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UNITED STATES OF AMERICA
FEDERAL ENERGY REGULATORY COMMISSION

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POTTER VALLEY PROJECT

DOCKET NO. P-77-285

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Ukiah Valley Conference Center
200 South School Street
Ukiah, California 95482
Wednesday, June 28, 2017

The above entitled matter, came on for public
meeting, pursuant to notice, at 6:00 p.m.

MODERATOR: JOHN MUDRE, FERC

1 P R O C E E D I N G S

2 (6:00 p.m.)

3 MR. JOHN MUDRE: My name is John Mudre, I'm on
4 the staff with the Federal Energy Regulatory Commission. I
5 want to welcome everyone here tonight to our scoping meeting
6 for the relicensing of the Potter Valley Project. With me
7 tonight from FERC are Alan Mitchnick. He's a wildlife
8 biologist. I'm a fisheries biologist myself, but I am the
9 project coordinator for the relicensing. Out front, you
10 probably met Carolyn Clarkin. She's with our Office of
11 General Counsel.

12 Like I said, I'd like to welcome everyone here
13 tonight to our meeting, and we'll just go ahead and get
14 started. We're with the Federal Energy Regulatory
15 Commission. It's an independent regulatory agency. We have
16 a five-member Commission, usually. We have three vacancies
17 right now and one more in a couple of days.

18 The Commissioners are appointed by the
19 President, confirmed by the Senate and the Chairman is
20 designated by the President. Two people have been appointed
21 by the President that have not yet been confirmed by the
22 Senate, so we will have some additional ones relatively
23 soon, we hope.

24 FERC regulates electric power natural gas,
25 interstate pipelines and hydroelectric projects, the

1 non-federal hydroelectric projects. The FERC hydropower
2 program has three divisions. The Division of Licensing,
3 which is the division that I'm in, and that's the division
4 that issues original licenses and relicenses. We have a
5 License Administration and Compliance branch. Their
6 purpose is to enforce the conditions in licenses to make
7 sure that all of the requirements are being followed, and we
8 also have a Dam Safety Division that works to ensure public
9 safety at all of our dams.

10 So we're here tonight. It's a scoping meeting,
11 but what we want to do tonight is identify potential
12 environmental effects, issues, concerns and opportunities
13 associated with the relicensing of the Potter Valley Project
14 and the alternatives. We want to identify information and
15 study needs that will ultimately be used to develop
16 operational and environmental recommendations.

17 We're going to talk about existing conditions at
18 the Project, resource management objectives, existing
19 information, study needs, the process plan that lays out
20 when all the events occur, and cooperating agency status.
21 So for our agenda, I'm giving a brief introduction of the
22 licensing process. PG&E's gonna give a brief description of
23 what the Project is and how it works, their PAD and then we
24 get to the important part, which is to hear the comments of
25 the agencies and the public. And then finally, discussion

1 of other issues as appropriate.

2 Procedural issues is, I think everyone has
3 signed in. If you haven't, the sign-in sheets will be in
4 the back here shortly. There were hand-outs on the back
5 table you're welcome to take that explain a lot of the, how
6 to do things on the computer, how to make filings, a lot
7 about the process in general, too.

8 We also have our FERC.gov website, and it has a
9 lot of information on who we are, how we do things. We also
10 have, that's FERC.gov is the website. One of our better
11 features is our eLibrary, which is an electronic library
12 that contains all of the documents that have been filed with
13 the Commission, and also all of the documents that are
14 issued.

15 And even better than that, we have something
16 called eSubscribe, which is, you register one time and put
17 in the project that you're interested in and then every time
18 that a document comes in on the project, or we issue a
19 document, you'll receive an e-mail notification that that
20 has occurred. That notification will contain a link, and if
21 you click on that link, it'll take you directly to that
22 document. And so then you can read it or print it or
23 whatever you want to do with it.

24 Finally, a couple of things. We do have a court
25 reporter here today who'll be making transcripts of what's

1 said, so we make sure that we accurately get everything into
2 the record and can refer back to it later when we're doing
3 our analysis and everything. So it's a very, very
4 important. The transcripts will be put on our eLibrary site
5 in about two to three weeks after tonight. If you need the
6 transcripts sooner, you can talk to the court reporter and
7 he can make arrangements.

8 So PG&E has chosen to do use our Integrated
9 Licensing Process. It was created in 2003, but now it's the
10 default process. It was developed to identify issues early
11 in the process and to help develop study plans early on.
12 There are established time frames that are set out in the
13 ILP and they're reflected in the licensees' process plan and
14 schedule that I mentioned earlier, and will mention probably
15 again in a little bit.

16 So here's an overview of the ILP process is,
17 basically eight steps, at least for the purposes of this
18 presentation. The first step is the NOI, which is Notice of
19 Intent and Pre-Application Document. This is prepared by
20 PG&E or the applicant. Before they put that together, they
21 identify and contact potential stakeholders. They gather
22 all available information and they file the Notice of
23 Intent, which means that they intend to relicense the
24 project. And then filed with that the Pre-Application
25 Document, or PAD.

