the  
3 results from that analysis is totally unrealistic.

4 Now, PJM, as they were doing their  
5 comparison, the proposal comparison analysis for  
6 Artificial Island, they performed a market efficiency  
7 analysis according to the assumptions developed by TEAC,  
8 and reviewed those assumptions with TEAC. The results  
9 from that market efficiency analysis shows that there is  
10 about 90,000 to a million dollar worth of benefits over  
11 15 years, and all of that 90,000 to a million dollars, a  
12 percentage of that 90,000 to a million dollars, were to  
13 the Delmarva zone. Now, that is real assumptions that  
14 we use to develop market efficiency, the best case that  
15 we use to develop market efficiency results, and that's  
16 the results that you should be using.

17 One other thing is you're going to be  
18 looking at benefits you need to look at the capacity  
19 benefits also to the zone. So that additional line from  
20 Salem to Delmarva would provide huge increase in the  
21 CETL for the capacity transmission limit for Delmarva  
22 that would prevent it from splitting in the future. And  
23 knowing how all the generation is there, that is a very  
24 potential scenario.

25 MR. LeCOMTE: Thanks, Esam.

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1                   If we could get the mic over to John,  
2     please.

3                   MR. FARBER: Thank you. John Farber,  
4     Delaware Commission staff.

5                   If I could just briefly respond to this  
6     issue that's coming up today in terms of it's acceptable  
7     to impose the solution-based DFAX and suspend the  
8     requirement for roughly commensurate with benefits  
9     because over time somehow the benefits will inert. And  
10    I find it hard to accept that there are characteristics  
11    in the Delmarva zone that would somehow shift that 99  
12    percent cost responsibility to the Artificial Island  
13    facility any appreciable amount over 30 years.

14                  And I think it's patently unfair to impose  
15    on the Delmarva customers the requirement to pay roughly  
16    a 30 percent increase in transmission costs solely on  
17    the basis that to pay those costs for an indeterminate  
18    amount of time, whatever the transmission owners decide  
19    is appropriate --

20                  MR. LeCOMTE: John, I understand your  
21    position, and I'm trying to follow up on this. If it's  
22    going to be argumentative comments, I want to move onto  
23    some other questions, so --

24                  MR. FARBER: Okay, it would be unfair for  
25    the Delmarva zone to accrue this cost over time.



1                   MR. LeCOMTE: I understand, I read those  
2 positions.

3                   Steve, I got another curiosity for you as we  
4 talk about the reliability concerns, and especially we  
5 talked about the allocation of short circuit and the  
6 majority, the vast majority, to the zone. And I think,  
7 if I understand correctly, those are somewhat discreetly  
8 identified reliability concerns where you can address  
9 the concern. To the extent that we have -- and you've  
10 identified in the dockets that you have under short  
11 circuit a short circuit problem, I suspect that that's a  
12 -- short circuits may be the primary driver of the  
13 project, but that there are other reliability issues  
14 that are being addressed in that project in particular.  
15 But I want to talk about it in a generic sense.

16                  MR. HERLING: Sure. That project, by its  
17 design, obviated the need for a number of smaller  
18 projects that had already been identified for other  
19 reasons. And then, honestly I'd have to go back and  
20 pull out what each of those were. The project itself  
21 was designed to solve the short circuit problem. It was  
22 essentially a secondary benefit of the project that it  
23 would then eliminate the need for certain other  
24 projects. So you're correct in that characterization.

25                  MR. LeCOMTE: And to the extent that, for

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1 the majority of short circuit-related, that are  
2 allocated -- well, I think you said that they  
3 were generally either addressed at the generator  
4 interconnection study or that they were under the  
5 thresholds and allocated to the zone.

6 MR. HERLING: Correct.

7 MR. LeCOMTE: So in that sense, can you  
8 comment on, then, the appropriateness of the DFAX then,  
9 for what generally doesn't seem to be allocated under  
10 that mechanism?

11 MR. HERLING: Well, we don't attempt to  
12 establish any DFAX for those problems. You can't  
13 realistically perform -- I suppose you probably could,  
14 I'm not sure what it would tell you, for replacing a  
15 circuit breaker. But because the allocation is to the  
16 zone, we don't actually perform the calculation; there's  
17 no reason to. When we have a single circuit breaker  
18 that needs to be replaced and the cost is \$300,000,  
19 because we know the reallocation is to the zone there's  
20 no reason to even attempt to perform a DFAX calculation.  
21 It's only -- this is, as I said, this is the first time  
22 we've had to do it and it's because the solution was  
23 aligned. And in particular now we have a DFAX  
24 calculation that's based on the use of the solution and  
25 is really divorced from the nature of the problem that

1 required the solution.

2 Now, years ago if the same thing had  
3 happened there would not be a violation-based DFAX that  
4 could be applied to a short circuit problem. So I can  
5 only tell you I don't know what we would have done if  
6 the same problem had occurred 10 years ago. The rules  
7 would not have provided for that situation.

8 MR. LeCOMTE: Thanks.

9 Mayer, did you have a comment, please?

10 MR. SASSON: Just a very brief comment, Ron.  
11 And your questions were more on short circuit.

12 I want to go back just briefly to storm  
13 hardening questions. And the fact that if you try to  
14 apply solution-based DFAX to that -- which has been  
15 done -- you get results that are -- somebody already  
16 said "strange," but it's more than strange. You fix a  
17 substation, you build some lines, those substations have  
18 loads, and it turns out that the owner of those  
19 substations and serving those loads actually paid not  
20 even one dollar, not even one penny for it. So it turns  
21 out that you apply the method and it turns out that Con  
22 Edison and Linden would pay a hundred percent of that,  
23 and yet the owner of the facility, the zone where that  
24 facility is, is allocated zero dollars. And that just  
25 cannot be. That's why I go back to the idea that it's

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1 the zone that needs to pay, that's the zone that has the  
2 benefit.

3 MR. LeCOMTE: Thanks.

4 Steve, if I could turn back to the matrix  
5 that you folks provided. Could you maybe clarify for me  
6 the distinction between real-time operation concerns and  
7 stability?

