1	UNITED STATES OF AMERICA		
2	FEDERAL ENERGY REGULATORY COMMISSION		
3	Division of Hydropower Licensing		
4	x		
5	Columbia Gulf Transmission, LLC Project P-2934		
6	x		
7			
8	UPPER MECHANICVILLE PROJECT		
9			
10	Hilton Garden Inn		
11	Whitney-Travers Room		
12	30 Clifton Country Road		
13	Clifton Park, New York 12065		
14	Thursday, June 16, 2016		
15			
16	The public hearing, pursuant to notice, convened at 9:19		
17	a.m, before a Staff Panel:		
18	JODY L. CALLIHAN, Ph.D., Environmental Project		
19	Manager		
20	With:		
21	JIM GIBSON, VP, Hydropower Services, HDR		
22			
23			
24			
25			

1 PROCEEDINGS

- 2 DR. CALLIHAN: Good morning, everyone. It's
- 3 about ten after nine here, so we're going to go ahead and
- 4 get started. For those of you who were not here last night,
- 5 I'm Jody Callihan, a fish biologist at the Federal Energy
- 6 Regulatory Commission and the Project Coordinator for the
- 7 relicensing of the Upper Mechanicville Hydroelectric Project
- 8 and we're here this morning to hold the agency scoping
- 9 meeting for the project. I want to thank everyone for
- 10 coming out.
- 11 Yesterday morning we did the site visit, Tim and
- 12 Steve Mullin arranged that and it was nice to see the site
- 13 and all the facilities, so I want to thank them for holding
- 14 and hosting the site visit. And to start off today, I'd
- 15 like us to, everyone to go around the room and introduce
- 16 yourselves. State your name, affiliation, and the entity
- 17 that you represent. We'll start with our FERC staff from
- 18 D.C. Headquarters.
- 19 MR. CHOWDHURY; I'm Monir Chowdhury I am with the
- 20 Federal Energy Regulatory Commission. I am an engineer and
- 21 will be working in engineering and operations.
- MR. IVES: Good morning. I'm Hugh Ives,
- 23 Directing Manager of Hydro Operations for NYSEG.
- 24 MR. MULLIN: Good morning. Steve Mullin. Hydro
- 25 License Coordinator for the Upper Mechanicville project

- 1 through NYSEG.
- MS. HOWLAND: Carol Howland. Manager,
- 3 Environmental for NYSEG.
- 4 MS. PUTNAM: Melanie Putman, Community Outreach
- 5 Manager.
- 6 MR. GIBSON: Jim Gibson with HDR.
- 7 MS. CALEY: Katherine Caley with HDR.
- 8 MR. BRENNAN: Tim Brennan from NYSEG. I'm the
- 9 hydro plant supervisor.
- 10 MS. CROUSE: Sita Crouse from NYDEC, I'm the
- 11 project attorney.
- MS. MAGEE: Beth Magee, DEC Region 5,
- 13 Warrensburg, with the permits office.
- MR. BLISS: Kevin Bliss, DEC Warrensburg; also
- 15 Permits.
- 16 MR. PATCH: Steve Patch, U.S. Fish & Wildlife
- 17 Service.
- DR. CALLIHAN: Okay. Thanks, everyone for
- 19 providing that. Just a few housekeeping items. We have a
- 20 registration table in the back. If you haven't signed in
- 21 yet, please do so. This is important so we get your numbers
- 22 here and get your names spelled correctly in transcripts
- 23 from the court reporter. There are also copies of the
- 24 scoping document on the table, the registration table. If
- 25 you haven't picked one up, go ahead and do so because that

- 1 will help you follow along in the presentation today, as
- 2 I'll be referring to page numbers in that scoping document;
- 3 and also some of the text that I present today will be taken
- 4 directly from the scoping document, so if you're taking
- 5 notes, that way you won't have to write everything down.
- 6 We have a court reporter with us, Dan Hawkins.
- 7 All oral comments and presentations will be recorded and
- 8 placed in the FERC public record.
- 9 An agenda of what we'll go over today and a
- 10 little background on FERC and what we do. An overview of
- 11 the licensing process. Talk about what scoping entails.
- 12 And then Steve Mullin from NYSEG will give us an overview of
- 13 the project, facilities and operations. I'll go over our
- 14 preliminary list of resource issues that we've identified
- 15 and intend to analyze in our environmental document, our
- 16 NEPA document, our EA, environmental assessment.
- 17 And today I want to keep this pretty open and
- 18 informal, so if at any point in the presentation you have
- 19 questions or something's not clear or you want to expand on
- 20 something, just raise your hand and let us know. We have a
- 21 wireless mic here that we can pass around so the court
- 22 reporter can hear you; and before you make a statement
- 23 please say your name so we can attribute comments to you,
- 24 and when we get to the resource issues I have a few
- 25 questions for the resource agencies that are here today and

- 1 are the experts on the local resources in the area. To get
- 2 some feedback from you as well.
- 3 So FERC, we're a federal agency located in
- 4 Washington D.C. In addition to regulating the wholesale
- 5 electricity market and the interstate transmission of
- 6 natural gas, one thing that Congress has tasked us with is
- 7 authorizing the construction, operation, and maintenance of
- 8 non-federal hydroelectric projects that are in the public
- 9 interest. Part 1 of the Federal Power Act gives us this
- 10 jurisdiction.
- In regards to the licensing process, the process,
- 12 if followed correctly, if the project's deemed in the public
- 13 interest by the Commission, ends with a license order. The
- 14 license order contains terms and conditions for operation,
- 15 for example, in the case of the Upper Mechanicville
- 16 hydroelectric project, one term and condition is that the
- 17 reservoir above the dam not exceed an elevation of 72.6 feet
- 18 above mean sea level. The license order also contains the
- 19 environmental protection, mitigation and enhancement
- 20 measures.
- 21 An example of that which does not pertain
- 22 specifically to the Upper Mechanicville project but more
- 23 generally is that, say, the reservoir cannot fluctuate more
- 24 than half a foot above or below that elevation, for
- 25 instance, to prevent the desiccation of spawning beds or

