

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

UNITED STATES OF AMERICA
FEDERAL ENERGY REGULATORY COMMISSION

- - - - - x
Crescent Hydroelectric : Project No. 4678-052
Vischer Ferry Hydroelectric : Project No. 4679-049
- - - - - x New York

DAYTIME SCOPING MEETING

Hilton Garden Inn
30 Clifton Country Road
Clifton Park, New York 12065
Thursday, July 11, 2019

The public scoping meeting, pursuant to notice, convened
at 9 a.m.

1 P R O C E E D I N G S

2 MR. CALLIHAN: All right everyone, we're going to
3 go ahead and get started this morning. Welcome to the
4 daytime public scoping meetings for the Crescent and Vischer
5 Ferry Hydroelectric Projects. Crescent is on the left here.
6 Project number 4678, and Vischer Ferry on the right, Project
7 number 4679. I'm Jody Callihan. I'm a fish biologist at
8 FERC and coordinator for the projects. We're here today to
9 learn a little bit more about the existing environment at
10 the projects, how they work, operate, and are maintained and
11 most importantly to get some feedback from you all on any
12 concerns you may have regarding project the effects of
13 project operation on various resources such as fish, water
14 quality, recreation, cultural resources, and whatnot.

15 I have some of the FERC project team here from
16 headquarters today. I'll let them introduce themselves in a
17 minute. And I will be working on aquatic resources for
18 these projects, water quality and fisheries as well as
19 geology and soils. Emily and John, if you wouldn't mind
20 introducing yourselves.

21 MR. STOKELY: Hi, I'm John Stokely. I'll be
22 working on the terrestrial resources on the projects.

23 MS. CARTER: I'm Emily Carter. I'll be doing on
24 recreation and cultural resources.

25 MR. CALLIHAN: Thanks, guys. And also, the

1 engineer on the project is Monir Chowdhury, and the attorney
2 is Rachael Ward. I have some housekeeping items. We have
3 four exits around the sides here, and the restrooms are
4 between here and the front desk on the right-hand side if
5 you need those. If you haven't already done so, please sign
6 in at the registration table there on the side. And there's
7 also copies of our scoping documents on that table as well.
8 John - does everybody here have a scoping document? John
9 can pass them around if you guys need them, raise your hand
10 if you need some. There's also some informational brochures
11 back there on our FERC online and eLibrary systems.

12 We have a court reporter with us here today. He
13 will be recording the meeting and preparing transcripts that
14 will be available on our eLibrary site in about three to
15 four weeks. And at the end of the meeting today I'll open
16 it up for comments and discussions, and you can make oral
17 comments at that time. Those will be recorded and placed in
18 the public record for the projects. And we ask that when
19 you speak you clearly state your name and affiliation so
20 that the court reporter can assign the correct name to your
21 comments.

22 Just an agenda of today's meeting. I'll go over
23 FERC, introduce FERC, what we are, who we do and then talk
24 about scoping and how it fits into our licensing process;
25 and then Cindy Brady from NYPA will give an overview of the

1 projects a little bit regarding their history and operation.
2 I'll come back on and we'll go over the preliminary list of
3 resource issues that we've identified and will analyze in
4 our NEPA document, conduct as part of our environmental
5 analysis. Then we'll go over some important dates and how
6 to stay informed throughout the licensing process. And
7 unless you have a specific question on a slide or can't read
8 something, we ask that you hold off until the end. Again,
9 I'll open it up for comments and discussion at the end of
10 the presentations.

11 So, the Federal Energy Regulatory Commission, or
12 FERC, is a federal agency that's led by five commissioners
13 when it's full, currently there are four. The commissioners
14 are appointed by the President and confirmed by the Senate.
15 We have 12 offices at FERC and a staff of about 1,500
16 employees. And Congress has tasked FERC with a number of
17 responsibilities including regulating the interstate
18 transmission of electricity, natural gas, and oil as well as
19 reviewing proposals to build liquefied natural gas terminals
20 and interstate natural gas pipelines.

21 And the reason we're here today is FERC is
22 responsible for authorizing the construction, operation, and
23 maintenance of non-federal hydropower projects that are in
24 the public interest. FERC's authority derives from Part One
25 of the Federal Power Act and we issue licenses for terms of

1 30 to 50 years. There are about 2,500 FERC-regulated
2 hydroelectric dams across the country shown by these red
3 dots. You can see that they're concentrated in areas where
4 we have lots of topography here in the West, and also in New
5 England and Upstate New York here where we can capitalize on
6 that fall of water and harness it to generate
7 hydroelectricity.

8 And collectively, all of these projects generate
9 enough electricity to power about 10 to 15 million
10 households annually. Now if the Commission deems the
11 projects are in the public interest, the licensing process
12 will end with a license order. The license order contains
13 terms and conditions specifying how the project should be
14 operated and maintained. For example, specifying the mode
15 of operation such as run-of-river whereby the amount of
16 water exiting the projects approximates the inflow for the
17 projects. And the license article also contains what we
18 call environmental protection mitigation and enhancement
19 measures, or PM&Es. And these are just what they sound
20 like. They are measures to ensure the protection,
21 mitigation, and enhancement of resources that are affected
22 by the operation of the project. Some common ones are
23 minimum flows, allowable reservoir elevations and
24 fluctuations, and both of these can vary seasonally.

