1	FEDERAL ENERGY REGULATORY COMMISSION
2	PEJEPSCOT HYDROELECTRIC PROJECT
3	DOCKET P-4784-095
4	
5	SCOPING MEETING
6	Tuesday, November 28, 2017
7	9:00 a.m 1:00 p.m.
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10	Brunswick Hotel and Tavern
11	4 Nobel Street
12	Brunswick, ME 04011
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- 1 PROCEEDINGS
- 2 (9:05 a.m.)
- 3 MR. HANSEN: All right so anyhow, as
- 4 the slide says, this is a Scoping Meeting for the Pejepscot
- 5 Project Relicensing. I think everybody knows why they are here.
- 6 If this isn't why you are here I apologize, you should probably
- 7 go because you are going to be very bored.
- 8 So this is going to be kind of the road
- 9 map for today's meeting. We'll start with some introductions.
- 10 My name
- 11 is Ryan Hansen. I'm a Fisheries Biologist with the Federal
- 12 Energy Regulatory Commission. I'm the Project Coordinator for
- 13 the Relicensing of this project and I'll let my colleague
- 14 introduce herself.
- 15 MS. NOVAK: Suzanne Novak, I work at FERC as well.
- 16 I'm on the project, I will be working on recreation issues,
- 17 cultural resources, socio-economic and aesthetics which would
- 18 include visual and noise impacts.
- 19 MR. HANSEN: So you old folks have worked on
- 20 licensing or relicensing prior, you might not have seen us
- 21 before. We actually work in the northwest branch of licensing
- 22 so we're normally in Washington, Oregon, Alaska, Montana.
- 23 However, the northeast has a ton of relicenses coming
- 24 up and they couldn't handle it all so they've split them up
- 25 amongst some other branches and you've probably met some of our

- 1 southern folks and now you have got some northwest folks.
- 2 So this is the first time that you've seen us but
- 3 we'll be back quite a bit for relicenses for a number of
- 4 projects. So we are glad to be here, we're glad to check out a
- 5 new part of the country and summarize the fish, some east coast
- 6 fish, it's pretty exciting.
- 7 So a couple of housekeeping items, let's see -- so we
- 8 have, I'll get to that in a minute -- a sign-up sheet up front.
- 9 Please make sure that before you leave you sign-in the name and
- 10 affiliation because we need to have a record of everyone who
- 11 comes because this is part of FERC's public record.
- 12 Actually I'll do those in a second, yes there
- 13 we go. I want to make everyone aware that we have a court
- 14 reporter over here. This is Gaynell. As you probably know all
- 15 of this is going to be part of the FERC record so it has to be
- 16 transcribed and put on FERC e-library so we have to make certain
- 17 that he can understand everything that we say.
- 18 So that's going to involve number one -- when you
- 19 speak, we're going to pass this microphone around and it's
- 20 partially so everyone can hear you but it's really even more
- 21 importantly so he can hear you. So I'll have you speak into the
- 22 microphone and please at least the first few times that you
- 23 speak, identify -- give me your name and your affiliation so he
- 24 will know who you are.
- 25 After you have spoken a few times you may not have to

- 1 do it again and again but at least the first few times please.
- 2 If you use any acronyms when you speak, go ahead and even if you
- 3 think everyone in the room knows what they are, it would be
- 4 worthwhile to just say what they actually stand for, for his
- 5 sake because we use a lot of them as you know and he can get
- 6 real confused and we want those recorded properly.
- 7 Be considerate of time -- I don't think we're going
- 8 to have an issue there. We don't have enough folks, I don't
- 9 think we're going to run out of time so that shouldn't be an
- 10 issue.
- 11 If you don't feel like speaking today or something
- 12 comes up afterwards, obviously we're soliciting written comments
- 13 and this is a big date and we'll talk about it again before the
- 14 end of the meeting -- by December 28th of this year is the
- 15 deadline for filing written comments on the pre-application
- 16 document for this project, the scoping document 1 which we have
- 17 copies of in the back if you need one and also for any study
- 18 requests and we'll talk about those at the end as well.
- 19 And I think you all are probably aware of our
- 20 e-library, e-filing system which is how we would prefer
- 21 everything come to us but if you really want to go old school
- 22 and mail it we have an address. You don't have to scribble it
- 23 down, if you really would like to use that method then just come
- 24 see me afterwards and I can give it to you.
- 25 So the first few slides are probably old hat for you

- 1 folks if you've worked with us before. There are a lot of folks
- 2 especially in the public meetings in the evening that haven't
- 3 heard of us so I'll just give you a quick overview of what it is
- 4 that we do and why we are here.
- 5 FERC does a lot of things that are fairly important.
- 6 We regulate the interstate transmission of natural gas, oil,
- 7 electricity. We also regulate the wholesale electricity markets
- 8 in the country and work on grid stability and reliability. So
- 9 those are the really important things I think FERC does and then
- 10 there's a floor that does less important things like us with
- 11 just hydropower licensing which I think is important and I love
- 12 it.
- 13 But in the grand scheme of FERC we're kind of small
- 14 -- a small section of it. We work in the Division of Hydropower
- 15 Licensing, Suzanne and I, and so we're the folks that work on
- 16 projects when they come in to get a license or a relicense.
- 17 Once that license is granted then we really don't have much to
- 18 do with the project any longer. It will get moved over to our
- 19 Division of Hydropower Administration Compliance or DHAC as we
- 20 call it.
- 21 And those are the folks that will make certain that
- 22 any license that's issued -- the licensee will comply with the
- 23 times.
- 24 We also have a division of Dam Safety and Inspections
- 25 and these folks are mostly regional offices and they are folks