8 MR. HERLING: Which category was this?

9 MR. LeCOMTE: Well, there's actually two  
10 separate categories in the matrix that you provided.  
11 One that provided stability, and there was one project;  
12 and then in the matrix there was a real-time operation  
13 concerns, they were about 50 projects that you  
14 identified in there.

15 MR. HERLING: Yeah. Operational performance  
16 is a category that we use when we have repeated  
17 operational problems that, when you study them in a  
18 planning case, they don't actually manifest themselves  
19 as a violation of NERC planning standards. But, for  
20 example, we have -- I can never remember what the  
21 acronym is. We have an operational procedure that is  
22 essentially it's a local load relief procedure where we  
23 have to be prepared to shed load for various operational  
24 circumstances. If that happens once we deal with it, if  
25 it happens dozens of times in a period; that's obviously

1 an indicator that we should do something to resolve the  
2 problem through planning even though there may not be a  
3 violation of planning standards. So we use the  
4 operational performance category to review operational  
5 circumstances between planning staff and operating  
6 staff; identify things that are repetitive in nature; we  
7 bring them to our transmission expansion advisory  
8 committee; we review them. We then pursue a solution.

9 MR. LeCOMTE: As I understand, the  
10 allocation methodology that you've identified in the  
11 matrix would be the solution-based DFAX?

12 MR. HERLING: Correct.

13 MR. LeCOMTE: So for those types of  
14 operational concerns the beneficiaries are appropriately  
15 identified through the solution-based DFAX?

16 MR. HERLING: I'd have to go back and look  
17 at all of them. But I believe most, if not all, have  
18 either manifested themselves as flow-based where we had  
19 to build a line to solve the problem, or voltage-based  
20 where similar to a voltage criteria violation, even if  
21 the solution was to add a reactive device, we could  
22 create the same type of surrogate through a line or an  
23 interface where the flow is a good indicator of the  
24 nature of the problem and therefore a good basis for  
25 cost allocation. So most operational performance issues

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1 look like either thermal overloads or voltage problems,  
2 and therefore the cost allocation, it kind of makes  
3 sense to do it the same way.

4 MR. LeCOMTE: Why wouldn't stability fit  
5 into that operational concern?

6 MR. HERLING: Well, it could. The nature of  
7 a stability problem is that for a particular fault that  
8 you apply on a system, the power plants, the generators,  
9 will swing and trip off the system because they lose  
10 synchronism. In the case of Artificial Island it was a  
11 combination of issues where if all of the units were  
12 running and we saw operational situations where we had  
13 high voltages, we would have to change the reactive  
14 output of the units which would move them into a  
15 condition where they became unstable. So it was you  
16 were fighting one operational solution against another.  
17 And ultimately we pursued a solution of a transmission  
18 line to improve the stability. The original nature of  
19 the problem is the rotational inertia of the generators;  
20 they were unstable for certain faults. So it's not like  
21 an operational performance issue which is related to  
22 flow two-load in an isolated pocket that looks just like  
23 a thermal overload and you can treat it for a solution;  
24 and for cost allocation pretty much the same way.

25 Stability, it's just analytically unique

1 compared to voltage or thermal overload problems. You  
2 may end up solving the problem with a line, but when you  
3 then do -- if you're trying to attribute benefits, the  
4 use of the line is certainly a way to measure some of  
5 the benefits of solving that problem. The discussion we  
6 had earlier, though, got to the issue of initially just  
7 solving the stability problem there are probably some  
8 benefits that are not being captured by the use of that  
9 one single line that you have now built. That's really  
10 the discontinuity, is how do you weigh the benefits of  
11 solving the stability problem with the benefits of  
12 having a new line? And some of the things that have  
13 been said are certainly correct, that that line creates,  
14 in the case of Artificial Island that line creates  
15 another feed to the Delmarva peninsula. If there were  
16 to be price separation in RPM that line would provide a  
17 significant benefit. But there are also benefits  
18 associated with resolving the stability problem, and  
19 those are not being captured, at least in total --  
20 they're captured in part -- by the use of that one  
21 facility.

22 MR. LeCOMTE: To the extent that you -- and  
23 correct me if I mischaracterize -- the operational way  
24 that may be flow to the load as opposed to instability,  
25 then is that flow from the generator? Is that --

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1                   MR. HERLING: Well, stability problems, I  
2 described them in the table as being somewhat radial in  
3 nature because you have a cluster of generators the  
4 energy has to get out to the load. And you can look at  
5 stability as if you drew a circle around the plant it's  
6 the strength of all of the outlets to the rest of the  
7 system that determined the stability of the plant, among  
8 other things. But the strength of the transmission  
9 system determines the stability of the plant. So it is  
10 kind of a 360-degree outward phenomenon.

11                   MR. LeCOMTE: And did I hear you make  
12 comments previously related -- because I'm -- to the  
13 extent that I understand your comments now on stability  
14 and the outward nature, is this something that's  
15 generally addressed, though, at the generator  
16 interconnection analysis or studies?

17                   MR. HERLING: Well, just to be clear: It is  
18 addressed for each new generator in the interconnection  
19 process. There is also a NERC transmission standard  
20 that requires us to test the entire system, which we do  
21 every year. So we test the stability of the entire  
22 system in the RTEP every year. We've never had a  
23 problem other than the two very small problems I  
24 described earlier that were resolved by controlled  
25 devices within the plant and now Artificial Island. All



1 of the other problems were always identified on a new  
2 generator as it was being requested to connect to the  
3 system.

4 MR. LeCOMTE: So you studied the problem on  
5 a regular basis. And so we've identified a problem in  
6 one particular circumstance here. Tell me how would you  
7 address future problems or if you were to find the next  
8 problem?

9 MR. HERLING: Well, for the time being, we  
10 would address it in the same fashion. We would look for  
11 the most affective transmission solution, assuming that  
12 there were no easy control device solutions. Including  
13 a stabilizer on a plant is a fairly cheap solution, and  
14 we've done that before to resolve at least one problem  
15 in the past. So assuming there is no cheap control  
16 device solution, we would look for a transmission  
17 solution, we would look for the most cost-effective  
18 solution, we would ask the Board to approve it, and we  
19 would apply the cost allocation as it exists today,  
20 which iis based on solution-based DFAX.