- 1 flooding of shoreline communities.
- 2 But how do we get to that license order? It
- 3 relies heavily on input from the stakeholders including
- 4 state fish and wildlife agencies, water quality agencies,
- 5 and today we're here to kick off the relicensing process for
- 6 the Upper Mechanic ville project for which the original
- 7 license was issued in 1981 and expires the end of March
- 8 2021.
- 9 So this is an overview of the Integrated
- 10 Licensing Process which the Applicant chose to use for this
- 11 project. We have the whole process here and one important
- 12 milestone that we differentiate at FERC, so once the
- 13 application is filed with the Commission, I refer to that as
- 14 the post-filing period, but today I just want to focus on
- 15 the pre-filing period for the applications filed.
- 16 The Applicant filed their NOI and Pre-Application
- 17 Document back in March, and the scoping meetings, that's why
- 18 we're here today, to get input on any environmental issues
- 19 and concerns surrounding the project as well as to let you
- 20 know how to make any study requests that you may have. I'll
- 21 go into that a little bit later, how to file study requests
- 22 with the Commission. And based on comments and study
- 23 requests the Applicant will develop a study plan that will
- 24 be approved by the Commission and then they'll conduct those
- 25 studies to provide information that we'll use in our NEPA

- 1 environmental analysis, and prepare and file their
- 2 application.
- 3 So what exactly is scoping? It's the process by
- 4 which we identify issues and concerns surrounding a project
- 5 from an environmental perspective; and a big part of that
- 6 process is why we're here today, to gain input on any issues
- 7 and concerns that agencies and the public may have.
- 8 So we need to think about the potential effects
- 9 of the project on the aquatic, terrestrial, and human
- 10 environment. And, what kind of information we need to
- 11 better understand and analyze those project effects for the
- 12 purposes of our NEPA analysis.
- 13 Sometimes for some resources, existing
- 14 information is sufficient. And we ask that if you have any
- 15 resource reports or survey data, or professional opinions
- 16 that you think would help us analyze environmental effects
- 17 in this license proceeding, we ask that you file those with
- 18 us. But for other cases and resources, existing information
- 19 may not be sufficient; we may need new information to
- 20 analyze these project effects.
- 21 For instance, we may not have site-specific data
- 22 or water quality conditions have changed at a site, for
- 23 instance at the Hudson, the PCB contamination has been
- 24 remediated or mitigated and it is better than it was in the
- 25 70's and 80's. So we need new information, and this comes

- 1 in the form of study requests and these are due by July 15th
- 2 of this year.
- And again, at the end of the presentation I'll go
- 4 into how to file those with the Commission, and go over the
- 5 study plan criteria that those study requests must meet.
- 6 A few other things that scoping involves, we will
- 7 identify and receive input on resources that may be
- 8 cumulatively affected, so considering the effect of the
- 9 project with other activities in the basin; for example,
- 10 migratory fish may need to pass through potentially being
- 11 entrained in multiple hydroelectric projects en route to
- 12 their spawning grounds. Identifying any reasonable
- 13 alternatives to the project and the applicant's proposed
- 14 actions. Any recommended alternatives to project operation,
- 15 for example. And also resources not requiring detailed
- 16 analyses.
- 17 For example, projects that are in very industrial
- 18 areas may have limited access, may have little aesthetic and
- 19 recreational issues. So be thinking about these topics and
- 20 any information gaps as we go through the presentation
- 21 today.
- 22 And before I hand it over to Steve I just want to
- 23 go over the specific resource groups that I've been
- 24 referring to. So we have geology and soils, aquatic
- 25 resources; this includes fish, mussels, water quantity,

- 1 water quality, terrestrial resources threatened and
- 2 endangered species, recreational activities, land use,
- 3 aesthetics, cultural resources and developmental resources.
- 4 Developmental resources are basically those things that have
- 5 an impact on the project's economics from the generation and
- 6 costs.
- 7 So with that, I'm going to turn it over to Steve
- 8 Mullin from NYSEG who will give an overview of the project
- 9 facilities and operations.
- 10 MR. MULLIN: I'm Steve Mullin from the New York
- 11 State Electric and Gas, I'm the Hydro License Coordinator
- 12 for the Upper Mechanicville project. NYSEG is wholly-owned
- 13 subsidiary of Avangrid, so you will see that name on our
- 14 slides; and as I said, we are a wholly-owned subsidiary.
- 15 I'm here on behalf of NYSEG and I'd like to
- 16 acknowledge FERC for giving us this opportunity to present
- 17 some information on the operation and the overview of the
- 18 plant. And also I'm here with other folks from NYSEG. We
- 19 went through the introductions but I'd just like to
- 20 recognize them again because they do have some input in this
- 21 and I will ask them from time-to-time some questions.
- 22 Carol Howland is the Manager of Environmental
- 23 Compliance, Environmental Compliance is the group I work in,
- 24 and we're the lead on the project. Hugh Ives is here. He's
- 25 with, he's a director on the Operations and Maintenance side

- 1 for hydro as well as substations and automations. Tim
- 2 Brennan is the hydro supervisor, along with the substation
- 3 supervisor, so he's hands-on in the plant. Melanie Putnam
- 4 is here, she is our Community Outreach Manager for the
- 5 region. And we also have two folks from HDR Engineering,
- 6 Tim Gibson and Katherine Caley; they are supporting NYSEG on
- 7 this relicensing effort. Thank you.
- 8 The overview of the presentation, I'll first
- 9 present a few photographs to give you an overview of the
- 10 project. We'll get into bullet points of discussion on the
- 11 operation of the plant. Then we'll briefly go through the
- 12 outline of the pre-application document. Then we'll touch
- 13 on potential informational needs and studies that we've
- 14 pointed out in the PAD. Recognize some rare, threatened,
- 15 and endangered species and then we'll conclude with, for
- 16 those of you who could not make the site visit, some more
- 17 detailed photos of the plant that we walked around and saw
- 18 on Wednesday morning.
- 19 So to begin with, the Upper Mechanic ville project
- 20 is located in two counties, Saratoga and Rennsselaer.
- 21 Saratoga is on this side, Rennsselaer is here. It's also
- 22 embodied within two towns and a city. In Saratoga it's in
- 23 the town of Stillwater, and also there's a sliver of the
- 24 project that's slightly within the city limits of
- 25 Mechanicville. And then on the right side of the screen is