- 1 who have come out, they come off projects and do inspections on
- 2 a semi-regular basis.
- 3 So that's FERC. I don't think you need or probably
- 4 want to know that much more about us but that's why we're here.
- 5 We are going to do scoping on this project and before we start
- 6 the actual scoping process which I'll explain a little bit in a
- 7 second -- I think the best thing to do is start with an
- 8 explanation of this project, how it works and so I'm going to
- 9 turn the floor over to Mr. Dunlap here and let him tell us about
- 10 this project. When you're ready for the slides to change just
- 11 give me a signal.
- 12 MR. DUNLAP: Good morning all. Welcome to Pejepscot.
- 13 It's good to see everybody again and I'll do a little
- 14 introduction here myself. Again I'm Frank Dunlap at Brookfield.
- 15 I'll be the Project Manager for this relicense.
- 16 And also we have Tim Sullivan from Gomez --
- 17 Tim Sullivan from Gomez also here, Curt Smith from Gomez and
- 18 Drew Fester from Normandale. They are consultants for the
- 19 relicensing for Pejapscot so it's good to have them on board.
- 20 The project is set in the lower
- 21 Androscoggin -- I have that slide here showing the overall
- 22 watershed and it flows out of, obviously out of Umbagog in New
- 23 Hampshire and Maine and south through Berlin and Jay Little
- 24 Moore, Lewis and Auburn to the Lizben area where the project is
- 25 located.

- 1 These areas, -- 3,470 square miles at the
- 2 project, 3,420 square miles to the lower most end of the
- 3 watershed capturing most of the drainage.
- 4 Pejepscot's located in the town of Pejepscot, the
- 5 town of Topsham. The second dam is just above Brunswick -- a
- 6 few miles, 4 and miles. The next one upstream is Worumbo
- 7 which is not owned by us. I think it -- is Worumbo Eagle Creek
- 8 now, and Brunswick is ours also.
- 9 So, next slide. The project boundary runs from just
- 10 below the dam by a couple of hundred feet up to the tail water
- 11 of Worumbo so they're right adjacent to each other. The project
- 12 boundaries are in essence to a terminus at the bridge in the
- 13 village.
- 14 Impoundments covering 266 acres, linear and not very
- 15 lake-like at all, the project features consist of the
- 16 impoundment. Dam and spillways has vascular 5 gates on it, the
- 17 power house and intake -- there are two powerhouses with
- 18 associated intakes.
- The original powerhouse is an old paper mill. It had
- 20 multiple units in it, now it has got three small units that are
- 21 still active and the new powerhouse has a single vertical unit
- 22 in it that takes the bulk of the generation -- the bulk of the
- 23 flow.
- 24 There is an upstream fish lift located at the new
- 25 powerhouse, downstream fish passage which has two intakes with

- 1 two pipes on either side of the fold intake section and that
- 2 discharges to the tail ways.
- 3 The switch yard and several small recreation
- 4 facilities -- the canoe port is at the far end of the dam and a
- 5 recreation access, a boat launch, upstream almost to Worumbo
- 6 with a fishing area at Worumbo.
- 7 On the slide you'll see the Grimmel Industries which
- 8 is a metal recycling facility -- a non-project facility
- 9 obviously but as we go in tomorrow we'll need to the skirt that
- 10 area, we'll give you directions if anybody is going on the site
- 11 visit tomorrow to get around that.
- 12 Our substations are located within that industrial
- 13 yard and next slide -- like I said the impoundment is about
- 14 three miles long. Normal full pond elevation is 67.5 -- it
- 15 generally runs as a run of river following the flows out of
- 16 Worumbo so we don't have much pond management there.
- 17 The surface area it's a type that needs to be
- 18 corrected, it is 266 acres, minimal storage capacity and all
- 19 totaled about 6 and miles of shoreline.
- 20 More details on the dam and spillway -- a 560 long
- 21 topped by bascula gates as I mentioned they are a foot and a
- 22 half high, 3 feet high bascula gates. So they're hydraulically
- 23 operated. We use those past flows above and beyond the capacity
- 24 of the powerhouses. There is a sheet pile cut-off wall between
- 25 the -- along the dam there's also a cut-off wall, a sheet pile

- 1 wall between Grimmel Industries and the river -- actually the
- 2 bulkhead basically.
- 3 The maximum spillway capacity is 95,000 CFS that's
- 4 again with the gates down, you have the gates open and that
- 5 would be flood flows and obviously we don't get that high very
- 6 often if at all.
- 7 Again, two project powerhouses -- new powerhouses
- 8 built in '87, that's got a single cape on with about 12 and
- 9 mixed capacity on that unit. The other three units in the old
- 10 powerhouse are about half a meg each.
- 11 The trash rack spacing of interest is an inch and a
- 12 half on the old powerhouse and an inch and a half on the top of
- 13 the new powerhouse and two and a half at depth. So no grizzly
- 14 racks but fairly, fairly wide spacing on the trash racks.
- 15 Atrium fish passage facility has been in operation
- 16 for a while now. It came about as part of the initial
- 17 relicensing. 30 foot hoist, traction flow by 4 pumps located
- 18 within the powerhouse operating mid-April to mid-November and
- 19 it's automated with 5 lifts a day basically on that.
- 20 Downstream as I described earlier you can see on the
- 21 slide -- the far end of the slide by the yellow structure there
- 22 one of the intakes for downstream fish passage. Again a 30 inch
- 23 pipe, a 24 inch pipe discharging to the tail water -- that runs
- 24 April through December.
- 25 Current proposed operations -- we are not proposing