21 MR. LeCOMTE: Okay.

22 MR. ROLASHEVICH: Thanks, Ron.

23 So here's a question for PJM: Steve, in  
24 terms of your matrix, does this exhaust all possible  
25 categories in terms of --

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1                   MR. HERLING: Including the ones that I  
2 don't know yet exist?

3                   MR. ROLASHEVICH: Yes.

4                   MR. HERLING: I believe it does. It's  
5 certainly possible that something can come up in the  
6 future, but I think it exhausts -- I think it covers  
7 everything that is currently in our purview to implement  
8 through the RTEP.

9                   MR. ROLASHEVICH: Again, I'm not asking you  
10 to predict the future, but do you think that any of  
11 these categories are subject to an increasing number of  
12 projects? Do you think that some of these projects are  
13 going to increase the number of projects listed in the  
14 PJM RTEP?

15                   MR. HERLING: I think was the grid is aging  
16 you will see more aging infrastructure projects. I  
17 don't know whether we're going to see more  
18 storm-hardening projects; obviously, Hurricane Sandy was  
19 a pretty big deal. I don't know how much is left out  
20 there that we might find needs to be improved in that  
21 fashion.

22                   Stability? I honestly don't think we're  
23 going to see very many of those as we move forward. I  
24 think this was a unique situation; I don't expect it to  
25 occur very often. We could have one more next year and

1 then not again for 20 years; so it's really hard to say.

2 Reactive problems, thermal problems, that's  
3 going to be 99 percent of the RTEP for a long time.

4 MR. ROLASHEVICH: I have one more question  
5 for the Maryland and Delaware State Commissions. So in  
6 terms of saying that an economic analysis, using  
7 something like an LMP analysis, would be something that  
8 we should look at, are you saying that's in place of  
9 solution-based DFAX, and at the time or are you saying  
10 there's some sort of hybrid that should be looked at?

11 MR. WEISHAAR: We would suggest that you  
12 look at that in lieu of solution-based DFAXes unless  
13 there was some affirmative demonstration that this was a  
14 flow-based or thermal-based problem, and that hasn't  
15 been shown yet. So we have a disconnect between the  
16 driver or the outcome this project and the use of  
17 solution-based DFAX.

18 MR. ROLASHEVICH: Thank you.

19 MS. TEETER: Hi, this is Valerie Teeter with  
20 FERC staff.

21 I just had a quick question. I'll start by  
22 addressing it to you, Steve, but anyone else can chime  
23 in if they're interested. So this is going back to your  
24 discussion a little bit earlier about the benefits of  
25 projects to address short circuit issues, particularly

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1 transmission lines necessary. But just kind of more  
2 generally with respect to projects to address short  
3 circuit issues and then stability issues, what are  
4 really the benefits of these projects in the most  
5 general sense possible? And who are the beneficiaries?  
6 Is it a matter of the beneficiaries are just those whose  
7 direct problem is resolved? Whose problem is it really?  
8 Is it a given transmission owners? Is it an entire  
9 system problem? Can the problem change over time? I  
10 just want to get a better feel for how the system  
11 dynamics, and the fact that the system is constantly  
12 changing, impacts the benefits and beneficiaries of  
13 these projects.

14 MR. HERLING: I think you're talking about  
15 short circuit in particular?

16 MS. TEETER: Short circuit, and projects  
17 meant to address stability issues would be helpful as  
18 well. Thank you.

19 MR. HERLING: Okay. Well, the stability,  
20 clearly as long as the generation in a particular area  
21 continues to exist, that stability will continue to be a  
22 problem. If there were local load that could grow  
23 significantly, that would potentially -- you wouldn't  
24 need to deliver the energy further away on the  
25 transmission system. But it's really a function of how

1 much generation you have in a local area and how strong  
2 the transmission system is to take that power away,  
3 okay. So, yeah, over time if a generator should be  
4 retired that could reduce the stability problems in a  
5 given area. But that's a fairly-easy-to-predict kind of  
6 a situation, it's not something that kind of creeps up  
7 on you.

8                   Short circuit is harder in that respect  
9 because every generator added everywhere will contribute  
10 to the problem, maybe in very, very small amounts.  
11 Every transmission line that you build will bump up the  
12 short circuit duty, again, maybe by very, very small  
13 amounts, but it's something that we study every year.  
14 But as a breaker approaches its capability, we view it  
15 as not being a problem. When it reaches its capability  
16 then it's a problem. So if you want to look back over  
17 time we can see situation trending, but until you  
18 anticipate the need for the next big transmission line  
19 or the next generator building close by, you don't know  
20 when you might trigger that violation.

21                   The nature of a short circuit problem is  
22 such that if a breaker is over-dutied and it's called  
23 upon to interrupt the fault, it may very well explode.  
24 Which, aside from the safety issues, will be disruptive  
25 to the ability of the grid to function in that area

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1 until such time as you can repair whatever damage has  
2 occurred. So it could have a noticeable impact on an  
3 area of the grid, and then depending upon how severe the  
4 damage it could be a fairly significant problem.

5 MR. LeCOMTE: Thanks.

6 MR. RICHARDSON: Frank Richardson with the  
7 transmission owners.

8 I'd like to answer your question a little  
9 bit differently. Right now that stability problem that  
10 is solved at Artificial Island, there is a cost  
11 allocation for it. And I think we must remember that  
12 every zone in PJM is paying something for that project,  
13 every zone in PJM is benefitting from it. From solving  
14 the stability problem on Artificial Island, it affects  
15 the entire PJM grid. And everyone is getting a cost  
16 allocation. There is one zone who's getting a brand-new  
17 230 kV line into their zone with 3,800 megawatts  
18 attached to it and they're getting a substantial amount  
19 of the cost for that project. On the surface and face  
20 value, that would make sense.

21 MR. LeCOMTE: Thanks.

22 Pass the mic down. Amy, please.

23 MS. FISHER: I appreciate that question. I  
24 think that's the obvious legal question that we all have  
25 to sit here and answer. Because what we're here to try

1 to figure out is how these costs measure against  
2 benefits. And I just want to clarify in response to  
3 Chip's earlier comment, we are not relitigating Opinion  
4 503. Opinion 503 said that merchant transmission  
5 facilities had to share in cost allocations for  
6 transmission upgrades. It did not say that we should  
7 not be measuring benefits relative to costs. So I just  
8 wanted to make it clear that we are not challenging  
9 Opinion 503, and I think that's important for everyone  
10 to understand.