1 The purpose of the PAD is to bring together all
2 existing relevant and reasonably available information. It
3 provides the basis for identifying issues, data gaps and
4 study needs. The PAD is in the form of a NEPA document and
5 it serves as the foundation for future documents.

6 Then, after they've filed their Notice and PAD,
7 that starts the whole process. And one of the first steps
8 is the scoping, which is what we'll be doing today. Under
9 the ILP scoping meetings are held early, within 90 days of
10 the filing of the NOI and PAD, which was filed on April 6th.
11 And scoping can also be used to refine the process plan to
12 integrate other agency milestones and processes.

13 So the purposes of scoping are to identify
14 significant issues that need to be analyzed, to identify
15 resources that may be cumulatively affected by relicensing
16 of the Project, to identify reasonable alternatives for
17 analysis, and to identify issues and resources that do not
18 really require detailed analysis.

19 We make our environmental document, or in this
20 case, an EIS. We have different resource categories and
21 I'll just mention the categories, geology and soils, water
22 resources, aquatic resources, terrestrial resources,
23 threatened and endangered species, recreation, land use,
24 aesthetic resources, socio-economic resources, cultural
25 resources and also developmental resources. So we consider

1 all of these things in the process.

2 MS. KELLY LINCOLN: What is a developmental
3 resource?

4 MR. JOHN MUDRE: Developmental resources has to
5 do with the economics of the project, the costs of proposed
6 measures, effective implementing those measures on the
7 project. Also things like water supply, function of the
8 project, other non-environmental types of considerations.

9 MS. KELLY LINCOLN: Thank you.

10 MR. JOHN MUDRE: Did you have something else to
11 say?

12 MS. KELLY LINCOLN: No.

13 MR. JOHN MUDRE: Have the power generation, yes.
14 Okay. So we issued Scoping Document 1. Everybody should
15 have gotten a copy. There are copies available on our
16 eLibrary website. If you didn't we had some earlier, but
17 they were all taken, and -- so Scoping Document 1 contains
18 our EIS preparation schedule that identify the dates for
19 that, our proposed EIS outline and identifies comprehensive
20 plans that will need to be considered in our analysis. It
21 contains the official FERC mailing list and how to get on it
22 if you want to get on it. It includes PG&E's process plan
23 and schedule and detailed information on how to provide
24 comments, and when the comments are due.

25 The next step in the process is the development

1 of the study plan. The applicant prepares a proposed study
2 plan and after that, the stakeholders meet to discuss the
3 studies and resolve any issues--and that's the stakeholders
4 and the applicants. The applicant submits a revised study
5 plan, so it addresses some of the comments that they
6 received on the proposed study plan.

7 And then FERC looks over the study plan and
8 approves it, or approves it with modifications. It may
9 approve some alternate studies, so that's called our Study
10 Plan Determination. So to request a study, the ILP process
11 requires you to address seven issues in your study request:

12 The goals and objectives of any study, the
13 relevant resource management goals, public interest
14 considerations, the existing information and the need for
15 more information. How any study is related to the project,
16 we call it the project nexus. It's basically the connection
17 between a resource impact and the project, or its operation.

18 You also need to specify the methods of the
19 study and how those methods are consistent with accepted
20 practice, and then finally the study request needs to
21 address study effort, cost and if it's an alternative study,
22 the need for it.

23 So after our study plan determination, the
24 applicant begins to conduct the studies. The ILP process is
25 set up for one year of studies, but it could turn into two

1 years of studies based on the findings of the first year of
2 studies. At the end of the first year of studies, the
3 applicant will file study reports for all of the
4 stakeholders to review. We then hold a meeting after that
5 to discuss the results of the studies and the need for any
6 additional studies in the second year.

7 Then after all the studies are completed, the
8 applicant prepares its preliminary licensing proposal or
9 draft license application. In those license applications we
10 like to see detailed plans for implementing any proposed
11 environmental or other measures, for example, water quality
12 monitoring plans, recreation plans, historic property
13 management plans. This ensures a timely implementation of
14 needed measures, and reduces workload following license
15 issuance.

16 After all that, the licensee will file their
17 license application and FERC staff will review their
18 application to make sure that everything required by our
19 regulations is in there. If it's not, we send out what's
20 called a deficiency letter and ask them to provide that
21 information. Once we have all of that information that's
22 required, we send out a notice notifying everyone that the
23 application is ready for environmental analysis. It's our
24 REA notice.

25 In that notice, we ask for comments,

1 recommendations and conditions. The agencies then file
2 their recommendations and conditions and some of these
3 conditions are mandatory, meaning that FERC doesn't have any
4 discretion to change them. And some examples would be 4(e)
5 conditions from the forest service or conditions contained
6 in a water quality certificate that's issued by the water
7 board.

8 Once we get all those comments and
9 recommendations, we start our analysis, our EIS and the EIS
10 serves as the basis for our licensing recommendation to the
11 Commission. The Commissioners review the project record and
12 then make the licensing decision.

13 Just a few of the dates from the Project process
14 schedule. Our study plan determination will be February of
15 2018. First year of studies would probably be 2018 and if
16 there's a second year, 2019. The applicant will prepare its
17 preliminary license proposal or draft license application in
18 November of 2019, and the final license application in April
19 of 2020.