- 1 at this point to make any significant changes. If we come up
- 2 with something in the studies we'll certainly consider that but
- 3 the proposal now is to continue operation as we currently do
- 4 which is the run of river by taking outflow from Worumbo
- 5 basically.
- 6 Hydraulic capacity of the units -- 7,500 CFS, we
- 7 spill in excess of that. The gates are operated importantly on
- 8 pond level control to maintain the pond level within about a
- 9 foot on that so those are automated gates.
- 10 The plant is operated -- controlled out of our
- 11 Marlboro, Massachusetts North American System Control Center, so
- 12 that's the primary operation. We have local operation also
- 13 there. This station, unlike many of ours, is still manned full
- 14 time at the moment and so that's the operation, is there
- 15 another?
- 16 Next slide recreation facilities -- so any questions
- 17 on those that you want to ask, this is all -- I'm just running
- 18 through it quickly. It's all on the pad and the scoping
- 19 document but those are the -- that's basically out of the
- 20 project.
- 21 We do have three or four recreation facilities along
- 22 the impoundment. The Upshaw boat ramp as I mentioned earlier is
- 23 a formal, formal ramp, concrete planks parking area associated.
- 24 There's a fishing park on the western shore which is actually
- 25 right with the canoe port -- the same area, so there's fishing

- 1 access on the upstream and downstream of the dam itself.
- 2 There's a Lisbon Falls Fishing Park which is on the
- 3 upper reach, basically in essence shared with the Worumbo
- 4 facility. It's part on Worumbo and part on us but there is
- 5 access at the upper end at the Little River basically that
- 6 provides access there.
- 7 Thoughts or questions at the moment on the basic
- 8 layout -- again two project powerhouses, four units? The three
- 9 are vertical or horizontal fences separating and the single cap
- 10 in the new powerhouse. Upstream passage by lift -- downstream
- 11 passage by some diversion pipes and that summarizes that then.
- 12 MR. HANSON: Great, well done Frank. No questions at
- 13 all, thanks. All right so the purpose of scoping -- why are we
- 14 here? This is also one of the slides that you all have done
- 15 this before know all of this but it's important that I go
- 16 through it for anyone who isn't aware.
- 17 But FERC's regulations and the National Environmental
- 18 Policy Act require that any federal action that could have a
- 19 significant effect on the health of the human environment go
- 20 through an evaluation of the environmental effects of that
- 21 action.
- 22 And part of that process is scoping and we use
- 23 scoping to identify the issues and concerns that we need to
- 24 address in our environmental assessment document that we will be
- 25 producing. We take a look at the pre-application document when

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1 it comes in and we are able to discern, you know, certain
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2 resource issues that are fairly obvious that we know we're going

- 3 to need to address.
- 4 With that said, you know, we don't live here, we're
- 5 not intimately familiar with this area like you all are so we
- 6 really need your help. We need your input. You know agencies,
- 7 tribes, NGO's, anyone who knows, you know, things that we may
- 8 have missed, things we may not be aware of or can help steer our
- 9 analyses -- that's why we're here to get that input.
- 10 You know today we can discuss the existing
- 11 environmental conditions in the area, what potential information
- 12 needs there may be and we'll get into the resource issues as
- 13 FERC sees them and then solicit input from you all orally as to
- 14 what we got right, what we got wrong and what we need to add.
- 15 So if you look in the SD1, the scoping document 1,
- 16 Section 4.2 we list the resource issues that we've preliminarily
- 17 identified as those of importance in our opinion. We are going
- 18 to go through each of these one at a time but as you can see
- 19 here we found some aquatic issues, terrestrial, threatened and
- 20 endangered species, recreation, cultural and developmental.
- 21 So we are going to go through these one by one and
- 22 I'll basically explain or just read off to you exactly what it
- 23 is that we've determined we think is important and we'll open up
- 24 the floor for each resource issue and turn to the folks to help
- 25 us out here.

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1 So we'll start with my favorite -- aquatics. And if
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- 2 you have ever read a FERC scoping document or if you have looked
- 3 at this one, you'll realize these bullets are pretty vague
- 4 because at this point there's really no utility in making them
- 5 incredibly specific.
- 6 So a lot of issues could fall under these and it's
- 7 meant to be that way but we're certainly looking for any way to
- 8 improve upon what we have here. But we have preliminarily
- 9 identified -- we need to look at the effects of the continued
- 10 project operation on water quality from the project headwaters.
- 11 So that's 3 miles upstream of the dam, downstream to
- 12 where the river flows into Merrymeeting Bay, so that's what
- 13 we've determined will be the area where water quality could be
- 14 affected by the project operations.
- 15 We are going to look at the effects of continued
- 16 project operation on aquatic habitat in the project area that's
- 17 used by both migratory and resident fish species. And we are
- 18 going to look at the effects of continued project operation on
- 19 the passage of migratory fish species in the Androscoggin River.
- 20 That does include the upstream passage of adult fish
- 21 and the downstream passage of smolts, juveniles, kelts and so
- 22 from our, you know, reading of the pad these are the three broad
- 23 areas that we think we certainly need to focus on.
- 24 So I'd like to open up the floor on terrestrial
- 25 issues -- I'm sorry, aquatic issues, and see if anyone has

- 1 anything that they would like to add or some information that
- 2 they would like to provide to us at this point. And I'm going
- 3 to have to bring the mic around and please don't forget name and
- 4 affiliation the first few times so that we know who everybody
- 5 is, thanks.
- 6 MR. TIERNEY: I'm Dan Tierney with the National
- 7 Fishery Service and I'm actually standing in for Matt Bioff from
- 8 our agency who is going to be representing us in this
- 9 relicensing.
- 10 But I did want to mention that the Androscoggin River
- 11 is critical habitat for Atlantic Salmon and every year -- most
- 12 years, there are Atlantic Salmon passing this project. So
- 13 that's something that we're going to be focusing on through the
- 14 relicensing process.
- 15 We'll be submitting our comments by the December 28th
- 16 deadline so I don't have much more to add to that. One thing I
- 17 should say is that we did just -- and Brookfield proposed a
- 18 Species Protection Plan with us which and I don't think the
- 19 license has been amended yet to cover take over the next 5 years
- 20 but our biological opinion was issued three months ago,
- 21 something like that, so it's out there if people were wondering
- 22 where we were on that, so that's it.
- 23 MR. HANSEN: Great and yes the Division of Hydropower
- 24 Administration Compliance they will be doing the amendment of
- 25 the current license but being obviously the coordinator for the