11                   However, what I would say is that there are  
12 benefits and there are incidental benefits. If the  
13 purpose of the upgrade is not to improve the way you use  
14 the system but you nonetheless benefit in some amorphous  
15 way, then that's why we have load share and the 50  
16 percent of the project costs that are borne by load  
17 share. And I believe that's what Chip was just  
18 referring to. That doesn't mean that every person who  
19 incidentally moves power over the line should be cost  
20 allocated the same way that people for whom the blow-up  
21 of the transformer or the breaker is really what's being  
22 sought for.

23                   MR. LeCOMTE: Thanks.

24                   Mayer?

25                   MR. SASSON: Thank you. A couple of ideas.

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1 I assume that when you said that everyone's paying for  
2 it and somebody's getting the line he's probably  
3 referring to the 50 percent socialization. Is that the  
4 case? When you said that every zone is paying, you mean  
5 because of the socialization?

6 MR. RICHARDSON: I don't have it in front of  
7 me. But every zone's got an allocation, yes.

8 MR. LeCOMTE: Mayer, I'll give him a chance  
9 to answer. If you want to make your comment, and then  
10 if he has something to respond to, thanks.

11 MR. SASSON: I will assume that that's what  
12 he meant, that through the 50 percent socialization.  
13 And that is, depending on the voltage level, if the  
14 voltage level is lower it's a hundred percent DFAX so  
15 nobody else would be paying.

16 But what I wanted to answer your question  
17 very directly is: It's clear that the issue is short  
18 circuit, the issue of stability, the issue of storm  
19 hardening, we know what the issue is. And therefore  
20 solving that issue, depending on the purpose of the  
21 facility that you're putting in, you know what the  
22 purpose is, is to solve that issue. And the zones,  
23 where they are, that's who pays and that's what we've  
24 said, the zone pays. However, are there any flows on  
25 those lines? And I think that's what the confusion may



1 be. Yes, there are some users for those lines but those  
2 users have incidental benefits because they're using it.  
3 But the line was not put for their benefit. But given  
4 any line there will be users, and those users have  
5 incidental benefits and they're not the primary  
6 benefits, which are those that had the benefit because  
7 of the purpose of the project of addressing the issue  
8 that brought the line. So you have -- you need to make  
9 sure we understand we have those two types.

10 MR. LeCOMTE: Thanks, Mayer.

11 If you could pass the mic down to Takis,  
12 please.

13 MR. LAIOS: Thank you. Takis Laios, PJM  
14 transmission owners.

15 Two observations: Obviously we're here  
16 trying to figure out why these cost allocations look as  
17 maybe blatant to some folks as compared to other cost  
18 allocations. But I want to throw two additional  
19 observations that we may want to take into  
20 consideration. As far as the merchant entities that  
21 were cost allocated, the projects in question here is  
22 that the cost allocation would be dramatically different  
23 to recognize that they're a single-load zone. If they  
24 were not a single-load zone, if that load was part of  
25 the host zone of the larger zone or the one that they're

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1 interconnected with, the cost allocations would be  
2 dramatically different. So the phenomenon that is a  
3 single load zone is a consideration.

4           Regarding the Delmarva cost allocations, we  
5 know that's where the physics are putting the flows and  
6 solution-based DFAX measures those. So for this  
7 particular project it's not surprising by looking at the  
8 map as to where the project is going; it's not  
9 surprising whose megawatts are flowing on that. But at  
10 the same token, there are lots of other RTEP projects  
11 throughout the rest of the PJM system that  
12 solution-based DFAX sees to it that the Delmarva  
13 Peninsula does not get cost allocated for those projects  
14 because, again, from a locational point of view the  
15 Delmarva load is far, electrically, away from those  
16 facilities. So basically, because you have one project  
17 here that may look maybe disproportionate in some eyes,  
18 you also have to take into consideration all the other  
19 RTEP projects where the Delmarva loads are not picking  
20 up any cost allocation.

21           So on the whole, when you look at the entire  
22 set of the RTEP reliability projects, the cost  
23 allocational construct essentially is a portfolio or, if  
24 you will, a range of RTEP projects, essentially treats  
25 everyone the same. So it's not a situation where the

1 construct is necessarily picking on this particular load  
2 to these particular entities. If you step back and look  
3 at the whole set of RTEP projects and how solution-based  
4 DFAX treats them is equitable, again, on the large  
5 picture basis.

6 MR. LeCOMTE: Thanks.

7 One more question from Staff and then we'll  
8 take a break.

9 MR. GROSS: Ed Gross from Staff.

10 Question directed to Mr. Herling. It's kind  
11 of a thought experiment, actually, what I want to  
12 suggest, and an uncomfortable one at that. Assuming  
13 arguendo that a short circuit problem exists on the  
14 system which for some reason PJM missed, and a bad thing  
15 happened and we go well beyond what happens as far as  
16 for flows for the breakers themselves and we pass our 80  
17 KA position, could you describe some of the effects that  
18 might have? Well, let me just ask you straight-up would  
19 probably be easiest. Short circuit problems that would  
20 happen would affect the system in general, the breaker,  
21 the connected facilities around that system, whereas  
22 possibly sounds like stability problems affect the  
23 generators and have more implications for the operations  
24 of the generators, would that be an accurate statement  
25 in your mind?

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1                   MR. HERLING: There's a bit of interaction  
2 there. If you have a stability problem, the generator  
3 that becomes unstable can swing and can cause other  
4 lines to trip. It can cause other generators to trip.  
5 It could spread into a more substantial problem or it  
6 could be very local and the generator trips and the  
7 system is just fine. So it really depends on the nature  
8 of the problem that initiates the stability event.