- 1 Rennsselaer. It's also in the town of Schaghticoke.
- 2 This photo was intended to give you an overview
- 3 of the project in its entirety. in the red circle is the
- 4 dam, the powerhouse, and off to this -- this point of
- 5 clarification what I'm going to refer to is north is up,
- 6 south is down, the river is running from north to south.
- 7 We've also called the left side, the east side of the river.
- 8 On the east side we have the canal, Interstate Canal
- 9 Corporation Lock C3 and it's part of the Champlain Canal.
- 10 And then the yellow line represents what's referred to as
- 11 the transmission line that runs from the plant into a
- 12 substation up on Mulberry. Mulberry Street substation. And
- 13 that gets the power into the grid. Point of reference, just
- 14 upstream, there's a railroad and there's something to see
- 15 here in the next photograph. That's what we call the east
- 16 embankment.
- 17 So this is intended to give just a little closer
- 18 view. The river is flowing from north to south. The intake
- 19 or forebay area. Comes through the powerhouse, out the
- 20 discharge, the dam, the lock, and then the transmission
- 21 line. Transmission is technically going to be called a
- 22 subtransmission line based on the voltage. It's 34,000,
- 23 34.5 kb subtransmission line.
- 24 You might recognize that this photograph was
- 25 taken off the Bing maps and this still shows some structures

- 1 here, these structures are gone today. I believe they were
- 2 removed about two years ago. So, in the real life setting,
- 3 this is vacant land right now.
- 4 One more just a little bit closer, just another
- 5 view. Another view of the lock. Earthen embankment, east
- 6 embankment. Powerhouse, tailrace, and forebay. The other
- 7 feature here is the sluice gate. We did see that. The
- 8 water from here, if we can't, if we're not running the
- 9 plant, there would be some shallow water on this side.
- 10 And another look at where the powerhouse and the
- 11 dam is located. Upper Mechanicville is in red on the
- 12 screen. What this is trying to show is that the locks
- 13 within proximity of our location, these numbers here
- 14 represent a distance, river miles, DS is downstream, US is
- 15 upstream. So down here is the Troy Lock, Waterford Lock,
- 16 Lower Mechanicville, Upper Mechanicville, up here 27.1 miles
- 17 to Fort Edwards.
- 18 Just a point of notice on this, from a hydro
- 19 perspective, lock C1, there is no hydro there. The Thompson
- 20 lock C5, no hydro, and up at Fort Edwards there's no hydro
- 21 system.
- 22 I'm not going to spend a lot of time on this
- 23 table, it's in the PAD, Table 4.2-1. This is very similar
- 24 to the map. What also on this table is we show the
- 25 coordinates, and the FERC project number if it's an active

- 1 FERC project.
- 2 Again, if you do have any questions, this is
- 3 going to be interactive, so please feel free to ask them
- 4 along the way. As we get into a little bit more down of the
- 5 project overview, as Jody indicated in his slides, the
- 6 license was originally issued in 1981. It's a forty year
- 7 license set to expire March 31st , 2021. It has an
- 8 authorized capacity of 18.5 megawatts. In the PAD we listed
- 9 the annual generation for the past 11 years. The average
- 10 comes out to about 93,625 megawatts. And to put that in
- 11 perspective, to most of us that generates about enough power
- 12 for 13,200 homes per year. The asterisk on that just
- 13 references the source where we obtained the average
- 14 residential use, and that was from the US Energy Information
- 15 Administration from a 2014 survey.
- 16 As we've also said, the hydro facility is located
- 17 on the New York State Canal Corporation's Lock C3 on the
- 18 Champlain Canal Dam. The dam was originally built in 1882,
- 19 we believe that was for industry in the area. The lock was
- 20 originally built in 1908. And then as part of the license
- 21 in 1981, the spillway was constructed in 1983 time period.
- Obviously hydro does generate electricity but
- 23 this plant also provides load balancing services for the
- 24 need in the area. It does support navigation for vessels in
- 25 the Lake Champlain Canal.

- 1 In terms of the dam and spillway, again Lock C2
- 2 dam, it's owned by New York State Canal Corporation; under
- 3 agreement we have to maintain it and operate it. It's 700
- 4 foot long dam and approximately 19 feet high. It is gravity
- 5 concrete dam. The spillway crest would be the top of the
- 6 dam, and it's 66.6 feet above mean sea level. A little more
- 7 detail on this, the spillway then is divided into three
- 8 bays, each bay is 222 feet long which provides an effective
- 9 spillway of 666 feet.
- 10 Each spillway is topped with a six foot high
- 11 crest gate, we call it an Obermeyer pneumatic crest gate.
- 12 That gets us an additional six feet or a mean sea level of
- 13 72.6 and the Obermeyer pneumatic crest gate is bladders
- 14 behind some steel gates that allows us to lower and raise
- 15 the gates based on any need for navigation. Maybe I should
- 16 clarify that, too: NYSEG doesn't adjust the dam; the height
- 17 of water is based on navigation needs that the canal
- 18 operator acknowledges with boat traffic.
- 19 We mentioned it does have an earthen embankment
- 20 on the east side. Either on the right side or west side,
- 21 what we call the abutment, which is really a concrete wall
- 22 that separates the river from the land.
- The powerhouse is owned and maintained by NYSEG.
- 24 That was constructed in 1982 and '83 as part of the license.
- 25 It's dimensions are roughly 150 feet by 122 feet long. It

- 1 is located on the right side, again, or the west side of the
- 2 river. The intakes include trash racks with 6 inch clear
- 3 spacing. And the powerhouse has two generating units, the
- 4 manufacturer is Kaplan. Again, they have an authorized
- 5 capacity of 18.5 megawatts rated at 19 feet of head. Those
- 6 two units, when they are both in operation, the pass-through
- 7 or what we call the hydraulic capacity, is 12,000 cfs.
- 8 The intake sluice gate. We did show that on that
- 9 third photograph. That's located on the intake side of the
- 10 powerhouse. That is a 20 foot wide by 7 feet tall. It has
- 11 a silt elevation so that would be the bottom of the gate,
- 12 66.5 feet; and that's used to mitigate ice build-up, or an
- 13 ice-out as we call it in the spring. It's also used when
- 14 the units are not in operation, we can allow a little bit of
- 15 water to run through so we don't have stagnation there.
- 16 It's also for some of the debris that comes down the river,
- 17 we can shut it away. This would be stuff that we can't
- 18 remove with our mechanical means. By debris, I mean sticks,
- 19 logs, and vegetation.
- The reservoir has a surface area of about 380
- 21 square feet. It's about 1.8 miles in length. It extends
- 22 from the dam up to just downstream of the Lock 4 and
- 23 generally at the mouth of the Cusick River. It has a
- 24 nominal surface elevation of 72.6 feet; that would be when
- 25 the crest gates are up. Again, it is adjusted as required