- 1 relicensing, yes I'm familiar with BO and yeah so it will
- 2 certainly have an effect on the final new license if issued.
- 3 MR. BROWN: Thank you, my name is Michael Brown and I
- 4 work for the Maine Department of Marine Resources. I have quite
- 5 the experience on the Androscoggin River from 2000 on to present
- 6 and one thing that we would certainly like included is not only
- 7 the upstream passage of adults but certainly downstream passage
- 8 of juveniles.
- 9 Now we have an annual meeting with Pejepscot and
- 10 Worumbo to talk about these issues and certainly the downstream
- 11 passage for those juvenile local pads is important to us. It is
- 12 certainly as important as upstream passage so we want to make
- 13 sure that's included as well.
- 14 If there are some technical issues in terms of
- 15 tagging, tagging technology, but those may or may not be
- 16 addressed in the future -- better, more efficient ways to tag
- 17 and assess these fish but certainly something that's important
- 18 that we want to see included.
- 19 MR. HANSEN: Thank you. That would be great, thank
- 20 you for passing that around for me. It turned off on you,
- 21 there's a button there and I think the little green light pops
- on, did that work?
- MS. HOWATT: Yes, I'm Kathy Howatt with the
- 24 Department of Environmental Protection and I just had a quick
- 25 question about the extent of downstream effect because this is

- 1 the second dam on the river and so what's the -- what's the
- 2 point where the -- is there free flowing river between the tail
- 3 race of Pejepscot and the impoundment effect from Brunswick?
- 4 MR. DUNLAP: Frank Dunlap, yes there's a short reach
- 5 of free flowing but basically the Brunswick impoundment backs up
- 6 to nearly the tail race of Pejepscot, a very short distance in
- 7 the pond level actually but it's within -- it's only about a
- 8 foot differential as I recall.
- 9 MR. HANSEN: And Kathy, you'll see it here in a
- 10 moment when we discuss cumulative effects analysis and water
- 11 quality is one of the issues that we've identified as probably
- 12 likely to be cumulatively affected so we will cover that here in
- 13 a moment.
- 14 Any more fish or water quality comments? Nothing --
- 15 all right, well thank you for that. So we'll then move to
- 16 terrestrial resources and you can see this is a pretty vague
- 17 bullet, probably even more vague than our aquatic ones.
- 18 But in our environmental analysis we will be looking
- 19 at the effects of continued project operation and maintenance on
- 20 riparian, litoral and wet habitats as well as the associated
- 21 wildlife that utilizes them. So an awful lot can fall
- 22 underneath that umbrella. Is there any information that anyone
- 23 here can provide today that would help us focus on that at this
- 24 point? I mean we still have plenty of time to focus that
- 25 section as we progress but at this point is there anything

- 1 anyone would like to bring up?
- 2 All right, thank you very much. We'll move then next
- 3 to threatened and endangered species. So we will be looking at
- 4 the effects of continued project operation on the two federally
- 5 listed species in the area -- the endangered Atlantic Salmon and
- 6 the Northern Long-eared Bat.
- 7 Also, we will be looking now obviously at the effects
- 8 on the critical habitat for the Atlantic Salmon since it is
- 9 designated at the entire river basin, so that will be part of
- 10 our analysis as well.
- 11 We -- in the pad we see there's a number of state's
- 12 species of concern you know that we will, if we see effects that
- 13 need to be -- that you know, will need to be brought up in the
- 14 EA we certainly will do so.
- 15 Are there any comments on T&E species or
- 16 habitat-related measures that anyone would like to bring up at
- 17 this point -- I'm sorry T&E, threatened and endangered, I'm
- 18 sorry.
- 19 MR. TIERNEY: This is Dan Tierney with Atlantic
- 20 Fisheries Service again. I would just clarify the critical
- 21 habitat and the Androscoggin River goes up as far as the
- 22 Lewiston Falls dams, not the entire drainage -- not too far
- 23 above the Worumbo Project.
- MR. HANSEN: The entire project area though is
- 25 critical habitat so for this relicensing that's definitely the

1 most important thing, thank you very much for the clarification.

- 2 I think that's in the pad but my memory isn't as good as it
- 3 should be sometimes so thank you very much.
- 4 Any other threatened and endangered species issues
- 5 that we should focus on at this point? All right, thank you, we
- 6 will move on to recreation which is Suzanne's favorite thing.
- 7 We will be looking at the effects of continued project operation
- 8 on recreational use in the project area and that will include
- 9 the adequacy of existing recreational access, some of which
- 10 Frank showed us in his presentation.
- 11 Are there any recreational issues that anyone wants
- 12 to bring up at this point in time to make us aware of? All
- 13 right, thank you very much.
- 14 Cultural resources -- we will be looking at the
- 15 effects of the continued project operation on historic
- 16 properties and any archeological resources. We will be working
- 17 with the SHPO as this goes along but are there any cultural or
- 18 historic resource issues that anyone has for us at this point
- 19 that we have yet to identify that would be helpful, very good.
- 20 That's the nice thing about having a project in an
- 21 area that's been occupied for a long time that a lot of this
- 22 stuff has already been kind of worked out. Sometimes in the
- 23 Northwest these are in the middle of nowhere so it's a little
- 24 bit more nebulous.
- 25 And then finally FERC -- we're going to look at the