25 But how do we get to the license order? Well to

1 inform license conditions, we first need to know what
2 resources are present at the project and potential project
3 effects on those resources that are of public concern. And
4 that starts with scoping and why we are here today. And
5 that is to receive public input on and scope the potential
6 resource issues associated with the operation of the
7 projects. For example, fish entrainment mortality may be
8 one of these. And we want to hear from you if you have any
9 concerns regarding project effects on various resources.

10 And scoping is also meant to help us gather
11 information, to help us determine if there may be studies
12 that need to be done to help better understand how those
13 resources can be affected by project operation and to
14 potentially evaluate the effectiveness of various
15 environmental measures to inform license conditions. NYPA
16 will be undergoing the Integrated Licensing Process, and
17 it's a very iterative and deadline-driven process, a lot of
18 back and forth between all of the stakeholders, and there's
19 a lot of milestones and deadlines to try and keep everyone
20 on track and the process moving.

21 And I'm just going to give a broad overview of
22 the process here. A table of the specific deadlines can be
23 found in the back of the scoping document in Appendix B.
24 So, we're early on in the process now in what we refer to as
25 pre-filing, because the license application has not been

1 filed yet. The NOI and the pre-application document, or the
2 PAD, were filed by NYPA in early May. We then submitted
3 our, excused me, issued our scoping document in early June
4 and today we're holding -- and yesterday -- the scoping
5 meetings and environmental site visits to solicit comments
6 on the projects and study requests.

7 NYPA will use those study requests and work with
8 stakeholders to develop a study plan that they will execute
9 to provide information that will help them prepare their
10 license application. Once they file their license
11 application, they enter into what we call post-filing; and
12 the licenses for these projects expire at the end of May,
13 2024. So, the final license applications will be due on May
14 31, 2022. Once we receive those, we will review them for
15 adequacy and solicit public comments on the license
16 application.

17 When we have all the information we need, we'll
18 conduct an environmental analysis, our NEPA document,
19 usually in the form of an EA, and also solicit public
20 comments on that. And the Commission will use that NEPA
21 document to determine if a license will be issued and if so,
22 what terms and conditions and protections, mitigation,
23 enhancement measures it will include.

24 A little bit more about scoping. Scoping is
25 required by the National Environmental Policy Act. And

1 again, it's all about gathering information. The public
2 input we receive today from stakeholders will help us
3 identify the resource issues and project effects that we'll
4 analyze in our NEPA document. And we're also here to gather
5 existing information that may help us conduct our
6 environmental analyses; for example, resource reports or,
7 for instance, fishery survey data. And in some cases, we
8 need additional and new information to complete our
9 analyses, and these come in the form of study requests. And
10 anyone can submit study requests, I'll go over at the end of
11 the presentation, a little bit more about that. But an
12 important thing to remember here is the date; you'll see
13 this multiple times throughout the presentations today; is
14 that all comments and study requests are due on August 9,
15 2019.

16 Now one more slide here before I pass it over to
17 Cindy. Scoping also involves identifying and receiving
18 input on cumulatively affected resources. And what we mean
19 by cumulative effects is that a given resource is affected
20 by the project as well as other activities in the basin, and
21 a common example of this is diadromous and migratory fish.
22 For example, on the Mohawk River, Blueback Herring have to
23 go through six hydroelectric plants, up to six hydroelectric
24 plants as they egress from the Mohawk River en route to the
25 ocean. Scoping also involves analyzing reasonable

1 alternatives to the project and the Applicant's proposed
2 action, and resources not requiring detailed analysis.

3 So, be thinking about these topics as we go
4 throughout the presentation today, if there's any additional
5 resources of concern that you may have, if you feel there
6 are any information gaps, please let us know. And that
7 preliminary list, bulleted list of resource issues starts on
8 page 16 to 19 there of your scoping document where you can
9 follow along. And if during Cindy's presentation, if any of
10 her information on how the project operates sparks any
11 concerns, just let us know about that or any additional
12 information you would like to see gathered.

13 So, with that, I will pass it off to Cindy.

14 MS. BRADY: Good morning. So, we'll get started.
15 The presentation is the same one that I gave last night, so
16 for many of you, that was my dress rehearsal. So, we'll
17 start out with the history of the projects.

18 The Crescent and Vischer Ferry Dams were built to
19 support canals. Back in the early 1900s, there was a major
20 expansion of the existing barge canal system. During that
21 time the Crescent and Vischer Ferry Dams were designed and
22 constructed to facilitate the expansion of the canals; and
23 in 1913, hydropower was first harnessed. When these
24 projects were built they had two generating units each. In
25 1984, FERC issued a license to NYPA. That's a 40-year

1 operating license to operate the Crescent and Vischer Ferry
2 projects; and those licenses expire May 31st, 2024.

3 In the 1980s, after NYPA took control, the
4 projects were expanded and each project was expanded from
5 two units to four units and it increased the generating
6 capacity at each of the sites to 11.8 megawatts. In 2007,
7 FERC issued a modifying order approving the downstream fish
8 passage facility. So we're here today in 2019 and we're
9 kicking off the relicensing.

10 The projects are located on the Mohawk River.
11 Crescent Project is located ten miles downstream of the
12 Vischer Ferry Project. This pink area designates the
13 Crescent project boundary and the yellow the Vischer Ferry.
14 So, the projects are located on the Mohawk River and there
15 are a number of other hydropower projects on the Mohawk, and
16 this table shows you the relationship they have from the
17 confluence of the Hudson River. So, 1.3 miles upstream from
18 the Hudson River is the New York State Dam. It's operated
19 by Boralex, and it's FERC project 7481. Upstream from that,
20 two miles upstream from the confluence of the Hudson River,
21 so just barely upstream from the New York State Dam is
22 School Street Dam. That's operated by Brookfield. And that
23 project can be seen from the Crescent Project.