- 1 to support the vessel traffic on the canal. In terms of the
- 2 drainage area of the basin the Hudson is roughly 4,500
- 3 square miles.
- 4 In terms of that transmission line we've
- 5 identified, it's part of the project, 1.1 miles long. It is
- 6 34.5 feet deep. That interconnects at the Mulberry Street
- 7 substation in the town of Stillwater. That right-of-way
- 8 falls into the vegetation management program of the company,
- 9 like any other transmission or distribution line we have.
- 10 In terms of recreation, the project does support
- 11 recreational boating through the canal system, and it's been
- 12 historically exempt from the FERC Form 80 recreational
- 13 surveys. While allowing recreational boating it does
- 14 support commercial vessels, too.
- The project is located outside the New York State
- 16 coastal zone. And for those interested in history, the Lock
- 17 C3 dam is listed as the only contributing resource to the
- 18 New York State City Barge Canal historic district within
- 19 1000 feet of the project proposed area of potential effect -
- sometimes you hear that as 'APE.'
- 21 So, a little bit on project operations. The
- 22 project is operated on a run-of-river basis, but it supports
- 23 navigation; so the reservoir levels are adjusted as
- 24 requested by the New York State Canal Corporation lock
- 25 operator. Typically the traffic through the canal system is

17

- 1 May 1st
 through November 15th
 , that would be the navigation
- 2 season and that does vary a little bit, so we support
- 3 whatever they need.
- 4 Again, the reservoir is lowered to allow taller
- 5 vessels to pass under -- if you recall, there are railroad
- 6 trestle or bridges upstream, it does have some height
- 7 limitations though the reservoir is lowered to support
- 8 smaller vessels. Typically the reservoir elevation ranges
- 9 between 50 and 72 inches. That's a reference to crest of
- 10 dam during navigation season. Less frequently it is lowered
- 11 to 30 inches, but it all depends on the vessel coming up and
- 12 down the river. In the wintertime, the reservoir maintained
- 13 at the 72 inches above crest.
- 14 This table is also in the PAD, it's Table 4.4-2
- 15 and what we're showing here is the flows that we've somewhat
- 16 prorated at the dam. I always stumble on this, so Jim if
- 17 you just want to explain how you do that. Jim?
- 18 MR. GIBSON: Sure. What we did in order to take
- 19 a look at the hydrology in this segment of the river, there
- 20 is a USGS gauge just downstream, approximately 6 miles from
- 21 the project near C1. When you look at the overall area of
- 22 the watershed, the difference between that USGS gauge and
- 23 where the Upper Mechanicville project is, the difference is
- 24 about 105 square miles.
- 25 So we just prorated from there. It's about 98

- 1 percent. And that's the flow data that was used, not only
- 2 to create this table but when you look at the pre-
- 3 application document, I believe it's exhibit F, we have the
- 4 flow duration curves. We have an annual flow duration curve
- 5 and then we have a curve for each month. So that's where
- 6 these numbers come from. And we feel like we have a pretty
- 7 robust dataset looking at about 38 years of flow data.
- 8 MR. MULLIN: Thank you. Any questions for Jim?
- 9 We're now going to get into the pre-application
- 10 document. We'll get into the details and I think it's
- 11 prudent for me to tell you that everything we presented
- 12 during the presentation here with the exception of the
- 13 photographs, are in the PAD. We did distribute the PAD on
- 14 March 30th
 - , 2016. It does provide comprehensive overview of
- 15 the existing information available to the project's power
- 16 and non-power resources.
- 17 The outline follows the section 1 as the
- 18 introduction background. Section 2 is the purpose of the
- 19 application document. Section 3 does present a process plan
- 20 and schedule, and it's important to note here that we made
- 21 some assumptions on the dates in there, but the schedule and
- 22 plan that Jody, that FERC submitted in their Scoping
- 23 Document 1 is the one we will be following. The dates vary
- 24 by a little bit but just be aware that it's the planned
- 25 schedule in Scoping Document 1 that we will be following.

- 1 Then we will get into project location in Section
- 2 4, facilities, a little bit more detail on operations.
- 3 Section 5 is a description of existing environment and
- 4 resource impacts. Section 6 discusses preliminary issues,
- 5 project effects we intend to study. And then 7 would be
- 6 comprehensive plans. Section 8 would be literature. We
- 7 haven't decided on appendices.
- 8 Hopefully you've received a copy; if not we can
- 9 get you one. In terms of potential studies of information
- 10 needs, through the process we searched hard for available
- 11 documents open to the public that we could research. We
- 12 thought that with the work that GE has recently done,
- 13 somewhere there would be temporary studies. There's a
- 14 pretty good dataset as well as some other references that we
- 15 were able to dig up.
- 16 Our thought is to attempt the studies in
- 17 consultation with the agencies may include water quality,
- 18 temperature, dissolved oxygen; and then rare, threatened, or
- 19 endangered species: there is an eagle, its nest that we know
- 20 of just down maybe an eight of a mile or so from the dam.
- 21 To the extent we felt that there were extensive
- 22 studies represented the upstream and downstream area in
- 23 terms of PCBs, General Electric; aquatic resources, fish and
- 24 the benthic micro-invertebrates noted at the time of the
- 25 surveys.