20 The milestones that are coming up soon include
21 comments on the PAD, Scoping Document 1 and study requests
22 are due August 4th of 2017. We will issue our Scoping
23 Document 2, which addresses the comments that we receive on
24 Scoping Document 1 on September 18th, 2017, the same date
25 the PG&E will file their proposed study plan.

1 After they file their proposed study plan in
2 about 30 days after that, or sometime in October, we'll have
3 a study plan meeting to discuss the studies. Yes, ma'am?

4 FEMALE SPEAKER 1: I notice in the PAD the
5 questions on the FERC website that no questions were asked
6 of the applicant about Humboldt County and the downriver of
7 the Eel River. Now will Humboldt County or other entities
8 within Humboldt County down river on the Eel River have an
9 opportunity to comment and that includes study requests --

10 MR. JOHN MUDRE: They can all participate in
11 this process.

12 FEMALE SPEAKER 1: Say that again?

13 MR. JOHN MUDRE: Can participate in the process,
14 and we encourage them to. I think the problem is, this mic
15 is on right now, and that's why I'm getting some feedback,
16 but if I stay away from it, I think we'll be okay.

17 Is there another slide, Alan? No? Okay. Yes?
18 Guinness?

19 MR. GUINNESS MCFADDIN: Who decides what studies
20 are gonna be made?

21 MR. JOHN MUDRE: Well, ultimately, it's the
22 Commission. Again, the licensee propose some, the agencies
23 review them. Based on that, they put together a revised
24 study plan that addresses some of the comments. That's
25 filed with the Commission and then the Commission looks at

1 that and any comments that come in on that and issues that
2 study plan determination.

3 MR. GUINNESS MCFADDIN: [inaudible] slide for a
4 second? I wanna get [inaudible] --

5 MR. JOHN MUDRE: This screen?

6 MR. GUINNESS MCFADDIN: If I read that
7 correctly, this is coming up in September, PG&E has to file
8 proposed study plan?

9 MR. JOHN MUDRE: That is correct.

10 MR. GUINNESS MCFADDIN: So between now and
11 September, they're gonna hear from the Commission what they
12 have to study?

13 MR. JOHN MUDRE: No, the proposed study plan is
14 basically the start of the thing. That's what they propose
15 to study. And then after they propose that, the agencies
16 have a chance to look at it, comment on it. After that,
17 they'll file a revised study plan that addresses those
18 comments and then that revised study plan is filed with the
19 Commission. Other stakeholders can file comments that same
20 day, too, and then the Commission looks at the revised study
21 plan and the comments, and then --

22 MR. GUINNESS MCFADDIN: So that could stretch
23 out things quite a bit then?

24 MR. JOHN MUDRE: Yeah, well, that's -- it's not
25 supposed to, and that's why our study plan determination,

1 which says what studies are to be done is February 15th,
2 2018, so early part of next year. So that's --

3 MR. GUINNESS MCFADDIN: Sorry.

4 MR. JOHN MUDRE: It may look long, but it's
5 really short, if you're involved in it. Anything else right
6 now?

7 All right, at this point then, I'm gonna turn
8 the mic over to PG&E and they're gonna give a brief
9 discussion of the Project and its operation.

10 MR. KUBICEK: Good evening. My name is Paul
11 Kubicek. I'm an aquatic biologist at PG&E with long-term
12 involvement on the Potter Valley Project. It's a pleasure
13 to be here this evening to provide you with an overview of
14 the Potter Valley Project. For those of you that were part
15 of one of our tours of the Project yesterday, a lot of this
16 is gonna sound familiar to you, but bear with me because I
17 wanna make sure that all the attendees at tonight's meeting
18 have an opportunity to learn about the Project and
19 understand it a bit better.

20 So Potter Valley Project is a small
21 hydroelectric project. 9.2 megawatt capacity. It has
22 sufficient power for about 7,000 homes. It's important to
23 note that it's an interbasin diversion of water, taking
24 water from the Upper Eel River watershed over to the Upper
25 Russian River watershed by way of the East Branch Russian

1 River. The Project has been in operation for quite some
2 time, over 100 years, having been completed in 1908. And
3 it's operated under the FERC License Number 77.

4 What I'd like to do now is show you a few maps
5 to get us oriented. We've got the Eel River watershed to
6 the north, Russian River watershed to the south. The Eel
7 River is flowing in a northwest direction to the Pacific
8 Ocean. The Russian River's watershed flowing to the
9 southwest to the Pacific Ocean. They're separated by a
10 single ridge here, the two headwaters of the watersheds, and
11 that's where our project is located.

12 Here's a close-up of that divide. The Project
13 consists of Lake Pillsbury, which is formed by Scott Dam.
14 That's our storage reservoir. That's taking advantage of
15 the winter runoff, so that the water can be metered out
16 during the dry season. That water is allowed to flow down
17 the Eel River to Van Arsdale Reservoir, which is formed by
18 Cape Horn Dam.

19 This is the diversion point for the Project,
20 where water is taken out of the Eel River, put through the
21 single ridge that separates those watersheds, is dropped
22 down about 450 feet to Potter Valley Powerhouse which is at
23 the north end of Potter Valley.