24 The Crescent Project, operated by NYPA, one of
25 the projects we're here discussing today, 10 miles upstream

1 from the Crescent Project is the Vischer Ferry Project, and
2 80 miles upstream from the confluence of the Hudson; so
3 approximately 65 miles or so upstream from Vischer Ferry is
4 the Little Falls Project. That's operated by Cube Hydro and
5 that's in the process of its relicensing currently as we
6 speak as well, too. These FERC project numbers, given on
7 the right-hand side of the table will facilitate if you want
8 to learn more about those projects you can look those up on
9 the FERC website.

10 Again, here's a graph or a table that's a little
11 tough to see, but just gives you -- here is the Mohawk
12 River, the Hudson River right here, and bunched together,
13 the New York State Dam, School Street Dam, Crescent, Vischer
14 Ferry, and then the Little Falls Project up here.

15 So, the Crescent Project is located in the
16 Counties of Saratoga, Albany, and Schenectady. Towns of
17 Waterford, Colonie, Half Moon, Clifton Park, and Niskayuna,
18 and it's adjacent to Canal Lock E-6, which is the upstream
19 lock of the Waterford flight. The Vischer Ferry Project is
20 located in Saratoga and Schenectady Counties, in the towns
21 of Clifton Park and Niskayuna, located in the City of
22 Schenectady and that's adjacent to Lock E-7.

23 The projects are essentially twins of each other.
24 They have the same generating capacity, the same capacity to
25 flow, the same amount of water. So, each project is an 11.8

1 megawatt project. Each project consists of four operating
2 units. There's two Francis type units that are capable of
3 2.8 megawatts each and two Kaplan type units which are
4 capable of 3.1 megawatts. So, the combined total of those
5 is 11.8 megawatts. The flow range for each of the
6 facilities are 350 cubic feet per second to just over 6,600
7 cubic feet per second. And you can see flow types here.

8 So we get the minimum flow because if one Kaplan
9 unit were running it would take a minimum of 350 cubic feet
10 per second to turn that on. And then as the flows go up, if
11 we had high river flows, we had all units running, we would
12 have - two units running at 1,500 cubic feet per second and
13 two at 1800 feet per second. That's where you get your
14 6,600.

15 The crest elevation at Crescent, Vischer Ferry is
16 185 feet in the summer. That's Barge Canal Datum. In the
17 winter, it's 184 feet, again, Barge Canal Datum. The
18 difference is because during the canal season, flashboards
19 are installed. The flashboards are 12 inches high. At
20 Vischer Ferry, the normal summer elevation is 213.25 feet.
21 In the winter, it's 211 feet. Flashboards are installed at
22 the Vischer Ferry Project. Those are 27 inch flashboards
23 and again they are installed for canal season. In in early
24 spring, and out in October-November.

25 Both plants are operated as run-of-river. That

1 means there are no peaking operations conducted at these
2 plants and the minimum flow at Crescent during the
3 navigation season is 250 cubic feet per second and during
4 the non-navigation season it's 100 cubic feet per second. At
5 Vischer Ferry, all year long it's 200 cubic feet per second.

6 So, the Crescent plant is located on this side of
7 the river, nearest the powerhouse, and it consist of three
8 dams. Dam A, Dam B, and just below Dam B here is Dam C.
9 This is the Waterford flight coming up, and this is what
10 bypasses the falls down near the School Street Project. So,
11 the normal river flow goes this way, and as we'll point out
12 later there is a fish deterrent system and there are
13 acoustic deterrents put in that try to guide fish around
14 this island here and to the fish passage facility at Dam A.

15

16 The Crescent Project is operated as run-of-river.
17 The 12 inch flashboards are installed during the navigation
18 season. When the flashboards are installed, the minimum
19 flow of 250 cubic feet per second is spilled through the
20 flashboards, through an 80 foot wide opening by 1 foot high
21 opening in Dam A. And that's to provide downstream passage
22 for the adult and the juvenile Blueback Herring.

23 During the non-navigation season, the minimum
24 flow is 100 cubic feet per second, and that's almost always
25 passed through a turbine if river flows are at least 350

1 cubic feet per second or greater. If the flows happen to be
2 less than the flow that would be needed to turn on at least
3 one unit, then the minimum flow can be passed through the
4 sluice gate.

5 There's an acoustic deterrent system installed
6 seasonally to guide fish away from the turbines and towards
7 the fish passage system.

8 The recreation associated with the Crescent
9 Project. There is a tailrace bank fishing area and a picnic
10 area. And again here's the Crescent Project, that's where
11 those sites are located. So, the Vischer Ferry Project is
12 on the opposite side of the river, the powerhouse is over
13 here. And that consists of Dams D, E, and F; and over here,
14 this side of the river is the lock. This is Lock E-7 for
15 the canal. So, the normal river flow is this way and 10
16 miles downstream is the Crescent Project.

17 Again, these facilities are essentially twins of
18 each other. They're, this Vischer Ferry is also operated as
19 run-of-river. There are 27-inch flashboards installed, so
20 during the summer the crest elevation is 27 inches higher
21 than it would be during the winter or the non-navigation
22 season. There are two separate openings in the flashboards
23 to provide downstream passage. One is to accommodate the
24 juvenile Blueback Herring, and that's open from September
25 through November. And the other one is for adults, and that

1 opening is from May to July. A minimum flow of 200 cubic
2 feet per second is required to be, or inflow, whichever is
3 less, is required to be passed at Vischer Ferry. There's
4 also the acoustic deterrent system installed seasonally to
5 guide the fish away from the turbines and towards the fish
6 passage.