- 1 A little bit about rare, threatened, and
- 2 endangered species. Through the federal list that we've
- 3 obtained through the United States Fish & Wildlife Services,
- 4 the northern long-eared bat is threatened; then from the
- 5 state list, obtained from New York State Department of
- 6 Environmental Conservation, their Natural Heritage Program,
- 7 a bald eagle, threatened, and then two plants we've noted as
- 8 rare, the Davis's Sedge and the Mock Pennyroyal. They have
- 9 been historically documented up at the Lock C4, within a
- 10 half mile upstream of the dam. The Davis's Sedge is a
- 11 densely clumped perennial grasslike plant that prefers wet,
- 12 seasonally flooded areas; whereas the Mock Pennyroyal is
- 13 more of an aromatic from the herb family, and it likes a dry
- 14 environment. Those are all detailed in Section 5 of the
- 15 PAD.
- 16 So I'll conclude with a few photographs, these
- 17 are photographs that if you were on the site visit you
- 18 really got to take a look at. So we're going to look
- 19 through a few here. I can just stand off to the side since
- 20 there's a little light on my screen here. So, we are
- 21 looking in this photograph, the river flowing from the top
- of the picture down, we're on the west side, or the right
- 23 side of the river. Around the forebay area, the powerhouse
- 24 would be about here.
- 25 What you see here is the forebay. A little bit

- 1 closer the powerhouse is right here. The intake of the
- 2 water would come in this area near the plant and the sluice
- 3 gate is off to the side here, the dam would be going this
- 4 way. And another view of the sluice gate in the forebay
- 5 area. So what we have here in the background you can see
- 6 the dam, this would be the forebay area or intake area where
- 7 water is coming into the plant, and this is the sluice gate
- 8 that we referred to.
- 9 So this view would be standing on the east side
- 10 of the powerhouse looking at the dam. And what we want to
- 11 show on this photograph here is this is the crest gate, and
- 12 these are the pneumatic bladders that raise and lower the
- 13 crest gate. The spillway would be here. And the lock
- 14 approach wall would be here, so the river flow is from left
- 15 to right.
- 16 This view is the downstream side of the
- 17 powerhouse. The powerhouse and the dam, the spillway will
- 18 be over here, and the flow is coming towards us, down the
- 19 tailrace and back into the river. And though you can't see
- 20 it here, there is a stack gauge and this helps us monitor
- 21 river elevation on the backside of the powerhouse.
- This is a little bit closer view of the
- 23 discharge, we have two turbines, so flow will come out this
- 24 bay and that bay for one of them. The second unit will slow
- 25 out here, the flow is going out the tailrace. And the

- 1 gauge.
- 2 Lastly on the backside of the powerhouse, here's
- 3 the tailrace and it's about 1,200 feet long, where the flow
- 4 enters back into the river. This is the property downstream
- 5 which I've stated is no longer there.
- This view now is we're standing next to the
- 7 powerhouse and we're looking east, you can slightly see the
- 8 dam and spillway structure right here, and this is just to
- 9 show when the flow is through the powerhouse and there's no
- 10 spillage, this is what the river looks like; you can see
- 11 exposed rock. It generally stays wet, but it's shallow.
- 12 And lastly, two pictures from the interior of the
- 13 powerhouse. This is a door on the west side, we're looking
- 14 in this photograph from that door into the plant this way.
- 15 These square structures are where the turbines are. There's
- 16 a mezzanine level up here that contains electrical
- 17 equipment, in our control room. And then if you're standing
- 18 up in this area and you're looking back towards the garage
- 19 door, you can see the top of the turbines from here and
- 20 here. And that's generally what you see in the powerhouse
- 21 when you walk in.
- 22 With that, again, I am Steve Mullin, Hydro
- 23 License Coordinator for the project. If you do have any
- 24 questions, if you want to get back to us about please feel
- 25 free to send me a letter, call, email, anything that I get,

- 1 questions we need to respond to, I will share with the FERC.
- 2 With that, thank you for your time. And as Jody said, we're
- 3 here for any questions.
- 4 DR. CALLIHAN: Thanks, Steve, for that project
- 5 overview. Now we're going to go into some of the, our
- 6 preliminary list of resource issues, and these are listed on
- 7 page 14 of the scoping document, if you'd like to follow
- 8 along. And as we go through these I ask please let us know
- 9 if you have any additional issues or concerns that you would
- 10 like to raise. And if there's anything that we've
- 11 identified that you disagree with, we'd like to hear that as
- 12 well and your reasons why.
- So in terms of geology and soils, I will be
- 14 considering the effects of continued project operation and
- 15 maintenance on geology and soils. Aquatic resources, I'll
- 16 note that after this line I have a few questions for the
- 17 audience and the agencies but I'll just go through these
- 18 first. We'll be looking at entrainment and impingement
- 19 mortality of American eels, and this will be a cumulative
- 20 analysis because mature silver eels that need to out-migrate
- 21 through the Hudson river to reach their oceanic spawning
- 22 grounds in the Sargasso Sea, have to pass multiple
- 23 hydroelectric projects including Upper Mechanicville and
- 24 maybe exposed to entrainment mortality.
- We'll also be discussing the entrainment-

- 1 impingement mortality of resident fishes including Walleye,
- 2 small mouth and large mouth bass. As well as the effects of
- 3 continued project operation on water quality including PCB
- 4 contamination and navigation.
- 5 So the first thing I'd like to discuss and get
- 6 into a bit is eel distribution in the upper Hudson River.
- 7 Here we have a schematic, and these red dots just show rough
- 8 location of some hydro plants. What we're looking for from
- 9 you all is the feedback on the distribution of eels in this
- 10 region. We are defining the geographic scope of our
- 11 cumulative effects analysis of analysis of
- 12 entrainment/impingement mortality.
- 13 So, in other words, from what hydro plant to what
- 14 hydro plant would we expect eels to be common, clearly for
- 15 our project to have an effect, eels to be present upstream
- 16 of the project. So, my first question, if anybody has any
- 17 insight on the upstream extent of eels in the Hudson River.
- 18 What's a reasonable cutoff point upstream beyond which they
- 19 are rare? And does anyone have any feedback or any input on
- 20 that for us?
- 21 MR. PATCH: I know they're not present above
- 22 Curtis Palmer because we've been studying up there. But
- 23 between there and Fort Edward, I'm not sure.
- DR. CALLIHAN: Okay.
- 25 MR. IVES: Yes, it's kind of tough to see from

