1	FEDERAL ENERGY REGULATORY COMMISSION
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5	Woodland Pulp LLC's Forest City Project
6	P-2660-030
7	Wednesday, August 28, 2019
8	3:30 p.m.
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10	TECHNICAL MEETING
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14	East Grand High School
15	31 Houlton Road
16	Danforth, ME 04424
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- 1 PANELISTS
- 2 U.S. Fish and Wildlife Service
- 3 Peter Lamothe, Manager, Maine Fish and Wildlife Service
- 4 Complex

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- 6 Maine Department of Inland Fisheries and Wildlife
- 7 Judith Camuso, Commissioner
- 8 Francis Brautigam, Director of Fisheries Division
- 9 Woodland Pulp, LLC
- 10 Marco L'Italien
- 11 Kevin Dean
- 12 Matthew Manahan, Pierce Atwood LLP

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- 14 FERC
- 15 CarLisa Linton-Peters, Director, Division of Hydropower
- 16 Administration and Compliance (DHAC)
- 17 Michael Calloway, Fish Biologist, DHAC
- 18 Jeremy Jessup, Engineer, DHAC
- 19 Mark Ivy, Outdoor Recreation Planner, DHAC
- 20 Cleo Deschamps, Attorney, Office of General Counsel (OGC)
- 21 Thomas Blonkowski, Attorney, OGC
- 22 Mindi Sauter, Office of Chairman Chatterjee
- 23 Tegan Flynn, Office of Commissioner McNamee

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## 1 PROCEEDINGS

- 2 (3:30 p.m.)
- 3 MS. DESCHAMPS: Welcome everyone to the FERC
- 4 Technical Conference on the Forest City Project. I know
- 5 it's a little tight in here, so we're going to try to go as
- 6 fast as possible, but we appreciate you all showing up.
- 7 What you have to say is really important to us.
- 8 You can't hear? Can we turn it up? We'll try to
- 9 turn the sound up a little bit. We do have a court reporter
- 10 here who's going to be recording the meeting. So, anything
- 11 that is said today will be recorded on the record. Is that
- 12 okay? A little better? We'll try to speak loudly.
- 13 My name is Cleo Deschamps, and I'm an attorney
- 14 with the Office of General Counsel at the Federal Energy
- 15 Regulatory Commission, or FERC. And thank you to the
- 16 school, and the local officials, and everyone here today.
- 17 This is really a great turnout.
- 18 I have with me several of my colleagues that I'm
- 19 going to let introduce themselves.
- 20 MS. FLYNN: I'm Tegan Flynn. I'm a legal and
- 21 policy advisor to Commissioner Bernard McNamee of FERC.
- MS. SAUTER: Mindi Sauter. I'm a legal advisor
- 23 to Chairman Neil Chatterjee of FERC.
- 24 MS. LINTON: My name is CarLisa Linton. I am the
- 25 Acting Director, Division of Compliance at FERC.

- 1 MR. IVY: My name is Mark Ivy. I work in the
- 2 Land Resources Branch of DHAC, which is Division of
- 3 Hydropower Administration and Compliance.
- 4 MR. JESSUP: I'm Jeremy Jessup. I'm a Civil
- 5 Engineer in the Engineering Resources Branch with DHAC.
- 6 MR. CALLOWAY: I'm Mike Calloway. I'm a Fish
- 7 Biologist with the Federal Energy Regulatory Commission, and
- 8 I am the Project Coordinator on this.
- 9 MS. DESCHAMPS: We do have federal and state
- 10 agencies with us here today, and also the licensee, and I
- 11 will introduce them in just a minute. But first, I want to
- 12 tell you about today's agenda. There are agendas in the
- 13 back, so you have an outline of what the timing is. We are
- 14 going to start. I'm going to provide a background of the
- 15 project and why we're here today.
- 16 Then we'll have a panel discussion consisting of
- 17 these folks up here. The public is invited to observe this
- 18 part of the meeting but not invited to ask questions
- 19 directly to the panelists. We will have a public comment
- 20 session after the panel discussion.
- 21 Today the FERC staff who are here are not
- 22 decision-makers. I just want to make that clear. We are
- 23 really here to hear from all of you, to hear from the
- 24 panelists, and to discuss the operational and technical
- 25 issues facing the project.

- Our role really is to gather this information and
- 2 distill it and provide it to the Commissioners, who are the
- 3 decision-makers. So, after the panel discussion, we will
- 4 have the public comment session. If you haven't done so
- 5 already, and you would like to speak during that session,
- 6 please sign-up in the back of the room.
- 7 I will be calling individuals and you'll know
- 8 when your turn is, and I will provide you with the
- 9 microphone. That's how we're going to do it. If you'd
- 10 rather, there are public comment forms in the back as well,
- 11 so you could write down your comment. You don't have to
- 12 speak in front of everyone.
- 13 You can also later, when you leave the meeting,
- 14 you can e-file it on our electronic system. Regardless of
- 15 how you comment -- whether you speak today, you provide us
- 16 comments on the comment form, or later you electronically
- 17 file them, we will consider all of them part of the record.
- 18 We will read them all. What you have to say is really
- 19 important to us, so please if you have some helpful
- 20 information, please do find one way to comment that works
- 21 for you.
- 22 And to record the discussion today, we have an
- 23 independent court reporter and he is over here going to be
- 24 recording everything that's said, so whether you're on the
- 25 panel, or you're speaking at the public comment, please be

- 1 sure to speak clearly, speak loudly, and also say your name
- 2 before you make a comment.
- 3 Also, as we have a packed house here, it's really
- 4 helpful if everyone silences their cell phones, and keep
- 5 sort of conversations to a minimum, just so the court
- 6 reporter can accurately record what everyone is saying.
- 7 So, I'm going to start by providing just a brief
- 8 background of the project. As you all know, the Forest City
- 9 Project impounds two dams -- North Lake and East Grand Lake,
- 10 from the Canadian border, with some parts of the project in
- 11 each country.
- 12 The FERC license project, however, only includes
- 13 those facilities that are in the United States. The project
- 14 itself doesn't include any electric generating equipment
- 15 itself, but water from Grand Lake flows from the east branch
- 16 of the St. Croix River, and is used to generate power at
- 17 Woodland Pulp's downstream generating facilities.
- 18 And because of this effect on the downstream
- 19 generating facilities, the Federal Power Act requires that
- 20 the Commission license this project. So, the project
- 21 operates in a store and release mode where it stores water
- 22 to reduce downstream flooding during periods of high flow,
- 23 and releases water during periods of low flow.
- 24 Also, Woodland Pulp operates the project
- 25 according to certain agreements with the state, also others,

- 1 including the International Joint Commission that is a U.S.
- 2 Canada agency that can place conditions on the operation of
- 3 the dam and reservoirs that are affecting boundary waters.
- 4 And Woodland Pulp maintains the reservoir at
- 5 certain elevations to do things such as maximize habitat for
- 6 fish, to facilitate recreation access, to protect shorelines
- 7 from ice damage, and to avoid downstream flooding.
- 8 So, during its time as licensee, Woodland Pulp,
- 9 or its predecessors, have asked the Commission to find that
- 10 the Forest City Project is not jurisdictional, which
- 11 basically means that the project shouldn't be regulated by
- 12 the Commission.
- 13 The Commission has found that each of those
- 14 proceedings, that the Forest City Project has a significant
- 15 effect on the downstream generation, so that Woodland Pulp
- 16 is required to obtain a license from the Commission.
- 17 And Woodland Pulp requested to relicense this
- 18 project, and in 2015, after a participation from the
- 19 licensee, from various agencies, Commission staff and the
- 20 public, the Commission issued a new license to the project
- 21 in 2015 for 30 years, so it will expire again in 2045.
- 22 And this license basically authorized Woodland
- 23 Pulp to operate the project in the same way that it had been
- 24 under the previous license. So, currently there are two
- 25 pending proceedings before the Commission. The first is a

- 1 request for a hearing which is essentially an internal
- 2 appeals process. The Commission, in 2017, decided that the
- 3 project needed licensing, once again.
- 4 And Woodland Pulp petitioned the Commission to
- 5 determine whether or not the project was jurisdictional if
- 6 the project was owned by the state. So, Woodland Pulp had
- 7 informed the Commission that it reached an agreement with
- 8 the state, whereby the state would own the project, but
- 9 Woodland Pulp would operate it on its behalf.
- 10 And Woodland Pulp asked the Commission to find
- 11 that the project isn't required to be licensed if the state
- 12 owns it. But the Commission found in December of 2017, that
- 13 the state owning the hydro facilities is also required by
- 14 the law, just like any other private company or person, and
- 15 the Commission determined that Woodland Pulp had not shown
- 16 that the impact on generation would decrease if the state
- 17 owned the project.
- 18 And Woodland Pulp, like I said, request for a
- 19 hearing is pending right now.
- The second proceeding is an application by
- 21 Woodland Pulp to surrender the project. And this means that
- 22 Woodland Pulp wishes to no longer operate it under the
- 23 requirements of the Commission.
- 24 The Commission has not acted on that application
- 25 at this time. It's a pending application, and we're

- 1 considering all options. I also want to point out that a
- 2 surrender of a project does not necessarily mean that all of
- 3 the facilities have to be removed. Surrender of a project
- 4 just means that the operation of a project can't contribute
- 5 to the generation of electricity -- it doesn't mean that the
- 6 facilities have to be removed.
- 7 But today's Conference is not specifically to
- 8 address those two pending proceedings. It's really to
- 9 discuss the technical issues and the operational issues that
- 10 this project faces. And we understand that any changes to
- 11 the operation could affect many interests here and we want
- 12 to hear from the panelists and from all of you about what
- 13 those changes mean for you.
- 14 Our goal today is really to gather the technical
- 15 information and bring it back to the Commission, so we can
- 16 provide the Commissioners with this information in order for
- 17 them to make the decision.
- 18 So, really today is an investigation, and it's
- 19 hopefully going to be a discussion with the panelists, and
- 20 then hearing from you, but it's really investigating the
- 21 options -- not making a decision.
- 22 So, a transcript of the meeting will be on the
- 23 record. And anybody who has any information that they think
- 24 is helpful, you please file or provide a comment today, but
- 25 file any information so that we can supplement the record.

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1 So, now we're going to start with the Technical
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- 2 Conference. So, I will introduce the panelists. First,
- 3 from U.S. Fish and Wildlife Service we have Peter Lamothe.
- 4 From the Maine Division of Fisheries and Wildlife, we have
- 5 Commissioner Judy Camuso and we also have Francis Brautigam.

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- 7 And from the licensee, Woodland Pulp, we have
- 8 Kevin Dean, Marco L'Italien, and Matthew Manahan. And
- 9 you've already met my FERC colleagues, and this panel is
- 10 going to have a discussion, like I said. We're going to
- 11 engage them with four topics that were listed in the notice.
- We're going to have 30 minutes for each topic.
- 13 If we don't need 30 minutes, we'll move on to the next
- 14 topic, but I will be keeping time, and I will be showing you
- 15 a 10 minute warning as we get to the time restriction. And
- 16 as I mentioned, the purpose of this meeting is really to
- 17 discuss the technical and operational issues, so I ask that
- 18 you focus your comments on those issues specifically.
- 19 Again, you're all invited to observe this part,
- 20 but we're not going to be asking the panelists questions
- 21 directly. And we're going to keep this to two hours so that
- 22 we can hear from all of you as well.
- 23 So, we're going to start with the first topic.
- 24 The first topic is related to the modified operations and
- 25 maintenance agreement that Woodland Pulp has entered into

- 1 with the State of Maine.
- 2 We would like to know whether the operation of
- 3 the Forest City Project, as proposed under this agreement,
- 4 would lower the project's impact on downstream power
- 5 generation. So, I'm going to let the panelists -- whoever
- 6 wants to start, please do.
- 7 MR. MANAHAN: Could everybody hear me? Good
- 8 afternoon. My name is Matt Manahan. I represent Woodland
- 9 Pulp. I've been involved in this for about 25 years now.
- 10 And I just want to start with respect to this question that
- 11 the Commission has asked by saying first off, that Woodland
- 12 Pulp is extremely disappointed, has been disappointed over
- 13 the years, in the Commission's unwillingness to recognize
- 14 that the operation of the dam does not contribute to
- 15 downstream power generation.
- We have had -- this has been in dispute for as I
- 17 say, 25 years. We've had analyses done by several different
- 18 consultants who examine the headwater benefits and concluded
- 19 that it does not contribute to downstream power generation.
- 20 And even using the Commission's model that we
- 21 ultimately ended up doing in 2010, we concluded that the
- 22 total contribution of the three projects -- that is, West
- 23 Branch, Vanceboro and Forest City is about 1.1%. We don't
- 24 even think it's that much, but the total contribution of all
- 25 three is about 1.1% over what it would be in the natural

- 1 unregulated condition.
- 2 So, we strongly believe that the Forest City
- 3 Project, which is a small part of that, because it's
- 4 upstream of Vanceboro, contributes certainly not as Miss
- 5 Deschamps said, a significant part -- contribution to
- 6 downstream power generation. We don't believe it does
- 7 contribute to downstream power generation, hence our request
- 8 not to have to have a FERC license.
- 9 Having said that, we filed this -- what's it
- 10 called here, the modified operations and maintenance
- 11 agreement in the agenda. We filed the modified operations
- 12 and maintenance agreement in January, I think, of 2018, with
- our rehearing request, asking the Commission to reconsider
- 14 its December of 2017 decision, that if the state takes over
- 15 and operates it and has Woodland Pulp operate it for the
- 16 state, as it has always been operated, that it wouldn't need
- 17 a FERC license, because the state would clearly not be
- 18 operating it for power generation.
- 19 Because the Commission rejected that notion, we
- 20 filed the modified operations agreement which instead of
- 21 saying the project will be operated as it historically been
- 22 operated essentially, it says that the project will be
- operated, however, IF&W wants to be operated -- the
- 24 Department of Inland Fisheries and Wildlife.
- 25 And so, although IF&W presumably would want to

- 1 operate it as it has historically been operated, because
- 2 it's been operated for fisheries and wildlife and
- 3 recreational benefits, it wouldn't -- there would be no sort
- 4 of baseline to say it has to be operated as it has
- 5 historically been operated.
- So, the takeaway here, for purposes of this
- 7 question, is will the operation in the modified operations
- 8 agreement be different? Will the contribution to downstream
- 9 power generation be different? I don't think there's -- I
- 10 think it probably won't be. I mean I think we can say with
- 11 some assurance that because IF&W would operate the project
- in the same way essentially that it's historically been
- 13 operated, even though it's no longer required to do so by
- 14 the operating agreement.
- The downstream power generation benefits to the
- 16 extent there are any, which we disagree with, would be the
- 17 same.
- 18 MS. CAMUSO: So, Judy Camuso, Commissioner of
- 19 Fish and Wildlife. And I would say from our perspective, we
- 20 too want to see the operations and the water levels
- 21 maintained as they are. We want to see the management for
- 22 fisheries and boating, recreation in that area. But we are
- 23 not able to take ownership of the dam. The state already
- 24 has 77 dams that are in disrepair and in need of
- 25 significant investment.