7 The recreation facilities associated with the
8 Vischer Ferry Project. There's a scenic overlook, a
9 tailrace fishing area and the Niskayuna boat launch, which
10 is located over near Lock E-7. And the other location is
11 like here in relation to the Vischer Ferry Project, of those
12 facilities.

13 We have developed a public website; the website
14 is located at this link, www.nypa.gov/crescentvischerferry.
15 All documents on filings, presentations, will be located on
16 here as well as schedules, upcoming meetings. After the
17 meetings, after the meetings, the meeting content will be
18 included on here. There's a contact us site where you can
19 sign up to become, I guess 'member' is the wrong word, but
20 to be listed so that you will receive information throughout
21 the whole five to five-and-a-half year process that Jody
22 discussed earlier.

23 So with that, thank you.

24 MR. CALLIHAN: Thanks, Cindy. I did see a few
25 people come in so if you haven't signed in, please do so on

1 that sign in sheet on the side table there. Thank you.

2 We're going to go ahead and go over now our
3 preliminary list of resource issues that we've identified;
4 again, these are located in the scoping document, so, when
5 we go over these, again be thinking if there's any
6 additional resource concerns you have or anything that we've
7 identified that you disagree with, if there's anything you
8 think we missed.

9 Starting off with geology and soils, we will
10 analyze the effects of continued project operation and
11 maintenance on shoreline stability and erosion upstream and
12 downstream of each project.

13 For aquatic resources we've identified water
14 quality as a cumulatively effected resource. Any time you
15 see this asterisk that means that the resource has been
16 identified as a cumulatively effected resource; and this
17 includes dissolved oxygen and temperature. And in their
18 PAD, NYPA has proposed to conduct a water quality study at
19 the projects. That will be further developed during the
20 study process. We also plan to assess the need for the
21 current minimum flows at the projects that Cindy spoke
22 about, 100 CFS at Crescent, and 200 CFS at Vischer Ferry.
23 Given that there's no real bypass reach at these projects
24 and the powerhouses are integral with the Dam, and these
25 flows already provided as part of fish passage flows during

1 the navigation season or generation during non-navigation
2 season.

3 Continuing on aquatic resources, we've identified
4 the entrainment mortality of migratory Blueback Herring and
5 American Eel as cumulatively affected resources. And we'll
6 also analyze the entrainment or turbine mortality of
7 important resident game fish such as Smallmouth Bass and
8 Walleye.

9 For terrestrial resources, we'll look at the
10 effects of continued project operation or maintenance on
11 wildlife and mechanical resources, riparian and wetland
12 habitat, and species of special concern like the Bald Eagle,
13 Osprey, and Culvers Root.

14 For threatened and endangered species, we'll look
15 at the effects of continued project operation and
16 maintenance on federally listed species such as the
17 threatened, federally threatened Northern Long-Eared Bat,
18 which to our knowledge is the only federally listed species
19 in the project area.

20 For recreation, we analyze the adequacy of the
21 public access and recreation facilities to meet current and
22 future recreational demand. And the effects of the project
23 on recreational opportunities and river access. And in its
24 PAD, NYPA does propose to conduct a recreation site and
25 facility inventory to support this analysis.

1 We analyze the effects of continued project
2 operation on historic properties and archaeological
3 resources as well as land use and aesthetic resources.

4 And for developmental resources we will consider
5 the effects of any recommended environmental measures on the
6 project's economics in terms of lost generation.

7 Now, a little bit about submitting comments and
8 study requests. Again, when I open it up at the end of the
9 presentation, you can give those oral comments today, and
10 you can also file any comments you have on the PAD, Scoping
11 Document 1, and also file study requests by August 9, 2019.
12 And we do prefer electronic filing. We refer to it as
13 eFiling, but you can also mail hard copies to the Secretary
14 of the Commission.

15 And the instructions for electronic filing and
16 hard copy filing are filing on page 22 of the scoping
17 document and also we have some brochures on how to file
18 documents with FERC on the side table there that are helpful
19 as well. And it's important when you're submitting study
20 requests that they meet all seven of our study criteria.
21 So, to be given full consideration by the Commission the
22 study requests must address each of these seven criteria
23 that are shown here, and this list is also found in Appendix
24 A of your scoping document. An important one is the number
25 five, the nexus to the project operations and effects.

1 Basically, this means that the effect that you're proposing
2 to study, you must demonstrate how you believe it is tied or
3 somehow related and connected to the operation or
4 maintenance of the project.

5 Now, some important upcoming dates and deadlines.
6 Again, any comments and study requests are due to be filed
7 with the Commission by August 9th, 2019. NYPA will develop
8 their, use those to develop a proposed study plan that will
9 be due September 23rd. We'll have a study plan meeting back
10 here; NYPA will hold that in October 2019. We will solicit,
11 then we'll solicit comments on the study plan, the proposed
12 study plan. Based on those they may revise the study plan
13 and they'll develop and file a revised study plan in January
14 2020, and there will be comments on that as well which we
15 will consider in our study plan determination that will
16 inform NYPA of the studies they're required to do.

17 And one date is wrong on this, the first field
18 season -- and it's not an actual date -- but in Scoping
19 Document 1 we had the first field season as spring, summer
20 of 2021; that should be spring, summer 2020, so this is the
21 date.