24 Water from there that's discharged from the
25 powerhouse enters the east branch of the Russian River, and

1 flows down into Lake Mendocino. Lake Mendocino is formed by
2 Coyote Dam, which is an Army Corps of Engineers facility.
3 The water within Lake Mendocino is managed by both the Army
4 Corps of Engineers and the Sonoma County Water Agency.

5 Here's a close-up of the Project features.
6 Again, Lake Pillsbury with its release down to Van Arsdale
7 Reservoir, and the diversion down to Potter Valley
8 Powerhouse. To note on this slide, our number of green
9 boxes, centered around Lake Pillsbury, which are indicating
10 recreation facilities associated with the project, mostly
11 campgrounds, day-use facilities and boat launches. And then
12 there's another recreation facility down here at Trout Creek
13 in the river between the two dams, where we have a
14 campground and day-use area located.

15 So now I'm gonna take you through a tour of the
16 Project through photos. This first one is Lake Pillsbury
17 formed by Scott Dam. What you're seeing here is the Eel
18 River arm of the lake and the Rice Fork arm of the lake.
19 What's not shown in this photo was the large shallow
20 northwest lobe of the lake.

21 Here's a close-up of Scott Dam, which is forming
22 Lake Pillsbury. What's interesting to note here is that
23 there's two ways to get water out of Lake Pillsbury. The
24 primary way is through the needle valve here at the base of
25 the dam, which is taking cold water from the bottom layers

1 of the reservoir. The other way to get water out of Lake
2 Pillsbury is to release it through the spill gates at the
3 top of the dam.

4 There's a series of radial gates in the middle
5 of the dam, as well as a series of slide gates at the top of
6 the dam on either side of the radial gates. And what should
7 be noted here is that, obviously the only time we can use
8 those surface gates is when the reservoir is at a full
9 level, which is in most of our winter periods, but varying
10 lengths of time during the winter and spring season.

11 Here's the Eel River between the two dams. It's
12 a moderate gradient, moderately open canyon area. The water
13 being released from Lake Pillsbury down to our diversion
14 point. Here's an aerial shot of Cape Horn Dam, which forms
15 Van Arsdale Reservoir. What we have here is the Cape Horn
16 Dam itself under winter conditions with water flowing over
17 the length of the crest.

18 We also have a fish ladder here that allows
19 adult Chinook salmon and steelhead to migrate upstream
20 beyond Cape Horn Dam and utilize the 12 miles of river and
21 associated tributary streams between the two dams. And I
22 should also note that there is no fish ladder at Scott Dam.
23 So the upstream limit for migration of anadromous salmonids,
24 the Chinook salmon and steelhead, is Scott Dam.

25 But we do have the fish ladder here at Cape Horn

1 Dam. We've got the Van Arsdale Fishery Station, which is a
2 facility operated by the California Department of Fish and
3 Wildlife. It was originally constructed as an egg-taking
4 station for steelhead. They would collect eggs from the
5 adult steelhead migrating upstream, propagate those fish and
6 then release them in the Eel River drainage or elsewhere.

7 As a consequence of having this in place for
8 many, many years, there's an excellent record of fish counts
9 at Cape Horn Dam for steelhead dating back to 1922. Salmon,
10 the records go back to the '50s and a little bit into the
11 '40s.

12 The reason there aren't early salmon records
13 like there are for steelhead is related to the fact that the
14 department at the time was interested in the propagation of
15 steelhead and not really concerned about the salmon.
16 Nonetheless, we have really good long-term records for both
17 species at this facility.

18 Here's the Eel River below Cape Horn Dam during
19 summer conditions. This is a low gradient wide-open canyon
20 area. Water temperatures warm up pretty quickly in this in
21 this reach to equilibrium levels not too far below Cape Horn
22 Dam.

23 Going back up to Van Arsdale Reservoir, here is
24 our intake facility for the Project. This is where we draw
25 water out of the Eel River to send it over to the powerhouse

1 and the Russian River. There's a set of trash racks here
2 that prevent the large debris from entering the intake. The
3 water then enters two parallel channels.

4 And within each of these parallel channels is a
5 fish screen. The fish screen allows the water to dive
6 through it and enter the tunnel that leads to Potter Valley
7 Powerhouse. The fish and debris continue over the top of
8 the fish screen and they are picked up in a Archimedes screw
9 pump, which is a large rotating cylinder that has internal
10 veins that take a slice of the water and just like a screw,
11 brings that slice of water upwards.

12 It has the fish in it, drops it out into a fish
13 return channel that then flows down around the dam and the
14 fish are dropped into the fish ladder. And when we're
15 talking about the fish here are the juvenile salmon and
16 steelhead that have hatched out in the upper watershed and
17 are heading back to the ocean.

18 The water that's diverted through that facility
19 goes through about a mile-long tunnel. When that tunnel
20 daylights, the water enters a wood stave conduit. It then
21 enters another short tunnel section and then a wood stave
22 conduit before dropping into steel penstocks that drop the
23 water down to Potter Valley Powerhouse.