- 1 this map but we've, where Steve is referring to, there have
- 2 been studies up at Curtis Palmer and Aspire projects and
- 3 they have not been found in those impoundments; but the
- 4 Upper Mechanicville project right here and they have been
- 5 noted upstream of the Stillwater project. They have
- 6 collected there in entrainment studies, so we expect them in
- 7 Mechanicville; and there's a series of locks and dams that,
- 8 they provide passage up to the river up to Fort Miller, and
- 9 that's where we've included the cutoff for our analysis.
- 10 There's no longer, the dam's been removed at Fort Edwards,
- 11 so we've included our upstream geographics at Fort Miller
- 12 preliminarily for our analysis. What we determine the
- 13 geographic scope from the Fort Miller project down to the
- 14 federal dam in Troy.
- 15 MR. PATCH: Also the Green Island project will be
- 16 installing eel ladders at some point. The actual date is
- 17 still under discussion, so that would potentially mean more
- 18 eels coming up.
- 19 DR. CALLIHAN: Steve, do we know about what that
- 20 date is?
- 21 MR. PATCH: Well, their schedule is way behind
- 22 for a variety of reasons. We're focusing on the fish
- 23 protection downstream passage this year and next, and we're
- 24 in discussions with them about when to put the upstream
- 25 passage in. They want to wait a long time, until they

- 1 finish all the construction and upgrades and the agencies
- 2 want them to do it sooner so that's being negotiated but
- 3 there's been no final decision yet.
- 4 DR. CALLIHAN: And once again, early in the
- 5 process but do you think it could happen before this license
- 6 is issued?
- 7 MR. PATCH: Yes.
- 8 DR. CALLIHAN: Okay. All right, any more
- 9 comments on eel distribution?
- 10 MR. MULLIN: One other question there: do we know
- 11 what's happening at the C1, where there is no hydro, how
- 12 eels are moving through that? Through that facility.
- 13 MR. PATCH: There's not any hydro out there.
- DR. CALLIHAN: So just through the lock? Okay.
- 15 MR. PATCH: There's no hydro so there's no fish
- 16 passage facilities at C1.
- 17 MR. MULLIN: Two of the sites where you
- 18 mentioned no hydro the one that, Thompson, both of those
- 19 have permits and I believe Thompson had actually filed an
- 20 application but it's on hold because of PCBs. So
- 21 potentially at some point in the next few years there could
- 22 be hydro.
- 23 MR. PATCH: Yes, there's some plans in place for
- 24 permits for all of them, the Waterford, Thompson because of
- 25 PCBs.

- DR. CALLIHAN: So another question I had when
- 2 thinking about this, how eels can find their way to
- 3 different parts of the river. I don't know if you are
- 4 familiar with the Glenn Falls feeder canal; so a question I
- 5 have, I have a slide on this showing where that is; but my
- 6 two questions are: is that a viable passage route for eels
- 7 and for instance, another question would be thinking of, we
- 8 have eels coming up through the New York City Area, the
- 9 Battery, the lower end of the Hudson but, they could come in
- 10 from the St. Lawrence River, too; and could eels coming in
- 11 from the St. Lawrence possibly get above the Hudson Falls
- 12 area there through that feeder canal?
- 13 MR. GIBSON: So what we have here in this area in
- 14 red, this dark red line, shows the feeder canal. Here's
- 15 Fort Edward, down here is Fort Nauder. So technically if
- 16 this were a viable passage route, eels coming up through the
- 17 locks. Here's where the Champlain canal kind of peels off
- 18 of the main stem of the Hudson, so the eels could come up
- 19 the canal here through the locks. And this in red is the
- 20 very narrow feeder canal; this is the stair portion here is
- 21 five plates I believe. And that's about five to seven miles
- 22 and it runs just north of Glenn Falls. This provides water
- 23 for the canal, so theoretically the eels could use this as a
- 24 passage to move upstream of the various hydro projects
- 25 involved, the Hudson Falls.

- 1 So does anyone have some input on the
- 2 characteristics of that canal and whether it's feasible for
- 3 eels getting through there? Or what they know about the
- 4 area.
- 5 MR. PATCH: Not really. I suppose you could say,
- 6 yes, it's feasible but whether they could get through or not
- 7 I don't know.
- 8 MR. GIBSON: There haven't been a lot of surveys
- 9 in that region, there's kind of a gap. You know, they have
- 10 at Curtis Palmer, Aspire falls.
- 11 MR. PATCH: I guess you could go back to the
- 12 licensing in the early 90's on the other projects in the
- 13 area and see if they had eels entrained there.
- MR. GIBSON: I looked at those and there wasn't a
- 15 lot of useful info.
- 16 DR. CALLIHAN: Now moving on from eels, a couple
- 17 questions, other aquatics questions; eels are cadrenous, but
- 18 other anadromous fishes in the project vicinity seem pretty
- 19 rare, talking about river herring, shad, striped bass,
- 20 species that spawn in freshwater as opposed to in the ocean;
- 21 but to me these seem from what I've seen seem pretty rare in
- 22 the vicinity of the project. They are probably less likely
- 23 to move through the locks than eels are. Would anyone like
- 24 to comment on that that they agree or disagree that
- 25 anadromous fishes are relatively rare in the section of the

- 1 Hudson that we're talking about in Upper Mechanicville?
- 2 MR. PATCH: Yes, they are definitely rare now
- 3 that they are going through the Mohawk River through that
- 4 lock system; but again Green Island is supposed to put up
- 5 some passage facilities so that there will be more fish
- 6 coming up in the future.
- 7 MR. GIBSON: So Green Island, eel ladder plus
- 8 fish passage?
- 9 MR. PATCH: They're supposed to put in three eel
- 10 ladders and two fishways for herring and shad.
- 11 DR. CALLIHAN: Okay, Steve going back to that
- 12 topic then. Could happen in the next five years, do you
- 13 know about when it will be known when it happens? Is there a
- 14 settlement agreement? Is there something that's going to pin
- 15 down one of those dates?
- 16 MR. MULLIN: Most of the settlement agreement
- 17 seems to have gone by the way already. And the last we
- 18 heard, FERC basically told them to work it out with the
- 19 agencies. Then FERC will approve whatever we agree to. If
- 20 we can't reach an agreement then at some point FERC's going
- 21 to have to step in and make a decision. So I would think, I
- 22 would hope in the next year we would have a schedule for
- 23 what's going to happen when. But as I said we're doing the
- 24 downstream passage this year, next year so 2018 would be the
- 25 absolute earliest they would start that.