22 Now how to stay informed throughout the licensing
23 process, when you're using our electronic system to search
24 for information about these projects, the docket numbers are
25 very important; and I have those two numbers here, again,

1 for the projects. The docket for Crescent is P-4678 and for
2 Vischer Ferry, P-4679. And we really encourage that you
3 register at FERC Online and eSubscribe to the projects.
4 Now, this way you will get, anytime that we issue a document
5 or a letter or anything, anytime something is filed with us
6 you will receive an email notification that has a link to
7 the document -- usually it's a PDF in our eLibrary system --
8 so, you can choose to open that up, save it, print it,
9 whatever you would like to do with it.

10 And our eLibrary system houses all of the public
11 documents in the project record; and also we have a mailing
12 list and that can be found on pages 20 to 33 of your scoping
13 document, and if you wish to be added or removed from the
14 scoping document you must make a request to do so. We
15 cannot do that ourselves. There has to be a request made
16 for that. Instructions for doing so are also located in
17 those pages on the scoping document.

18 Now, if you're on our mailing list you will only
19 receive hard copies of everything that goes out from us.
20 All the things that we issue but not things that come in.
21 So, that's why we really encourage that you eSubscribe to
22 the projects. That way you get everything going out from us
23 and all the comments and filings coming in to the project
24 record.

25 So, for that, I'd like to open it up and receive,

1 if anyone has any comments, concerns, questions, or would
2 like to discuss anything while we have the resource
3 agencies, and NYPA, and members of the public in the room
4 with us today. Now's your chance to be heard, so we'll open
5 up the floor for comments and discussion.

6 Anyone? Don't be shy.

7 MR. WILEY: Everybody can probably hear me. [No
8 mic]

9 MR. CALLIHAN: Okay.

10 MR. WILEY: I have two minor comments.

11 AUDIENCE: Name?

12 MR. WILEY: John Wiley, Fish and Wildlife
13 Service.

14 There's another project on -- Listed -- extension
15 on the first branch, whatever it is, the delta Mohawk River.

16 [Inaudible] But there's another project on the
17 Mohawk there. Then the watershed -- (inaudible)

18 So I don't know if that's been replicated in the
19 PAD.

20 MR. CALLIHAN: Anyone else? Yes, sir?

21 MR. HAY: Duncan Hay, National Park Service,
22 power program based in Boston.

23 By way of background, we will be filing written
24 comments; we often provide comments in collaboration with
25 other DOI bureaus, Fish and Wildlife Service and Bureau of

1 Indian Affairs; sometimes (inaudible) as yet to be
2 determined.

3 National Park Service doesn't get involved with
4 every hydropower project, but FERC regulations state that
5 applicants shall consult with the NPS regarding recreational
6 resources and perfection of historic and archaeological
7 properties. We have about six staff people scattered around
8 the country, which is why we simply can't get involved with
9 every project; but we have a project nexus at Crescent and
10 Vischer Ferry. Both projects are within bounds of Erie
11 Canalway National Heritage Corridor, which was established
12 by Congress in 2000; and the boundaries of that are one
13 municipality on either side of the Erie Champlain, Cayuga
14 Seneca and Oswego Canals. And the inventory is managed by
15 the National Park Service and a nonprofit.

16 We also have responsibility, stewardship
17 responsibilities for national historic landmarks. There are
18 many, many National Register properties, many thousand; of
19 those, about 28 percent have the level of national
20 significance and historical integrity to be designated
21 National Historic Landmarks by the Secretary of the
22 Interior.

23 The barge canal system was designated in 2016,
24 and the Crescent Dam, Vischer Ferry Dam and the powerhouses
25 were included as contributing features to that NHL

1 nomination because they were all built by the Department of
2 Public Works as part of barge canal development. So that
3 falls in.

4 Also the PAD -- another NHL abuts the project
5 that was not identified in the PAD was the Harmony Mills
6 National Historic Landmark District, the Cohoes Company Dam
7 and Gatehouse, and the power canal are part of that NHL
8 district; and as you saw yesterday, are clearly visible from
9 the Crescent plant. So the headrace of that, part of the
10 tailrace across empties into the head pond of the School
11 Street project.

12 I've got a couple of other, similar minor
13 corrections to the City's presentation, but we can -- those
14 are minor tweaks in terms of dates and some other things.

15 And I guess that's it. The rest of you will see
16 in writing.

17 MR. CALLIHAN: Thank you.

18 MR. DUGGAN: My name is Jim Duggan. I'm a
19 retired architect, urban planner. And I represent
20 informally the interests of many stakeholders in Schenectady
21 and Scotia with respect to the watershed's runoff, which
22 hasn't been mentioned yet. We suffer a great deal of water
23 surface elevations that invade long-developed properties;
24 that is, developed long before the barge canal in
25 Schenectady County. And the location of the Vischer Ferry

1 Dam and its fixed concrete design minus any water management
2 gates has provided a, has caused a backwater situation, and
3 the removal of the influence of downstream-sloped bottom
4 from the prior natural drainage, and now we have a reservoir
5 which is very useful for the barge canal's purposes as well
6 as the generation of electricity, but has become a threat to
7 community well-being.

8 And this has occurred for well over a century
9 with many, many casualties, both financial and functional.
10 I'm representing the interests, and am very grateful for
11 this opportunity provided by the Power Authority and FERC to
12 interject this consideration into the relicensing. I'm very
13 pleased at the coincidence to be adjacent to a person
14 representing the National Park Service and historic landmark
15 interests because the neighborhood in which I've lived for
16 49 years, the historic stockade in Schenectady, is the first
17 historic district in New York State, and has benefited from
18 that designation for many, many decades.