- 1 developmental resources. The Federal Power Act, which is the
- 2 law that requires FERC to license non-federal hydropower
- 3 requires that we give equal balance to the resources of an area
- 4 along with the effects of any sort of mitigation on the project
- 5 cost and economics, so we will be doing that.
- 6 So you are probably familiar with how we do this but
- 7 we will be looking at any recommended mitigation efforts and
- 8 what they would cost and how they would affect the economics of
- 9 the project because we have to take both into account equally.
- 10 That's just FERC's mandate by law so that's important to bring
- 11 up.
- 12 And if you have ever read one of our EA's or EIS's
- 13 you'll see we'll have a table that will explain basically every
- 14 single recommended mitigated measure, whether FERC recommends it
- 15 or not and the associated costs. And we will explain in the
- 16 back if we don't go with anything -- if costs are a part of that
- 17 reasoning we'll certainly explain in the final chapter why
- 18 that's the case.
- 19 So just keep that in mind that FERC has a bit of a
- 20 different mission than a lot of different resource agencies in
- 21 that project and that economics is something that we strongly do
- 22 have to consider.
- 23 All right, so we're also going to in the EA discuss
- 24 some cumulative effects and I think you'll all probably aware of
- 25 what those are but they're defined by I guess the CEQ is an

- 1 effect on the environment basically that could be compounded by
- 2 additional affects nearby that are not actually caused or in any
- 3 way associated with the project.
- 4 These things can be additive or cumulative, which I
- 5 guess may be synonymous. But we initially have decided that we
- 6 thought water quality and migratory fisheries were the two
- 7 resource issues that we thought could be affected by the
- 8 cumulative properties of the effects of this project along with
- 9 other projects in the vicinity.
- 10 Water quality, in particular, because we know that
- 11 there are some other uses of the water in this area, there's
- 12 some treatment plants I believe and I know there's some combined
- 13 two overflows I think upstream, so we're going to take a look at
- 14 water quality.
- 15 Now, NEPA requires that for every resource area that
- 16 you do a cumulative affects analysis, you have to define both
- 17 the geographic and the temporal scope. And the geographic scope
- 18 is usually different dependent on what the resource is and that
- 19 is the case here.
- 20 We have at this point decided if the water quality --
- 21 we think it is appropriate to analyze from the upstream extent
- 22 of the Pejepscot Reservoir which is 3 miles upstream of the dam
- 23 to where the river flows into the bay, which I think I put as
- 24 approximately 10 miles, I'm not sure if that's exactly right --
- 25 somewhere in that neighborhood at least.

- But we figure that that's the area where we believe
- 2 this project could have affects that may compound with the
- 3 effects of other projects in the area to cause water quality
- 4 issues.
- 5 For migratory fisheries we have expanded that scope a
- 6 little bit to include the entire Androscoggin River Basin. The
- 7 temporal scope that we are going to be looking at is for 30 to
- 8 50 years into the future for any foreseeable actions that may
- 9 happen in that timeframe, we'll include in our analysis.
- 10 You know anything that we know may -- upcoming
- 11 developments or land area use changes, anything. The reason
- 12 that we have chosen that timeframe is because those are the
- 13 basic times that a FERC license is usually issued.
- 14 Our standard is 40 years now. We used to have a more
- 15 complicated way that we do it but just recently we have changed
- 16 -- 40 years is the standard FERC license now but it can go as
- 17 low as 30 or as high as 50 depending upon circumstance.
- 18 So we figure that that is an appropriate temporal
- 19 scope for the cumulative affects analysis. Are there any issues
- 20 with what we've initially identified here as far as geographic
- 21 scope, temporal scope or the resource areas themselves?
- 22 Would anyone like to talk about are there additional
- 23 resources that we think may be cumulatively affected, if so what
- 24 are they and how? How do you feel about these geographic
- 25 scopes? I'd like to open it up to the floor and see if we have

- 1 any input from the local experts -- great, thank you very much.
- 2 MR. DUNLAP: Actually licensing -- we comment on the
- 3 geographic scope for both.
- 4 MR. HANSEN: Okay.
- 5 MR. DUNLAP: For water quality -- it may be simpler
- 6 to define that as to the Brunswick Dam, downstream to the
- 7 Brunswick Dam, below Brunswick Dam is Tidewater and I think it
- 8 would be more appropriate to define that from the upper end of
- 9 the Pejepscot to the Brunswick Dam.
- 10 On the geographic scale for migratory fisheries, back
- 11 to Dan Tierney's comment earlier the critical habitat listed for
- 12 salmon is to the -- up to the base of the Lewiston Falls
- 13 Project, two projects above Pejepscot -- that may be an
- 14 appropriate upwards trend for migratory. It's also the same
- 15 location that would have limited shad and Alewife and other
- 16 migratory fishes, anatamous fishes would be to the base of
- 17 Lewiston Falls in Lewiston, so just some thoughts on that.
- 18 MR. BROWN: I guess -- I'm sorry, Mike Brown for the
- 19 Maine Property Resources. I guess I have one comment that I
- 20 think that the geographic scope proposed here with the
- 21 appropriate -- when you look at American Eel, Lamprey Eel and
- 22 even Atlantic Salmon, they do go above -- traverse going above
- 23 Lewiston Falls.
- 24 So certainly we would like to see that taken into
- 25 consideration.

- 1 MR. HANSEN: Okay.
- 2 MR. DUNLAP: Frank Dunlap again -- a question.
- 3 Historically salmon, historic salmon range is up to the base of
- 4 Rumford Falls, is that correct? On the Androscoggin it's up to
- 5 the base of Rumford Falls so which is considerably shy of the
- 6 entire basin.
- 7 MR. HANSEN: Okay, so the historical range of Lamprey
- 8 Eel you said up to Rumford --
- 9 MR. DUNLAP: Salmon, Atlantic Salmon is the Rumford
- 10 Falls.
- 11 MR. HANSEN: But Lamprey and eel have historically
- 12 had the entire basin as a possible range if there were no
- 13 blockages? But further than Lewiston Falls and Rumford, okay.
- 14 Okay, I really would urge both Brookfield as well as any of the
- 15 Agency folks that want to chime in on this to also file a little
- 16 bit more evidentiary type information with FERC just to help us
- 17 make our decision.
- 18 Because this -- when it comes down to it is going to
- 19 be a FERC analysis so we are going to choose whatever scope we
- 20 think is the most appropriate. We're not exactly sure what that
- 21 scope is at this point. This is our initial scope
- 22 geographically that we think is appropriate -- it doesn't mean
- 23 it can't change, it doesn't mean that it will change.
- 24 You know, we really just would like to have -- this
- 25 oral input is certainly very valuable. Anything written that's