- 1 We do not have the resources to take ownership of
- 2 the dam. We are committed to working through this process,
- 3 and try to come up with a solution, but at this point we,
- 4 you know, we don't believe that that is a viable option
- 5 right now.
- 6 MR. MANAHAN: And so, Commissioner Camuso, just
- 7 to be clear for the record. If the modified operations
- 8 maintenance agreement, which is referred to in this agenda
- 9 item, would be in agreement for IF&W to operate the dam and
- 10 for the state to take -- I'm sorry, to own the dam, Woodland
- 11 Pulp to operate it on behalf of IF&W, but what you're saying
- 12 is essentially that's not going to happen, which means that
- 13 this agenda item is basically moot.
- MS. CAMUSO: Right, yes.
- MR. MANAHAN: Okay.
- MR. CALLOWAY: So, just to clarify, the original
- 17 operating plan that was provided to us will be moot because
- 18 the State of Maine will not take over the dam.
- MR. MANAHAN: Not just the original though, there
- 20 is two --
- 21 MR. CALLOWAY: The revised and the original,
- 22 correct.
- 23 MR. MANAHAN: Which effectively means Michael,
- 24 that the rehearing request that's pending is, I mean, you
- 25 know, effectively moot I think, if the state won't take it.

- 1 MS. CAMUSO: You know, the state is not prepared
- 2 to take ownership of the dam. We are committed to working
- 3 toward a solution to find an owner of the dam, but our
- 4 understanding was that FERC rejected that offer anyway, and
- 5 so at this point we didn't see that as a viable option for
- 6 this project.
- 7 MR. MANAHAN: I would just say again, sir for the
- 8 record, that although the Commission initially rejected it,
- 9 we still believe that it's correct -- we believe that the
- 10 Commission should grant rehearing because we do not believe
- 11 that under the revised operations maintenance agreement,
- 12 which is the subject of this agenda item, if the state were
- 13 to own the dam, we do not believe that the dam would
- 14 contribute significantly to downstream power generation and
- 15 certainly would not be operated for the purposes of
- 16 producing power downstream, so we do think that the
- 17 Commission could -- because of the modified operations and
- 18 maintenance agreement, and may well, if the state were
- 19 willing to take ownership of the dam, grant the rehearing
- 20 request.
- 21 MR. CALLOWAY: Well, to move on from that part of
- 22 it, I would like to ask as far as the modeling, is there any
- 23 way to demonstrate that the Forest City Project, how much it
- 24 does or does not contribute to the remodeling?
- 25 And also, is there any possible changes in the

- 1 gates to create a more dynamic situation or physical changes
- 2 to the project that would enable that modeling to occur?
- 3 MR. MANAHAN: So, I can address that initially,
- 4 and then either Kevin Dean or Marco L'Italien could
- 5 supplement the things necessary. But because you know, the
- 6 technical folks, I sort of feel like a technical person --
- 7 I've been at this for so long, but the short of it is that
- 8 the -- we do not believe that any modeling is -- any further
- 9 modeling.
- 10 We've done three rounds of modeling, spent a lot
- 11 of -- modeling is expensive, and this dam is a net loss for
- 12 the mill and so, we do not believe that any further modeling
- is warranted. The modeling that we did, most recently as of
- 14 2010, shows that as I say, the three dams together
- 15 contribute 1.1% downstream power generation.
- 16 We believe that's de minimis. We believe it's
- 17 below what the threshold for FERC licensing be required, and
- 18 the Commission has never been clear unfortunately, about
- 19 what that threshold is. Having said that, we do believe
- 20 that there would be a way, essentially, not to operate the
- 21 gates which would deprive the Commission of jurisdiction if
- 22 the project was not operated at all.
- 23 There are a couple scenarios that we could talk
- 24 about, probably any of them would involve some sort of a
- 25 third party operator and but certainly Woodland Pulp would

- 1 be willing to give the dam to a third party operator.
- 2 But the ways that might be considered if we're
- 3 not producing power benefits, without modeling being
- 4 required, hence not operating the DM gate, would be
- 5 essentially either to not operate the American gates, that
- 6 is -- the two gates on the U.S. side would be locked in
- 7 place, and then the Canadian gate could be operated as the
- 8 sole gate which would mean that the Commission wouldn't have
- 9 jurisdiction because the operation would take place entirely
- 10 in Canada, and so a license would not be required.
- 11 The problem with that as we've set forth in a
- 12 response to a Commission additional information request, was
- 13 -- is that during periods of high water flows, it is flood
- 14 flows, I think over -- I think it's 680 CFS, that there
- 15 would be flood control hazards if at least one of the gates
- 16 on the U.S. side wasn't operated during those periods of
- 17 high flows.
- 18 We think that that's about 3% of the time,
- 19 according to the modeling that was done on an annual
- 20 average, so in some years it might be more than 3%, some
- 21 years it might be less than 3%, but we could operate just we
- 22 or someone -- it could be Woodland Pulp or anybody, could
- 23 operate just the Canadian gate, and then operate the U.S.
- 24 gates 3% of the time for flood control.
- 25 That would preserve the lake levels on East Grand

- 1 Lake. It would preserve the flows downstream and it would
- 2 mean that the Commission wouldn't have jurisdiction, if the
- 3 Commission were willing to find that operation only in
- 4 Canada, deprived of the Commission jurisdiction -- operation
- 5 only in Canada with the exception of that 3% of the time
- 6 operating for flood control.
- 7 The second of the three essential ways -- here's
- 8 what I'm going to get at, that's the first possible way.
- 9 The second way would be to operate -- to lock the gates in
- 10 place, all three of them. Well, I guess the second one is
- 11 to operate the Canadian gates, just like I talked about --
- 12 the Canadian gate, it's a single gate.
- 13 But to lock the two American gates in place and
- 14 shave off say the top foot of both of them. That would
- 15 allow it -- the gates not to operated even during flood
- 16 phase -- flood stage, because it would allow when the water
- 17 is high enough, it could flow over the tops of the gates,
- 18 yes, Commissioner Camuso, sorry?
- MS. CAMUSO: Matt, in that scenario, would that
- 20 change the water level of the lake at all?
- 21 MR. MANAHAN: Yes, it would. That's the problem
- 22 with frankly both of these two scenarios -- the second and
- 23 third that I'm going to get at is that the lake level would
- 24 be affected. This second option -- which would shave off
- 25 probably the top foot of the American gates, would result in

- 1 the lowering of the lake level, probably by about a foot on
- 2 average.
- 3 So, but -- for the Commission's purposes, it
- 4 would allow the gates on the U.S. side not to be operated at
- 5 all, even during high flood flows. And then the third
- 6 option is -- would even have more of an effect on the lake
- 7 levels, and that would be not to operate any of the gates --
- 8 the Canadian gate or the American gates, but to essentially
- 9 shave off some portion of those tops of the -- to leave the
- 10 bottom of one of the gates open by about 8 inches which
- 11 would allow for a 75 CFS minimum flow, which is important
- 12 for the International Joint Commission and just having a
- 13 minimum flow in the downstream reach.
- 14 And then to shave off the tops of those gates by
- 15 -- we don't know exactly. There'd have to be an analysis
- 16 done, but it might be three feet say. And, if that were
- 17 done, it would lower the lake levels by that -- but we don't
- 18 know that number as Mark was saying.
- 19 We don't know, but it would presumably be less
- 20 than -- you have to take off more than a foot, but we don't
- 21 know what it would be. But it would lower the lake levels
- 22 by an amount. So, we could do that and not operate those
- 23 gates at all as well.
- 24 But the problem with, as Commissioner Camuso
- 25 points out, the problem with either of those latter two

- 1 options, is they will have some effect on the lake level, so
- 2 we haven't pursued those. I don't think anybody really
- 3 wants those options to happen, but it would be a way to
- 4 address your concern Michael, about ways to operate without
- 5 producing downstream power benefits.
- 6 Well, not operate -- they would not actually be
- 7 operated actually.
- 8 MS. CAMUSO: I'll just follow-up on that Matt.
- 9 You know, we have significant concerns with altering the
- 10 level of the lake in either of the -- the Department and the
- 11 state has significant concerns with the two latter options,
- 12 which would result in any change in the water level of that
- 13 lake.
- 14 MR. MANAHAN: And we're sensitive to that and the
- 15 mill has tried for 25 years to get out of FERC jurisdiction
- 16 frankly, without having to change the operation of the lake,
- 17 and that's why we reached the agreement with the state a
- 18 couple of years ago, to have IF&W own the dam, but that's
- 19 the only -- other than removing the dam gates, those are the
- 20 only three options that we have.
- 21 And so, that Canadian gate option operating
- 22 during flood flows would allow the operation to remain the
- 23 same. But in any of these, you mentioned earlier,
- 24 Commissioner Camuso, that would be -- it would be good to
- 25 find a third party operator -- a third party owner, a third

- 1 party operator.
- 2 Woodland Pulp would be completely onboard with
- 3 that if that could happen. The issue with that is that a
- 4 third party operator is going to need to operate and may
- 5 still produce downstream power benefits. And if the State
- 6 of Maine can't operate it according to the December of 2017
- 7 decision without having to have a license, then I'm
- 8 struggling to figure out who can.
- 9 MS. CAMUSO: And I guess that would be our
- 10 question to the regulators to FERC is that if, and I should
- 11 say that my office has been working with the Premier's
- 12 Office in New Brunswick, and we are committed to jointly
- 13 trying to come up with a solution and a third party that
- 14 would take ownership of this dam.
- But we need to understand if that third party
- 16 would still be required to have a FERC license, if we could
- 17 operate it in such a way operate and own it if we would --
- 18 if that third party would still be beholden to those license
- 19 requirements.
- 20 MR. CALLOWAY: I have a follow-up question on
- 21 your first option. And to clarify, I do not speak for the
- 22 Commission. But my question is in the case of using the
- 23 Canadian gate, if that were operated in that nature and you
- 24 only used the American gates to pass flood flow, would that
- 25 flood flow be above the levels to where it did not benefit

- 1 downstream generation to where it bypassed as just spilled
- 2 downstream, or would it count towards generation?
- 3 MR. MANAHAN: Well, you know, again our view is
- 4 -- maybe Kevin could answer that but let me just say -- hang
- 5 on just a second. Commissioner Camuso wants to say
- 6 something first, I'm going to hand you the microphone.
- 7 MS. CAMUSO: So, I'm just curious to, you know,
- 8 not as a hydro person. Is the requirement that there's
- 9 absolutely no -- I mean I don't understand how you can have
- 10 that dam and have there -- is there, you referenced a
- 11 significant energy source. So, what is FERC's definition of
- 12 significant? It's less than 1%, I'm not sure how we can get
- 13 much lower than that.
- 14 So, I guess I'm curious to know is like -- at
- 15 what level would FERC determine that there is not enough
- 16 energy to need a license?
- 17 MS. DESCHAMPS: To respond to that, I will just
- 18 say it's a little difficult for us here to say that, because
- 19 it really is the Commissioners who will make that decision.
- 20 So, obviously, the past precedent says that it's impacting
- 21 downstream generation, and we're looking to see if there are
- 22 any operational methods that can reduce that downstream
- 23 benefit.
- 24 MR. DEAN: Hello, yeah, typically we don't make a
- 25 lot of gate changes on the lake. This time of year, things

- 1 are pretty flat. I think all of you that live on the lake
- 2 will agree with that. Things have been pretty flat since
- 3 spring. Flood conditions would probably prevail, like in
- 4 the spring when the ice goes out, we might see some more of
- 5 the December rains, such as we've seen in 2010.
- 6 But typically, we don't spend a whole lot of time
- 7 on East Grand Lake. I think the dam tenders might go in
- 8 once a week and take a look and see what's going on, so.
- 9 UNIDENTIFIED OFF MIC SPEAKER: His question was,
- 10 when we're in a flood state, and we're opening up that other
- 11 gate, we're spilling at the other.
- MR. DEAN: That's correct.
- 13 UNIDENTIFIFED OFF MIC SPEAKER: We're spilling
- 14 everywhere.
- 15 MR. DEAN: When we're letting water go, water is
- 16 going all the way to the Atlantic Ocean, so when we got
- 17 gates open to let water go up there, we've got gates open
- 18 all the way down through, so that's correct.
- MS. CAMUSO: So, there's no additional
- 20 generation?
- 21 MR. MANAHAN: So, in flood control, we would just
- 22 want to say if we're spilling all that water, it's just
- 23 going straight down to the ocean, and so it's not going to
- 24 be contributing to downstream power generation because
- 25 there's an excess of water.