9                   We've had some pretty significant system  
10 events that started out as stability problems. With  
11 short circuit, if you had a fault that exceeded the  
12 capability of a circuit breaker, whether it's 80 KA or  
13 any size, it could be restricted literally to that  
14 substation. The breaker blows up a couple of lines open  
15 and that's the extent of the problem, or it could then  
16 cascade where you have lines overloading and more lines  
17 tripping, you could have local stability -- it could  
18 cause local stability problems on generators. And,  
19 again, depending upon circumstances if things go badly,  
20 it could cascade into a much more severe event. More  
21 than likely in both cases it's going to be very  
22 localized, but sometimes bad things happen. So it's  
23 possible that it could extend beyond the local area.

24                   MR. GROSS: Just looking at the first-order  
25 effect, if you would, as far as either a short circuit

1 event or a stability event, could you say that the short  
2 circuit affects more the system or stability affects  
3 more generators, or you would say that it's really  
4 depends upon the event?

5 MR. HERLING: Short circuit will have an  
6 immediate, physical impact on transmission  
7 infrastructure. Stability will have an immediate,  
8 physical impact on generating infrastructure. But the  
9 likelihood of that propagating out and affecting  
10 customers, meaning load, depends entirely on the  
11 circumstances.

12 MR. GROSS: Thank you for your answer.

13 MR. LeCOMTE: Okay, again, right on  
14 schedule. It's 2:45. Let's take a 10-minute break.  
15 We'll come back at 2:55 and have any follow-up. Thanks  
16 so much.

17 (Whereupon a short recess is taken.)

18 MR. LeCOMTE: Okay, we had a few follow-up  
19 questions. Steve, I just wanted to see if you wanted to  
20 follow up on some of the earlier conversation.

21 MR. HERLING: I'm sorry, if I wanted to  
22 follow up?

23 MR. LeCOMTE: If you had a follow-up  
24 response, I think you indicated you had some on some of  
25 the earlier questions related to the types of

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1 violations.

2 MR. HERLING: Yeah, you had asked me in  
3 particular about the one short circuit problem, and I  
4 had mentioned that there were a number of other projects  
5 that are already been identified which were then not  
6 required. That material is in one of our TEAC  
7 presentations, and that was a big part of why we chose  
8 that solution, was because while it costs a lot of  
9 money, it obviated a number of projects on a net basis,  
10 made the project look much more effective. But I'm  
11 looking at about nine projects that were identified for  
12 other reasons. I don't have all the particular  
13 violations. But they would have been built to resolve  
14 other problems and now they're not necessary.

15 MR. LeCOMTE: Okay, thanks.

16 MR. HERLING: We can get you the details and  
17 provide them at some later date if you wish.

18 MR. LeCOMTE: Just as a general thought,  
19 though, that those violations would not necessarily have  
20 been short circuit violations?

21 MR. HERLING: They were not.

22 MR. LeCOMTE: Right, thanks. And violations  
23 that would have been allocated under the solution-based  
24 DFAX?

25 MR. HERLING: Yeah. My guess, without

1 knowing for sure, is that that were all related to one  
2 thermal criteria violation or another, possibly a  
3 reactive violation, but they all would have been  
4 appropriately allocated using the solution-based DFAX.

5 MR. LeCOMTE: Thanks.

6 Mayer, did you have a --

7 MR. SASSON: Just briefly, Ron. Just to  
8 make sure it's clear: The entire BLC project is needed  
9 for short circuit. And I think that's an important  
10 aspect. And I think Steve said earlier it's sort of an  
11 add-on that it can also solve the others, but -- which  
12 is different. If you needed the project to solve one,  
13 another project to solve another, you choose one that's  
14 more efficient that solved both. That's not the case  
15 here, actually, entire one hundred percent of the  
16 project is needed for short circuit. Now, it has other  
17 things, but --

18 MR. LeCOMTE: Thanks.

19 Val?

20 MS. TEETER: This is Valerie Teeter again  
21 with FERC staff.

22 Just one quick question for PJM for Steve.  
23 This is specifically about the chart that you provided  
24 in the appendix to your pre-technical conference  
25 comments. You indicated under the "end of life/aging

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1 infrastructure criteria" that there is, in terms of  
2 stakeholder-identified issues, a question as to whether  
3 the flows over the original facility, that capability  
4 should be treated the same way for purposes of cost  
5 allocation as the incremental capability made available.  
6 Could you just elaborate on that point so we have a  
7 better understanding?

8 MR. HERLING: We were trying in that column  
9 to represent issues that various other parties have  
10 raised in a reasonably fair basis. That was a cost  
11 allocation question that had come up at one time; it was  
12 never really dealt with. But the obvious question is:  
13 If you simply replace something in kind -- which happens  
14 all the time, transmission owners maintain their own  
15 facilities and often have to replace circuit breakers or  
16 transformers of even parts of transmission lines -- if  
17 they replace them in kind, you may view that one way; if  
18 they replace it with something bigger and better, and  
19 provides all kinds of additional capability, you may  
20 view it differently. And the question arose some time  
21 ago: Should you kind of bifurcate and treat the  
22 original capability one way and the incremental  
23 capability a different way? But that's never actually  
24 been dealt with beyond that having been raised.

25 MS. MARTIN: This is Valerie Martin for



1 FERC.

2 I've heard comments here regarding benefits  
3 of flow traveling when you build a transmission, the new  
4 transmission facility, the benefit from traveling on the  
5 line. And I'm trying to understand what benefits do you  
6 derive from flow besides the line being built and over  
7 time, megawatts traveling on over it, what are the other  
8 benefits that you're defining over the years? Because  
9 you're talking about initially there are some  
10 beneficiaries that are easily identifiable, then you  
11 were talking about another project, that within 30  
12 years, it may be different.

13 MR. HERLING: Sure. I was describing two  
14 categories of benefit. One was just the pure use of the  
15 facility. All load needs to be served by energy; the  
16 energy has to get from generators to the load. So the  
17 transmission facilities that allow for that transfer of  
18 energy provide a benefit to that load. So if you build  
19 a new line and two zones make use of it to serve their  
20 customers, then they are clearly benefiting by its  
21 existence.