- 1 further as far as reasoning as to why the scope should get
- 2 larger or smaller is of great help and also it's of great help
- 3 to anyone whose reading the proceeding online to understand why
- 4 we may have changed something.
- 5 So you are certainly not required to file any of that
- 6 but if you have some information that you think would be useful
- 7 to us in determining that scope then please do -- so, any more
- 8 on the scope, geographically or temporally for these two issues?
- 9 MR. CHRISTMAN: This is Paul Christman with the Maine
- 10 Department of Marine Resources. I just want to -- Christman,
- 11 Paul Christman.
- 12 COURT REPORTER: Can you spell that?
- 13 MR. CHRISTMAN: C-h-r-i-s-t-m-a-n.
- 14 COURT REPORTER: Thank you.
- 15 MR. CHRISTMAN: I just want to mention as far as
- 16 evidence is concerned and I'm sure that you're already aware of
- 17 this and I just wanted to mention that sometimes we don't have a
- 18 terrible amount of evidence. A lot of the sites have been
- 19 highly modified. We have a difficult time determining -- unless
- 20 it's something specific and sometimes it can be anecdotal but
- 21 we're never really 100% sure, so I just wanted to at least
- 22 mention that we don't always have the evidence that we would
- 23 like, sometimes we have to infer.
- 24 MR. HANSEN: Yeah and that's not uncommon in highly
- 25 dammed systems so we have received quite a lot of different

- 1 types of evidence at FERC for, you know, historical ranges of
- 2 fish. You know a lot of tribal knowledge obviously comes in
- 3 handy so we're used to seeing that sort of thing.
- 4 And when I say filing evidence -- that may be too
- 5 strict a term -- you know evidence is certainly one thing, your
- 6 hard scientific evidence but nothing -- if you feel like the
- 7 scope should be expanded or contracted, you know, just the
- 8 argument as to why you think so.
- 9 And maybe if there isn't, you know, the hard evidence
- 10 so to speak, you know, maybe you simply think that an area that
- 11 you are not certain, you know, was a historical range for fish
- 12 could provide an incredible amount of spawning habitat for
- 13 example.
- 14 I mean whatever reason you think for expanding or
- 15 contracting that range is fine, so we just want to understand
- 16 what everyone's position is so that we can make the best choice
- 17 of the area that we are going to use for our analysis.
- 18 Anything else on cumulative effects or shall I move
- 19 on -- all right. All right so these are the important upcoming
- 20 dates for this proceeding. For those of you who have worked
- 21 with FERC before we have a couple of different licensing
- 22 processes, you may be familiar with them.
- 23 I'm not going to get into them because there's really
- 24 no point in understanding them because they are pretty complex
- 25 at time. Brookfield has chosen to use what we can an integrated

- 1 licensing process for this relicensing. All three of our
- 2 processes have pros and cons. This one that we call the ILP,
- 3 the integrated licensing process -- it's biggest strength is
- 4 that it's very regimented and we know exactly what steps are
- 5 coming and when they are coming.
- 6 So everyone knows -- you know, is on the same page
- 7 when things are due and it allows the proceeding to move, you
- 8 know, very orderly, you know, so that everyone is aware. Some
- 9 of the other processes can get bogged down and you kind of get
- 10 stuck and no one knows exactly where we are in the process and
- 11 ILP doesn't have that issue, as you can see.
- 12 So these are the upcoming dates for what -- yes,
- 13 Kathy, I'm sorry we need the mic.
- 14 MS. HOWATT: Kathy Howatt with the DEP. So earlier
- 15 in the initial presentation you said that the comments on the
- 16 pad were due on December 28th and this chart says December 29th
- 17 and I'd like clarification on that.
- 18 MR. HANSEN: Okay, let's see. Is the 28th -- what
- 19 day is the 28th? That might be it, I'm sorry I should really
- 20 look at my phone I might have pushed this forward to a -- okay,
- 21 let's do this. Whatever it says in the scoping document will be
- 22 the one that we will use.
- 23 So it's November 28th so this is what -- so yeah
- 24 December 28th does seem to make more sense.
- 25 MS. HOWATT: It's 2 days from the issuance of the

- 1 scoping.
- 2 MR. HANSEN: 60 days -- October 30th so -- yeah. I
- 3 apologize for this confusion on that day, that's my bad. What
- 4 we'll do is I have a day calculator and I'll go ahead and double
- 5 check that. Let's go with -- let's go with the 29th for now
- 6 simply because if I misinformed everyone by one day then that's
- 7 my bad, I'm not certainly going to penalize anyone a day because
- 8 Ryan screwed up the calculation so we'll go with the 29th.
- 9 So yeah, so thank you, that's the next big step in
- 10 the process December 29th we would like to have all the comments
- 11 on the pre-application document as filed by Brookfield, the
- 12 scoping document 1 as well as any study requests.
- 13 If you would like Brookfield to entertain the
- 14 possibility of performing some studies that they are not
- 15 currently proposing and if you would like to see a list of the
- 16 studies they are currently proposing you can look in their
- 17 pre-application document.
- 18 If you would like to see something in addition to
- 19 what they are doing, you would need to request that specifically
- 20 to the FERC by December 29th. FERC has a very specific format
- 21 in which we need our said requests to be filed with us to help
- 22 us determine whether it's in the public interest to require them
- 23 to do that.
- 24 The actual criteria are laid out nicely. Thankfully
- 25 Brookfield went ahead and put that in their pad so if you would