24 Now, it's interesting that we recently replaced
25 one section of the wood stave conduit. And we replaced it

1 in kind, meaning that we, once again, put a wood stave
2 conduit section in, but rather than using redwood that had
3 been used historically, and had been in place for over 100
4 years, we're now using cedar with 100-year life span
5 expectancy.

6 The water, after it exits the last wood stave
7 conduit section, enters a pair of steel penstocks here that
8 you see running down the ridge towards Potter Valley
9 Powerhouse.

10 Here's an aerial shot of Potter Valley
11 Powerhouse. The buried penstocks are coming in from this
12 direction. There are three units within the powerhouse with
13 that capacity of 9.2 megawatts, and you see the three
14 discharge channels from that powerhouse. They then come
15 together to form the tail race here, a single channel that
16 forms the start of the east branch of the Russian River.

17 And as I mentioned earlier, this water then
18 flows down to Lake Mendocino, where it is then regulated by
19 the Army Corps of Engineers and the Sonoma County Water
20 Agency.

21 Now I'd like to tell you a little bit about the
22 history of the Project. Cape Horn Dam, the water diversion
23 and the powerhouse were all built in the 1905 to 1908 period
24 and went into operation at that point without having a
25 storage reservoir upstream. It was Scott Dam that was

1 constructed in 1921 that formed that storage reservoir and
2 made use of the high winter runoff that was available within
3 the Eel River system.

4 Water has been used for irrigation for some
5 time, dating all the way back to 1924, and the Potter Valley
6 Irrigation District had an irrigation contract with PG&E's
7 predecessor as early as 1926. And then PG&E acquired the
8 Project in 1930.

9 So now I would like to talk a little bit about
10 the licensing history for the Project. The Project received
11 its first license from the Federal Power Commission, which
12 was the predecessor to FERC. They received that in 1922.
13 That was following the completion of Scott Dam and the
14 formation of Lake Pillsbury.

15 When that project came up for relicensing in
16 1972, we were involved in a protracted relicensing process
17 that actually began in 1970 and extended all the way to
18 1983. An important part of that relicensing process as the
19 development of a study agreement in 1979 that was developed
20 amongst the various stakeholders in both the Eel River and
21 the Russian River watersheds, and that agreement called for
22 a three-year fishery study done under a series of test
23 flows.

24 And these test flows for the first time required
25 that we mimic the natural hydrograph in the Eel River,

1 meaning that we followed the general pattern of higher flows
2 in the winter and spring, and then tapering off to the lower
3 summer flows over an extended period of time. Up to 1979,
4 that had not been the case.

5 And I would like to say that ever since 1979,
6 we've continued to mimic the natural hydrograph with changes
7 being made in the actual flow schedule. Based on the
8 results of various fishery studies that are quite extensive
9 over the years.

10 That three-year fishery study was conducted in
11 1979 to 1982, and based on the results of that study, the
12 stakeholders got together and developed a settlement
13 agreement that primarily covered the minimum flow releases
14 for the project, for the protection of salmon and steelhead
15 resources. And that settlement agreement was incorporated
16 into a new license that FERC issued in 1983.

17 Now that new license required a ten-year fishery
18 study that went on from 1985 to 1996. It was basically
19 designed to evaluate the new flow regime that had been
20 implemented under the new license. Shortly after that was
21 done, we get the listing of Chinook salmon and steelhead as
22 threatened species under the Endangered Species Act.

23 And so that prompted the National Marine
24 Fisheries Service then to develop a biological opinion for
25 the project operations. And their biological opinion

1 included something called a reasonable and prudent
2 alternative, or an RPA. And that RPA included a
3 modification of the flow releases to do a better job at
4 protecting the salmon and steelhead resources, as well as a
5 number of other mitigation measures.

6 And basically this, what would happen then was
7 that FERC accepted the measures in the RPA and incorporated
8 them into the amended FERC license that the company got in
9 2004. And the Project is currently operated under that
10 amended license using the flow releases from the RPA. And
11 basically this RPA and amended license addressed the
12 beneficial water uses in both watersheds.

13 So looking at those beneficial uses, the real
14 water use drivers here, the main ones were power production.
15 The project was built for power originally and is still
16 producing that power. Eel River Fisheries protection. The
17 salmon and steelhead resources that we have out there were
18 another very important driver.

19 On the Russian River side, the important drivers
20 were irrigation, primarily for Potter Valley Irrigation
21 District and Sonoma County Water Agency, and then also
22 fisheries protection in the Russian River, as we also have
23 salmon and steelhead in that watershed.

24 And then finally, recreation was a driver. And
25 that primarily related to maintaining higher storage levels

1 in Lake Pillsbury to provide recreation opportunities. So
2 as far as current project operations go, it primarily falls
3 under the RPA and the flow regime that we have. And that
4 flow regime is designed to protect the beneficial water
5 uses, not only the habitat for listed salmon and steelhead,
6 but the other beneficial uses as well.

7 It's a complex flow regime. The flows can
8 actually be adjusted on a daily basis, dependent upon the
9 inflow to our storage reservoir, Lake Pillsbury. The
10 general pattern of our releases mimic the natural hydrograph
11 in the Eel River in terms of pattern and timing of flows.
12 And this RPA flow regime was based on years of study and
13 modeling that was performed by PG&E and other parties.