- But I just want to be clear, we're -- we are not
- 2 going to do modeling on that. So, you know, you have to
- 3 kind of take a common-sense approach to this and that if its
- 4 in flood stage, it's just not going to contribute to
- 5 downstream power generation.
- And the operation during that 3% of the time is
- 7 not going to be contributing to downstream power generation
- 8 just as a practical matter.
- 9 MS. LINTON: Matt, this is CarLisa. Could you
- 10 provide the Commission with some documentation you have
- 11 referred to 3% of the time for flooding -- for flood
- 12 control. Is that -- do we have numbers filed with the
- 13 Commission so that that data could be available for us to
- 14 provide the Commissioners?
- 15 MR. MANAHAN: Yes, that is filed with the FERC on
- 16 October 13 of 2017, Woodland Pulp filed a response to the
- 17 September 13, 2017 additional information request for Forest
- 18 City. In that response for additional information request,
- 19 question one talks about this issue of simply locking the
- 20 gates in place, basically.
- 21 And our response was that there's flood control
- 22 and safety issues with doing that, and so we provided this
- 23 information that I had just referred to about the 680 CFS
- and 3% of the time, that's on the top of page 2.
- 25 MR. CALLOWAY: Any further comments from anybody

- on the panel on this topic? Alright, let's move to the next
- 2 topic.
- 3 MS. DESCHAMPS: So, the second topic is whether
- 4 there are additional methods for complying with the
- 5 licensee's -- sorry, excuse me, the license's existing
- 6 operation of requirements that could improve project
- 7 economic efficiency.
- 8 MR. CALLOWAY: So, I'll lead in with what are the
- 9 largest expenses for the licensee? How much are these
- 10 expenses and how much of these project expenses for the
- 11 licensee? And are these costs significantly different from
- 12 the cost in our EIS when we issued our license?
- MR. MANAHAN: So, I think Kevin may be able to
- 14 address the specific cost questions that you have, but I'll
- 15 just start out by saying that the license -- the FERC
- 16 analysis in the EIS is that the cost to operate the project
- 17 over the term of the license is about 6 million-dollars more
- 18 than the cost of purchasing that incremental increased
- 19 energy on the grid.
- 20 That 6 million-dollar additional cost during the
- 21 term of the license is obviously not -- it's a little bit
- 22 apples and oranges, the questions you're asking. And the
- 23 mill operates the dam as part of its regular mill
- 24 operations. And so, it doesn't have a specific breakdown of
- 25 all these numbers, but what in addition to the operational

- 1 cost -- that 6 million-dollars with the term of the license
- 2 over the cost -- compared to the cost of alternative energy
- 3 purchased, the mill is also extremely concerned about the
- 4 other items that Woodland Pulp has noted in our rehearing
- 5 question -- in our rehearing petition, which is the cost of
- 6 the additional studies under the license.
- 7 For example, archeological studies and in all the
- 8 work that needs to be done in order to conform to the
- 9 requirements of the new license that are separate and apart
- 10 from just operating the dam on a daily basis, changing the
- 11 gates, you know, maintaining the infrastructure of the dam
- 12 -- those types of issues, obviously are just regular costs
- 13 that are separate from the increased costs under the
- 14 license.
- 15 And in addition to the increased costs in the
- 16 license like those studies, there's also the uncertainties
- 17 that the mill's extremely concerned about like for example,
- 18 there is an essentially a reopener -- U.S. Fish and Wildlife
- 19 has a fishway prescription and under the fishway
- 20 prescription, U.S. Fish and Wildlife can come in at any time
- 21 during the term of the 30 year license and tell Woodland
- 22 Pulp that it has to build a new fish ladder on the American
- 23 side if it doesn't think that the fish ladder in Canada is
- 24 good enough.
- 25 And Woodland Pulp is not willing to live with the

- 1 uncertainty of having the possibility that it might all of a
- 2 sudden have to build a new fish ladder on the U.S. side,
- 3 because that could be millions of dollars to do it according
- 4 to FERC standards.
- 5 So, I guess that's a long-winded way Michael was
- 6 saying there's a lot more to be considered here than just
- 7 you know, what are the day to day operational costs of
- 8 operating the dam, which is why Woodland Pulp can't live
- 9 with the FERC license, given the economics of the project.
- 10 I know Kevin, do you have anything specific in
- 11 terms of the operation?
- 12 MR. DEAN: As far as the day to day operations
- 13 go. As far as us, and we've got gauging stations, we have
- 14 to monitor the flow going down the stream. We have to
- 15 monitor the flow on the lake and we probably got a \$7,000 a
- 16 year figure there. We've got maintenance on the dam. We
- 17 might spend another \$15,000 maintaining the dam.
- 18 We've got a dam tender that might be on the road
- 19 like I said, maybe one day a week going up there, so
- 20 operational costs are minimal, it's all the other costs such
- 21 as Matt has mention, such as studies, and archeological
- 22 studies, and fishway studies, and that's what's killing us.
- 23 Yeah and Marco just mentioned too, loom studies,
- 24 we have to do loom studies, we have a bunch of them going.
- MR. MANAHAN: I'll just add one point. The

- 1 agenda item says, "Whether there are methods for complying
- 2 with the project's existing operational requirements that
- 3 could improve project economic efficiency." The short
- 4 answer from the Woodland Mills perspective is no. The dam
- 5 is operated as efficiently as possible. It's a small --
- 6 frankly it's a small part of the mill's operations, it's not
- 7 very expensive as Kevin said.
- 8 The issue is these other license requirements as
- 9 opposed to the sort of operational -- daily operational
- 10 requirements. And in fact, just to be clear, Woodland Pulp
- 11 has been clear that it's willing to continue to pay for
- 12 those daily operational requirements that Kevin just
- 13 referred to, as long as it doesn't have to do it under a
- 14 FERC license.
- 15 MS. CAMUSO: Can I just follow-up on that Matt?
- 16 So, if my office and the Premier's office were able to find
- 17 a third party owner, you would -- Woodland Pulp would be
- 18 willing to take on the annual maintenance costs that Kevin
- 19 outlined if there were not the requirements of the FERC
- 20 license?
- 21 MR. MANAHAN: The short answer to that is yes,
- 22 but -- I mean, the mill would be willing to continue to
- 23 assume the operational costs that it pays for today. We
- 24 obviously, I think under the operations agreement with the
- 25 state, there's a 15-year minimum. I think Woodland Pulp

- 1 would be willing to agree to 15-years, there'd have to be
- 2 some end point.
- 3 And there would also have to be some
- 4 understanding that, you know, the mill would not be
- 5 responsible for other, for example, capital improvement
- 6 costs, and things that would be beyond the nature of the
- 7 regular operations, but the short answer, I think I can say
- 8 Marco is yes.
- 9 MR. LAMOTHE: Yeah, I guess I have a follow-up
- 10 for IF&W in that division for a third party agreement
- 11 consistent with what was under the LePage administration.
- 12 Can you hear me now? Can you hear me now? Hello?
- 13 So, my question for IF&W is you know, this
- 14 potential new agreement with a third party. I assume that
- 15 would also be protective of, you know, natural resource
- 16 issues that you have jurisdiction over?
- 17 MS. CAMUSO: Yes, our hope is to find a third
- 18 party that would take ownership and operation of the dam in
- 19 conjunction with both the state and potential agencies and
- 20 our goal would be to maintain the water levels as they are
- 21 in -- for fishers and recreational activities as they are
- 22 currently.
- 23 MS. DESCHAMPS: Thank you. And our third topic
- 24 we would like to discuss is any strategies that would ensure
- 25 the protection of fish passage, recreational interests,

- 1 public access, while maintaining compliance with the
- 2 existing project license.
- MR. MANAHAN: I'll just start by saying that the
- 4 mill currently maintains compliance with the project license
- 5 and insures protection of fish passage, recreational
- 6 interest and public access. And would do so if it didn't
- 7 have to comply with the FERC license and be subjected to
- 8 additional costs.
- 9 I don't think that really any strategies are
- 10 needed for that.
- 11 MR. BRAUTIGAM: Francis Brautigam. I guess I'll
- 12 take this pause as an opportunity to weigh in a little bit
- 13 about the resources that are in that lake. For most of you
- 14 that live there, you know it's a large lake, it's over
- 15 16,000 acres. It provides fisheries that I would say are on
- 16 par of those that I would characterize as a state-wide
- 17 significant.
- 18 Regionally, they're incredibly important for the
- 19 rural recreation based economy that largely supports people
- 20 that reside year-round in this area. Some of those
- 21 fisheries that reside in the lake include wild populations
- 22 of lake trout, both wild and stocked populations of salmon.
- 23 It's also rather unique in that it supports
- 24 growing fisheries, the lake white fish, cusk, and much of
- 25 the guiding that supports a lot of the local folks here in

- 1 the area focuses on small mouth bass, which is another
- 2 fishery that East Grand is well noted for.
- And again, I just wanted to go on record
- 4 acknowledging how important this fishery resource is, and
- 5 how important it will be to think about how we manage the
- 6 water levels in this lake to ensure that those resources
- 7 remain viable and sustainable in the future.
- 8 MR. LAMOTHE: I'll try this again. Peter
- 9 Lamothe, Fish and Wildlife Service. Many of our
- 10 recommendations in the license that were consistent with the
- 11 species that Francis just mentioned, and so probably in
- 12 addition we did have some recommendations for passage of
- 13 American eel in that license as well, which is obviously a
- 14 very important fishery here in the state, but I just want to
- 15 express gratitude to Woodland to hear that they're
- 16 implementing that license and being protective of those
- 17 resources as we try to figure this out and hopefully pull it
- 18 together.
- 19 MS. DESCHAMPS: We're getting through these
- 20 questions pretty quickly. So, the last question we have is
- 21 regarding the surrender. And we'd like to discuss any
- 22 possible alternatives regarding the licensee's proposal to
- 23 surrender the license while addressing dam safety,
- 24 recreation, navigation and fish.
- 25 MR. MANAHAN: And I think it's fair to say at

- 1 this point that we pretty much have already covered this one
- 2 because from Woodland Pulp's perspective, we believe that
- 3 the three alternatives that I talked about, the Canadian
- 4 gate operation with flood flows operating in the U.S. --
- 5 that would protect these concerns, the dam safety,
- 6 recreation, navigation, migratory fish.
- 7 We believe it would allow us -- allow or not
- 8 allow FERC to have jurisdiction at that point. So, those
- 9 items would be protected. The other two options I mentioned
- 10 which is essentially not operating the U.S. gates, even
- 11 during periods of flood stage, flood flows, but having to
- 12 cut off basically the tops of the U.S. gates.
- We also believe that would address dam safety,
- 14 recreation, navigation and migratory fish. However, it
- 15 would be a change in the lake levels by some degree, and so
- 16 I don't think many people would find it acceptable.
- 17 And then the third option is not to operate any
- 18 of the gates and cut down the gates a little bit more than
- 19 that and that has that same issue. So, I think all of them
- 20 you would address -- those are alternatives regarding our
- 21 surrender of the license that would address dam safety,
- 22 recreation, navigation and migratory fish.
- 23 But for those who want the same lake recreation
- 24 opportunities as currently exist, they would not -- they
- 25 would change that. And then I think Commissioner Camuso may

- 1 want to address the question of whether a third party
- 2 operator could come in and whether it may be worth trying to
- 3 find a third party operator who can operate the dam in the
- 4 same way that it's operated currently, to preserve those
- 5 benefits while at the same time satisfying the Commission
- 6 that it doesn't need a license -- doesn't produce downstream
- 7 power generation -- doesn't increase downstream power
- 8 generation.
- 9 MS. CAMUSO: Yeah, thank you Matt. I think --
- 10 and I realize you can't give us any feedback now, but we are
- 11 looking for some guidance from FERC as to what the
- 12 regulatory requirements would be, should we find a third
- 13 party to take over the ownership and operation of the dam,
- 14 and either operate it as it is now, or as Matt outlined in
- 15 sort of option one, where we would just operate the Canadian
- 16 gate and not operate the two American gates, except for
- 17 flood control.
- 18 So, but you know, we need some feedback on, you
- 19 know, how to move forward and understand what the
- 20 requirements would be from FERC. But I will just say one
- 21 more time that my agency, and the Governors' Office, and the
- 22 Premier's Office, are all committed to working through this
- 23 and to try and come up with a solution that will maintain
- 24 the lake as it is now.
- 25 MR. JEESSUP: Matt, this is Jeremy Jessup of