19 So this is not a new concern; however, I'm here
20 to thank-- and I'm repeating myself -- the Power Authority
21 and FERC for giving us the opportunity to have an official
22 consideration of our concerns and the risks we have faced
23 and continue to face. We will be submitting before the 9th
24 of August deadline, and we have enjoyed our relationship
25 with the Power Authority to this point in opening the

1 consideration. Heretofore, the operations were almost
2 oblivious to the concerns of stakeholders along the
3 waterfront despite the fact that prior to the construction
4 of the Vischer Ferry Dam, experience in the neighborhood has
5 caused development to occur on higher ground and damage was
6 very, very small.

7 However, almost immediately with the presence of
8 even the unfinished or incomplete dam, we had a record
9 flood. Now the hydrologic quantity of water is one thing,
10 but the hydraulic resistance of this dam is something else.
11 And it is a man-made situation. It arises from the planning
12 and design thinking of the late 19th century.

13 We believe it is time for smart 21st Century
14 adaptation to occur so that the future of the canalized
15 Mohawk River in the Schenectady area can be something that
16 we celebrate in unlimited ways, whereas at the moment
17 there's a great deal of concern that seems to be unresolved.

18
19 I think I will finish now and again thank the
20 Power Authority for their willingness to collaborate with us
21 in trying to move all the interests forward for the first
22 time with respect to runoff flooding and the Vischer Ferry
23 Dam.

24 MR. CALLIHAN: Thank you, sir.

25 Anyone else?

1 MR. WILEY: John Wiley, U.S. Fish and Wildlife
2 Service. I was wondering if NYPA could speak to the status
3 of the efforts in relation to the stockade, and whatever is
4 being done in that regard. I understand there is something
5 going on.

6 MR. SAEZ: Brian Saez, New York Power Authority.
7 We are working with, we've met with Mr. Duggan and we are
8 looking at some studies on the river. We worked with Gomez
9 & Sullivan to try to model some of the ideas that Mr. Duggan
10 and his people have come up with and see what is realistic,
11 what could be done and what could not be done. So we are
12 going to look to study some of these things; but as you well
13 know, it's a complicated thing, hydrology, the ice chaining
14 issues are all very difficult subjects to get your arms
15 around.

16 So, we are studying it and we are going to study
17 it further, but at this point I really don't have anything
18 concrete to talk about; but it's certainly in our vision and
19 we're actively working to try to see what can be done, if
20 anything, to improve the situation.

21 AUDIENCE: Is this something that FERC will
22 consider in the scoping document?

23 MR. CALLIHAN: Yes. It's not in there right now,
24 the effects of operation on the project whether there's any
25 exacerbation of flooding related to the operation of the

1 project, but we will add that and include it in our SD-2
2 along with anything else that arises as a result of the
3 meetings.

4 Anyone else?

5 I have some questions for the agencies.

6 I'll speak from up here, so -- I'll speak loud
7 enough, because I need to be able to read as well.

8 A couple for NYPA: Do we know how much flow goes
9 through the fish notches at Vischer Ferry? At Crescent it
10 seems to be 250 CFS, but do we have an idea what that flow
11 is through the juvenile and adult notches at Vischer?

12 AUDIENCE: No, I don't.

13 Off the top of my head, I can't quite recall
14 exactly. It's less than Crescent; 90 sounds about right,
15 but we can get those numbers back to you.

16 MR. CALLIHAN: 90 CFS, maybe?

17 AUDIENCE: Maybe, yes. We'll have to confirm.

18 MR. CALLIHAN: Thank you.

19 The approximate depth of the intakes to the
20 project? The bottom half of the water column? I believe
21 typically the case --.

22 AUDIENCE: That's one that Dave couldn't even
23 answer yesterday. But down about 20 feet deep was his
24 thought, for the forebay.

25 MR. CALLIHAN: And it's still a little unclear to

1 me if the upstream, there's that six inch drawdown in the
2 current license and thinking about whether that needs to be
3 continued. It's unclear to me still what kind of navigation
4 operations would cause the pool to drop that much if
5 lockages, you know, passing vessels through the locks really
6 causes a drop in the impoundment levels.

7 AUDIENCE: I think it has to do with a dam; you
8 have to look upstream. Again, we don't have any pictures,
9 but -- they consist of the bridge-like structure that goes
10 across the entire river. There are these large lower gates,
11 which are lowered in the spring; and on top of those are
12 some smaller, we call them pans -- there's around 20,
13 depending on which lock you're looking at.

14 So the way they regulate their water upstream if
15 they're getting lulls in their normal operating range say at
16 Lock 8, and they only have one gate out, they'll drop the
17 last pan, they'll drop that in and that cuts off about 2,000
18 CFS.

19 We've added the gauge -- USGS Doppler gauge at
20 Freeman Bridge -- to try to help the techs with a little bit
21 earlier warning when that happens. We didn't have that
22 until 2010. So essentially the only way you operate,
23 hopefully the lock operators will give you a call when they
24 drop their hands in or when they pull them out; but if they
25 drop that last one in we didn't know. Essentially,

1 everything is running smoothly at Vischer Ferry, they're set
2 at say 2,000 CFS going through a unit, and then all of a
3 sudden the forebay elevation, the indication starts to drop,
4 as that flow suddenly goes away, it just drops. So they
5 would have to quickly react, and sometimes that would result
6 in, not using six inch drawdowns, but you would come close
7 to that, maybe four inches.