- 1 like to do a certain request I would refer you to that pad
- 2 because you already have them. If you would like to see the
- 3 FERC regulations with the exact same requirements come see me
- 4 afterwards and I can provide those to you.
- 5 But if you would like to request any additional
- 6 studies, December 29th is also the date for that. Once all the
- 7 studies come in and the comments, Brookfield will take a look at
- 8 everything and they'll put together a proposed study plan and
- 9 that's basically their first shot in saying here's exactly what
- 10 we think we should do to collect information for the development
- 11 of our license application.
- 12 That will be due to be filed with FERC by February
- 13 12th of next year. On the same day we may issue a scoping
- 14 document 2, an SD2. If we have determined through the written
- 15 comments we received and what we've talked about today and
- 16 tonight that we need to adjust our scoping document 1 to reflect
- 17 changes that, you know, from the input we've received, we will
- 18 issue a scoping document 2 on that same day, February 12th,
- 19 2018.
- 20 And it will look exactly like scoping document 1 but
- 21 any changes that we make will be added in bold italicized text
- 22 so that you can see the difference between the two.
- 23 After that everyone will have about a month to take a
- 24 look at the proposed study plan and decide if it meets their
- 25 needs or what comments they have or questions and we can

- 1 reconvene up here on March 14th somewhere at Brookfield's
- 2 choosing if I have study plan meeting by that date.
- And in that meeting we'll all sit around and we'll
- 4 talk about what they've proposed. They'll do a presentation on
- 5 each study perhaps and let us know exactly what they are trying
- 6 to do and we'll talk about it and we'll talk about any study
- 7 requests that came in so that's always a fun meeting.
- 8 And then you'll have a couple of months after that,
- 9 two months until May 13th of 2018 to provide comments on that
- 10 proposed study plan directly to the FERC. A month after that
- 11 Brookfield will then revise their proposed study plan into their
- 12 final study plan, file that with us a month later by June 12th
- 13 of 2018.
- 14 If there's any dispute over which studies are needed
- 15 -- you all may have involved or seen this process before but
- 16 FERC will step in and actually call balls and strikes and decide
- 17 which studies we think for FERC's needs that Brookfield should
- 18 do and which ones they shouldn't do.
- 19 And if we need to -- if there's not a full agreement
- 20 at the time of the final study plan, if there are disputes or
- 21 disagreements we will issue by July 12, 2018 a study plan
- 22 determination which will direct Brookfield exactly what studies
- 23 that we will be requiring them to do with reasoning for the ones
- 24 -- why we are requiring certain ones.
- 25 And any of them that we do not require we will have

- 1 reasoning in that as well explaining why we are not requiring
- 2 those as well.
- 3 So all of this is happening prior to the filing of a
- 4 license application so we call it the pre-filing period, after
- 5 the study plan determination comes out the next steps -- we are
- 6 not sure exactly what will happen, there could be a second year
- 7 of studies if we decide that the first year has not provided
- 8 enough information for us to do environmental analysis.
- 9 That may be required, that may not be required.
- 10 Hopefully the first year of studies will collect all of the
- 11 information that we need and we can move forward from there, but
- 12 we cannot make that determination at this time. We'll obviously
- 13 need to see what comes in at the end of the first year and see
- 14 if a second year would be something that, you know, FERC would
- 15 need to have and you all are obviously important on commenting
- on that when we get to that point, whether you think it's
- 17 important or not.
- 18 But the other date that I can tell you for sure is
- 19 that before they file a final license application for this
- 20 project, they will need to file -- Brookfield will need to file
- 21 with the FERC a preliminary licensing proposal or a draft
- 22 license application.
- 23 And they are pretty much the same thing. If you want
- 24 to know the actual differences you can see me afterwards and
- 25 I'll get into the minutia, but they're pretty much the exact

- 1 same document and they have to do that 150 days prior to filing
- 2 the final license application so everyone has, you know, a
- 3 pretty good long time to take a look at it and make comments
- 4 that will hopefully end up in the final responses to those
- 5 comments will end up in the final.
- 6 So those are the days -- the upcoming days of
- 7 importance in this proceeding. For anyone who has never worked
- 8 on an ILP FERC process before, it's about a 5 year process -- it
- 9 can be.
- 10 So their license that they currently have I think
- 11 expires in August of 2022 so that's why this stretches out like
- 12 this. That doesn't mean that's, you know, how long this will
- 13 take but that's how long it could take but depending on if
- 14 there's not a second study or a particular, we can get through
- 15 this faster.
- So certainly FERC is not trying to go any faster or
- 17 slower than necessary. FERC is trying to do the exact right
- 18 amount of time that's responsive to both the applicant's needs
- 19 to actually, you know, get this done along with making certain
- 20 that all resource needs and issues are identified and analyzed
- 21 and addressed.
- 22 So we will take the appropriate pace. All right so
- 23 once again, December 29th we're asking for information. These
- 24 are things that you can submit to us in writing if you would
- 25 like. Significant environmental issues that should be addressed

- 1 in the EA, I've solicited some of those orally today.
- 2 Likely you'll leave here and something will pop into
- 3 your head -- man I should have said that, so please put those in
- 4 any letters. If there's any information or data in the area
- 5 that you know of that describes past or present conditions,
- 6 please let us know because that's going to be really helpful for
- 7 Brookfield, in fact helpful for everybody because the more data
- 8 we have on hand for any resource area is going to be to the
- 9 benefit of all of us.
- 10 So if you have any of that, you know, stored at your
- 11 agencies that could be of us, you know, or it is publically
- 12 available through a website or whatnot, providing that to the
- 13 FERC is super helpful.
- 14 If there are any resource plans, or future proposals
- 15 for development in the area that we would not be aware of that's
- 16 something we would like to have you comment on in your letters
- 17 as well. And FERC has a list of what we call comprehensive
- 18 plans that we have approved on our website and the comprehensive
- 19 plans are listed in the back of the pad and these are, you know,
- 20 all kinds of resource areas, specific plans usually that the
- 21 project will need to comply with.
- 22 And they have listed the ones that they have
- 23 determined are applicable to this project. FERC will take a
- 24 look at what they've said, will take a look at our list and make
- 25 certain that they match up. If there's any that they haven't