14 There's also a lot of resource monitoring that's
15 been conducted here that's helped inform the flows that we
16 are currently operating under and we continue to conduct
17 monitoring to evaluate the effectiveness of those flows.

18 So in terms of protection mitigation and
19 enhancement measures, the existing PM&E measures are
20 primarily related to measures in the FERC license and the
21 RPA for the protection of fish, wildlife, cultural, land and
22 recreation resources. And again, a big part of this is the
23 RPA flow regime is protecting these water uses.

24 An important element associated with the minimum
25 flows of the RPA flow regime is block water. The resource

1 agencies have 2,500 acre-feet of water available to them on
2 an annual basis for use in fisheries protection. Something
3 else that we do is we maintain the fish ladder at Cape Horn Dam
4 for passage of adult salmon and steelhead upstream, and we
5 maintain fish screens at our diversion to protect the young
6 fish from being entrained into the system and drawing over
7 to the Russian River.

8 In terms of proposed PM&E measures, we have no
9 additional measures being proposed at this time in our
10 Pre-Application Document that was issued a few months back.
11 Although we recognize that additional measures may be
12 developed through this FERC relicensing process that we're
13 embarking upon right now.

14 What I have here is a list of potential studies
15 that we put into our Pre-Application Document. There's
16 basically five categories here. I don't expect you to be
17 able to read these; I can hardly read them. But there are
18 five categories up here that include aquatic resources,
19 terrestrial resources, cultural resources, land management
20 and recreation.

21 And I invite you to look at the Pre-Application
22 Document to get more details on these various study plans
23 that have been listed as being potential to help inform our
24 decisions as part of this relicensing process. If you
25 haven't already gotten into that document, I highly

1 recommend that you do so. It's an excellent summary of
2 resources and potential project effects and yes? A
3 question?

4 FEMALE SPEAKER 2: [inaudible] Eel River, we
5 weren't able to [inaudible] through the eLibrary
6 [inaudible].

7 MR. JOHN MUDRE: We can talk about that after
8 the meeting if that's okay with you.

9 MR. PAUL KUBICEK: I just wanna say a couple
10 words about the approach we took for identifying those
11 potential studies. First off, we identified potential
12 resource issues, and we based that on our knowledge of the
13 Project and our knowledge of various issues that've been
14 brought up in the past that may be impacts from the Project.

15 Next we looked at the issue of project nexus,
16 that there needs to be a connection between the resource
17 issue and the Project. You know, is the Project having an
18 effect on a particular resource issue? We then evaluated
19 the relevant information that's available on this particular
20 resource issue and identified potential information gaps.
21 Looked for areas where we felt additional information would
22 be useful, to help inform the relicensing process.

23 And we basically had two categories of study
24 types here. We had one situation where we felt that we
25 needed potentially some new studies to address some of the

1 information gaps that had been identified, basically because
2 there was no to little information available on that
3 particular resource issue.

4 The second category, and this was a very large
5 one for us here, was the analysis of existing data sets. As
6 I mentioned earlier, we've got a wealth of information on
7 this Project, particularly as it relates to aquatic
8 resources. And so the potential studies that we've
9 identified in the PAD include a large amount of additional
10 analyses that could be done on those existing data sets.

11 And so that concludes my overview of the
12 Project. And I guess I would like to conclude by saying
13 we're looking forward to working with all the stakeholders
14 in this relicensing process and developing the study plans
15 will help inform our decisions as we go down the road. So
16 thank you. I'd be happy to answer any questions that you
17 may have.

18 MR. JAMES RUSS: When you mentioned the
19 woodhouse [inaudible]

20 MR. JOHN MUDRE: Yeah, with the presence of the
21 court reporter, it's important that you speak your name and
22 if it's a difficult one to spell, spell it so we can make
23 sure we get everything properly attributed.

24 MR. JAMES RUSS: My name is James Russ, and I
25 had a question just about the woodhouse, you mentioned that

1 it was made out of redwood and now you have replaced it with
2 cedar? So my question is, when you guys made that
3 determination, was it because it was failing? Was that,
4 that failing to get the water where it needs to go? Or was
5 it leaking or anything like that?

6 MR. PAUL KUBICEK: What we have is a situation
7 with these wood stave conduits that have an expected life of
8 about 100 years. And this one ran over 100 years. And what
9 we were experiencing was some leaking that occurred. And
10 over the years there was some leaking that occurred and
11 various repairs were made to continue to use this conduit.

12 But it finally reached the point that the
13 decision was made that it was a better economic decision to
14 replace the wood stave conduit, rather than to continue with
15 the repairs that were being done. And so we actually have
16 two different sections of wood stave conduit there, as I
17 mentioned. And we replaced the one that was having some of
18 the leaking issues. The other one is still in operation
19 because it's been functioning better.

20 MR. CHRIS LOVE: In the extensive study
21 information y'all referred to regarding fisheries and
22 especially regards relicensing, is the loss of habitat above
23 Scott Dam addressed in those studies for salmonids?

24 MR. PAUL KUBICEK: We took a look at the loss of
25 habitat back in the 1979-81 study. That was the first time

1 we looked at it. And then since then, the U.S. Forest
2 Service did an evaluation and came up with some numbers of
3 habitat that might be available above Lake Pillsbury.