22 What I was suggesting was that the initial  
23 -- this goes back to when we used violation-based DFAX,  
24 we then described the beneficiaries as the parties who  
25 caused the problem because the elimination of the

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1 problem returned the system to a reliable state. And  
2 those customers who previously had placed the system at  
3 risk are now benefiting by the system no longer being at  
4 risk. So the causers were the beneficiaries by the  
5 elimination of the problem. Now we use solution-based  
6 DFAX. Part of the rationale for solution-based DFAX was  
7 that for the vast majority of projects the users of the  
8 new facility are very similar to the causers of the  
9 initial problem. And if you think about flow from A to  
10 B, if you have -- people causing flow from A to B, if  
11 there's a violation, when you build a new line it's  
12 typically going to be in parallel with A to B and the  
13 people who caused the problem from A to B will now use  
14 the new facility, so the causers and the users after the  
15 fact are largely the same. So for 99 percent of the  
16 projects -- whatever the percentage is, I'm just  
17 throwing out a number -- we believe, PJM believes, that  
18 you're capturing both the causers and the users  
19 generally through solution-based DFAX. Where that  
20 doesn't quite work is when you have a short circuit  
21 problem or a stability problem -- because the users in  
22 the case of the solution to Artificial Island, you're  
23 solving the problem by building one more line, in this  
24 case from Artificial Island down on to the Delmarva  
25 Peninsula. You could have also built a line to

1 Philadelphia or you could have built a line to Allentown  
2 or you could have built a line to Newark, New Jersey,  
3 and you would have solved the stability problem, and the  
4 users of that new line would have been noticeably  
5 different, okay. None of that use is the entire picture  
6 of who caused the problem.

7 Now, in fact, load isn't really causing the  
8 stability problem; it's a function of the relationship  
9 between the generators and the strength of the  
10 transmission system. But as somebody, I think it was  
11 Mayer, pointed out, the reason you have the generators  
12 is to serve load, okay. So if you didn't have load, you  
13 wouldn't need the generators. So the fact that the  
14 generators are unstable means that we need to fix it so  
15 that we can use them to serve load.

16 MS. MARTIN: And over time that's how you're  
17 measuring the benefit?

18 MR. HERLING: Over time the use of the line  
19 tells you a lot about the benefits of that single  
20 solution. My point earlier was 30 years from now when  
21 one of the Salem units have retired, there will no  
22 longer be a stability problem, but the line will still  
23 be there and the line will still be serving a purpose  
24 and it will still be providing benefits. So the initial  
25 who-caused-the-problem beneficiaries will evolve over

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1 time.

2 My argument is with thermal overloads and  
3 reactive problems, it's largely the same so it doesn't  
4 matter. But with stability and short circuit, the  
5 original problem is not all that important after some  
6 period of time. I don't know whether that's one year,  
7 five years, 10 years. Over some period of time who  
8 caused the problem is no longer important. And that's  
9 why solution-based DFAX is a good indicator over a long  
10 period of time of who the beneficiaries are. So really  
11 the only question for me, for a really, really small  
12 slice of the RTEP pie, is who is the initial beneficiary  
13 related to the cause of the problem in addition to who's  
14 using the solution. To me that's only the really issue,  
15 is --

16 MS. MARTIN: So it's a cause and addition  
17 to?

18 MR. HERLING: That's one additional  
19 beneficiary. It's not the only beneficiary. But it's  
20 an additional beneficiary. You got to decide whether  
21 that's a big enough issue to solve. We're talking about  
22 a couple of projects here. I realize it's a lot of  
23 money, but if we never have another stability problem  
24 ever again, okay, we can create a different solution, a  
25 different cost allocation solution, okay. I would like

1 to keep it reasonably simple, but we could come up with  
2 a different approach that blends in other types of  
3 beneficiaries. But honestly I wouldn't expect it to be  
4 used very often.

5 MS. MARTIN: Because you could come up with  
6 it yourself?

7 MR. HERLING: Oh, sure.

8 MS. MARTIN: Another question is in regards  
9 to once a project is selected to resolve the identified  
10 problems. And I've heard today that there's multiple --  
11 there's a primary driver and there's other elements  
12 underneath that?

13 MR. HERLING: Yes.

14 MS. MARTIN: So for each of those, what's  
15 the -- are there solutions for each one of those? Like  
16 a cost allocation solution for each on of those? How is  
17 that --

18 MR. HERLING: Actually, because we're using  
19 solution-based DFAX, this is one of the huge benefits of  
20 solution-based DFAX. Somebody's mentioned the  
21 Susquehanna-Roseland project which had dozens -- it  
22 might have been four dozen problems, that were resolved  
23 by Roseland. That's a 500-kV line and it was  
24 socialized. But to do cost allocation based on 48 or so  
25 individual violations and then weight them all and put

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1     them all back together again would have been a  
2     nightmare. With solution-based DFAX you don't need to  
3     do that, you have one solution that solves 50 problems,  
4     you have one cost allocation based on who uses the  
5     solution, not who caused each one of the 50 different  
6     problems. That's a huge advantage. That was one of the  
7     big reasons, that and the ability to redo the  
8     allocations every year based on changing system  
9     conditions. Those were the big advantages of moving to  
10    solution-based DFAX.

11                   MR. SASSON: Can I comment on Valerie's  
12    question?

13                   MR. LeCOMTE: Okay, since the mic's there.  
14    You're in jeopardy when it passes in front of you,  
15    Steve, but --

16                   MR. SASSON: Valerie, you asked a number of  
17    important questions here. You asked a number of  
18    important questions here, and I want to make sure that  
19    it's clear that in my answer that we're not advocating  
20    for violation-based DFAX. That has to be absolutely  
21    clear, we said that from the very, very beginning. And  
22    I think Steve is saying for thermal overloads the  
23    solution-based DFAX is something that can be reproduced  
24    year by year over time. It makes sense because the  
25    users of the solution are the same as the causers, and

1 there's consistency as we discussed. But we're here to  
2 answer the first question that the Commission asked: Is  
3 there a category of projects that are based on non-flow,  
4 not flow-based but non-flow? And I think we've answered  
5 that there are, there is a category of projects that  
6 have various -- depending on the nature of the problem,  
7 it could be storm hardening, it could be short circuit,  
8 it could be stability. So there a number of them. The  
9 question, then, is: Once you solve it with  
10 transmission, because there has been a violation, storm  
11 hardening, something got broken, there's a violation,  
12 now you solve it. The question being asked here to some  
13 extent is: Do you just cost-allocate a little piece to  
14 whoever is the one that had the problem? And then later  
15 on you charge other people. And I'm not sure that's  
16 fair because the issue was the storm hardening.