- 1 MR. GIBSON: And I assume these species would
- 2 then have to get over C1 where there's no hydro. And Lower
- 3 Mechanicville. The two projects where there are no upstream
- 4 passage structures? Okay.
- DR. CALLIHAN: Any more on anadromous fish?
- 6 MR. GIBSON: We're thinking now about more site
- 7 specific questions with the project impoundment. Are there
- 8 any known spawning beds, and activities in that Upper
- 9 Mechanic ville that reservoir fluctuations may impact? Small
- 10 mouth, large mouth?
- 11 MR. PATCH: I'd have to defer the DEC fishery
- 12 folks, who are not here today.
- 13 MR. GIBSON: Okay. That needs to be fleshed out
- 14 through meeting with the agencies.
- 15 Any stacking activities in the project vicinity
- 16 that we are aware of?
- 17 DR. CALLIHAN: Moving on to the mussels. I saw
- 18 in the PAD that, it said there were limited, was limited
- 19 information on mussels in the project vicinity so does that
- 20 mean that surveys have been done and they have not been
- 21 found, or have surveys not been done? Maybe just to clarify
- 22 that on what we known about freshwater mussels and other
- 23 mussel species in the area.
- 24 MR. MULLIN: As part of the GE work it seems like
- 25 they had done a fair amount of mussel and benthic surveys

- 1 and we're not finding them in Palmer.
- 2 MR. PATCH: What about the tailrace downstream?
- 3 MR. MULLIN: I think tailrace was the same.
- 4 MR. PATCH: So, zero or few.
- 5 MR. MULLIN: We can get more detail on that.
- 6 MR. PATCH: Yes, that would be great.
- 7 DR. CALLIHAN: Any more on mussels?
- 8 Okay, now moving into PCB contaminations. It's
- 9 my understanding that the GE clean up efforts through
- 10 dredging had been completed recently, I believe in 2015.
- 11 There was a hot spot identified upstream of the dam that had
- 12 been remedied with a direction cap, so one question I have
- 13 is what plans do you know of for PCB monitoring in this
- 14 section of the Hudson, specifically in the vicinity of the
- 15 project? Who will be doing that? Where will it occur? And
- 16 the frequency and when it will occur? If anyone has any
- 17 input on those, the PCB monitoring plans in the vicinity of
- 18 the project.
- 19 MS. MAGEE: My name is Beth Magee, I'm with the
- 20 DEC. I'm in mediation. Staff has information on that, I
- 21 don't have it today. But I will get in touch with them and
- 22 contact you.
- 23 MR. PATCH: So do we know who will be the lead
- 24 monitoring? Will that be GE or? So there will be data
- 25 available in the future on the PCB on site, probably?

- 1 MS. MAGEE: I would think so. The monitoring
- 2 would likely be done by GE.
- 3 DR. CALLIHAN: Does anyone else have any
- 4 comments on PCBs?
- 5 MR. MULLIN: The one other thing I will add is,
- 6 what we found was, given the project was built in the
- 7 1980's, like Steve said '82, '83 time frame, at the time
- 8 they had to do a fair amount of study on both navigation and
- 9 PCBs. So there was a fair amount of flow studies performed
- 10 on how the project would affect navigation. Hence the way
- 11 the project was designed.
- 12 And then there was a fair amount of study that
- 13 was performed on scour and how the project could effect
- 14 PCBs. We felt comfortable as we were preparing the PAD, not
- only did the project address potential effects of PCBs, when
- 16 it was built in '81, '82, '83 timeframe, we felt that as
- 17 you, then GE went out and did clean up, PCBs essentially
- 18 became a non-issue. Obviously we're going to have to go
- 19 through the consultation process to determine that, but felt
- 20 pretty comfortable that the '82, '83 studies in combination
- 21 with what GE is doing, it didn't look like the project would
- 22 have an effect on PCBs.
- DR. CALLIHAN: Anything else?
- Okay we're going to move into some other resource
- 25 areas now; I don't have any major discussion points for

- 1 those so we're just going to kind of breeze through these.
- 2 Terrestrial resources. As Steve mentioned he was just
- 3 downstream of the project half a mile or so be looking at
- 4 effects of continued project maintenance on species of
- 5 special concern including the Bald Eagle, the two plant
- 6 species, Davis's Sedge and Mock Pennyroyal, spread the
- 7 introduction of invasive plants and wetland habitat and
- 8 wildlife and botanical resources.
- 9 In terms of threatened and endangered species,
- 10 Steve mentioned federally threatened Northern Long-Eared
- 11 bat, looking at potential project effects on that species.
- 12 Any need for recreation at the project and the effect of
- 13 continuing project operation and maintenance on land use and
- 14 aesthetic resources. Cultural resources and effects on
- 15 historic properties and archaeological resources. And the
- 16 effects of any recommended environmental measures on the
- 17 project economics.
- 18 So does anyone have any questions or comments on
- 19 these last few resource groups?
- 20 (No response.)
- Okay. Moving into the next steps for the
- 22 licensing process. The study requests are due by July 15th
- 23 and you can eFile those with the Commission if you prefer
- 24 efiling but you can also provide hard-copies if you so wish
- 25 and there are filing instructions contained in the scoping

- 1 document. And one important thing when making a study
- 2 request is that it meet each of the seven study plan
- 3 criteria. There's a list here. Identifying study goals and
- 4 objectives. Explained all of the resource agents financial
- 5 goals, the relevancy of the study to public interest, and
- 6 describing and putting the study into context in terms of
- 7 the existing information that is out there. Explaining the
- 8 nexus of the project operations and the effects needing to
- 9 be studied. Study methodology is consistent with accepted
- 10 practices and also describing the level of effort and cost
- 11 and why alternative studies would not suffice.
- Does anyone have any questions on these?
- 13 (No response.)
- Okay, and after the study requests come in, the
- 15 Applicant will use those and will put together a proposed
- 16 study plan that will be due by August 29 of this year, and
- 17 the detailed schedule of all pre-filing activities and
- 18 deadlines is in Appendix B, the clear back of your scoping
- 19 document. And then the Applicant will hold a proposed study
- 20 plan meeting by September 28th 2016, and there they will
- 21 present and discuss their proposed study plan with
- 22 stakeholders. And there will be a comment period for that
- and then we'll have, they will prepare a revised study plan,
- there will be a comment period on that, and then they'll
- 25 submit that to the Commission for approval and we will