- 1 FERC. With the 3% under option one, I was just curious
- 2 looking back through the record, did you file any data to
- 3 support the 3%, or would that be something that you could
- 4 provide on the record to the Commission to where you got the
- 5 3% of the time?
- 6 MR. MANAHAN: It's -- we filed it with -- I'm
- 7 just looking at the 2017, October 13th, 2017 filing, and I
- 8 don't see that we filed the back-up with that. We may have.
- 9 I know we filed as an attachment to that document, we filed
- 10 the operation's report as Exhibit B, but that may not --
- 11 probably doesn't, can't be broken down to support that 3%.
- 12 I think we could find it if we didn't already
- 13 file it, so yeah.
- 14 MR. JESSUP: I think adding that data to the
- 15 record would be helpful.
- MR. MANAHAN: Okay, thanks.
- 17 MS. LINTON: Judy, I just wanted to say, to
- 18 inform you that if we were talking about a transfer of the
- 19 current FERC license as is, that person would accept the
- 20 license as it is today and walk in the shoes as though they
- 21 were the original licensee.
- 22 MS. CAMUSO: So, then would the process be that
- 23 Woodland surrender the license and we have a third party? I
- 24 mean, how do we move? I guess I'm not clear on how we move
- 25 forward. I think it's pretty unlikely that we're going to

- 1 get a third party to take over our FERC license for a dam.
- 2 MS. LINTON: Yeah, we would -- everybody would
- 3 still have to wait until the Commission makes a decision on
- 4 the pending pre-hearing request to know about the pending
- 5 surrender application.
- 6 MR. MANAHAN: I think what CarLisa, I think what
- 7 you're saying is that it wouldn't -- I mean the Commission
- 8 could deny the rehearing request or whatever -- I mean say
- 9 it's not willing to take over the dam, so again, so it's
- 10 sort of moot if the city's not willing to take over the dam.
- 11 But it would have to be something before the
- 12 Commission acts on the surrender application, I think.
- 13 Because we're -- the surrender application is saying we will
- 14 remove the dam gates to prove it doesn't have any
- 15 contribution to downstream power generation, that's what the
- 16 application pending is.
- 17 And I think what Commissioner Camuso would be
- 18 getting at if there's a third party operator is it would be
- 19 a transfer application. We'd be submitting an application
- 20 to transfer the FERC license to some other third party, and
- 21 I think that's not in the cards of what Commissioner Camuso
- 22 is saying is there's no one who would be willing to take
- 23 over the dam and have to be subject to the FERC license.
- So, to sort of bring that all back around, it
- 25 sounds like we have -- we don't have a meeting of the minds

- 1 basically.
- 2 MS. CAMUSO: I guess just a follow-up idea is
- 3 could you, will they submit a new request for a rehearing or
- 4 no, I guess -- if we were to identify a third party that
- 5 could take ownership, is there a way to do that so that we
- 6 could have that third party not have to -- could FERC
- 7 determine that there's not enough energy generation to
- 8 warrant a license? So, how would that process work?
- 9 MR. MANAHAN: So, maybe one of you FERC people
- 10 can weigh in on this because I'm going to put words in your
- 11 mouth for just a minute, which is what I'm hearing you say
- 12 is kind of consistent with what the orders have said, which
- 13 is that it doesn't really matter who owns and operates the
- 14 project.
- 15 We can give it to a third party, but that is
- 16 unless that third party can prove that there is basically no
- 17 increase in downstream power generation due to the operation
- 18 of the Forest City Brook Dam, then a FERC license is
- 19 required.
- 20 MR. CALLOWAY: This is Mike Calloway and yes.
- 21 MR. MANAHAN: So, it wouldn't matter, I guess
- 22 just to be clear, it wouldn't matter whether Woodland Pulp
- 23 -- if Woodland Pulp, if FERC were to accept the notion that
- 24 operating only the Canadian gate except during times of
- 25 flood flow, does not result in an increase in downstream

- 1 power generation, it wouldn't matter whether Woodland Pulp
- 2 owns and operates this or whether a third party does is what
- 3 I'm hearing.
- 4 MR. CALLOWAY: We can't give a decision on that
- 5 at this point because the Commissioners would have to rule
- 6 on that.
- 7 MR. MANAHAN: And so, conversely Michael, if the
- 8 Commission were to rule on that and say that operation of
- 9 the Canadian gate during -- except during periods of high
- 10 flood waters does require a FERC license. What I'm also
- 11 hearing you say is in that event it wouldn't matter whether
- 12 a third party operates it, that basically you need to have a
- 13 FERC license.
- 14 MR. CALLOWAY: If it is found jurisdictional you
- 15 are correct it would need a license if it was operated, but
- 16 the Commissioners would be the ultimate ones to decide on
- 17 that jurisdictional issue, not this panel.
- MR. MANAHAN: Right, thank you.
- MR. CALLOWAY: I have a follow-up involving the
- 20 discussion of flooding and the fact that the lake absorbs
- 21 the flood flows currently in the spring runoff. Under your
- 22 proposed surrender, if the dam -- if the gates were removed
- 23 from the dam and removed that regulatory capacity, would
- there be adverse flooding effects downstream?
- MR. MANAHAN: Kevin, do you want to answer that?

- 1 Basically, the gates would all be open, removed.
- 2 MR. DEAN: No, we're still going to have the same
- 3 amount of water, so we're still going to have to let water
- 4 go whether you got the run of the river or you do it through
- 5 gates. So, all it would mean is the same way that we are
- 6 now once we get into that stage, we've got waste gates open
- 7 all the way down through the St. Croix River Basin, and most
- 8 of it goes out to the east to the ocean.
- 9 MR. CALLOWAY: So, what I'm hearing is the
- 10 removal of the gates would not affect the magnitude of
- 11 floods downstream?
- 12 MR. DEAN: Once a lake elevation got to where it
- 13 was going to be, it wouldn't be any different whether the
- 14 lake was full or whether it was empty, so it's not going to
- 15 matter. Once we get to that point, we're at that point, so
- 16 it would just go back like it used to be, it will be what we
- 17 consider a run of the river.
- 18 MR. CALLOWAY: Okay, thank you. Okay, moving on
- 19 to additional questions regarding your surrender
- 20 alternative. Given that the licensee owns all of the land
- 21 below maximum full pond elevation, if the lake elevation is
- 22 permanently lowered, would neighboring landowners -- sorry,
- 23 neighboring landowners would then have to cross the
- 24 licensee's land to access the water.
- 25 Will the neighboring landowners be allowed to

- 1 extend docks, peers, boat ramps, across the licensee's land
- 2 to maintain their water access?
- 3 MR. MANAHAN: We have not thought about that
- 4 because we don't -- well, I mean I think the -- I don't know
- 5 the answer to that. I think the answer would be yes. I
- 6 can't imagine the camp owners really want to hear that
- 7 because the, you know, the lake level goes down six feet. I
- 8 don't know how much laterally that means the docks have to
- 9 go out -- it could be quite a bit more than six feet.
- 10 And so, but I suspect the answer again -- and I'm
- 11 kind of speaking for Marco here a little bit because we
- 12 haven't really thought this through, but I suspect since the
- 13 mill doesn't need that land, that we'd probably let people
- 14 use the land if they wanted to extend their docks.
- 15 Right, I hear you. We don't want to go there
- 16 either if we can help it.
- 17 MS. CAMUSO: I just want to say that the lake
- 18 level as it is, is essential to this community here and my
- 19 agency is not willing to -- we're not willing to entertain
- 20 people having to extend their dock by you know, that's not a
- 21 reasonable option for this community.
- 22 MR. MANAHAN: So, Cleo, we just have a question
- 23 for you which Marco has noted in your introduction you said
- 24 that the facility would not need to be -- the dam doesn't
- 25 need to be removed as part of a surrender application, and

- 1 we just want to be clear that what you're saying is that if
- 2 we can't prove that it's not going to have -- if we can
- 3 prove somehow, that it's not going to have any
- 4 contributions downstream power generation, which we have not
- 5 been able to do for the last 25 years, despite numerous
- 6 attempts, that if we can't prove that, that the dam or the
- 7 gates would need to be removed, or that there would need to
- 8 be some proof to the Commission that the dam would not be
- 9 operated in any way.
- I guess what we're trying to figure out is on
- 11 what do you base your statement that the dam does not need
- 12 to be removed as part of the surrender application?
- MS. DESCHAMPS: So, my remarks really were about
- 14 generally how the Commission considers surrender
- 15 application. You know, it's not specific to whatever
- 16 proposal you provide to the Commission in an application.
- 17 It is just to inform everyone that surrender applications
- 18 really just mean that you won't be operating under
- 19 Commission requirements.
- 20 We don't have a standard rule that says if you
- 21 are surrendering, you have to remove anything. Often times
- 22 that happens, but not always and that's really what my
- 23 remarks were about.
- MR. MANAHAN: Okay, thanks.
- 25 MS. LINTON: So, to piggyback on what Cleo said,

- 1 when licensees file a surrender application, they can
- 2 propose anything from locking the door and walking away to
- 3 complete dam removal. So, staff will look at the proposal
- 4 that the licensees provide as well as look at maybe a staff
- 5 alternative.
- 6 So, you know, the more alternatives that we --
- 7 that are valid for staff to look at, the better.
- 8 So Matt, you say that you haven't been able to
- 9 prove that there's not a benefit downstream. Is there --
- 10 can you provide more insight on why? I mean I know that you
- 11 guys did some modeling in 2010 -- that was filed with the
- 12 Commission.
- 13 There've been several rounds of additional
- 14 information over the years, but is there some other insight
- 15 that you can provide us with why its -- why you're not able
- 16 to prove it? Are you getting at the fact that you're not
- 17 willing to invest the money in the modeling of it?
- 18 MR. MANAHAN: So yeah, so fair question. So, we
- 19 in fact, we did three rounds of modeling over the years,
- 20 2010 was just the most recent. And 2010 was designed to
- 21 adapt to the Commission's modeling. In previous modeling --
- 22 I think in 1997 and maybe 2000, or 2001, Kleinschmidt
- 23 Associates, of Pittsfield did modeling that proved, in their
- 24 view, their headwater benefits analysis was that it actually
- 25 contributed a negative amount to downstream power

- 1 generation.
- 2 That is the operation of the dams meant that
- 3 there was less power produced downstream. The Commission's
- 4 headwater benefits folks at the time, I think, looked at it
- 5 and obviously disagreed with it. And in 2010, Kleinschmidt
- 6 did some additional modeling and as I say, those modeling
- 7 results were based on the Commission's methodology and
- 8 showed that I think all three dams contribute something like
- 9 1.1% downstream power generation, which means Forest City is
- 10 significantly less.
- 11 So, there's been a lot of modeling done and the
- 12 Commission each time has basically said you need it to be
- 13 zero. And the only way -- to suggest that Woodland Pulp can
- 14 figure out some way to manipulate the gates so that, you
- 15 know, you don't have to go up there maybe on a daily basis
- or something and figure out a way to manipulate them.
- 17 First off -- figure out a model that would
- 18 somehow tell us how to manipulate the gates on a daily
- 19 basis, so that it contributes zero downstream is simply not
- 20 economically viable for a project of this nature.
- 21 This is a remote storage -- remote from the mill
- 22 -- it's a long-ways from the mill, storage dam. And to
- 23 expect us to figure out a way to operate the dam that is
- 24 going to produce zero downstream power benefits, which is a
- 25 change from the current operation and could affect water

- 1 levels and flows is just not reasonable, and the mill is
- 2 just not willing to do it.
- 3 Even if it could be done, we've asked the
- 4 Commission over the years, how can we operate the dam in a
- 5 way that doesn't produce downstream power benefits, and
- 6 we've gotten blank stares effectively. I mean we've gotten
- 7 no direction on how to operate the dam in a way that doesn't
- 8 produce downstream power benefits.
- 9 And so, that's why we filed the surrender
- 10 application saying that look, if we -- if we can't be told
- 11 how to operate the dam in a way that doesn't produce
- 12 downstream power benefits, then our only choice is to remove
- 13 the dam gates, and then it clearly won't contribute
- 14 downstream power generation.
- But again, we've talked today about whether there
- 16 is an alternative to that, and Woodland Pulp would be
- 17 willing to undertake that alternative.
- 18 MR. L'ITALIEN: The requirements that we have for
- 19 lake levels January 1 to October 15, the level has to be a
- 20 maximum of 100% in flood or 99.58% in from April 1st to
- 21 October 15th of the prior year, from May 15th to July 16th,
- 22 we can't increase the level more than six inches or decrease
- 23 any more than one feet. These are all -- and then from June
- 24 1st to September 15th, summer recreational cannot be more
- 25 than 431.94 feet or 57%.