4 And now the most recent thing that has happened
5 is that Humboldt State University, through one of their
6 graduate students, has conducted a study up there. And that
7 study report just recently came out and is now available.
8 So there is information that's out there available now, and
9 is something that we'll be evaluating as we move forward in
10 this process. Thank you.

11 MR. JOHN MUDRE: Thank you, Paul. Now we're
12 getting to the important part of the meeting, where we hear
13 your comments and I'm just gonna ask the court reporter how
14 best to proceed with respect to the sound system.

15 Okay. So I'm gonna turn this mike off and
16 people that speak will just go up to the podium. We have a
17 list of people that signed up and --

18 MR. JAMES RUSS: Good evening. First of all,
19 before I start my comments, I would like to acknowledge the
20 Creator and I'd like to thank the Creator for this day and
21 for all of us and all the people here this evening. And I
22 would like to also acknowledge some of our tribal council
23 members that are here this evening, Miss Cora Lee Simmons,
24 Mr. Lewis Whipple, Mr. Doug Hutt and we have our THPO
25 officer here, our Tribal Historic Preservation Officer, Miss

1 Stephanie Britton is with us as well. But anyway thank you
2 for this opportunity this evening.

3 My name is James Russ, and I am the President of
4 the Round Valley and Tribal Council, which is the governing
5 body of the Round Valley Indian Tribes. Round Valley, for
6 those of you that don't know, Round Valley is one of the
7 oldest and largest reservations in the State of California,
8 and once again, thank you for the opportunity to comment on
9 the Scoping Document.

10 From the Tribes' perspective, the document omits
11 some of the most important facts about the Potter Valley
12 Project. The Project was built in the heart of the
13 ancestral territory of our tribal people. The diversions
14 from the Eel River to the Russian River have decimated the
15 fishery that we have relied on for centuries. Our community
16 has suffered because of these diversions -- our traditions
17 and culture, our diet and our economic opportunities have
18 all suffered.

19 Our elders tell stories about the abundance of
20 fish in the Eel River before the Project. Now those numbers
21 have dwindled to the point that several species of salmon
22 may be going extinct. This is a crisis for our tribes. We
23 understand that federal laws frame the scope of this review.
24 But we should not lose sight of the human toll the Project
25 has had on the Round Valley Indian Tribes. We will submit

1 written comments on the Scoping Document and Pre-Application
2 Document at a later time.

3 But tonight, we wish to highlight four concerns.
4 First, the Round Valley Indian Tribes and our tribe history
5 and culture are nearly invisible in these documents. The
6 maps of the watersheds do not show our reservation. The
7 description of the major land uses includes only a single
8 sentence that we have a reservation in the Eel River
9 watershed.

10 Our tribes have existed as sovereign nations
11 long before the United States, states, cities and counties
12 were created, yet that basic fact is not acknowledged. Our
13 federal water rights are not included among the list of
14 water rights, even though PG&E's unadjudicated rights and
15 claims are included.

16 The tribes are not even listed as a source of
17 information on cultural resources or tribal resources in the
18 PAD. All of the information in the documents about our
19 people and history comes from PG&E, anthropologists and
20 ethnohistorians, or federal and state databases. No one
21 talked to us about any of the that information.

22 To correct this, there needs to be a new
23 ethnographic study that evaluates the central place of the
24 Eel River as a Traditional Cultural Property of our people
25 and our tribes. Words are not sufficient to tell you how

1 discouraging it is to be rendered invisible in a proceeding
2 which is intended to address the heart of our tribal
3 homeland. Indian people have been overlooked and we've been
4 invisible for far too long.

5 Second point, the geographic scope of the review
6 of impacts on water quality is too narrow. It should also
7 include the North Fork of the Eel River. The scoping
8 document does not explain why the geographic scope for water
9 quality is limited to the Middle Fork of the Eel River. We
10 believe the cumulative effect of the Project on water
11 quality extends to the North Fork as well.

12 Third, the alternatives to be analyzed should
13 include a No Project Alternative. We disagree with the
14 statement in the Scoping Document that there is no basis for
15 including an evaluation of decommissioning the Project. We
16 are advised by our lawyers that federal law requires
17 consideration of environmental impacts of this Project.

18 Scott Dam cuts off significant fishery habitat
19 above the dam, so it makes sense to evaluate the effect of
20 decommissioning on the health of the Eel River fishery.
21 Last October, we asked that dam removal issues be studied
22 when PG&E sought information to include in the
23 Pre-Application Document. So we are mystified by the
24 statement that there is no basis for including this issue in
25 the scope of the environmental reviews.

1 The scoping document should be revised to
2 include project decommissioning as an alternative to be
3 evaluated. This should include removal of Cape Horn Dam,
4 removal of Scott Dam and removal of both. We do not
5 understand how one could evaluate the environmental
6 consequences of the project without considering the
7 alternative of decommissioning the Project.

8 Fourth, the scope of the studies on cultural
9 resources and tribal resources needs to be clarified. We
10 are concerned that because PG&E did not find any Indian
11 Trust Assets or Traditional Cultural Properties within the
12 Project boundary or in the immediate vicinity, the scope of
13 these studies will be too narrow.