8 So that leeway was there, just the practicalities
9 of trying to operate a hydro station remotely, or even if
10 you had a person there; it's just very difficult to do. We
11 needed that little bit of a band. It's not a very big band,
12 but up to six inches. Usually we're able to keep it within
13 an inch or two of normal range.

14 MR. CALLIHAN: That's helpful, that clarifies
15 that. That's appreciated.

16 AUDIENCE: So do you think with the gage upstream
17 that facilitates it?

18 AUDIENCE: Yes, we're still -- unfortunately,
19 that acoustic Doppler is a little bit buggy as far as, we
20 haven't really been able to get a real time signal out of
21 that thing yet, into the control room. The plan was to try
22 to get real time into Gilbola, and we'd send it over to
23 Brookfield to Marlboro, Massachusetts.

24 It hasn't proven to be that reliable yet where we
25 could say we never need the six inch band. But again, it's

1 very rare when we draw it down six inches. If we do, we
2 have, the units will automatically trip off, but there could
3 be some situation where if we took away the six inch band
4 but we would end up needing it anyway. And I can't say that
5 we would be able to get rid of it. I don't know that our
6 technology in our systems are that foolproof yet that we
7 would never need it in this situation. In the wintertime
8 it's easy, easier, it acts just like a river, but in the
9 summer with these movable bands it's often down all the time
10 in certain situations, and I can't say that we would be able
11 to give that up and not still end up using them.

12 AUDIENCE: Does the data on that tell you when
13 they're going to be moving in April? Would that be helpful
14 if they did?

15 AUDIENCE: They tell us, well, you know,
16 sometimes we think they made an operation and they swear
17 they didn't. So it's so complicated with all the different
18 dams upstream and all the different hydropower plants that
19 are feeding into that. Sometimes, the flows just seem to
20 vary, you know, they go up and down and we can't really
21 always put our finger on what happened. It could have been
22 something that happened two days ago.

23 So, it's just very unpredictable. We've
24 certainly been adding more gauges and trying to modernize
25 things over the past several years, canal fording before

1 NYPA started working with us; no. Merged with them. They
2 were adding what they could, but it's still a hundred year
3 old system. Regulating that water is still tricky and it's
4 just things that seem to happen sometimes that we can't
5 always explain.

6 MR. CALLIHAN: My last for NYPA. Looking in the
7 PAD, it says the GE plant in Schenectady withdraws about 4
8 to 11 million gallons per day from the Vischer impoundment,
9 and the Knolls Atomic Power Laboratory, 1.7 to 3.7 million
10 gallons per day from the impoundment.

11 My question is, from what I gathered yesterday,
12 that occurs -- those withdrawals occur directly from the
13 Vischer Ferry impoundment, so I'm curious as to what they're
14 used for and whether those withdrawals are somehow returned
15 to the impoundment; kind of recycled or whether they're more
16 kind of a permanent withdrawal. If you could shed some
17 light on that.

18 AUDIENCE: I can't add too much as far as
19 specifics of their operations. I believe you're probably
20 referring to the Knolls Atomic and the GE Research Center,
21 or between Vischer Ferry Lock 7 and Reckford. I don't know
22 if the Schenectady plant has an intake; I'm not familiar
23 with that.

24 I'll just assume that they're using it for
25 cooling, a lot of it, much like we do in hydropower plants,

1 that they are returning it. But I can't say for sure.

2 AUDIENCE: We have 50 public speaking permits.

3 MR. CALLIHAN: What's that, Mark?

4 MR. SHU: There should be public speakies. The
5 New York State version of.

6 AUDIENCE: That's where the information came
7 from, for the pre-application document.

8 MR. SHU: I still -- what they say in terms --

9 AUDIENCE: Yes, I don't know, either. But it came
10 from the state records.

11 AUDIENCE: I'll make the observation that I've
12 been in that neighborhood, and if there's an 11 million
13 gallon cooling tower up there, I would have seen it. So I
14 think it must be --

15 MR. CALLIHAN: I would think so, and I just
16 wanted to clarify that.

17 And I have two questions, maybe this is more for
18 the consultant preparing the PAD. I was curious why you
19 guys -- maybe for you, Wendy -- why only seven years of flow
20 data was used to calculate the hydrology statistics; and
21 particularly that included Hurricane Irene and Tropical
22 Storm Lee -- so that could really bias upwards the low
23 duration curve of some of the flow data.

24 There was a reason for that? Why only seven
25 years was included when we have a lot more data in the USGS

1 gauges?

2 MS. BLEY: It was simply the data that the Power
3 Authority had readily available for the PAD document.

4 MR. CALLIHAN: Okay.

5 MS. BLEY: That had been consistently reported
6 the same way. So that was all.

7 MR. CALLIHAN: And also in the PAD, it mentioned
8 in the benthic invertebrate section that over 90 percent of
9 the mussels collected on the multi-plate surveys were Zebra
10 mussels, but it was unclear if there were actually any fresh
11 water mussels collected on those multi-plates; and I think
12 they were five week deployments. I'm not even sure that
13 those mussels would settle on multi-plates given that time
14 of the year and that short of a duration.

15 Can you comment on that at all?

16 MS. BLEY: I really don't remember. The source
17 document will have -- it probably came from the State of New
18 York, and I just have to go back and look at the source
19 document. I think we provided as much detail in the PAD as
20 was available from that source, but we've got all the source
21 documents so I can check.