- 1 We have all these requirements that are all
- 2 recreationally driven that supersede anything that we could
- 3 do to manipulate gates to make power. It just can't happen.
- 4 MR. MANAHAN: And I guess the point being with
- 5 all these constraints is that in order to protect these
- 6 items in agenda number 4, which is dam safety, recreation,
- 7 navigation, migratory fish, the mill needs to operate the
- 8 dam as it's currently operated, otherwise those values would
- 9 be compromised.
- 10 MR. DEAN: Yep, I'd like to add one more thing to
- 11 that. Currently, under our current conditions, we could
- 12 take the pond elevation down to 57%, so everybody's
- 13 perfectly clear of that. And we haven't done that. We've
- 14 never done it this year. We've never done it any other year.
- 15 We're currently at 80%.
- 16 So, if all we were interested in is power, we'd
- 17 be at the 57%.
- 18 MR. CALLOWAY: Alright, we have no further
- 19 questions, but as far as the alternatives that you have
- 20 brought forward, the Commission would like to receive any
- 21 and all information you're available to provide as part of
- 22 this record, so that the Commissioners can investigate those
- 23 alternatives to the proposed surrender and the current
- 24 rehearing request about jurisdiction.
- MS. DESCHAMPS: And I'll open it up to the

- 1 panelists, if there's any last remarks that you'd like to
- 2 make?
- MS. CAMUSO: I would just like to thank everyone
- 4 for being here and thank you all for coming and to listen to
- 5 us, and I just want to reiterate that we are committed to
- 6 trying to find a solution and I don't know if we just need
- 7 more time or -- but my agency, and Governor Mill's Office
- 8 and Premier Hays Office are committed to trying to come up
- 9 with a solution so that we can maintain the water levels as
- 10 they are for this community, for our recreational fishing
- 11 and boating activities that are so vital to this economy and
- 12 the people that live here.
- And any feedback that we can get from FERC on
- 14 alternatives that you have or ways that you could see a path
- 15 forward, we would really appreciate that, thank you.
- MS. DESCHAMPS: Well, thank you panelists, we
- 17 really appreciate it. We are here really to get this
- 18 information, and we would like to hear from you all as well.
- 19 As I mentioned, we are going to do a public comment session
- 20 now. If you would like to speak and specifically on the
- 21 operational and technical issues, please, if you haven't
- 22 done so already, there is a sign-up sheet in the back of the
- 23 room.
- 24 If you do not want to speak, but you do have some
- 25 valuable information you would like to provide to us, we

- 1 also have comment forms in the back of the room, and you're
- 2 able to either write down your comment today, and leave the
- 3 form with us, or you can take it home and think about it,
- 4 and mail it to us, or file on our electronic system.
- 5 There are instructions for how to file
- 6 electronically in the back as well. So, we're going to take
- 7 a 10 minute break, and we will be back for the public
- 8 comment session, thank you.
- 9 (Whereupon a brief recess was taken to reconvene
- 10 this same day.)
- 11 MS. DESCHAMPS: So, as I mentioned, it is really
- 12 important for us to hear from you all. This is your home
- and we want to understand how, you know, the operational
- 14 changes will affect you. So, thank you to everyone who has
- 15 signed up. I will again stress that we have forms in the
- 16 back, so if you don't want to speak, you can please either
- 17 write down your comment and provide it to us and we'll take
- 18 it back and put it on the record, or you can electronically
- 19 file your comment and any additional information that you
- 20 think would be helpful to us.
- 21 So, the way this is going to work, I'm going to
- 22 call names from people who had signed up. I will call your
- 23 name and begin by stating your name, and if there's any
- 24 organization you represent, the court reporter is going to
- 25 be recording all of these comments, so it's really helpful

- 1 to speak clearly and loudly.
- 2 And in order to allow everyone to speak, we're
- 3 asking if you could please limit your comments to just a
- 4 couple of minutes -- that would be helpful, just to make
- 5 sure, you know, we have a packed room, so just to make sure
- 6 that everyone who wants to speak can speak. Just please
- 7 limit your comments to just a couple of minutes.
- 8 So, my colleague Jeremy, is going to try to pass
- 9 a mic around as I call people's names. If you want to come
- 10 up to the front, you're welcome to, but we'll try to get a
- 11 microphone to you if we can. So, the first name is Lance
- 12 and Georgie Wheaton. Okay, you're done, that's fine. If
- 13 you'd rather not comment if I call your name, that's fine
- 14 too. Is that you?
- 15 MR. WHEATON: I feel like a duck out of water.
- 16 But I'll tell you, I've lived on East Grand. I own the
- 17 Village Camps in Forest City. I've been there 51 years from
- 18 my business. I have got no problem with the mill running
- 19 our dam. I built that dam with a crew in 1971, so I
- 20 remember the old one too.
- 21 I believe that FERC is your person that's giving
- 22 you the trouble. There's no need of them charging you so
- 23 much money, but you can't also give canoers water when it's
- 24 the back to back -- the lakes are so dry that there's
- 25 nothing left in the dams, and they ask for a little water to

- 1 take canoes downstream. You just can't do it.
- 2 And I've sat in the mill and listened to that
- 3 kind of stuff. Oh, they're not perfect, but I'm not either.
- 4 Thank you. But I think a lot of this -- a lot of this is
- 5 Alewives coming up the river. I think that they're telling
- 6 two stories. I really do. I think the whole plan is to get
- 7 the mill, or get a new fishway in Forest City, so that
- 8 they're not going to pay for it.
- 9 You know, it's time they stood up to the reason.
- 10 That's what I think, and I'm not too far wrong, am I Judy?
- 11 What's my name? Oh, I know my name. Lance Wheaton's my
- 12 name.
- 13 MS. DESCHAMPS: Thank you Mr. Wheaton. David
- 14 Townsend?
- 15 MR. TOWNSEND: Hi everyone. I am the President
- 16 of the Chiputneticook Lakes International Conservancy. I
- 17 took the lead on filing the three submissions sent into
- 18 FERC, and I foolishly spent quite a bit of time paying
- 19 attention to the four questions assigned.
- 20 And so, none of the comments that I thought about
- 21 don't apply anymore -- this is just like sort of shooting at
- 22 clay pigeons, you don't like that one, we'll throw up
- 23 another one. You know, I think that it's for FERC now to
- 24 try and work out some kind of a process to break this down
- 25 into discreet proposals that we can make sort of a sensible

- 1 contribution -- thoughtful contributions to.
- 2 I mean some of the thinks like were discussed
- 3 here, you know -- everything sounds so good and people's
- 4 sentiment sounds good, but we've heard good sentiment, you
- 5 know, going around for almost three years now and it's time
- 6 to sort of move to something concrete where we can look at
- 7 what the actual content of one of these ideas would be.
- 8 So, I'd like to know things -- like the nature of
- 9 this agreement between the Province of New Brunswick and the
- 10 State of Maine. You know, the general reference sounds
- 11 good, but I don't think they've gone much further than
- 12 preliminary discussions.
- What in the world would be the requirements of
- 14 this third party? You know, what kind of obligations would
- 15 they have? Would they be responsible for the upkeep of the
- 16 dam, you know, the legal liability? Would it be transferred
- 17 to them? Would they be owners in that sense? There's just
- 18 so many questions to be answered before one can say gee,
- 19 that sounds like a thoughtful answer for us.
- The whole question of how would FERC be
- 21 proceeding with this? Would this be by way of surrender?
- 22 Or would it be by way of recognizing non-jurisdiction? I
- 23 mean it's actually a pretty fundamental question to the
- 24 exiting and the control that FERC would have over say, the
- 25 creation of settlement agreements and things like that to

- 1 sort of structure whatever happens next for us out here on
- 2 the lake.
- 3 So, that again, I don't know how you're going to
- 4 break this down into manageable bites that we can make
- 5 comfortable contributions to, but I really want to be able
- 6 to do that for the best interest of everybody and the -- you
- 7 know, the fish and the loons and the muskrat, and the beaver
- 8 and all the rest of it. We care about it all, but we've got
- 9 to have a clear path of what the best option is for us.
- 10 We've heard some pretty wide-ranging options here
- 11 from sawing the dam almost in half to keeping it fairly
- 12 intact. Thank you.
- 13 MS. DESCHAMPS: Kenneth Freditz? No. Okay, Mary
- 14 McGinn? No. Pam Taylor, I'm sorry, I'm sorry yes. Sorry
- 15 about that.
- MS. MCGINN: Okay, M-c-G-i-n-n. I have a
- 17 question for these three gentlemen. You don't want the dam
- 18 for power, so what do you want the dam for? What did you --
- 19 what do you really normally use the dam for?
- 20 MR. MANAHAN: So, the mill does not need the dam
- 21 at all anymore. The dam is a historic artifact,
- 22 essentially, something that the mill owned way back when,
- 23 and frankly assumed back in when it first got a license for
- 24 the dam, I don't remember when that was. It was like 1980,
- 25 I think, when it first got a FERC license.

- 1 And assumed, because it was part of the water
- 2 storage system, that it contributed to downstream power
- 3 generation. It never actually did a headwater benefits
- 4 analysis and didn't do one until the relicensing process was
- 5 started for another project.
- 6 And so, then concluded and realized that it
- 7 actually lost money on the dam, and that's why in 1995, I
- 8 think it was, we submitted the first request to have FERC
- 9 release us from the license requirements. So, that's a
- 10 long-winded way of saying the mill does not need the dam,
- 11 doesn't use the dam, so you can have it.
- 12 MS. MCGINN: Well, can I say something? Alright,
- 13 the water goes through, you don't ever use the dam for
- 14 affluent or anything, ever?
- MR. MANAHAN: So, in terms of the mill's
- 16 wastewater discharge flows, the system has -- there's 75 CFS
- 17 minimum flow from the dam, the system at Vanceboro West
- 18 Branch Grand Falls flowage has sufficient water storage
- 19 capacity to meet the needs of the mill in terms of the flow
- 20 past the mills waste discharge point, so, no, we don't need
- 21 that -- never needed to use that from Forest City dam.
- 22 MS. MCGINN: Okay, just one more question, okay?
- 23 Why did you sign that deal for 30 years when you signed it?
- 24 Like, you know, like when you sign for 30 years, you must
- 25 have known all this stuff?

- 1 MR. MANAHAN: You're talking about accepting the
- 2 FERC license that was issued in, I think, 2015, I don't
- 3 remember when it was issued now. The short answer is we
- 4 were willing to accept the license if it didn't increase the
- 5 costs on the mill.
- 6 We didn't -- the minute we got the license, we
- 7 analyzed it and we said it's not economical, and hence we
- 8 submitted the surrender application at that point when we
- 9 realized the license was not economical.
- 10 We actually submitted the relicense application
- 11 prior to that in the hope that FERC would issue a license
- 12 that was not uneconomic, and unfortunately, the license is
- 13 uneconomic, and so it doesn't make sense for the mill to
- 14 continue to operate under that license.
- 15 MS. DECHAMPS: Thank you. And thank you for that
- 16 helpful information. I will just ask that commenters try to
- 17 limit their comments to actual comments, because we want to
- 18 hear from everyone here. That's okay -- that was helpful
- 19 information, but if possible, as opposed to answering --
- 20 this is not meant to be a Q and A, this is really meant for
- 21 us to hear from you all.
- 22 Yes, and our court reporter asks that you hold
- 23 the mic a little lower, so that he can accurately record
- 24 your comment. Next is Pam Taylor.
- 25 MS. TAYLOR: I thought I was just signing an

- 1 attendance sheet, but I was just scribbling my comments.
- 2 Six generations of my family have now lived year-round, or
- 3 seasonally in Forest City. Maintaining the dam and the
- 4 waterway is essential to the economy of the Chiputneticook
- 5 Lakes and the International St. Croix Waterway area.
- It appears to me that FERC is putting
- 7 unconscionable burdens in the way of resolving the issues of
- 8 maintaining the dam in a reasonable way, and I would hope
- 9 that FERC would try to pay attention to common sense.
- 10 MS. DESCHAMPS: Thank you, David Snow?
- 11 MR. SNOW: Hi, my name is Dave Snow. I'm wearing
- 12 two hats today. Away from that -- I'm wearing two hats
- 13 today. One is a landowner. My family has been on East
- 14 Grand Lake since 1905. I personally now own 5,600 acres of
- 15 lake front property, 8 miles of lake -- very, very invested
- 16 in the East Grand Lake for many, many years, many
- 17 generations.
- 18 I'm also President of an organization not for
- 19 profit called "Keep it Grand". And together, we as a group,
- 20 try to protect East Grand Lake as best we can from these
- 21 kinds of threats to what is a very special place.
- I am encouraged by what I heard the Commissioner
- 23 say about her intent to protect that lake. What really
- 24 frustrates the hell out of me is when I hear rhetoric around
- 25 removing those gates. That infuriates me and it is

- 1 absolutely a disaster for the community, for the businesses
- 2 in this community, for the people who invested in property
- 3 on these lakes. You may say oh, it's going back to its
- 4 natural state.
- 5 We don't know its natural state. Its natural
- 6 state is now. It's been generationally this lake, and we
- 7 made our investments around this lake, not a river that
- 8 existed in the 1800's. This is the lake. This is its
- 9 natural state. We've made investments in it, whether it be
- 10 business or personal.
- 11 Never mind the fish that are now in this lake
- 12 depend on the deeper waters. We do so much irreparable
- 13 damage if we think that that's a solution. Other solutions
- 14 are worth talking about -- that one is a disaster, and I
- 15 just hope no one is taking it seriously sitting at this
- 16 table.
- 17 The last thing I have a question -- and I don't
- 18 expect answers, I'm just putting it out there. I don't
- 19 understand how an energy regulatory Commission can take a
- 20 private company and force it to put a fish ladder in. If
- 21 the government wants a fish ladder in a dam, another
- 22 organization should pay for it.
- 23 It shouldn't be the one who signed up to help for
- 24 the energy side of this. I don't understand how you can go
- 25 so beyond your scope and mandate loon studies, mandate fish

- 1 ladders. How can you do that under your auspices and
- 2 destroy a community? Potentially, if you make the wrong
- 3 decision.
- 4 This should be about energy only. That's your
- 5 purview. I don't get it. Thank you.
- 6 MS. DESCHAMPS: Thank you, Mr. Snow. Aldridge
- 7 Cleaves?
- 8 MR. CLEAVES: My name is Aldridge Cleaves and I'm
- 9 here today. I don't really know -- I'm going to speak to
- 10 you rather than the choir, okay. My comments really as part
- 11 of a member of an economic -- Greater East Grand Economic
- 12 Planning Region.
- 13 We started this effort back in March and we're
- 14 making very good progress toward having some measurables and
- 15 some things that come out of that planning effort. But I
- 16 just went here today to say the obvious. Well, one other
- 17 comment. It's interesting that the tax man and the cottage
- 18 owner are on the same side.
- 19 Because the value, the tax value of the
- 20 waterfront property on East Grand is substantial. Our
- 21 planning effort is around 300,000 acres, but it includes
- 22 approximately 1,000 camp lots on East Grand.
- 23 Interesting, in 2017 -- this is a quote from a
- 24 FERC order, "The East Grand Lake shoreline is mostly timber
- 25 forest." I don't know what lake they were flying over, but