17 Now, the fact that they're users later on,  
18 that's a different issue. But those issues are all  
19 incidental uses and you correctly said there are two  
20 kinds, primary and the others. I think it's the primary  
21 you would need to address, and that's what I think we've  
22 given you, an exact way of doing it.

23 MR. LeCOMTE: Thank you.

24 Takis?

25 MR. LAIOS: Takis Laios, PJM transmission

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1 owners.

2                   One cautionary observation about the carving  
3 out of these special projects. That would necessitate  
4 drawing the line somewhere. Once you do that, you're  
5 inviting essentially another driver over project that  
6 falls outside the carveout that someone doesn't like the  
7 cost allocation that results from that project to argue  
8 that this should be included in that carveout. So the  
9 question right now is once you start a carveout, where  
10 do you stop? And that is a concern. And even within  
11 the carveout that we've been debating or discussing here  
12 today, I think Steve noted that there are differences  
13 between stability and short circuit, so even within the  
14 two classes of drivers that we're talking about here,  
15 they're different from each other. So what stops a  
16 third, different driver from being argued that should be  
17 included in the carveout?

18                   Today we don't have any carveouts.  
19 Essentially you're looking at the solution based-DFAX  
20 which measures where the physics are placing the flows.  
21 So that would be, again, just a cautionary observation  
22 as to if we embrace these two as being unique, that  
23 that's going to open the door to an argument that a  
24 third driver is also unique and should be included with  
25 these other two. So I appreciate that.



1 MR. LeCOMTE: Thanks, Takis.

2 I'm actually going to get to you, Amy. But  
3 as the mic passes by, Steve, I want to follow up. You  
4 sat in the middle.

5 So I know I heard you make some comment  
6 about especially to the extent there was a carveout or  
7 some small class of reliability projects and that you  
8 maybe could identify a beneficiary's mechanism. Maybe  
9 you could elaborate on that. Where do you think you  
10 would go with identifying those beneficiaries?

11 MR. HERLING: That's a trickier one.  
12 Stability, at least analytically, you can visualize the  
13 impact of a stability problem geographically. I can  
14 imagine a test, I'd have to talk to my engineers, but I  
15 can imagine a test that would show me where the impact  
16 dwindles to some de minimis level. Short circuit, I'm a  
17 little bit stumped. I'd have to think about what that  
18 might look like, but I'm not clear. I suppose you could  
19 look at the impact of generators, for example on a short  
20 circuit problem, and the further away you get, that  
21 impact reduces to some de minimis level. But now you're  
22 associating the physical location of generators with the  
23 local load, which in a market environment there is no  
24 direct relationship between a generator and New Jersey  
25 and the load that lives right around it. So we'd have

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1 to think about what those implications might be; I don't  
2 have a good answer for you for short circuit.

3 MR. LeCOMTE: Thanks.

4 And Amy?

5 MS. FISHER: So I have to quote Maynard  
6 Keynes, which in our case is very appropriate because in  
7 the long run we are all dead. And I don't mean that for  
8 us as mortal beings, although it's true in that case as  
9 well. But I mean it in terms of the companies we  
10 represent sitting here. The fact that in some  
11 alternative universe we will be able to recognize the  
12 benefit of a \$1.2 billion project is really very cold  
13 comfort for a company that's faced with costs that are  
14 simply in excess of its revenues. I think that if the  
15 ex ante formula that we're trying to solve for is  
16 important to people, then it needs to work, not most of  
17 the time but all of the time. So we can make that  
18 happen in two different ways: We can either take the  
19 time and effort and not say "it's complicated" or "maybe  
20 we won't use it very much," to try to get that ex ante  
21 formula as close to correct all the time as we possibly  
22 can, or when it doesn't work the people who are affected  
23 are going to come to FERC or the courts to get redress.  
24 And I think that's the question we need to answer here.  
25 And failure to really dig hard into this formula means

1 that's how it's going to be addressed in the future.

2 MR. LeCOMTE: Thanks.

3 Esam?

4 MR. KHADIR: I would just like to make a  
5 caution regarding carveouts for anything on the  
6 solution-based DFAX. As I mentioned in my presentation  
7 and as we discussed here today, if we take a look at the  
8 short circuit issues you'll see that the short circuit  
9 is not the only driver; you have several drivers,  
10 including thermal drivers. If you take a look at the  
11 stability, stability is not the only driver. For  
12 Artificial Island there is a stability as one of the  
13 drivers. And the high voltages at Artificial Island was  
14 also another driver. And you're going to bring in a lot  
15 of arguments, a lot of disputes, and even hearing a lot  
16 of issues in the future. Should we use the stability  
17 carveout or should we use the voltage as the  
18 determining, and keep it in the DFAX? Same thing with  
19 the short circuit project, should we use the thermal  
20 drivers or should we use the short circuit drivers?  
21 Thank you.

22 MR. LeCOMTE:: Thanks.

23 I actually have a question for Takis as a  
24 follow-up. I'm going to stay away from the merits of  
25 other proceedings. But to the extent that -- the

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1     cautionary tale on carveouts and the transmission owner  
2     proposal to carve out from cost allocation certain  
3     proceedings, tell me the consistency there.

4                     MR. LAIOS:  There, at least in my mind,  
5     needing to take aback, obviously I'm representing the  
6     PJM transmission owners here.  My response to that  
7     question would be basically all the other items we're  
8     talking about here, we're talking about requirements  
9     that apply to the entire PJM footprint.  NERC  
10    reliability standards apply to the entire footprint; PJM  
11    planning procedures apply to the entire footprint.  In  
12    that particular situation you're talking about something  
13    that applied to one zone.  So therefore I view, at least  
14    in my case, differently from the carveouts that we're  
15    talking about here.  Here you're talking about a short  
16    circuiting that can happen anywhere in PJM in order to  
17    address a requirement that PJM applies consistently  
18    throughout the PJM footprint.  While in the other case  
19    you're talking about a particular local transmission  
20    entity choosing to -- because of unique needs that they  
21    may have in the local area, have essentially a driver  
22    that's unique to that zone.  So it's not whether it's  
23    short circuit thermal or voltage, but what is the need  
24    that that particular entity's trying to address in their  
25    particular zone.