14 The tribes have trust assets that will be
15 affected by the Project, but even that category is too
16 restrictive for this situation. The National Historic
17 Preservation Act defines tribal lands to include all lands
18 within the tribe's reservation, whether or not it is held in
19 trust.

20 On our reservation, there are many parcels of
21 land owned by non-Indians, as our reservation is
22 checker-boarded. These areas do not lose their cultural
23 significance to us because we no longer own them. The
24 entire reservation should be included as an area of
25 potential effect, not just the parcels owned by the tribes.

1 The tribes should have a role in helping to
2 define the area and resources that could be affected by the
3 Project. The PAD says that only the State Historic
4 Preservation Officer and the U.S. Forest Service will decide
5 what the area of potential effect will be. Because the
6 tribes have cultural and tribal resources that are directly
7 impacted by the Project, we must have a voice in that
8 decision. And also, we have our own Tribal Historic
9 Preservation Office as well.

10 We look forward to working with FERC and PG&E to
11 make sure that the scope of the environmental review and
12 studies are properly defined, so that all of the impacts of
13 the Project may be properly evaluated and we look forward to
14 working and being a stakeholder during this process. So
15 thank you for your considerations. And I also have a copy
16 of this to whomever.

17 MR. JOHN MUDRE: I want to thank you very much
18 for those comments and look forward to meeting with you and
19 other members of the council and the tribes tomorrow.

20 MR. JAMES RUSS: Okay. Thank you.

21 MR. JOHN MUDRE: Our next speaker is Chris Love.

22 MR. CHRIS LOVE: Hello. I'd have to say that I
23 agree with everything I've heard the previous speaker say,
24 and as somebody who's not associated with the tribe, I would
25 ask, as a citizen of the United States, that this be dearly

1 considered. In the previous relicensing, their tribes
2 probably didn't have the necessary assistance and help from
3 the federal government and our local communities to receive
4 the necessary information and assistance to engage in
5 relicensing.

6 FEMALE SPEAKER 3: I cannot hear you.

7 MR. CHRIS LOVE: Okay. I'll try to speak more
8 directly into the mic. But I would further like to say,
9 from my own particular perspective, that I would like to
10 see, at the very minimum, serious studies for fish ladders
11 at the Scott Dam site, and also studies of the effectiveness
12 of the fish ladder at the Cape Horn Dam site, as well as
13 issues on the Eel River, particularly dealing with low flows
14 and high temperature and sediment impairments, as well as
15 overwatering of the Russian River, and that it is receiving
16 higher water flows than would be historically capable on
17 that river.

18 And what that may be doing to salmonid habitats,
19 and that we have -- the Eel River is the third largest river
20 in California, the Klamath and the Sacramento being ahead of
21 that. And our fisheries are currently closed, primarily in
22 direct relation to the drought conditions we've experienced
23 and whatever other impacts our communities cause on our
24 river habitats and aquatic habitats.

25 Recent studies in the last twenty to thirty

1 years before licensing has helped us show that there are no
2 upstream nutrient flows from the ocean besides salmonid
3 species and eel species that come into our Pacific western
4 rivers. And these are nutrients are necessary for the
5 survival of our forests.

6 Studies from Switzerland show that the
7 timberline of the Black Forest is dropping in direct
8 relation to a lack of salmon species returning to the
9 rivers. And once there's a loss of these species, it could
10 take a hundred years to recover these species and they are
11 crucial to our community's survival and health, as well as
12 especially the tribes who depend directly on the protein and
13 the fats from these fish.

14 And that indigenous fishing rights are crucial
15 as well. And I did ask a question about, what is missing
16 from the extensive previous studies that may or may not
17 address the loss of fish habitat above Scott Dam, and I
18 would like any recent and ensuing studies to address this
19 issue. And I think those are my particular comments.

20 Salmon means life. It means business. It means
21 a lot, and I'd like for us to find a balance for creating
22 power, farms, fish, everybody for sure. And in the greater
23 scheme of things, 9.2 megawatts is not a great deal of power
24 for PG&E to be highly concerned about where I think the
25 value of the salmon far outweighs the value of the 9.2

1 megawatts. Thank you.

2 MR. JOHN MUDRE: Thank you, Chris. That's all
3 the people that signed up to speak. If anyone would like to
4 speak now, I'll give you the opportunity. Then, what I'd
5 like to do is thank everyone again for coming out tonight.
6 And we look forward to working with all of you as this
7 process progresses. Thank you again.

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1 CERTIFICATE OF OFFICIAL REPORTER

2

3 This is to certify that the attached proceeding
4 before the FEDERAL ENERGY REGULATORY COMMISSION in the
5 Matter of:

6 Name of Proceeding: Potter Valley Project

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16 Docket No.: P-22-285

17 Place: Ukiah, CA

18 Date: Wednesday, June 28, 2017

19 were held as herein appears, and that this is the original
20 transcript thereof for the file of the Federal Energy
21 Regulatory Commission, and is a full correct transcription
22 of the proceedings.

23

24

Jason Butko

25

Official Reporter