- 1 it wasn't East Grand. We estimate that if it was 20 to 30%,
- 2 whatever the tax value may diminish on shorefront property,
- 3 has to be made up in mill rates for other taxpayers.
- 4 And because our mill rates now are almost at
- 5 intolerable levels, it would put us out of business, and I'm
- 6 talking really about the organized towns here of Orient,
- 7 Weston and Danforth with substantial waterfront as part of
- 8 their tax base.
- 9 So, essentially to make it quick and short, East
- 10 Grand is our economic base. It's our future. It's our draw
- 11 for the entire region, and so anything that would negatively
- 12 affect the value and the desirability of East Grand affects
- 13 our ability to be viable.
- 14 And we would anticipate this building you're in
- 15 -- which we fought very hard to keep local education, and we
- 16 tried a savings bank branch office, a health clinic, amongst
- 17 other things, would be put at serious risk with that drop in
- 18 value.
- 19 So, I appreciate you folks coming here today,
- 20 excuse my back, and remember we're on the same side.
- 21 MS. DESCHAMPS: Thank you. I think the next one
- 22 is Christine Connelly, or Christian Connelly? Christian,
- 23 sorry.
- 24 MR. CONNELLY: That's quite alright, Christian
- 25 Connelly. I've been up here, just like all of you for over

- 1 50 years, which for me is when I was a baby. Mr. Manahan,
- 2 that dam, our dam -- when you're down in Portland at your
- 3 law office, it's not a historic artifact for us.
- 4 For the 2,000 recreational camp owners here, that
- 5 dam is the life blood, the lungs of this community. You
- 6 guys keep throwing around 6 million dollars. That's 6
- 7 million dollars over 30 years, isn't it? Isn't it? Yes, it
- 8 is right, yeah. So, I wasn't very good at math -- that's
- 9 \$200,000 a year.
- 10 Mr. Manahan, how much does Woodland Pulp make a
- 11 month? How much? How much? Do you want to answer that? I
- 12 think you know the answer to that, so when you saw that
- 13 Woodland Pulp is a good corporate neighbor, the answer is
- 14 no. They have it within their means to continue the
- 15 operational -- the operation of this dam as we've enjoyed it
- 16 for the past 39 years while it's been under FERC
- 17 jurisdiction.
- 18 We've enjoyed it in that manner for recreational
- 19 purposes for fishing. To simply say that the onus is on
- 20 FERC is wrong. All of us are in a tough pickle. That
- 21 includes the stakeholders, who have a lot to lose here.
- 22 That includes FERC, who's in a tough position legally as you
- 23 well know Mr. Manahan, because this is a precedent setting
- 24 situation.
- 25 And also, for Woodland Pulp, because of the

- 1 expenses, the onerous expenses that you have to incur for
- 2 some of the policies that FERC has put on you guys. But if
- 3 you guys are really good, corporate neighbors, so the towns
- 4 of Orient, Weston, Danforth, Forest City, the whole upper
- 5 St. Croix, why don't you just do the right thing?
- 6 Have Mr. Manahan write a letter to FERC today
- 7 withdrawing the surrender application.
- 8 MS. DESCHAMPS: Thank you, Patrick Patterson?
- 9 MR. PATTERSON: My name is Patrick Patterson. My
- 10 wife and I bought Wheaton Lodge 8 years ago. That business
- 11 has been in place for 68 years -- 68 years of providing
- 12 businesses economic support, jobs throughout the area. We
- 13 hired 24 people throughout the season, up to 15 guys a day
- 14 running that lake, pulling the dam is going to ruin us, it's
- 15 going to ruin the community. It's going to ruin the support
- 16 and the system.
- 17 I do agree that Woodland, you've done a great job
- 18 from what I've seen down there maintaining that dam, make
- 19 sure everything is running right. The water levels have
- 20 been down, I see your trucks down there.
- 21 I am the business next door to the dam. I don't
- 22 want to see anything change. To me, I'm just a dirt farmer
- 23 from northern Maine, FERC seems to be the issue. And I
- 24 don't mean that in a bad way. I mean the fact that there
- 25 needs to be the relinquishment.

- 1 It's hard enough to keep a business going. I
- 2 even agree with what you had to say Christian, but at the
- 3 same time, they've got a lot of business, they've got a lot
- 4 of people they employ, they have to maintain that. Not all
- 5 of it is in profit at the same time, but they need to keep
- 6 that going.
- 7 I can understand them not having to want to pay
- 8 for the fishways and everything else that's going along with
- 9 that as well. I do believe that there's an underlying
- 10 current here and I do believe that's the alewives. I do
- 11 believe that's coming through. I think this is the reason
- 12 for this. And that's really all that I've got to say.
- 13 But you're going to drop a business that's been
- 14 in there for 68 years providing plenty of jobs, support to
- 15 the community, propane gas -- gone, gone. You guys have the
- 16 say. You have something to say about it. You guys are
- 17 going to walk out of here tonight, talk about it for a
- 18 couple of day and be done with it. But we're going to live
- 19 it. What are you going to do then?
- 20 What are you going to do then, right? Real
- 21 simple. And it's my -- dealing with Augusta the last 8
- 22 years, you think they give two shits? Really. Honestly,
- 23 you say what you want. You stand here, you smile, you shake
- 24 our hand and you go right back and do what the heck it is
- 25 whatever you want to do.

- 1 That's got to stop. It's gonna stop. You're got
- 2 to start listening to what we're saying out here. You've
- 3 got to hear it. You've got to feel it, you've got to show
- 4 up. There ain't none of you, none of you -- and I live
- 5 right next to the dam, ain't nobody showed up on my front
- 6 door.
- 7 Nobody has asked me anything. Nobody has come to
- 8 see me. I'd appreciate if that turned around.
- 9 MS. DESCHAMPS: Thank you. Anna Levitsky?
- 10 MS. LEVITSKY: Hi, my name is Anna Levitsky,
- 11 and I want to read a statement on behalf of the Woody
- 12 Wheaton Land Trust in Forest City, Maine.
- The Woody Wheaton Land Trust, as a 501c3
- 14 charitable organization with its primary mission to promote
- 15 the protection, preservation and conservation of land and
- 16 water in the Chiputneticook Lakes region of Eastern Maine
- 17 and Western New Brunswick, shares deep concern for the
- 18 potential removal of the Forest City dam.
- 19 The dam has been an important part of this
- 20 community since the tannery days. It has not only been a
- 21 constant regulator of water flow, whereby all cottage owners
- 22 depend, but a fixture of the sport fishing economy. The
- 23 loss of the dam would place significant hardship on folks
- 24 who earn their living with sportsmen from away.
- 25 Additionally, the ecological impact caused by a

- 1 drop in water level on smelt spawning, trout brooks, and
- 2 regularly navigable waters is significant. East Grand Lake,
- 3 as we know it, one of the area's natural gems, and a source
- 4 of pride and identity would be lost.
- 5 Collateral changes to other standing water bodies
- 6 and stream flows would be negative, dramatic and publicly
- 7 unacceptable. We cannot go back as 100 plus years of
- 8 stability in water levels has surrounding towns and cottage
- 9 owners heavily invested in private places, a tax revenue
- 10 structure, and a dependency on the fishery as part of
- 11 tourism, sport fishing, canoeists and event seekers is
- 12 crucial.
- 13 WWLT lends its support for keeping the Forest
- 14 City dam in place and offers our assistance to the various
- 15 surrounding stakeholders. Thank you.
- MS. DESCHAMPS: Thank you. Next is Arthur
- 17 Wheaton, is that the last name? Did I get that correct?
- 18 MR. WHEATON: That's a bad name around here.
- MS. DESCHAMPS: Yes, come over here.
- 20 MR. WHEATON: I'll try to be short. I appreciate
- 21 the gentleman from Woodland Pulp giving us the kind of
- 22 explanation that he did. I would tell you that we have a
- 23 lot of friends and neighbors that work at Woodland Pulp and
- 24 we appreciate their jobs.
- 25 We also have concern that government overreach is

- 1 sticking its hand too heavy into what Woodland Pulp is
- 2 trying to do. Woodland Pulp seems, from what I heard this
- 3 morning -- this afternoon, is they're very willing to
- 4 operate the dam, but they're not willing to have the added
- 5 costs loaded upon them at will and its time there's a pretty
- 6 simple answer to this.
- 7 When you want to buy a car and somebody lowers
- 8 the price, you will slowly get more attractive. So, I
- 9 suggest that they can continue to run and operate the dam as
- 10 they have and leave them alone with all the added costs.
- 11 Somebody else pick those up if you want to study the eels,
- 12 or you want to study the loons, and just leave them alone --
- 13 let them run it.
- 14 Secondly, one of my concerns has not been brought
- 15 up here this afternoon, is where is LERC (sic) on their
- 16 position of trying to alter the course of water flow from
- 17 Mud Lake into Spednic Lake? We know that LERC (sic) has
- 18 gone up and looked at Mud Lake Falls.
- 19 And we know that LERC (sic) has a heavy hand in
- 20 introducing alewives into our system. They are now in
- 21 Spednic Lake significantly, and they're trying to figure a
- 22 way to get them into East Grand Lake. And the only solution
- 23 is to alter the flow -- either dynamite or otherwise, in Mud
- 24 Lake Falls, and we know it.
- 25 So, we would prefer you leave us alone, leave the

- 1 alewives where they are and leave our fishery alone. Thank
- 2 you.
- 3 MS. DESCHAMPS: Thank you. Bob Miller?
- 4 MR. MILLER: My name is -- do you hear me, am I
- 5 coming through? My name is Bob Miller. I've been a
- 6 property owner on East Grand Lake for 51 years. Now, when a
- 7 moose urinates, it eventually runs into the river. That
- 8 adds to the creation of hydropower.
- 9 I'm sorry? Oh, okay, and when a thunderstorm
- 10 comes along, it adds a significant additional amount of
- 11 liquid to the downstream creation of hydroelectric power.
- 12 But these are both insignificant amounts. I think the
- 13 lawyers call it de minimis. We heard earlier that three
- 14 different dams, East Grand Lake being one of them,
- 15 contribute a total of 1.1% to the creation of hydroelectric
- 16 power.
- 17 And of three of these, East Grand Lake is the
- 18 smallest. So, roughly I would say, East Grand Lake
- 19 contributes around 0.3 to 0.4% of the creation of
- 20 hydroelectric power. Is FERC saying that that figure is a
- 21 lie? Or where do you draw the line -- and what is de
- 22 minimis, and what is not?
- 23 If a drop of urine is de minimis, and a big
- thunderstorm is, it seems to me that 0.3% is pretty darn
- 25 close to de minimis. Why you're so concerned with making

- 1 such an issue of such a small amount percent-wise of water
- 2 is beyond what I can imagine.
- In this listing here on the agenda, you talk
- 4 about things like dam safety, recreation, navigation,
- 5 migratory fish. My quess is that is only window dressing.
- 6 You're only interested in this de minimis amount of water
- 7 that's added to the system.
- 8 But perhaps I'm wrong. What percent of
- 9 importance would you ascribe to navigation or recreation, in
- 10 terms of making a decision about this whole situation?
- 11 Would it be 1%, 3%, 0%? What about the businesses we just
- 12 heard that are going to lose their livelihood?
- 13 What percent of importance do you put to that in
- 14 the process of making a decision? I'd be interested to
- 15 know, thank you.
- MS. DESCHAMPS: Thank you. Lorraine Sheets?
- 17 Lorraine? What is your last name? Sorry, what is your last
- 18 name?
- MS. OYEAH: Oyeah, like Oh yeah.
- MS. DESCHAMPS: Okay, there's another Lorraine
- 21 with the last name --
- MS. OYEAH: Yeah, they left.
- MS. DESCHAMPS: That's fine, go ahead.
- MS. OYEAH: I would like to thank the State
- 25 Representative for supporting us folks here. I appreciate

- 1 that. I would like to know out of the 6 people that LERC
- 2 (sic) sent here, why they didn't send somebody to address
- 3 these people who have spent their afternoon with you on
- 4 solutions, not negativeness, not being quiet, but somebody
- 5 that can actually make a decision.
- 6 Give us resolution. Give us ideas. Compromise
- 7 with Woodland. The other thing is I'd like to ask how can
- 8 FERC change the regulatory things that Woodland signed for
- 9 in the contract? You signed the contract. In my day a
- 10 contract is a contract, and FERC has changed the rules of
- 11 that contract from what I'm understanding and has put the
- 12 agenda way too high that you can't afford.
- So, those are my questions and my statements.
- 14 Thank you for listening.
- 15 MS. DESCHAMPS: Thank you. Is there a Rowan?
- 16 Great, can you just spell your last name?
- 17 MR. MILLER: Hello everyone. My name is Rowan
- 18 Miller. I am the Green Party candidate for
- 19 Tobique-Mactaquac over on the Canadian side. I might be the
- 20 first Canadian to speak so far, I'm not sure, okay, thank
- 21 you.
- 22 First of all, I'd like to thank all the speakers.
- 23 I have a much better understanding of the issues at play
- 24 here and being someone who lives along a lake, not this
- 25 lake, I'll remind you, the lake on the St. John River, I