- 1 evaluate the information and issue our study plan
- 2 determination.
- 3 So, a few things on how you can keep in the loop
- 4 with the project proceeding. Our FERC online system. We
- 5 have various electronic resources. There's a brochure in
- 6 the back on these as well, if you would like to pick that
- 7 up. Any time you're entering, trying to track information
- 8 for this project you want to enter the Docket number P-2934.
- 9 eSubscription is a handy tool; basically any time a document
- 10 is filed or issued by the Commission in relation to this
- 11 project, if you eSubscribed to it you will receive an email
- 12 notification of that document and it will provide you a link
- 13 to our eLibrary system and you can access the document or
- 14 choose to download it if you wish.
- 15 The eLibrary contains all public documents on the
- 16 project back to about the early 1990's where you can access
- 17 from there if you want to learn a little bit about the
- 18 history of the project or recent filings or issuances.
- 19 Finally, the mailing list is something that you have to
- 20 request to be added to, instructions on page 23 of the
- 21 scoping document and if you're on the mailing list you will
- 22 receive hard copies of all issuances. So with that, I'd
- 23 like to open it up to any questions or comments that you
- 24 have. Anyone?
- MR. IVES: I have a question regarding the

- 1 scheduling of the -- you mentioned study plan due for July?
- DR. CALLIHAN: Yes.
- 3 MR. IVES: To FERC. And then we have provided a
- 4 proposed study plan by August 29th?
- 5 DR. CALLIHAN: Yes.
- 6 MR. IVES: So will you issue a summary document
- 7 to us between those two dates, July 15th and August 29th?
- 8 These are all the comments, these the proposed studies -- or
- 9 how does that work?
- 10 DR. CALLIHAN: We will not distribute the site
- 11 plan determination is when we put all the comments and study
- 12 requests together before a final determination. But we will
- 13 be either calling into or attending the proposed study plan
- 14 meeting. So we'll be there for support.
- 15 MR. CHOWDHURY: And after you file the study
- 16 plan, stakeholders will have an opportunity to comment; and
- 17 then a revised study plan and more comments; and then we
- 18 would make a determination of studies to be done.
- 19 MR. PATCH: Oh, one item just maybe housekeeping.
- 20 Under section 10 A of the Federal Power Act, we did list
- 21 five comprehensive plans that we think are applicable to the
- 22 project.
- 23 As we indicated in the pre-application document,
- 24 two of those plans we've been unable to find. Normally we
- 25 can find them pretty regularly. One is a DEC plan, it's on

- 1 page 22 of the scoping document. It's a 1979 plan called
- 2 the Hudson River Basin Water and Related Land Resources
- 3 Level B study report. Once again we've done a pretty
- 4 comprehensive search for that, Jody as we mentioned; if FERC
- 5 has a copy it would be great to get a copy or if the DEC has
- 6 a copy, it would be nice to get a copy. We're also trying
- 7 to.
- 8 MS. MAGEE: -- have one? [Hammering in
- 9 background]
- 10 MR. PATCH: The other one, if anyone has a copy,
- 11 we are trying to track down the 1923 General Plan for the
- 12 Regulation of Flow in the Hudson River and Certain of Its
- 13 Tributaries. Produced by the State of New York Hudson River
- 14 Regulating District. Once again it is a FERC-recognized
- 15 plan under Section 10 A. We have not been able to locate a
- 16 copy.
- 17 MR. MULLIN: Did you check with the Hudson River
- 18 -- District?
- MR. PATCH: Yes.
- MR. MULLIN: They didn't have one?
- 21 MR. PATCH: No. We have pointed to another
- 22 consultant who they thought might have a copy, and no luck
- 23 there either. So, just one of those two things we need.
- 24 Two documents we want to find just to meet our 10A
- 25 requirements.

- DR. CALLIHAN: Anything else we need to go over?
- 2 MS. PUTNAM: I don't think so we have some
- 3 comments that we're going through and a lot of them you've
- 4 talked about so. And I'll go back to the office and sit
- 5 down and get that information for you.
- DR. CALLIHAN: Okay, thank you. Yes?
- 7 MR. BLISS: Kevin Bliss. NYSDEC. I tried to
- 8 make notes and I'm sure Beth did and did a better job, of
- 9 your questions. But to be sure we do a good job trying to
- 10 get answers to for the questions you raised today do you
- 11 have something that you can hand us that is your questions?
- 12 MR. MULLIN: The transcripts will soon become
- 13 available for the meeting as well and you'll have those.
- 14 Yes, I can email those to you.
- 15 MR. BLISS: That might be helpful. Thank you.
- MR. PATCH: Send those to me as well.
- 17 MR. MULLIN: Jody, will it be possible that
- 18 everyone attending the meeting today will get a copy?
- 19 DR. CALLIHAN: Yes, I can send that out to them.
- Okay. Anything else?
- Okay with that, I'd like to close the meeting and
- 22 thanks again everyone for coming and have a good rest of
- 23 your day. Safe travels. Thanks.
- 24 (Whereupon, at 10:15 a.m., the scoping meeting
- 25 concluded.)

1		CERTIFICATE	OF OFFICIAL REPORTER
2			
3		This is to ce	rtify that the attached proceeding
4	before the	FEDERAL ENERG	Y REGULATORY COMMISSION in the
5	Matter of:		
6		Name of Proce	eding:
7		UPPER MECHANIO	CVILLE PROJECT
8			
9			
10			
11			
12			
13			
14		Docket No.:	P-2934
15		Place:	Clifton Park, NY
16		Date:	6/16/2016
17	were held as herein appears, and that this is the original		
18	transcript	thereof for th	he file of the Federal Energy
19	Regulatory	Commission, a	nd is a full correct transcripton of
20	the proceed	ings.	
21			
22			
23			DANIEL HAWKINS
24			Official Reporter
25			