22 MR. CALLIHAN: And I have a couple for the
23 resource agencies. If you look at page -- I don't know if
24 everyone has a PAD -- just curious on what all fisheries
25 survey data we have from the impounds in the immediate

1 vicinity of the project. There's a black bass survey that's
2 mentioned on page 4-44 of the PAD, and then there's some
3 river-wide surveys that are mentioned on bigger, 441. Those
4 river-wide surveys just show the locations of the locks, so
5 it's unclear as to which location they're actually sampling
6 and what data are available from those areas.

7 That may be a question for you also, Wendy.

8 MR. VAN MAARA: This is Chris Van Maara with the
9 December. I would have to back and look. I'm not sure it's
10 specifically -- in reference to that question, I don't know
11 what the details are; I'm uncertain.

12 MR. CALLIHAN: As to whether we have any
13 information on what's in the impoundments.

14 MR. VAN MAARA: I'd have to go back and look; I
15 don't know that we have anything recent outside of the USGS.

16 MR. CALLIHAN: Would all those be -- if I was
17 poking around on Google, I couldn't find -- but we can get
18 those reports, right?

19 MR. VAN MAARA: Correct.

20 MR. CALLIHAN: And also a question for the
21 agencies, what do we know about eel abundance and
22 distribution in the Mohawk River, basically from the
23 confluence of the Hudson up to Little Falls?

24 MR. VAN MAARA: We don't have a lot of data
25 specifically targeting them, based on the fact that there

1 are different sites that we have to deploy. I think that
2 will be of interest from our end, for our studies. We do
3 not have a lot of eel-specific -- we do occasionally.

4 MR. CALLIHAN: How far up?

5 MR. VAN MAARA: I'm not sure exactly how far.

6 MR. CALLIHAN: Do you know if, it's the fall
7 migration season usually, for eels and silver eels, you
8 would expect them to move out in the fall?

9 MR. WILEY: I'll say for Region 6 that they don't
10 find them up there.

11 MR. CALLIHAN: What's that?

12 MR. WILEY: Their fishery staff said that they
13 didn't find eels up into Region 6.

14 MR. CALLIHAN: They did?

15 MR. WILEY: So we're not having a new eel --
16 at Little Falls. But they're more common down this way. We
17 have some presumption that they don't move through the locks
18 as well as herring do.

19 MR. CALLIHAN: Okay. And do we know anything
20 about alewife in the Mohawk? I know they're hard to
21 distinguish from Blueback.

22 MR. VAN MAARA: Typically it's a timing issue
23 related to locks. So they tend to -- ahead of the locks.
24 based on the timing of the canal movement.

25 MR. CALLIHAN: So they naturally move up before

1 the navigation season opens?

2 MR. VAN MAARA: Correct.

3 MR. CALLIHAN: What time of year, roughly, would
4 you say they move up?

5 MR. VAN MAARA: It's close; it's within a month
6 or so.

7 MR. CALLIHAN: And is there potential spawning
8 habitat in the area that they could access, do you believe?

9 MR. WILEY: Down at the confluence?

10 MR. CALLIHAN: Yes.

11 MR. WILEY: Yes. To answer your other question
12 for the silver eel migrations; we have no idea. Even in the
13 lower parts of the Hudson. Different watersheds on the East
14 Coast have different dates and periodicity for out-
15 migrations.

16 MR. CALLIHAN: Anyone else have anything?

17 AUDIENCE: I had one question for NYPA. The
18 cooling water for the -- I guess it's the Kaplans, the
19 cooling water. Those intakes for the cooling water are
20 behind the racks. How much water do you draw?

21 AUDIENCE: All four of the units use cooling
22 water. It comes from the trash rack area. Walk down the
23 stairs, there we saw some stringers and pumps; that is the
24 draw. So it would be brought in there, and then it goes to
25 all the different units.

1 As far as the gallons per minute, I don't know
2 off the top of my head; we'd have to get back to you on
3 that, when we have all four units running, what the maximum
4 would be. I don't recall that number.

5 MS. CAIN: Nicole Cain, D.E.C. This is a
6 question: Do you guys have a sort of program for invasive
7 species, namely the Water Chestnut?

8 AUDIENCE: We do not, as far as the Water
9 Chestnut.

10 MR. CALLIHAN: Anyone else have anything.
11 Comments? Questions?

12 So again, filing comments and study requests,
13 those are due by August 9, and we'll be back here in October
14 for the proposed study plan meeting.

15 So I thank everyone for the time and coming out
16 and giving their input, and for NYPA for hosting the site
17 visits yesterday; they were very helpful and informative,
18 and look forward to seeing everyone in the future on this
19 licensing process.

20 So thank you, and have a good day, and safe
21 travels to wherever you're heading back to.

22 [Whereupon, at 10:06 a.m., the public comment
23 meeting concluded.]

24

25

1 CERTIFICATE OF OFFICIAL REPORTER

2

3 This is to certify that the attached proceeding
4 before the FEDERAL ENERGY REGULATORY COMMISSION in the
5 Matter of:

6 Name of Proceeding: Crescent Hydroelectric and
7 Vischer Ferry Projects

8

9

10

11

12

13

14 Docket No.: P-4678/P-4679

15 Place: Clifton Park, New York

16 Date: Thursday, July 11, 2019

17 were held as herein appears, and that this is the original
18 transcript thereof for the file of the Federal Energy
19 Regulatory Commission, and is a full correct transcription
20 of the proceedings.

21

22

23 Dan Hawkins

24 Official Reporter

25