- 1 understand how scary it would be.
- 2 I freak out when it lowers by about three inches
- 3 let alone six feet. So, this to me is -- the idea of losing
- 4 six feet on East Grand Lake is a profound tragedy, and
- 5 massively destructive to New Brunswick, a part of the
- 6 country that does not need any more marks against it.
- 7 It's tough to keep people in New Brunswick as it
- 8 is. Losing the six feet would be a tragedy across the board
- 9 -- an international tragedy. So, it seems to me that there
- 10 are two issues here. There's the issue of what exactly is
- 11 FERC doing with all the information coming from the
- 12 monitoring that's required under its license and where will
- 13 the capital come from to equip a third party to properly
- 14 manage that if that license stays the same?
- 15 So, to me what's unclear still is -- is the
- 16 information FERC's collecting, what's it used for? How
- 17 necessary is it? What is the total cost? Because I've
- 18 heard of the six million dollars over how many years,
- 19 equating to \$200,000 a year. And what is that information
- 20 being used for?
- 21 Why is it so essential and where is it coming
- 22 from, and who's using it and who needs it? The second
- 23 question is -- I understand the case of Woodland Pulp and
- 24 Paper. Like all companies, they're seeking to -- you're
- 25 seeking to try to clear off your balance sheet as much as

- 1 possible and to have ongoing obligations going into the
- 2 future which potentially could have more obligations later
- 3 on as a corporate liability.
- 4 To me it seems that to be a responsible corporate
- 5 citizen in this situation, Woodland Pulp needs to take a
- 6 much greater leadership role in looking for and establishing
- 7 a third party that is capable of taking on the FERC license
- 8 and is capable of looking after the obligations that come
- 9 with the operation of that dam.
- 10 If the total price of operating the dam is that
- 11 money over those years, why not put a portion of that money
- 12 towards establishing a third party that would look after it?
- 13 Why can't Woodland be a partner in establishing a third
- 14 party that is capable of looking after it and has the
- 15 financial ability to do so?
- The lack of a third party -- and obviously, that
- 17 third party would have to have quite a bit of money to look
- 18 after that license. That to me seems to be the issue here.
- 19 There is no one to take it on.
- 20 I think there needs to be a lot more effort from
- 21 Woodland in helping establish that third party so they can
- 22 move on with this obligation, because it is their obligation
- 23 right now, they're looking to offload it. They should be
- 24 more active in establishing a third party that's capable of
- 25 looking after it to the continued prosperity of the

- 1 communities that are affected, because the idea of losing
- 2 the lake is a tragedy beyond continents, and simply cannot
- 3 be allowed to happen. Thank you.
- 4 MS. DECHAMPS: Thank you. Dave Scotten?
- 5 MR. SCOTTEN: Thank you. I'm Dave Scotten. I'm
- 6 a landowner on the lake. I'd like to thank all the people
- 7 at this table for being here. I don't agree with our
- 8 Canadian politician that I've learned very much. I'm really
- 9 very disappointed in this technical meeting, and I don't
- 10 think I'm the only person in this room who feels that way.
- I believe that the information has not been very
- 12 complete. I think the basic nature of the questions that
- 13 you guys have asked each other indicates to me that there's
- 14 a fair amount of conversation that I think should have taken
- 15 place before this meeting and it hasn't.
- The young lady who represents the Fish and
- 17 Wildlife organization -- I have a comment for you and it is
- 18 concerning your information that the State of Maine has
- 19 decided that they will not take ownership of the dam. What
- 20 I would say is that neither you nor the Governor are the
- 21 State of Maine.
- 22 We, in this room, as citizens are the State of
- 23 Maine, and we're the ones who will not stand for having the
- 24 level of the lake lowered. You said that same thing and I
- 25 agree with you.

- 1 We are upset about this issue. As I said, I am
- 2 disappointed in the representatives from FERC, because I
- 3 believe that you will understand that I am not the only one
- 4 in this room that feels that there may well be a lack of
- 5 transparency in what's going on here, and I don't think that
- 6 you have helped me feel any different than that.
- 7 I don't know that you will feel proud when you go
- 8 home tonight even though I have welcomed your presence and I
- 9 am grateful for it. I think Woodland Pulp and Paper has
- 10 represented itself well, and I think that they've asked the
- 11 appropriate questions and I would say that I have learned
- 12 some things from what they have said.
- 13 Please rethink these issues and believe the
- 14 comments that the people who have discussed this have made.
- 15 We are very upset about this, thanks again.
- 16 MS. DESCHAMPS: Thank you very much. Bob McGinn?
- 17 MR. MCGINN: Yeah, my name is Bob McGinn, and I
- 18 have a cottage down on Patterson Cove. It's a stone's throw
- 19 from the dam, so I know that dam well. We've had it there
- 20 for 28 years. I've been coming up here since I was a kid,
- 21 and others from this area, from the New Brunswick side.
- 22 Anyway, my question was earlier, and my wife beat
- 23 me to it, so I didn't know she was asking it, so I won't
- 24 renew the question. But I did maybe want to comment, and
- 25 it's actually a bit lighthearted because the lawyer for

- 1 Woodland commented about remotely manipulating the gate,
- 2 which I found amusing.
- 3 Because when I was a kid here and my cousins in
- 4 the back row, when we remotely manipulated the gates to put
- 5 our inner tubes in to go down the stream -- we'd go over and
- 6 crank up the lever and a few cogs. It's not a big deal.
- 7 For those of you who haven't seen that dam, it's a pretty
- 8 rudimentary dam, simple to operate. It's not a big deal.
- 9 And if I were Woodland, I wouldn't even bring it
- 10 up as a cost. It's a joke. Anyway.
- 11 MS. DESCHAMPS: Thank you. Lyle Creighton?
- 12 Could you spell your last name for us?
- MR. CREIGHTON: C-r-e-i-g-h-t-o-n.
- MS. DESCHAMPS: Thank you.
- MR. CREIGHTON: Creighton, alright. My
- 16 grandfather bought land in 1912 on North Lake. And by that
- 17 time the infrastructure was in place that we see today. The
- 18 water was as high and so on -- that's a long time ago.
- 19 Now, you mentioned 1905. This thing has been
- 20 there for over 100 years. Now there's a little question
- 21 here. The value of the land was created partially by the
- 22 dam, was also created by the State of Maine and Canada, New
- 23 Brunswick, in building roads and various facilities to find
- 24 water that you can drink and not get you know what.
- 25 So, if the dam is taken out, I want you to talk

- 1 to your lawyers because it's a taking under the
- 2 Constitution. And how much would that be -- both for the
- 3 State of Maine, the United States, and presumably for
- 4 Canada.
- 5 Now I think Woodland Pulp has been pretty
- 6 reasonable in what they've said. I see no reason why if
- 7 energy is not involved, that a separate organization of
- 8 Canada and the United States being formed to be the owner
- 9 and put a little bit of a tab on taxes of each of us who own
- 10 land to help maintain the dam thing.
- 11 That would do quite well -- because if these
- 12 folks continue to operate it, we're all home free. But if
- 13 you take it out, or if you sign it to somebody like the Fish
- 14 and Wildlife Service, with some of their regulatory studies
- 15 and over-regulation and so on, that's not a good thing. We
- 16 have a President who doesn't like regulation, in case you
- 17 haven't known.
- 18 Now, one thing that I note you didn't follow the
- 19 agenda and that's too bad. But there were some comments
- 20 made and it reflects what I -- and I'm a resident of
- 21 Annapolis. I've been involved in a lot of federal hearings.
- 22 I've been involved in a lot of state hearings, and I've been
- 23 involved in a lot of county hearings.
- And whenever somebody has to give up power, they
- 25 come with every excuse in the book not to do that. And

- 1 right now, it looks like FERC really doesn't have the
- 2 authority to regulate this dam because there's no energy
- 3 involved for their will.
- 4 So, who takes FERC's place? That's the issue.
- 5 Now Maine Fish and Wildlife has interjected very -- right at
- 6 the start, a political statement that you would not accept
- 7 it, and that precluded conversation in the first agenda
- 8 item. That killed it because it became political.
- 9 We've got to eliminate the politics. You've
- 10 heard of the economic impact. It would be enormous. It
- 11 would kill towns which are already on their last legs. It
- 12 would also hurt people in Canada just as much. Don't forget
- 13 East Grand is both countries. North Lake is both countries.
- 14 So, why not have a Canadian/U.S. organization put together,
- 15 either 501c3 in United States, or a 501c4, like Obama did,
- 16 you know, a 501c4 would be fine, but somebody who could work
- 17 with them and come up with a decent agreement to continue
- 18 their operating the dam. Thank you.
- 19 MS. DESCHAMPS: Thank you. And I have one more
- 20 name on my list. We do have some time, so after I call this
- 21 last person, I'll allow anyone else who wants to speak that
- 22 hasn't signed-up to do so. So, Scott Harrington?
- MR. HANINGTON: It's Hanington,
- 24 H-a-n-i-n-g-t-o-n. I own land here locally and it's our job
- 25 to expand on what some of these folks have said here. And

- 1 I'll just say thank you to all, you've all been thanked.
- 1'm not big on government and I make that very
- 3 clear. Every time that I'm involved in anything the
- 4 government does, like this gentleman said, these folks are
- 5 up here from the government and they have a job, whether
- 6 they have any Ivy League education, or the common-sense
- 7 education that I have.
- 8 It's irrelevant. But when I have a business and
- 9 I have to make a decision, I don't send my supervisor in.
- 10 This is what frustrates, I'm guessing, everybody in this
- 11 room. And to expand a little more, just on what will
- 12 happen.
- I have no engineering degree. I think there was
- 14 one gentleman here that was in engineering, okay. I do not
- 15 have an engineering degree, but I've run about any kind of a
- 16 piece of equipment you could imagine known to man.
- 17 You drop this lake six feet I'm hearing. I don't
- 18 own any land on the lake, boy oh boy, that's going to give
- 19 me a lot of work. I don't want that work. I have a little
- 20 sawmill. I build decks. Imagine how many wharfs I could
- 21 sell out through there. You know, that would really help
- 22 one business and ruin the rest.
- 23 How about the impervious economic loss that's
- 24 going to happen? How's LERC (sic) and DEP alone going to
- 25 have the manpower to take care of them problems once we have

- 1 six feet of water gone?
- 2 You're going to have coves in that lake and
- 3 surrounding lakes. They're going to be clam flats, and I
- 4 don't believe you go clamming in freshwater lakes. So, if
- 5 you want to take a look, and I'm going to put most of the
- 6 onus back on FERC and I appreciate what the State of Maine's
- 7 doing, saying that they support leaving it the way it is.
- 8 That would be a great thing.
- 9 Leave these little communities alone. I grew up
- 10 in one in Water Pit Lock. When I graduated from high school
- 11 there was 480 people there, now there's 80. Small towns are
- 12 diminishing. I know very few people in this room. These
- 13 folks have taken their live savings to have a cottage on a
- 14 lake that's pristine.
- There will be a lot of benefits to some of the
- 16 cottage owners because they're road front property is going
- 17 to now be sand property. There's a lot of issues that need
- 18 to be resolved here. I'm not the one that can resolve them.
- 19 FERC has to resolve them, and I've heard these numbers 1%.
- 20 Well I can tell you right now, 1% isn't very big.
- 21 If the government run 1% efficiency, maybe we'd get
- 22 something done. And I don't mean that in a bad way because
- 23 you -- I've been down to Augusta many times, years ago we
- 24 spoke, and I've -- everybody looks -- they're talking about
- 25 the water.

- I just want to throw this out in closing. We've
- 2 never had a problem with water in this country or the world.
- 3 The problem we have now is plastic, once we bottled it. You
- 4 know, I used to drink out of a dipper, or out of a garden
- 5 hose. Now we bottled it, now we've got a plastic problem.
- 6 In the '70's and '80's we had a problem in this
- 7 state with 1% of the environmental movement that comes to
- 8 the table to negotiate all of their concerns, pretty near
- 9 ruined -- pretty near ruined this state's forest product
- 10 industry.
- 11 It's bouncing back now. But I can't understand
- 12 why, as taxpaying citizens, even allow 1% to get to the
- 13 table and make a big difference. With that, go back to your
- 14 Commissioners, I urge you, go back to your Commissioners.
- Before you leave take a picture of this audience
- 16 and see how concerned they are. And show those pictures to
- 17 your Commissioners and let them know what -- if you guys
- 18 can't make a clear resolution of this issue, let them look
- 19 at these people and see what they're ruining.
- 20 50 years ago, we had Hiroshima Nagasaki and they
- 21 built up now beautiful places. Go to Detroit, Chicago, some
- 22 of these other areas that our government is trying to take
- 23 care of and they ruined them. So, with that try to leave
- 24 the private landowner somewhat intact and don't continue to
- 25 put burdens on them. Again, thank you for your comments,

- 1 all of you, thank you very much.
- 2 MS. DESCHAMPS: Thank you. So, that was the last
- 3 name on our list. Do we have another person who would like
- 4 to speak? Please say your name and spell it for the court
- 5 reporter.
- 6 MR. WHEATON: My name is Dale Wheaton. I'm a
- 7 local fishing guide. And virtually everyone in here today
- 8 spoke the truth. I'd just like to draw attention to a
- 9 couple of little things. You may have seen my sign, okay?
- 10 We spent the first two hours today trying to overturn the
- 11 law of gravity.
- 12 It doesn't matter whether it's 1%, six
- 13 bucketful's and 8%, 900 cubic yards or whatever goes through
- 14 that dam in Forest City. It doesn't matter whether I own
- 15 it, Woodland Pulp owns it, you folks own it, the Canadians
- 16 own it, it's all going to wind up in Woodland. You're not
- 17 going to stop that. It all goes downhill.
- 18 So, we sit around the table over stupid stuff.
- 19 Why do I say FERC go away? A -- I'm an American citizen.
- 20 Most of the waterfront impacted by the Forest City dam is
- 21 Canadian. It's in New Brunswick. What gives you folks the
- 22 audacity, the authority, to regulate all those lives and all
- 23 those wallets?
- 24 FERC is an American agency. We haven't given the
- 25 Canadian folks any respect. We need to respect those folks.