1           MR. LeCOMTE: As I said, I want to stay away  
2 from the merits for that.

3           If I can follow up with a question for Steve  
4 on that. So, if I were to look at the matrix, that  
5 end-of-life, aging infrastructure and the allocation  
6 methodologies indicated, there is a solution-based DFAX?

7           MR. HERLING: Yeah. And the reason for that  
8 is typically you're replacing a line with another line  
9 typically with more capability. But it's based -- once  
10 it's built, it looks just like any other new line. You  
11 can readily measure the use of the line. You could just  
12 as easily have needed to rebuild the line based on some  
13 thermal criteria violation. So once the solution is  
14 there, the use is readily measurable, and to me it kind  
15 of makes sense that you would continue to use it, the  
16 solution-based DFAX, as the appropriate measure of the  
17 beneficiaries.

18           MR. LeCOMTE: Thanks.

19           Mayer?

20           MR. SASSON: Today I find that I have agreed  
21 a lot with what Steve has said except this time. Now I  
22 disagree with him. Where is the violation that you  
23 mentioned, end-of-life of a particular line? Who caused  
24 that violation? That's the question we need to ask  
25 ourselves. Is it the load that was using the flows that

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1 were going to certain loads? Did they cause the end of  
2 life?

3 MR. LeCOMTE: Mayer, I want to make sure I  
4 understand, because to the extent we have the  
5 solution-based and we identified beneficiaries, we've  
6 tried to stay away I think that the solution-based  
7 mechanism as they've clearly identified drives to the  
8 identification of beneficiaries, not problems  
9 identifying the universe of potential causes.

10 MR. SASSON: Ron, I fully agree with you  
11 that solution-based DFAX over a transmission line will  
12 identify the users; that is a given. However, that is  
13 not the real question I think we should be asking  
14 ourselves, which is: Why are we doing the project? And  
15 if you have an end of life, this line has been there for  
16 40 years, is breaking apart, et cetera, we can't rely on  
17 it anymore, we got to replace it. Whether we replace it  
18 in kind or we are doing it, we might as well do a better  
19 line so -- more capacity line for the future.

20 But was that the purpose of the line, to  
21 serve the load in a sense that those loads caused the  
22 problem? Other than they didn't, that goes to the  
23 question -- I think also the answer I gave to Valerie,  
24 which in that case I did agree with Steve, when he said  
25 only stability in this case we'd put a line, or to the

1 -- peninsula, we could have put it to Philadelphia or to  
2 Newark. So depending on the solution we charge  
3 different people, is that a fair approach? Who caused  
4 the problem? So it's almost like they're charging an  
5 innocent bystander because he was in Newark and he's  
6 there, he's the one I'm going to charge. "Wait a  
7 minute, I had nothing to do with this issue." I think  
8 that's the thing I'd like us to think about a little,  
9 and that's why we came back in our opening remarks and  
10 said you look at the nature of the problem and for  
11 non-flow you look at what is the intended purpose of the  
12 project.

13 MR. LeCOMTE: I am always cautious when  
14 somebody asks their question, so that they can answer  
15 that. So --

16 MR. SASSON: It was by the thoughts that  
17 were given --

18 MR. LeCOMTE: Thanks.

19 Okay, I think I want to start by saying --  
20 start by -- finishing by saying I appreciate all of the  
21 panelists, all of the comments, and in particular all of  
22 the people that have sat in the room and listened to  
23 quite a long dialogue about the Commission's questions  
24 here and the comments that we heard. I really do  
25 appreciate all of the participation today, and while I

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1 said I don't speak for the Commission, I think the  
2 Commission would support that comment. Thanks  
3 everybody.

4 I indicated that we're going to set up a  
5 schedule for post-conference comments and I'm going to  
6 backtrack on that just for a touch because I think we  
7 just want to regroup and see if we have any additional  
8 questions that we would want to include in those  
9 comments, and we would actually need some time to think  
10 about that. I will say that to the extent that we have  
11 comments, that we have questions, I would like you to  
12 make sure you focus on the questions we ask. We've read  
13 all of the comments, we heard all of the comments today,  
14 and repetitive comments are repetitive. So with that  
15 detail, I'd like to say thanks to everybody and I think  
16 we'll conclude for today. Thanks so much.

17 (Whereupon the FERC technical conference  
18 scheduled for 10:00 a.m. on January 12th, 2016, was  
19 concluded at 3:30 p.m.)

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<p style="text-align: center;"><b>A</b></p> <p><b>a.k.a</b> 56:16  <b>a.m</b> 2:8 4:2 150:18  <b>aback</b> 146:5  <b>abeyance</b> 107:24  <b>ability</b> 26:2 48:8          89:19 123:25          140:7  <b>able</b> 26:1 41:21          50:22 86:6,10          89:23 144:11  <b>above-entitled</b> 2:7  <b>absolutely</b> 52:22,25          140:20  <b>absurd</b> 50:25  <b>AC</b> 47:19,20 65:18  <b>accept</b> 32:15 110:10  <b>acceptable</b> 110:6  <b>accepted</b> 12:7 89:2  <b>access</b> 22:14  <b>accessible</b> 8:1  <b>accomplished</b> 15:14  <b>account</b> 72:21 76:11          76:13 80:7  <b>accrue</b> 110:25  <b>accrued</b> 24:20  <b>accumulated</b> 84:22          98:23  <b>accumulation</b> 79:17          80:5 81:2 84:19  <b>accurate</b> 4:24 42:2          78:3 129:24  <b>Ace-Federal</b> 3:25  <b>acknowledge</b> 98:10  <b>Acknowledgement</b>          31:19  <b>acronym</b> 114:21  <b>act</b> 17:12 20:8 34:13  <b>Adams</b> 3:4 5:14,14  <b>add</b> 10:17 26:9 29:7          79:13,23 88:9,19      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