- 1 hit on or that we're not aware of, you know, please put those in
- 2 these letters as well.
- 3 And then also just any other information that you
- 4 want us to know about -- it's important because FERC cannot make
- 5 any decisions on anything with information that isn't publically
- 6 available to everyone -- so if it is not filed on the record we
- 7 can't use it in any sort of decision-making process on our end,
- 8 so keep that in mind.
- 9 Even if we were to know that there's -- I don't know
- 10 a huge development about to happen, you know, one mile
- 11 downstream of the dam, if that's not somewhere publically filed
- 12 on the record that really can't come into play in our analysis
- 13 or determinations.
- 14 So please get that stuff in by December 29th. Most
- 15 of you are all probably familiar with this. If you're not you
- 16 can come see me afterwards I can show you on my computer but on
- 17 FERC.gov we have something called e-library which is our online
- 18 depository of all of our documents that are filed with us or
- 19 issuances that we issue on any project.
- This is our preferred way of receiving material.
- 21 This is our preferred way of disseminating material. From
- 22 e-library, you have a link for e-filing which is how you file
- 23 stuff with us. If you have never done it before and you haven't
- 24 and you'd like some help, you know, you can come and see me.
- 25 We also have something called quick comments so if

- 1 you just have a quick comment that pops into your head and you
- 2 don't want to go through the hassle of writing a formal letter
- 3 on letterhead, you can just do a -- this is really helpful for
- 4 citizens.
- 5 You can just jump it and it's almost like a long text
- 6 message but whatever, it gets to us and really it's very
- 7 helpful. If you want to be aware of everything that's happening
- 8 on this relicensing I highly recommend you go to the
- 9 e-subscription service if you haven't done so already.
- 10 You'll need an account to use all of these things but
- 11 it's free, it's easy to sign up. If you go to e-subscription
- 12 and enter the docket number in for this proceeding -- P-4784-095
- 13 and subscribe every single thing that gets filed on this project
- 14 or issued by FERC on this project will come to you in an email,
- 15 a link will.
- 16 If you sign up you will have everything you need.
- 17 You'll probably have way more emails than you would every want
- 18 but you certainly won't miss anything so I highly recommend if
- 19 you haven't done so already to do that.
- 20 If any of these things are giving you problems we
- 21 have a dedicated staff at FERC to doing e-library support. On
- 22 the main page you will see it circled here, that's the
- 23 information. But also, if you are on the e-library page or the
- 24 e-subscription page or the e-filing page on the right side of
- 25 that web page they have the phone number, the email address and

- 1 these folks do nothing but e-library all day long so they can
- 2 help you with any issues you have there with filing.
- 3 So that kind of ends, you know my proper scoping
- 4 spiel. One thing I want to mention as you are probably aware
- 5 tomorrow we are planning a site visit. We are going to go see
- 6 the project. A lot of you have probably been there. We have
- 7 not so we are excited to go check it out. It's going to be at 9
- 8 a.m. tomorrow and Frank may have some additional information for
- 9 us before we leave as to where to meet.
- 10 I think I just put meet at the project but I don't
- 11 know how possible that it. There may be fences or gates that we
- 12 will need to get through so he may have some additional
- 13 information but it will be tomorrow at 9, meeting right by the
- 14 project.
- 15 Frank, is there anything in particular that we need
- 16 to know before we all show up?
- 17 MR. DUNLAP: Actually a headcount -- this is Frank, a
- 18 headcount would be very important. So are any of you planning
- 19 to go? So we have two here, hard hats, safety shoes, safety
- 20 glasses required a normal. So meet at the powerhouse I guess is
- 21 the best way to do this so when you enter the site stay to the
- 22 left around Grimmel Industries and that will bring you to the
- 23 new powerhouse.
- 24 Do you know if Steve Shephard is planning on coming
- 25 or any other agencies? Okay, so we'll count on you two, thank

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1
    you.
2
                MR. HANSEN: So that'll be four more so that will be
3
          And then also tonight there's a public meeting. You are
    certainly welcome to come to that. I know as agency folks you
5
    are off work by 6 p.m. and you don't want to come to both, you
    are certainly welcome. I just want to extend the invitation if
6
    you would like to hear this exact same thing again but even
7
8
    dumbed down even more for folks in the public because this is
    super confusing, please join us at 6 p.m. tonight.
9
10
                There may be people here, there may be no one here, I
11
    don't know, we'll see but you're welcome to come. If not I
12
    thank you for coming today and I'll -- we'll be seeing everyone
13
    around meeting for this project and I guess -- any comments or
14
    questions before we end it?
15
                Great, well thank you all for the input and I look
16
    forward to the comment letters and study requests if there are
17
    any and I guess that will do it so we will go ahead and
    officially close the meeting. Thank you very much.
18
19
                (Whereupon the meeting was adjourned at 10:00 a.m.)
20
21
22
23
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24

1	CERTIFICATE OF OFFICIAL REPORTER
2	
3	This is to certify that the attached proceeding
4	before the FEDERAL ENERGY REGULATORY COMMISSION in the
5	Matter of:
6	Name of Proceeding: PEJEPSCOT HYDROELECTRIC
7	PROJECT
8	
9	
LO	
11	
L2	
13	
L4	Docket No.: P-4784095
L5	Place: Brunswick, ME
L6	Date: Tuesday, Nobevember 28, 2017
L7	were held as herein appears, and that this is the original
L8	transcript thereof for the file of the Federal Energy
L9	Regulatory Commission, and is a full correct transcription
20	of the proceedings.
21	
22	
23	Gaynell Catherine
24	Official Reporter
25	