- 1 They are bigger stakeholders than we are, yet they sit
- 2 around on their high haunches in Washington and try and
- 3 regulate something that we have no authority to regulate.
- 4 It's not ours.
- 5 Finally, where FERC could vanish and disappear
- 6 and go home and go away and go away, what would happen?
- 7 What would happen is the Forest City dam, by default, would
- 8 come back under the regulation of the International Joint
- 9 Commission as it existed for years and years and years, who
- 10 have their own set of protocols regarding stream flow,
- 11 regarding lake level, regarding timing, regarding stream
- 12 side entomology.
- 13 When you can control this, when the bass spawn,
- 14 when the water is too high and it floods out your
- 15 properties, the IJC, the International Joint Commission,
- 16 would automatically control all those and we wouldn't have
- 17 to pay these people to dream up decisions to make.
- 18 That's why I say FERC go away. We don't need
- 19 you. Thank you.
- 20 MS. DESCHAMPS: Thank you. Do we have anyone
- 21 else who would like to speak, sure? And please just begin
- 22 by stating your name and spelling it for the court reporter.
- MR. SAUNDERS: Hi, my name is Mike Saunders, and
- 24 I'm a landowner on Grand Lake. And what I'd like to do is
- 25 I'd like to congratulate all of you people that are here

- 1 tonight. I mean you people.
- 2 In the world there are three types of people.
- 3 There are the people who make things happen. There are the
- 4 people who watch things happen, and then there are the
- 5 people who say what the hell happened?
- 6 You people are the people -- you're number one.
- 7 You're the people who make things happen. So, I would like
- 8 to encourage you when you go home, this is not the end of
- 9 everything involved with the lake. But when you go home
- 10 start writing letters.
- 11 It doesn't have to be a great novel, just say I'm
- 12 not happy. But start writing letters. Start writing to
- 13 FERC, start writing to Woodland, start writing to your
- 14 politicians and tell them you're not happy because this is a
- 15 great start here right now with this turnout of you people
- 16 and let's keep the pressure on and let them know we're not
- 17 happy, thank you.
- 18 MS. DESCHAMPS: Thank you. Anyone in the front?
- 19 MS. SIMON: My name is Susan Simon, how does this
- 20 thing work? I own property on East Grand Lake in Patterson
- 21 Cove also. I drove up from New York City to be at this
- 22 meeting. I feel it is extremely important and I have one
- 23 question for everyone at this table. Who has actually been
- 24 to the Forest City dam to see it? Nobody from FERC, thanks
- 25 very much.

- 1 MS. DESCHAMPS: A couple more comments, yep?
- 2 MS. LIPKVICH: Hi, my name is Ann Lipkvich. I
- 3 just would like to thank you all for coming. It gives us
- 4 all an opportunity to tell you how concerned we are about
- 5 this issue. And one of the things that I learned was that
- 6 we all have a vested interest in it, and I'm just curious if
- 7 any of you are property owners on a lake. How would you
- 8 feel if all of a sudden, your waterfront is out five or six
- 9 feet further?
- 10 And how would you be able to navigate the waters
- 11 when you're used to them being a certain level, and now, all
- 12 of a sudden we've traveled this lake for 20-some odd years
- 13 and there are areas that we're still not familiar with and
- 14 then you know, you look on your GPS or the depth-finder and
- 15 find out that there is four or five feet of water -- now
- 16 there would be no water.
- 17 And I would just like to follow-up and say that I
- 18 think there are many people here that would be happy to show
- 19 people around this area. I think it's very frustrating to
- 20 learn that some of the guests are staying in Bangor where
- 21 they really could have stayed locally. I'm sure there are
- 22 many businesses, people that would have put you up in our
- 23 homes to show you what this is all about.
- 24 And I think in a time where our children probably
- 25 -- most of the people here are parents. I think here where

- 1 people are trying to get their children away from
- 2 television, smart phones, video games and all of that, we
- 3 have an opportunity to take people fishing, take people
- 4 boating, see them waterskiing, see them watching the eagles
- 5 soar.
- And I think we're going to miss that if the water
- 7 drops. And I am mad, so I'm hopeful that you will make the
- 8 decision. Maybe give them a little break, so that they can
- 9 continue to do the right thing and give us water. Thank
- 10 you.
- MS. DESCHAMPS: Thank you.
- 12 MS. WHEATON: Georgie Wheaton. I just want to
- 13 ask the Commission how many of them have been to the million
- 14 dollar view? Only one? Is it not a million dollar view?
- 15 Enough said.
- MS. DESCHAMPS: Thank you.
- 17 MR. LORIGAN: Hello, hi. Well folks, I just
- 18 wanted to add a few words. I'm Bob Lorigan, the owner of
- 19 Rideout's. Okay, and I want to emphasize to the folks here
- 20 because it's not just the Wheaton's Lodge that has an issue
- 21 with the loss of the waterfront.
- 22 Our business is waterfront restaurant, waterfront
- 23 docking, waterfront boat rentals, waterfront recreation --
- 24 it's all waterfront. If we don't have a waterfront, if we
- 25 have a mud flat, as was mentioned by the gentleman over

- 1 here, what do we have?
- 2 The other thing I want to mention is you know,
- 3 let's not forget the fact that we're employing a lot of
- 4 people in the surrounding communities. There are businesses
- 5 here, you know, not only buying propane like Pat mentioned,
- 6 and every other service you could imagine, but we've got
- 7 fairly big staffs and we would like to have this issue
- 8 resolved.
- 9 This has to be -- it's dragged out forever.
- 10 Everybody is in a complete state of uncertainty.
- 11 Everybody's angry. We see a lack of ability of you guys --
- 12 FERC and Woodland Pulp to compromise and just to come to
- 13 some dam resolution and get this thing resolved.
- 14 You know, we're trying to carry on with our lives
- 15 and it just you know, it just causes a huge amount of
- 16 uncertainty, so I'd like to see some kind of resolution and
- don't forget the people that we're employing either.
- 18 It's a pretty big piece of the economy here. As
- 19 Aldridge said, they have this huge tax base that's based on
- 20 the fact that the, you know, the camps are worth a lot of
- 21 money, you don't want the value to go away. You can't
- 22 support the school. You can't support the grocery store.
- 23 You can't support the hardware store, on and on and on.
- It's just right downhill. Anyway, that's my two
- 25 cents. Thank you.

- 1 MS. DESCHAMPS: Thank you. Do we have anyone
- 2 else who wishes to speak?
- 3 MS. LIPKVICH: So, someone mentioned about the
- 4 million-dollar view. I just wanted to point out that the
- 5 State of Maine, most of you probably know this, but the
- 6 State of Maine has a map that they put out, and it is
- 7 highlighted as yellow. We thought actually somebody took
- 8 our map and highlighted it, but it's the State of Maine that
- 9 highlights scenic highways. And you can see right -- I
- 10 don't want to show you my 60th birthday card, but can you
- 11 hold this thing?
- 12 You'll see here that this is the highlighted
- 13 region, is our lakes region and I encourage you to go up
- 14 there, and if you have a chance to explore, I think you'll
- 15 be as happy with what you see once you take the time to do
- 16 it. It's very difficult, I'm sure you're all very busy but
- 17 if you go home and you have a chance to spend some time with
- 18 your family and you want a place to go, I encourage you to
- 19 come back and go look at the million-dollar view, because
- 20 this scenic highway probably won't be a scenic highway if
- 21 the water is dropped. Thank you.
- 22 MS. DESCHAMPS: Thank you. Did you want to say
- 23 something else? Oh, okay.
- 24 MR. MILLER: Hi again, repeat time now, I guess.
- 25 I would like to say to FERC, apparently there's a lot of

- 1 requirements that come from FERC that is requiring Woodland
- 2 Pulp and Paper to run things like loon monitoring and a
- 3 variety of monitoring that you mentioned earlier but did not
- 4 go into detail.
- 5 I really wish you had gone into detail. And I
- 6 really wish that had been discussed in more depth, because
- 7 the costs associated with that seem to be very much at issue
- 8 here.
- 9 I would like to say to FERC though, if the costs
- 10 of that environmental monitoring ends up causing the
- 11 destruction of the environments that are being monitored by
- 12 virtue of -- by causing the dam to be removed, that would be
- 13 a farcical miscarriage of justice.
- I mean that would just be hilariously sad. I
- 15 again really, sincerely hope that a third party can be
- 16 formed with cooperation of all current parties involved, and
- 17 indeed, both countries since as it was said by this
- 18 gentleman earlier, the vast majority of affected
- 19 stakeholders -- maybe not the vast majority, but a majority
- 20 of those affected are indeed within Canada.
- 21 And I am quite surprised that there are not any
- 22 representatives of Canadian governments or any Canadian
- 23 organization here actually. That blows my mind, with the
- 24 exception of the international conservancy, which is an
- 25 international organization. Thank you.

- 1 MS. DESCHAMPS: And your name was Rowan Miller?
- 2 MR. MILLER: Rowan Miller, yes.
- 3 MS. DESCHAMPS: Yes.
- 4 MR. CREIGHTON: I'd just like to say something.
- 5 My brother, Charlie Creighton -- Lyle is my brother. And as
- 6 he told you my grandfather bought land in North Lake back in
- 7 the early 1900's where my mother and uncles learned to swim,
- 8 or the children of my mother and uncle, which included me,
- 9 myself, and two sisters, and the children of my brother and
- 10 sister and my wife, all had a chance to spend time at North
- 11 Lake.
- 12 They loved it to a tee and the kids got a chance
- 13 to get together which they never had before. And now their
- 14 children, and the next generation's children, have all had
- 15 the chance to come there. To me, that is the important part
- 16 of this whole thing. If those lakes go away, how are those
- 17 kids going to get back together, having a lot of fun again?
- 18 And I think we need to look into our children and
- 19 take care of them. I know this is a little bit off the dam
- 20 site, but it all does have an effect. If it gets -- if the
- 21 water goes down, those friendships of an awful lot of people
- 22 are going to go away. Thank you.
- 23 MS. DESCHAMPS: Is there anyone else that would
- 24 like to speak? No? We did get a comment from Kenneth
- 25 Freditz which we will place in the record as well. And like

- 1 I've mentioned before, regardless of whether you spoke
- 2 today, whether you fill out a comment form and either leave
- 3 it with us, or mail it to the Commission, or you go on our
- 4 electronic filing system, we will consider all comments.
- 5 And I just want to thank you all for coming
- 6 today. We definitely understand the impact that this
- 7 project has on your life and what a future Commission
- 8 decision will do. We really, really appreciate those who
- 9 spoke, the panelists who came here today and these -- all of
- 10 this information will be taken back to the Commission.
- 11 The Commissioners will consider the information
- 12 and ultimately make the decision. I also want to just point
- 13 out again that on the back there is a pamphlet that is our
- 14 FERC guide to electronic information where you can go, and
- 15 you can see everything in the record.
- 16 That includes the license itself, any comments,
- 17 today's transcript will be posted there, so it gives you
- 18 directions on how to read the electronic record. All of
- 19 that is public information. There is no decision that is
- 20 made at FERC that is not on that record.
- 21 So, if you have any information that you think
- 22 would be helpful, please file it or, like I said, fill out a
- 23 comment form today. I think we have one more woman who'd
- 24 like to speak, sorry, yep? Sorry, one second, we're going
- 25 to get you a microphone. Please begin with your name.

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1
                MS. MCGLAUGHLIN: Okay, Linda McGlaughlin. I've
    been on this lake since I was 8 years old and I hate to see
 2
     anything happen to it. But I'd just like to know what this
 3
     group down back here feels right now after all these
     testimonies. Has it changed your opinions or anything? I
 5
 6
    hope it does because it's been a really good time here
7
     tonight, seeing everybody's feelings.
 8
                MS. DESCHAMPS: Thank you very much. I will just
 9
     say personally, I have learned a lot from you all, and I
     know my FERC colleagues have as well. So, again, we urge
10
11
    you -- if there is any information that you think is
12
    helpful, we really do want to hear it, so please file it on
13
     the record.
14
                So, thank you all and we'll adjourn tonight.
15
                (Whereupon, the meeting adjourned at 6:02 p.m.)
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1	CERTIFICATE OF OFFICIAL REPORTER
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3	This is to certify that the attached proceeding
4	before the FEDERAL ENERGY REGULATORY COMMISSION in the
5	Matter of:
6	Name of Proceeding:
7	Forest City Project
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14	
15	Docket No.: P-2660-030
16	Place: Danforth, ME
17	Date: Wednesday, August 28, 2019
18	were held as herein appears, and that this is the original
19	transcript thereof for the file of the Federal Energy
20	Regulatory Commission, and is a full correct transcription
21	of the proceedings.
22	
23	
24	Gaynell Catherine
25	Official Reporter